

# Welfare Indicators and Risk Factors

22nd Report to Congress

April 2023



*U.S. Department of Health and Human Services*

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## Introduction

The Welfare Indicators Act of 1994 (Public Law 103-432) requires the Secretary of the Department of Health and Human Services to prepare an annual report to Congress on indicators and predictors of “welfare dependence.” That Act directed HHS to address: (i) the rate of welfare dependence, (ii) the degree and duration of welfare reciprocity and dependence, and (iii) predictors of welfare dependence, specifically, benefits under the Temporary Assistance for Needy Families (TANF) program (which replaced the Aid to Families with Dependent Children (AFDC) program),<sup>i</sup> the Supplemental Security Income (SSI) program, and the Supplemental Nutrition Assistance Program (SNAP) (formerly the Food Stamp Program).<sup>ii</sup>

In 1997, a bipartisan Advisory Board authorized by the Welfare Indicators Act convened and recommended that a family be classified as being “dependent on welfare” if more than 50 percent of its total income in a one-year period comes from TANF, SNAP or SSI where total income refers to cash income (but not including the economic impact payments due to the COVID-19 pandemic) plus the value of SNAP benefits. This report provides data on program reciprocity using this definition as well as trends of indicators of economic insecurity for families which may be predictive of receipt of these benefits.

This twenty-second report on Welfare Indicators and Risk Factors provides data for indicators and risk factors through 2020 for most indicators and 2021 for select indicators.

### Programs Included in the Report

The **Temporary Assistance for Needy Families** program provides block grants to the states, the District of Columbia, territories, and tribes (henceforth referred to as states) to provide monthly cash benefits and services to eligible families with or expecting children. TANF was created under the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PRWORA), Public Law 104-193, to replace the Aid to Families with Dependent Children (AFDC) program. Under TANF states have broad discretion to design programs and determine eligibility for benefits and services but states must engage families with a work eligible individual in work activities and meet minimum work participation rate requirements.<sup>iii</sup>

The **Supplemental Nutrition Assistance Program** provides eligible households with a monthly benefit to purchase food for home consumption. The Food Stamp Program was renamed the Supplemental Nutritional Assistance Program by Public Law 110-234, the Food, Conservation and Energy Act of 2008. To be eligible for SNAP benefits, households must meet federal income and asset requirements or be categorically eligible based on eligibility for TANF, SSI, or another state program.<sup>iv</sup>

The **Supplemental Security Income** program<sup>v</sup> provides monthly cash payments to low-income, low-resource individuals age 65 and older and to low-income, low-resource individuals under age 65 with a disability. The program was created in 1972 to care for the aged, blind or disabled. To qualify for SSI benefits, an individual or married couple must satisfy the program criteria for citizenship or qualified legal alien status, for income and assets as well as for age, blindness, or disability. Though the majority of recipients are adults, children with disabilities also are eligible.

## Measurement and Data Sources

This report uses data from the Current Population Survey (CPS) and administrative data for the TANF cash assistance program, SNAP, and SSI to provide updated measures through 2020 for key indicators of dependence and through 2021 for select other indicators. Because program participation tends to be underreported in household surveys, this report supplements survey data with administrative records and a microsimulation model, the Transfer Income Model, version 3 (TRIM3).

Several risk factors associated with benefit receipt are also included, such as poverty status and employment, and provide useful context to indicators of reciprocity. Trends in nonmarital teen births are provided since the lower incomes of young and single parents affect the need for and use of program benefits. Data on risk factors are based on publications from the U.S. Department of Agriculture's Economic Research Service, National Vital Statistics Reports from the National Center for Health Statistics, the Survey of Income and Program Participation, and other data from the U.S. Census Bureau.

## Key Findings

- *The share of the population receiving more than half of their income from TANF, SNAP and SSI programs declined through 2019 as the economy expanded.* But in 2020, due to the economic recession resulting from the COVID-19 pandemic, the share increased 0.3 percentage points to 3.6 percent (11.8 million) of the total population lived in households receiving more than half of their total annual income from TANF, SNAP and/or SSI. This level is 1.7 percentage points below the most recent peak of 5.3 percent in 2010.
- *TANF, SNAP, and SSI participation rates among eligible people all declined in 2020.* Participation in the TANF program among eligible families declined for the ninth consecutive year, from 33.9 in 2011 to 20.3 percent in 2020. The SNAP participation rate by eligible households decreased to 81.0 percent in 2020; this is 9.1 percentage points below the historic peak in 2013 of 90.1 percent. SSI participation by eligible adults fell to 57.1 percent in 2020; this is 10.2 percentage points below the 67.3 percent level in 2011.
- *Most families receiving benefits participated in the labor force.* In 2020 more than 57 percent of persons who received SNAP benefits lived in families with someone in the labor force. More than half of TANF recipients (54.5 percent) lived in families with someone in the labor force.
- *Key indicators of economic need, following losses in 2020, recovered lost ground in 2021.* In 2021, the percent of children in poverty declined to 15.3 percent from 16.1 percent in 2020. The percent of households that were food insecure by 0.3 percentage points to 10.2 from 2020 to 2021, and for households with children the rate fell from 14.8 percent to a historic low of 12.5 percent between 2020 and 2021.

The recovery of the economy in 2021 in part contributed to the improvement to many of the indicators in this report, with unemployment down 2.6 percentage points below the level in 2020. The COVID-19 pandemic contributed to a sudden recession in 2020, leading to an increase in the official poverty rate. However, the supplemental poverty measure (SPM) – which includes tax credits and economic impact payments that are excluded from the official poverty rate – showed a decrease by 1.4 points between 2020 and 2021 to 7.8 percent which represented the lowest SPM poverty rate since the SPM was first introduced. The Census Bureau estimated that stimulus payments kept 8.9 million Americans out of poverty in 2021. TANF, SNAP, and SSI also

had an antipoverty effect in 2021, each contributed to keeping 0.3, 2.8, and 2.7 million Americans out of poverty, respectively.<sup>vi</sup>

A number of factors not discussed directly in this report contribute to receipt of SNAP, SSI, and TANF. In particular, federal and state rules on eligibility and receipt of benefits affect who can receive benefits, and how much benefits are available to participants. For example, states have flexibility with TANF to set income limits, benefits amounts, and other rules.<sup>vii</sup> With SSI, 44 states and the District of Columbia supplement federal funds to provide additional support to federally eligible recipients or to individuals ineligible for federal SSI payments because of income in excess of federal criteria.

# I. Welfare Dependence, Program Receipt and Participation

## Indicator 1. Degree of Dependence

### Definition

The proportion of individuals who receive more than half of their income from TANF, SNAP, or SSI.

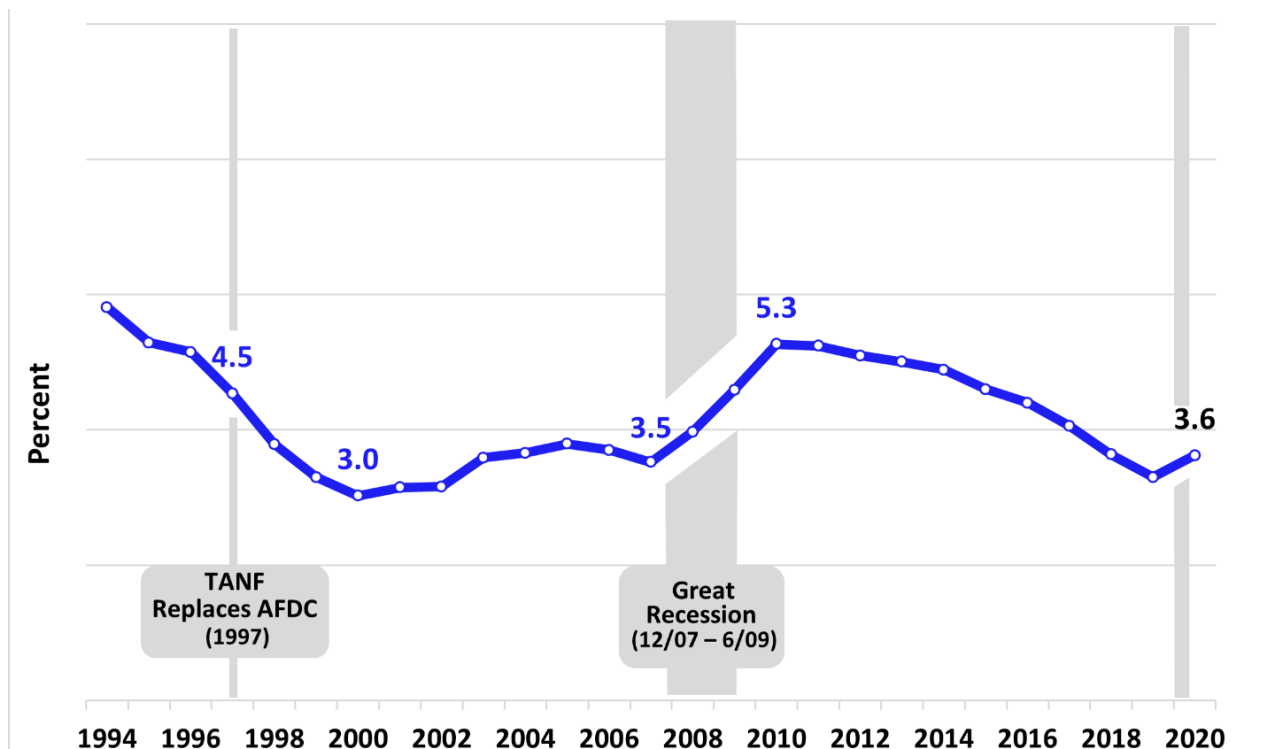
### Measure in 2020

3.6 percent (11.8 million) received more than 50 percent of their income from TANF, SNAP, or SSI. 21.5 percent of all persons lived in households that received some level of TANF, SNAP or SSI assistance. See Appendix Tables 1 and 2 for detailed estimates by demographic characteristics. See Table 3 for detailed estimates of percentage of income from TANF, SNAP, and/or SSI, for 2020

### Measure Over Time

Figure 1 shows the increase of 0.3 percentage points from 2019 to 2020. Since 2010, this indicator declined every year up until 2019. See Appendix Table 1 for detailed historical estimates.

**Figure 1. Dependency Rate: Percentage of the Population with More than 50 Percent of Income from AFDC/TANF, SNAP, and/or SSI, 1994 to 2020**



**Note:** AFDC recipients are included from 1994 to 1996, and TANF recipients are included beginning in 1997. Food Stamp recipients are included from 1994 to 2008; The 2008 Farm Bill (P.L. 110-234) changed the name of Food Stamps to SNAP.

**Source:** The Current Population Survey, Annual Social and Economic Supplements and microsimulation model TRIM3.

## Indicator 2. Program Receipt and Family Labor Force Attachment

### Definition

In an average month, the percentage of recipients of TANF, SNAP, or SSI living in families with someone participating in the labor force, which includes people working, or unemployed and looking for work.

### Measure in 2020

- TANF: 54.5 percent lived in families with labor force participants.
- SNAP: 57.5 percent lived in families with labor force participants.
- SSI: 38.2 percent lived in families with labor force participants.

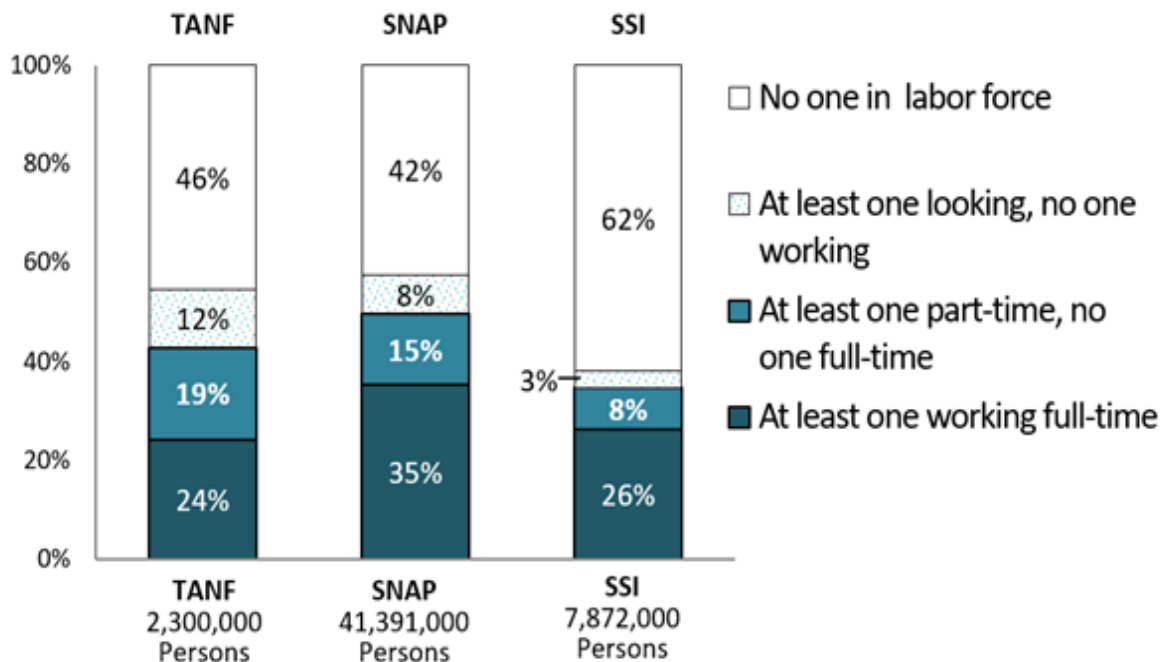
See Figure 2. See Appendix Table 4 for detailed estimates by demographic characteristics for 2019 and 2020.

### Measure Over Time

- TANF: Decrease from 2019 by 2.3 percentage points, from 56.8 percent.
- SNAP: Decrease from 2019 by 3.1 percentage points, from 60.6 percent.
- SSI: Decrease from 2019 by 2.1 percentage points, from 40.3 percent.

See Appendix Table 4 for detailed estimates.

**Figure 2. Percentage of Recipients in Families with Labor Force Participants, by Program, 2020**



**Note:** Recipients are individuals or coresident family members who receive benefits in a month. Each column shows the population for a specific program, but columns are not mutually exclusive. The indicator measures, in an average month, the combination of individual benefit receipt and participation in the labor force of any relative in the household in the same month. Full-time workers usually work 35 hours or more per week. Part-time workers work less than 35 hours per week. “Looking for work” includes individuals who were unemployed or laid off.

**Source:** The Current Population Survey (CPS ASEC) and microsimulation model TRIM3.

### Indicator 3. Program Reciprocity

#### Definition

The percentage of the U.S. population who received or lived with a family member who received cash benefits during the year from TANF or SSI, or benefits from SNAP. The time frame of study affects estimates of program receipt. The reciprocity rate of any of the three programs is measured annually and defined as receipt at any point during the year. Due to differences in availability of data, the reciprocity rate for each program is based on estimates of reciprocity during an average month during the year. Note, data for TANF and SSI are available for 2021, while data for SNAP are only available for 2020.

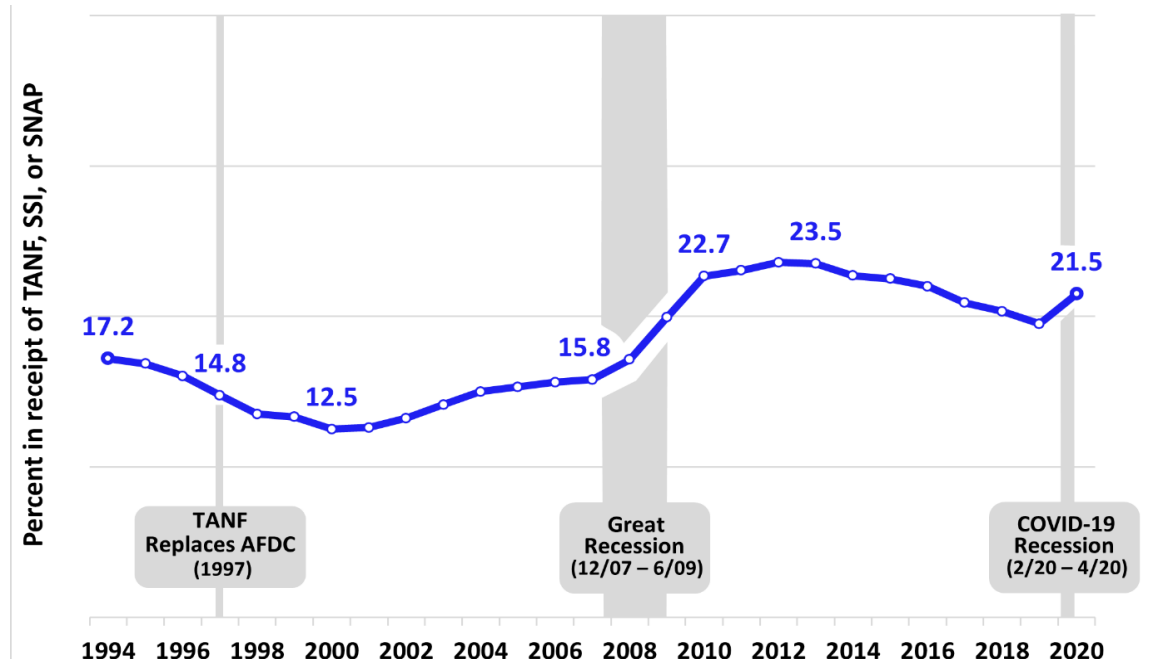
#### Measure in 2020/2021

- Overall: In 2020, 21.5 percent of the total population received or lived with a family member who received a benefit in any amount from TANF, SNAP, or SSI at any point during the year. See Figure 3.
- TANF<sup>viii</sup>: In 2021, less than 1 percent of the population (2.5 million)<sup>ix</sup> received TANF in an average month. See Figure 4. By age group, rates were:
  - Children: 2.5 percent (1.8 million).
  - Adults: 0.3 percent (664,000).
- SNAP: In 2020, 11.0 percent of the population (36.3 million) received SNAP in an average month. See Figure 5. By age group, rates were:
  - Children: 20.4 percent (15.2 million).
  - Prime working-age adults (18-59 years): 8.4 percent (15.3 million).
  - Adults age 60 or older: 7.8 percent (5.9 million).
- SSI: In 2021, 2.3 percent of the population (7.7 million) received SSI in an average month. See Figure 6. By age group, rates were:
  - Children: 1.4 percent (1.0 million).
  - Adults age 18 to 64: 2.2 percent (4.4 million).
  - Adults age 65 or older: 4.1 percent (2.3 million).

#### Measure over time.

- Overall: Increase of 2.0 percentage points since 2019. Net decrease of 2.1 percentage point from recent peak in 2012, when the rate was 23.6 percent. See Appendix Table 2.
- TANF: Decrease of less than 0.1 percentage points since 2019. Decrease of 0.7 percentage point since 2011. Continued decrease since 1997 (when TANF replaced AFDC), when the rate was 4.0 percent. See Appendix Table 7.
- SNAP: Decrease of 0.4 percentage points since 2019. Continued decrease since recent peak in 2013, when the rate was 14.9 percent. Decreases for all age groups except adults age 60 or older, who saw steady increases since 2007. See Appendix Table 8.
- SSI: Decrease of less than 0.1 percentage points since 2019. Decrease of 0.3 percentage point since 2013, when the rate was 2.6 percent. Continued decreases for adults age 65 or older since 1993, when the rate was 6.4 percent. See Appendix Table 9.

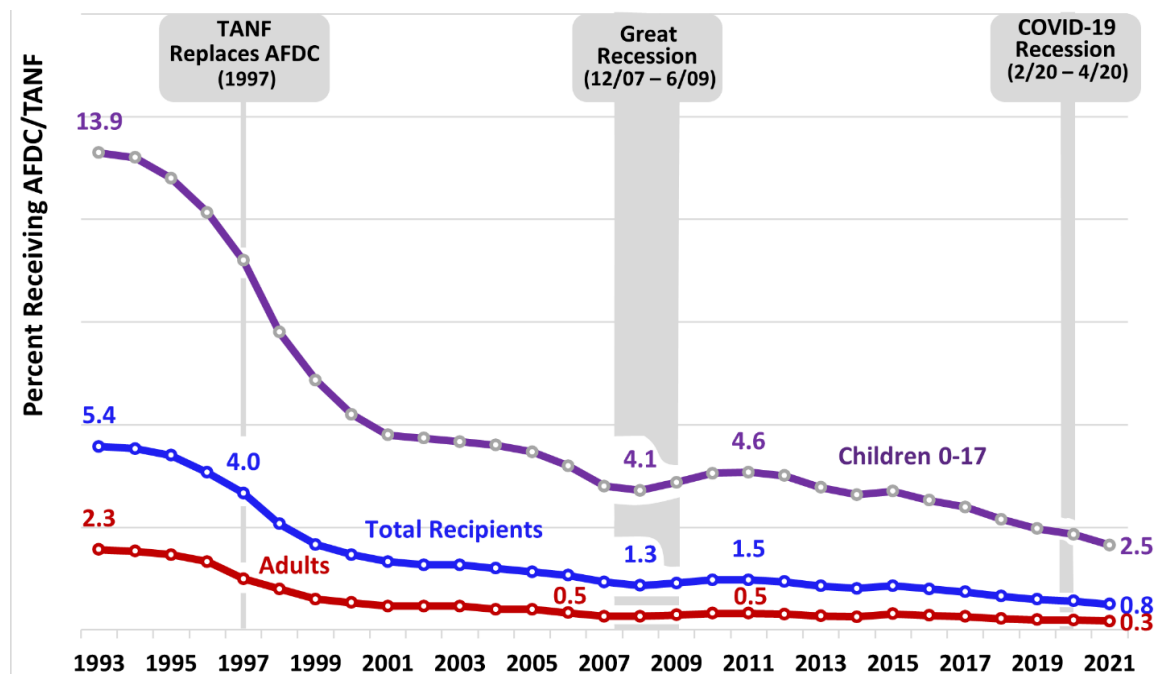
**Figure 3. Annual Reciprocity Rate for TANF, SSI, or SNAP, 1994 to 2020<sup>x</sup>**



**Note:** AFDC recipients are included from 1993 to 1996. Food Stamp recipients are included from 1993 to 2007.

**Source:** The Current Population Survey, Annual Social and Economic Supplements and microsimulation model TRIM3.

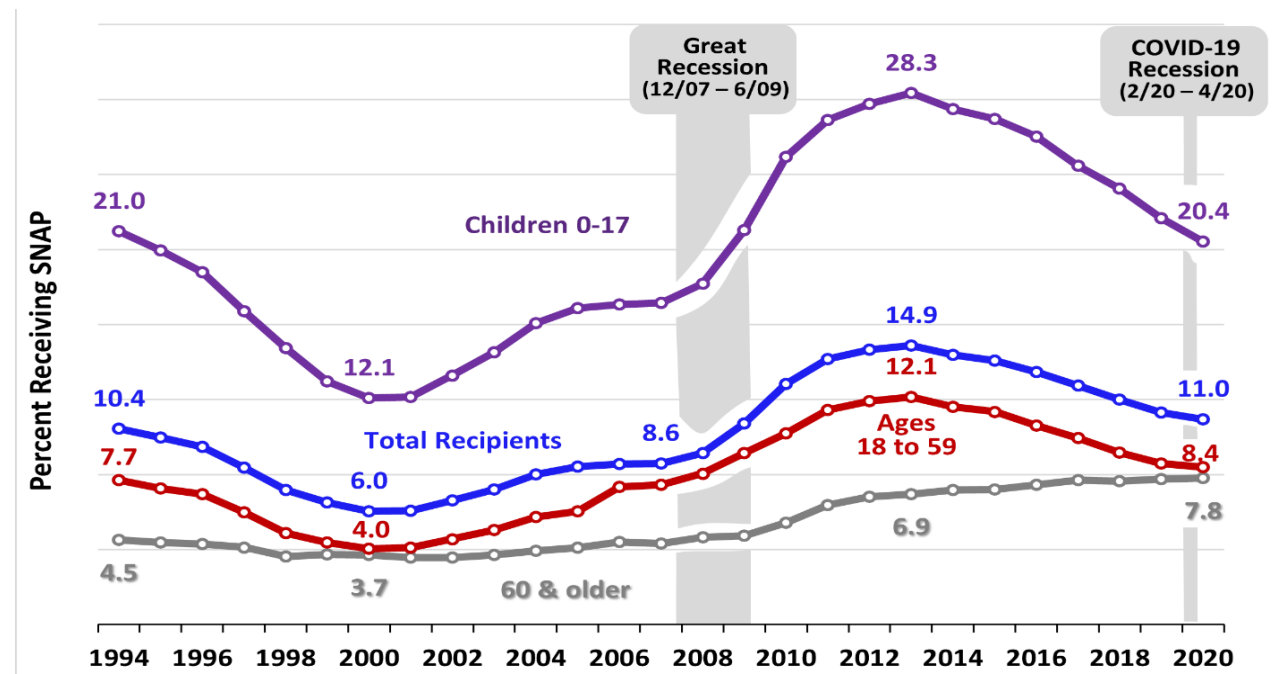
**Figure 4. Percentage of Persons Who Received AFDC or TANF Cash Assistance in an Average Month, 1993 to 2021<sup>xi</sup>**



**Note:** Recipients are expressed as the fiscal year average of monthly caseloads from administrative data.

**Source:** U.S. Department of Health and Human Services, Administration for Children and Families, Office of Family Assistance. The average number of adults and children who received TANF in 1998 and 1999 are estimated using data from the National Emergency TANF Data Files and thereafter from the National TANF Data Files.

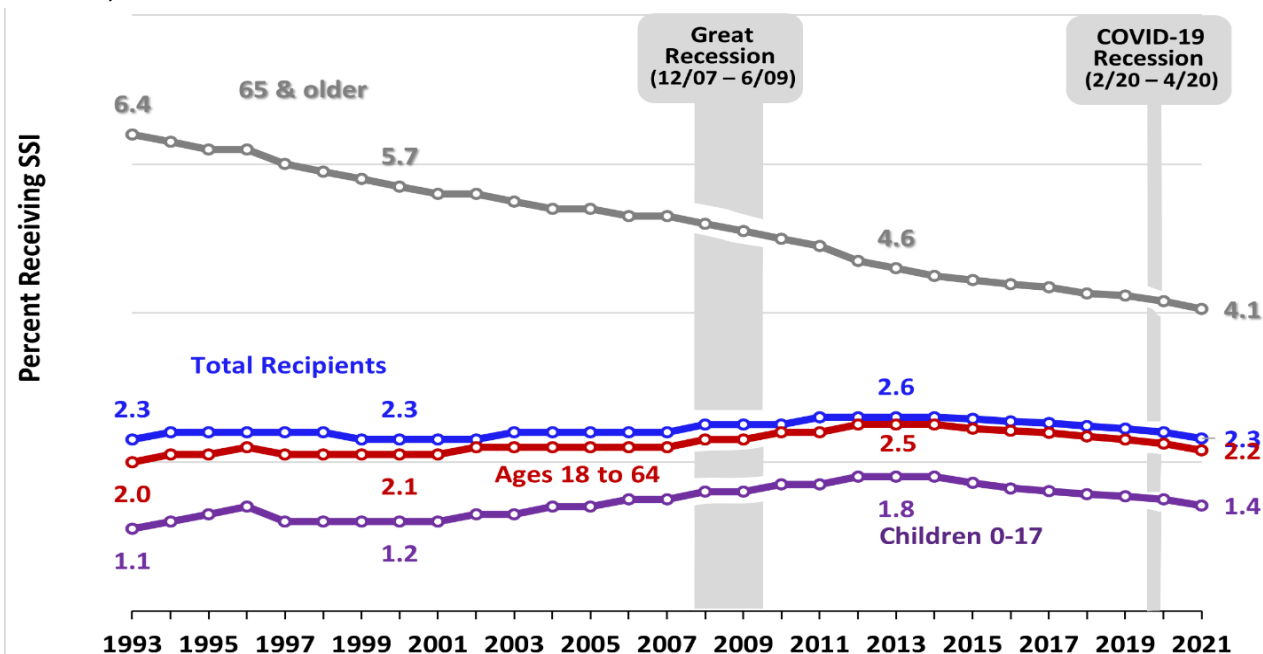
**Figure 5. Percentage of Persons Who Received Food Stamp or SNAP Benefits in an Average Month, 1994 to 2020 <sup>xii</sup>**



**Note:** Estimates are fiscal year averages using monthly caseload data from administrative records. Percentages are calculated based on population statistics from the U.S. Census Bureau.

**Source:** U.S. Department of Agriculture, Food and Nutrition Service (FNS), Office of Policy Support, Characteristics of Supplemental Nutrition Assistance Program Households and the FNS National Data Bank.

**Figure 6. Percentage of Persons Who Received Income from SSI in an Average Month, 1993 to 2021 <sup>xiii</sup>**



**Note:** SSI data are reported as of December of each year. December population figures used as the denominators are obtained by averaging the U.S. Census Bureau's July 1 population estimates for the current and the following year.

**Source:** Social Security Administration, Office of Research, Evaluation and Statistics, SSI Annual Statistical Report, 2021. Population denominators for the percentage in each category are from the U.S. Census Bureau.

## **Indicator 4. Program Participation Among Those Eligible**

### **Definition**

The percentage of people who receive a benefit among those that are eligible in an average month. For SSI, estimates only include adults age 65 and older and disabled adults under 65; estimates do not include children.

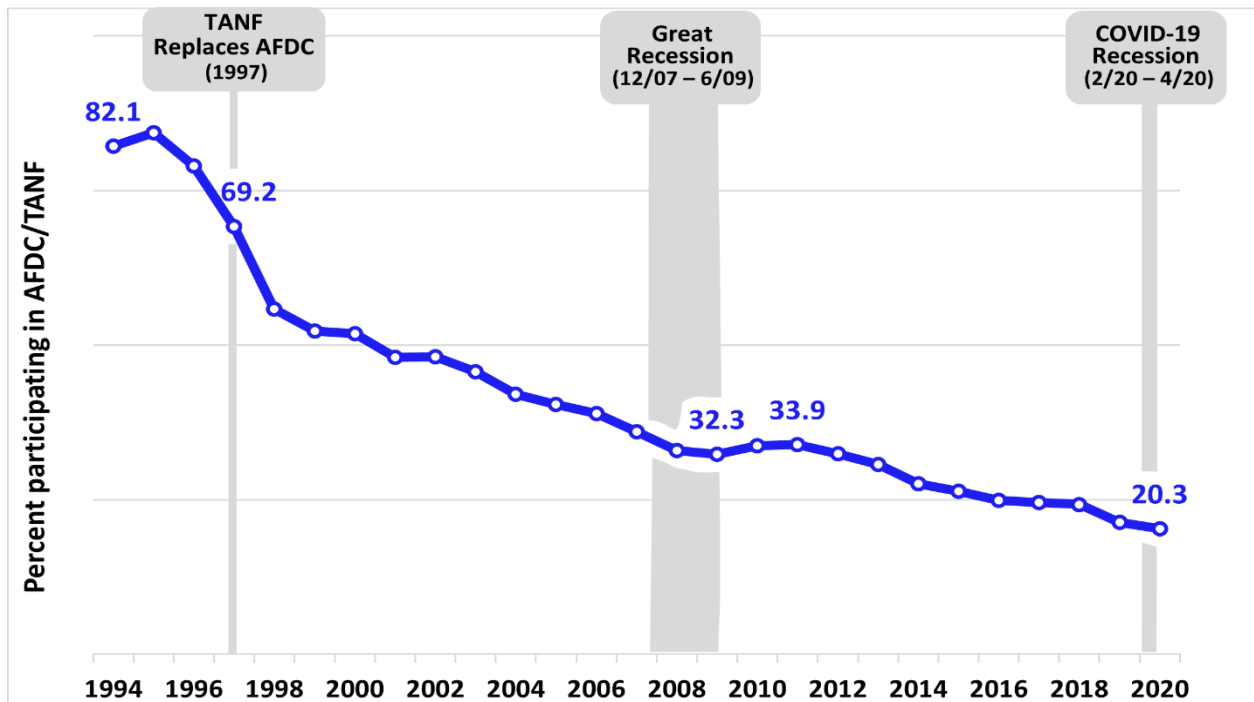
### **Measure in 2020**

- TANF: In 2020, 20.3 percent of people eligible for TANF received it. See Figure 7.
- SNAP: In 2020, 81.0 percent of people eligible for SNAP received it—note that these are pre-pandemic data. See Figure 8.
- SSI: In 2020, 57.1 percent of adults eligible for SSI received it. See Figure 9. By eligibility category, participation rates were:
  - Adults age 65 and older: 49.8 percent.
  - Adults with a disability: 66.2 percent.

### **Measure Over Time**

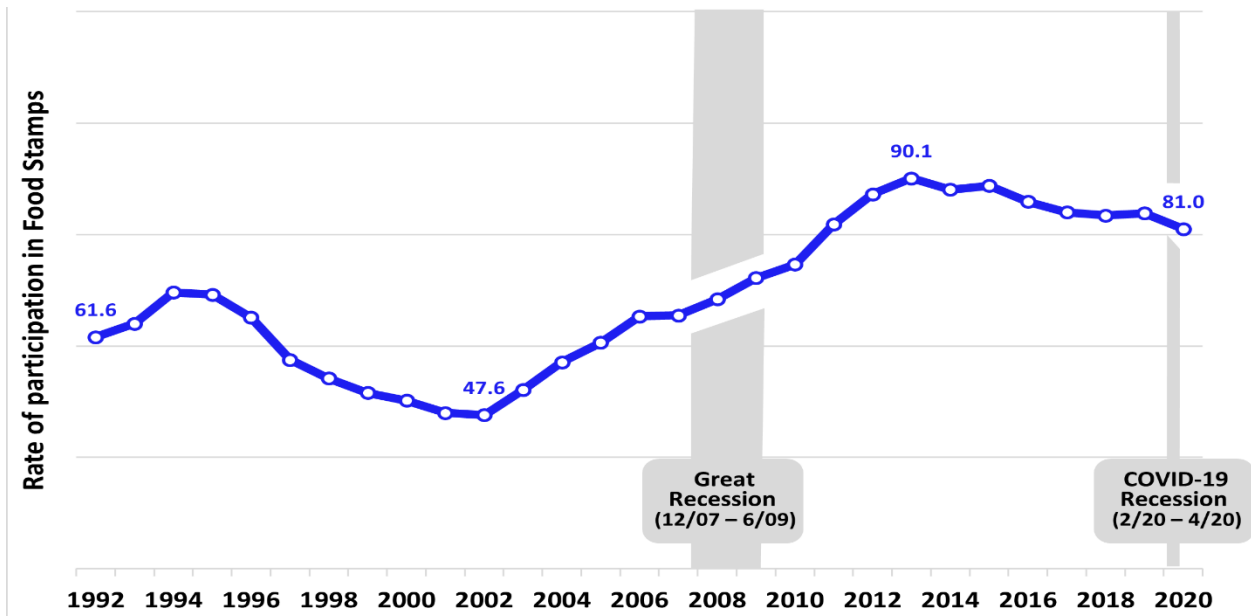
- TANF: Decrease of 1.0 percentage points since 2019. Continued decrease since 2011, when the rate was 33.9 percent. See Appendix Table 10.
- SNAP: Decrease of 2.8 percentage points since 2019. Continued decrease since recent peak in 2013, when the rate was 90.1 percent. See Appendix Table 11.
- SSI: Decrease of 4.5 percentage points since 2019 and a decrease intermittently of 10.2 percentage points since 2011, when the rate was 67.3 percent. Among adults 65 or older, the rate has declined intermittently by 17.5 percentage points since 2011, when the rate was 67.3 percent. Among adults under 65 with a disability the rate declined from 2019 by 6.5 percent due to a nearly 500 thousand increase in the estimated number of eligibles. See Appendix Table 12.

**Figure 7. Rates of Participation in AFDC/TANF Cash Assistance, Among Eligible People, 1994 to 2020 <sup>xiv</sup>**



**Source:** Administrative caseload data is from the U.S. Department of Health and Human Services, Administration for Children and Families. The participation fraction is from microsimulation model TRIM3 and its input data, the Current Population Survey's Annual and Social Economic Supplement.

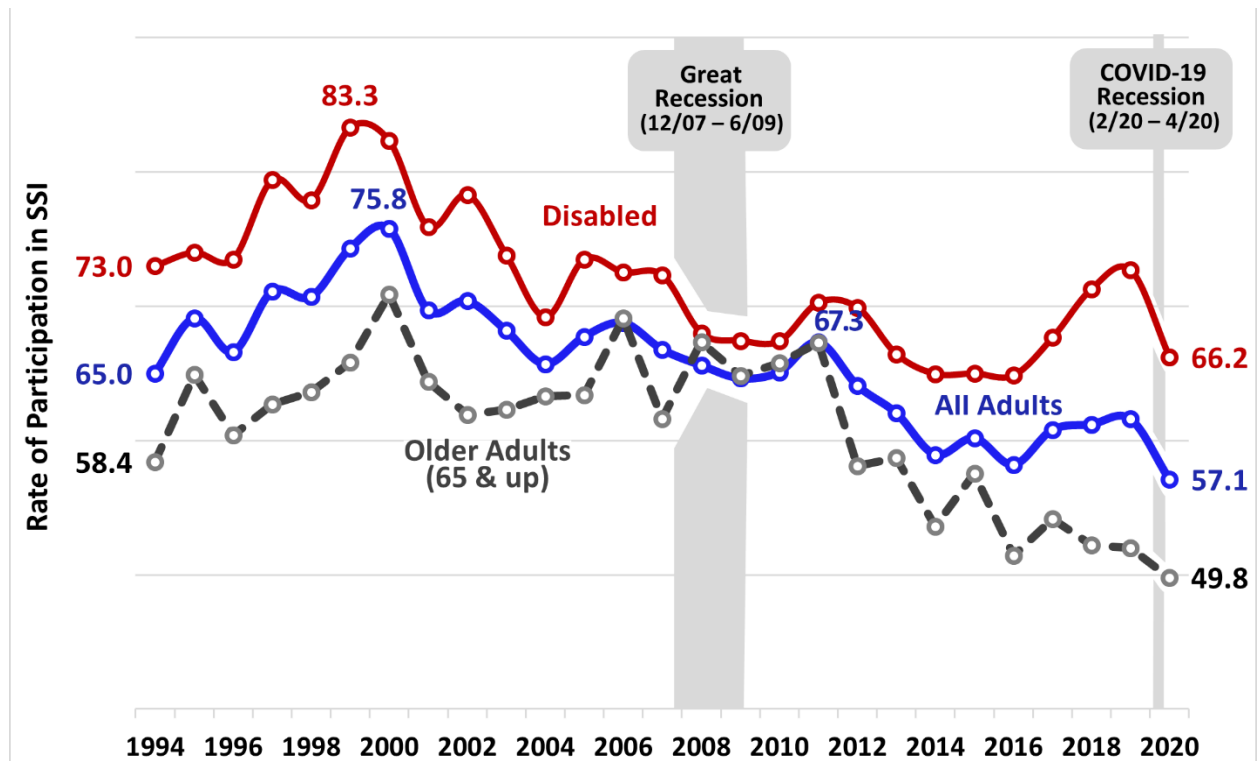
**Figure 8. Rates of Household Participation in Food Stamps or SNAP Among Eligible Households, 1992 to 2020<sup>xv</sup>**



**Notes:** Participant and eligibility totals represent monthly averages. Estimates from 2010 through 2015 should not be compared with prior estimates. Estimates for the following years are methodologically consistent: September 1980 to August 1994, September 1994 to September 1999, FY 1999 to FY 2002, FY 2002 to FY 2009, FY 2010 to FY 2015, and FY 2016 to FY 2020.

**Source:** SNAP Program Operations data, SNAP Quality Control data, and CPS ASEC.

**Figure 9. Rate of Participation in the SSI Program, Among Eligible Adults, 1994 to 2020<sup>xvi</sup>**



**Note:** Data is an average monthly percentage of eligible adults and disabled. Eligible adults are individuals age 18 to 64 with low-income, low resources and a disability or adults age 65 and older with low income and low resources.

**Source:** The Current Population Survey, (CPS ASEC) and microsimulation model TRIM3.

## Indicator 5. Multiple Program Receipt

### Definition

This indicator is measured in two ways. The first measure is the percentage of the *total population* that received benefits from more than one of TANF, SNAP or SSI in an average month. The second measure is the percentage of *recipients* of TANF, SNAP, or SSI who received benefits from one or more than one program in an average month. Indicators 3 and 4 examine reciprocity annually, while this indicator looks at reciprocity in an average month due to data limitations. This affects the interpretation and actual estimate – for example, in an *average month*, 13.7 percent of the population received any benefit from TANF, SNAP or SSI, compared to 21.5 percent *over the course of the year*, as shown in Figure 3.

Since TANF and SSI are generally mutually exclusive, multiple program participation reflects participation in two programs (either SNAP and TANF or SNAP and SSI).<sup>xvii</sup> Because the income threshold for eligibility is typically lower for TANF than it is for SNAP, generally families that are eligible for TANF are also eligible for SNAP.<sup>xviii</sup> <sup>xix</sup> Though SSI payments are generally higher than TANF, the level of income received by SSI recipients is such that many households that include an SSI recipient also qualify for SNAP.<sup>xx</sup>

### Measure in 2020

- Overall: In 2020, 6.9 million individuals received assistance from TANF and SNAP or SSI and SNAP, representing 2.1 percent of the population. For specific program combinations, 0.5 percent of the population received benefits from TANF and SNAP, and 1.6 percent received benefits from SSI and SNAP. See Figure 10.<sup>xxi</sup>
- TANF: In 2020 1.3 percent of all program recipients were getting assistance only from TANF and another 3.9 percent or 1.7 million were multiple program recipients getting assistance from both TANF and SNAP. See Figure 11.
- SNAP: In 2020 more than 3 out of 4 (77.2 percent) of the total 44.6 million program recipients were getting assistance from SNAP only. See Figure 11.
- SSI: In 2020 6.1 percent of all program recipients were getting assistance only from SSI and more than one out of ten (11.6 percent, 5.2 million) were multiple program recipients getting assistance from both SSI and SNAP. See Figure 11.

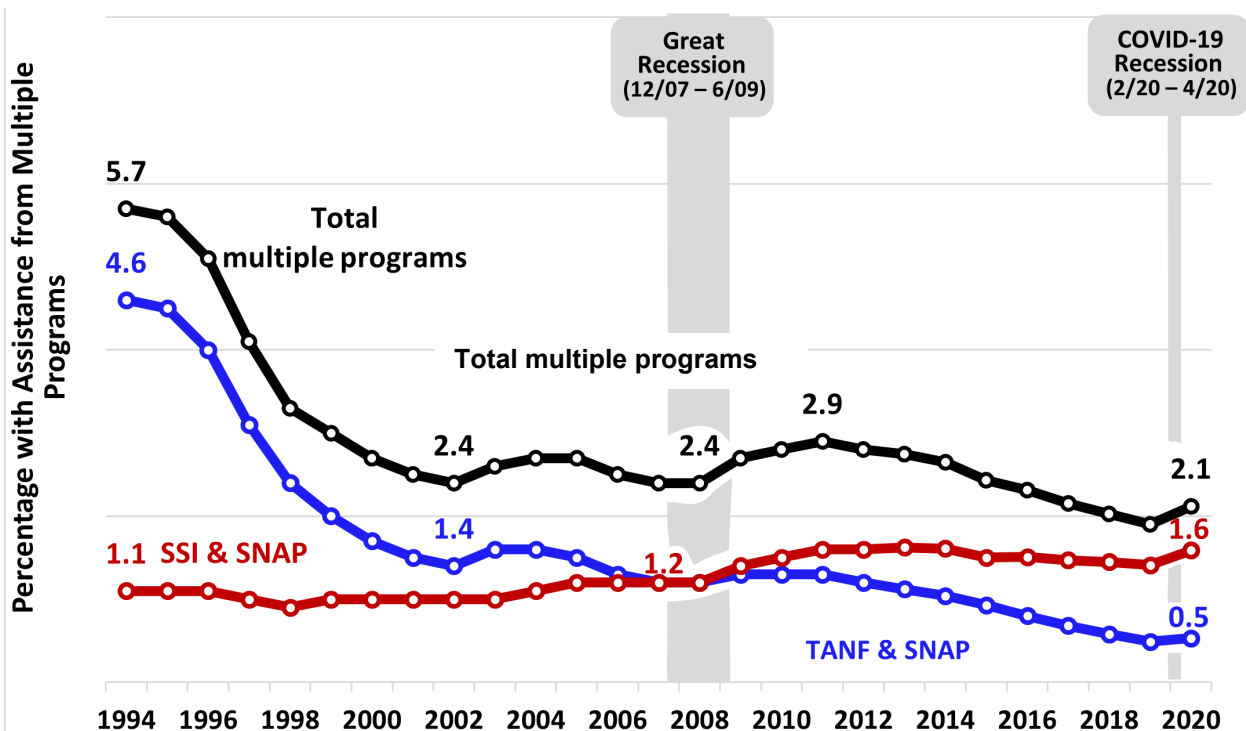
### Measure Over Time

- Overall: The proportion of the total population that received benefits from multiple programs increased from 1.9 percent in 2019 to 2.1 in 2020. Up until the uptick in 2020, the percentage of total multiple program recipients declined every year since a peak of 2.9 percent in 2011. See Figure 10 and Appendix Table 13.
- TANF and SNAP: The proportion of the population that received benefits from both TANF and SNAP increased 0.04 of a percentage point from less than 0.5 percent in 2019 to more than 0.5 percent in 2020. Prior to 2020, the percentage receiving both TANF and SNAP declined nearly every year since a peak of 1.3 percent in 2009-2011.

- SSI and SNAP: The proportion of the population that received benefits from both SSI and SNAP increased 0.2 of a percentage point from 1.4 percent in 2019 to 1.6 in 2020. Prior to 2020, the percentage receiving both TANF and SNAP declined nearly every year since a peak of 1.6 percent in 2013 and 2014.

See Appendix Tables 13 and 14 for historical estimates and estimates by demographic group.

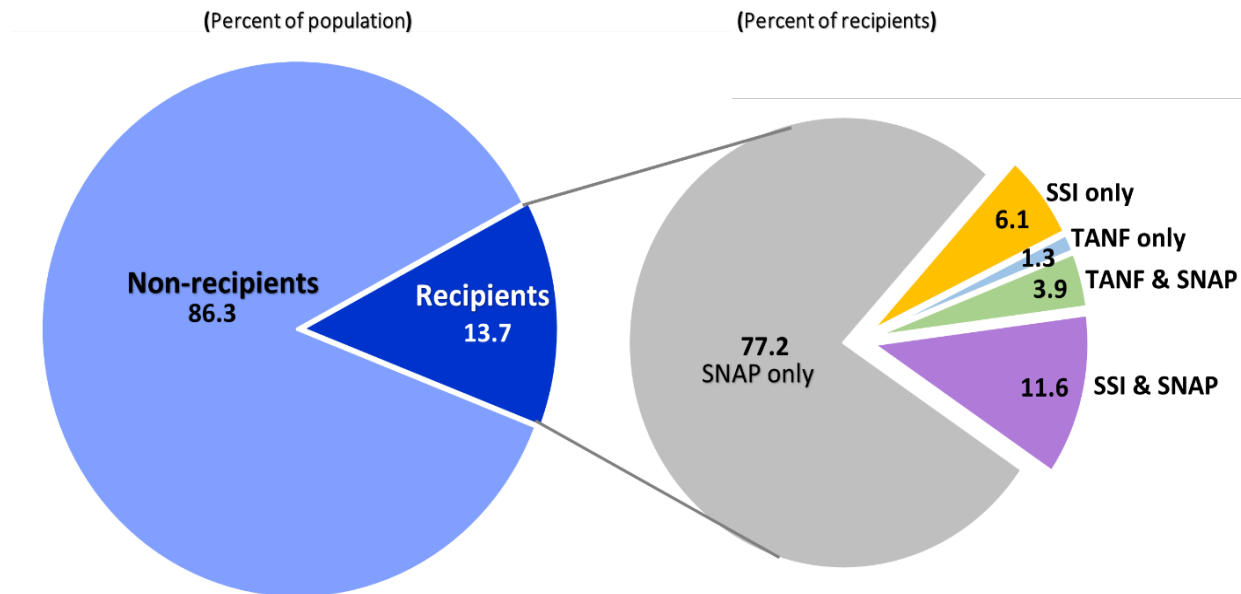
**Figure 10. Percentage of the Population Who Received Assistance from AFDC/TANF and SNAP, or received assistance from SSI and SNAP, 1994 to 2020<sup>xxii</sup>**



**Note:** Data is an average monthly percentage of the population. AFDC, TANF, and SNAP receipt are based on the family or recipient unit while SSI receipt is based on individuals.

**Source:** The Current Population Survey (CPS ASEC) and microsimulation model TRIM3.

**Figure 11. Distribution of Program Recipients by Program for TANF, SNAP, and SSI, 2020**



**Note:** Universe is individuals who received a benefit in any amount from TANF, SNAP or SSI in an average month in 2020. TANF and SNAP receipt are based on the family or recipient unit while SSI receipt is based on individuals.

**Source:** The Current Population Survey, Annual Social and Economic Supplement and microsimulation model TRIM3.

## Indicator 6. Program Receipt Duration

### Definition

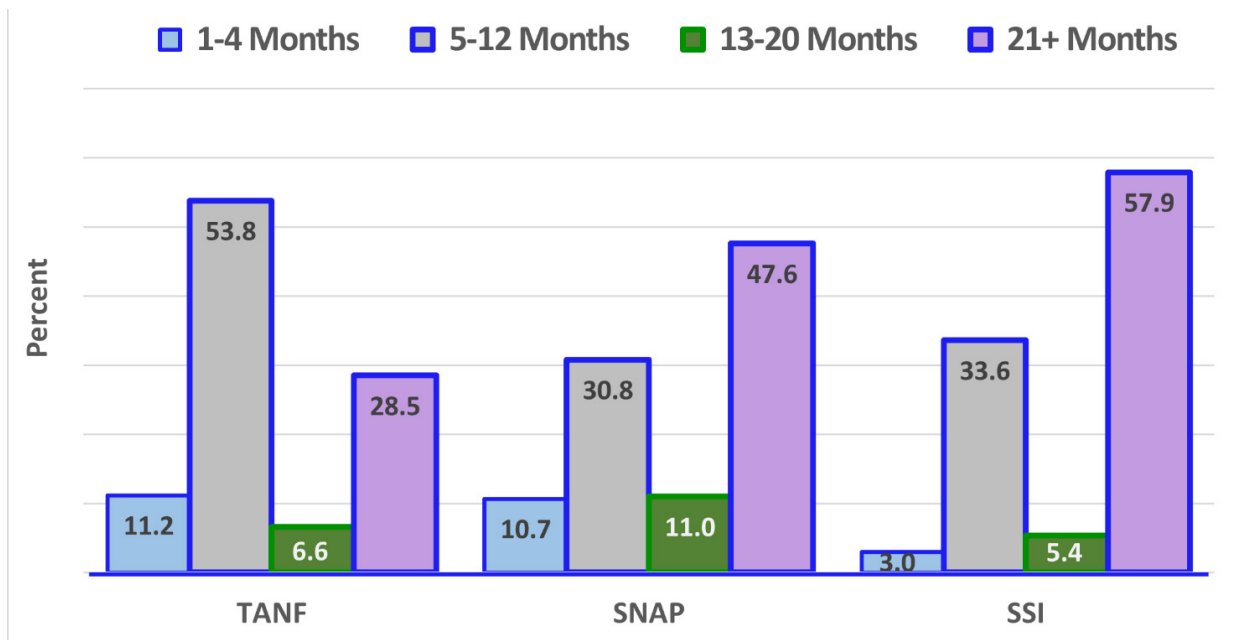
The percentage of program recipients getting assistance for a given number of months. The measure is based on estimates for recipients of TANF, SNAP, and SSI during the 2017-2018 period.

### Measure during 2017-2018

- TANF: In the two years of 2017-2018, 65.0 percent of TANF participants received TANF for 12 months or less and 28.5 percent of received TANF for 21 months or more.
- SNAP: In the two years of 2017-2018, 41.5 percent of SNAP participants received SNAP benefits for 12 or less months and 47.6 percent received SNAP for 21 or more months.
- SSI: In the two years of 2017-2018, 36.6 percent of SSI participants received SSI benefits for 12 or less months, and 57.9 percent received SSI for 21 or more months

Figure 12 shows the percentage of persons who received TANF, SNAP, or SSI benefits by the number of months that program's benefits were received. See Appendix Table 15 for rates by race, age group and family structure.

**Figure 12. Duration of TANF, SNAP, and SSI Receipt Over 24 Months, 2017-2018**



**Note:** Data is restricted to individuals in both waves of the 2018 SIPP panel survey who participated in TANF, SNAP, or SSI for at least one month during the period and are limited to respondents from whom data were collected in both waves covering all 24 months of the two-year period. These estimates are based on the reference period. We do not limit or exclude observations based on program participation in the month prior to or the month following the reference period. SNAP estimates may differ from USDA estimates due to methodological differences.

**Source:** The Survey of Income and Program Participation 2018.

## **II. Risk Factors, Social and Economic Context**

### **Indicator 7. Employment Among the Low-Skilled Population**

#### **Definition**

The percent of working age adults (18-65) with a high school education or less who were employed at any time over the calendar year, in either full time or part time work.

#### **Measure in 2021**

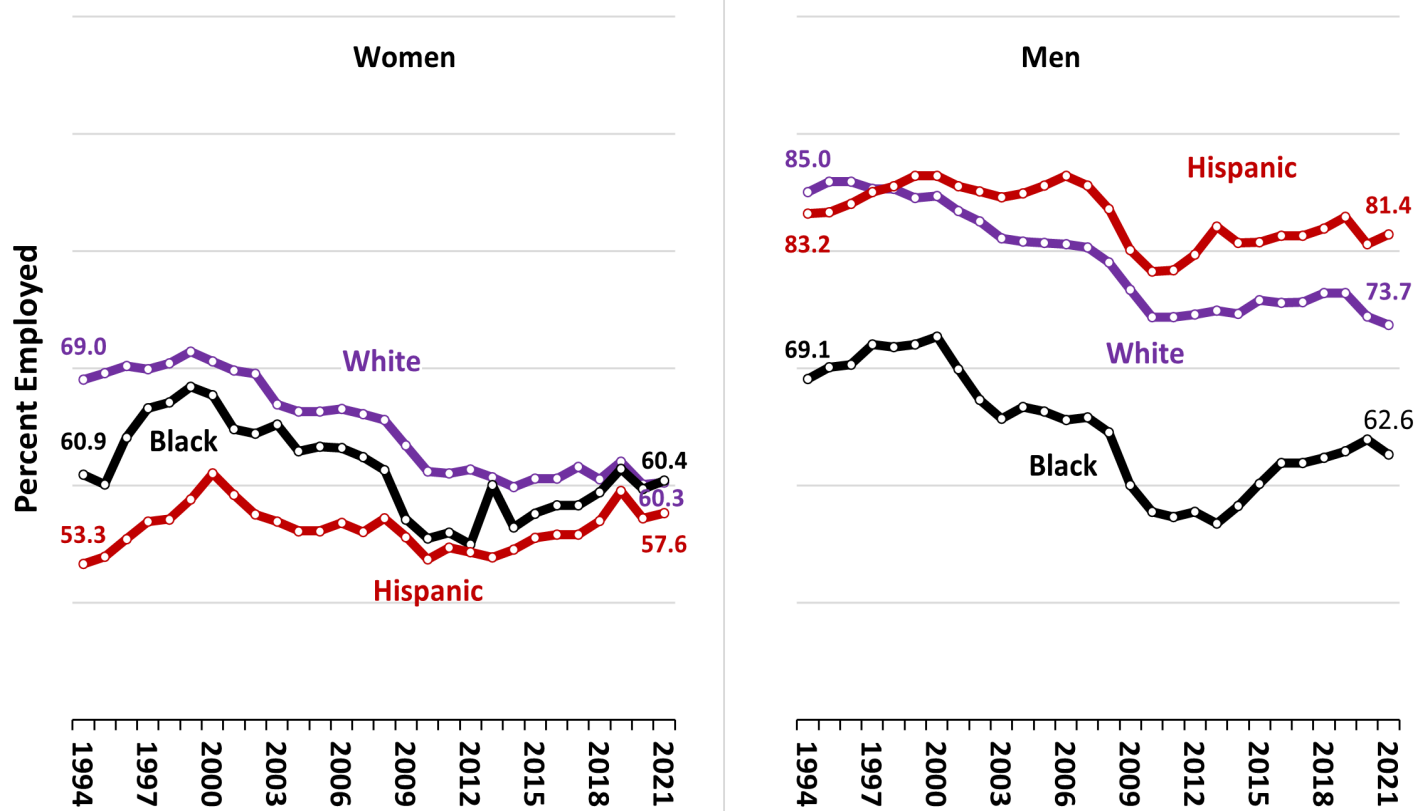
- Women: By race and ethnicity
  - Black: 60.4 percent of population employed.
  - White: 60.3 percent of population employed.
  - Hispanic: 57.6 percent of population employed.
- Men: By race and ethnicity
  - Black: 62.6 percent of population employed.
  - White: 73.7 percent of population employed.
  - Hispanic: 81.4 percent of population employed.

#### **Measure Over Time**

- Women: By race and ethnicity
  - Black: Increased from 59.7 percent in 2020 to 60.4 percent in 2021. Prior to 2020, the percentage employment of black women trended upward from a low of 55.0 percent in 2012.
  - White: Increased from 60.1 percent in 2020 to 60.3 percent in 2021. Prior to 2020, the percentage employment of white women had reached a low of 59.8 percent in 2014.
  - Hispanic: Increased from 57.2 percent in 2020 to 57.6 percent in 2021. Prior to 2020, the percentage employment of Hispanic women had reached a low of 53.7 percent in 2010.
- Men: By race and ethnicity
  - Black: Decreased from 63.9 in 2020 to 62.6 percent in 2021. Prior to 2020, the percentage employment of black men had increased every year but one from a low of 56.7 percent in 2013.
  - White: Declined from 74.4 percent in 2020 to 73.7 percent in 2021. Prior to 2020, the percentage employment of white men had followed an upward trend from a low of 74.4 percent in 2010.
  - Hispanic: Increased from 80.6 percent in 2020 to 81.4 percent in 2021. Prior to 2020, the percentage employment of Hispanic men had increased most years from a low of 78.3 percent in 2010.

Figure 13 shows the employment rate of adults with a high school degree or less education by gender, race, and ethnicity. See Appendix Table 16 for historical estimates.

**Figure 13. Percentage of Adults Employed Any Time During the Year, Ages 18 to 65 with a High School Degree or Less Education, by Race and Ethnicity, 1994 to 2021**



**Note:** Data include both full and partial year employment. Beginning in 2002, estimates for Whites and Blacks are for persons reporting a single race only.

**Source:** The Current Population Survey, Annual Social and Economic Supplements.

## **Indicator 8. Poverty Rates**

### **Definition**

The percent of the civilian non-institutionalized population living in families whose income is below the official poverty thresholds which are dependent upon the size of the family. If a family's total income is less than the family's threshold, then that family and every individual in it is considered in poverty. The official poverty definition uses money income before taxes, cash income from TANF and SSI and excludes noncash benefits.<sup>xxiii</sup>

### **Measure in 2021**

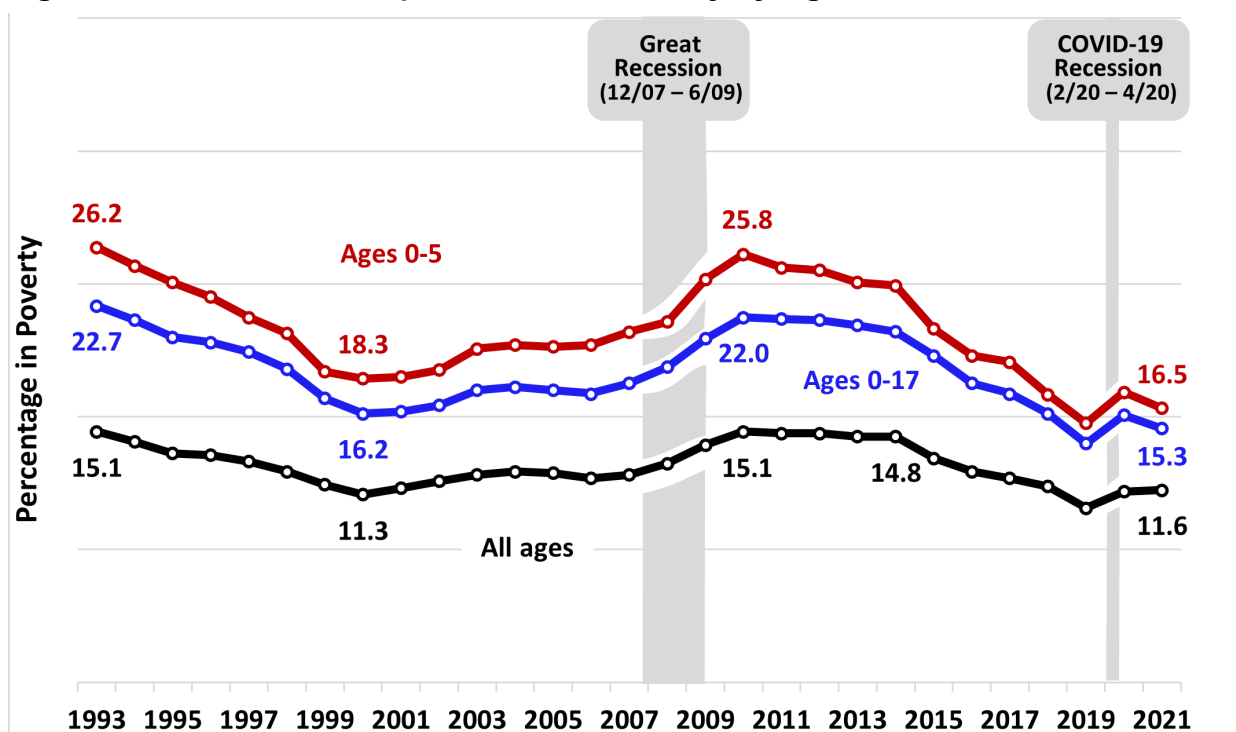
- All ages: In 2021, 11.6 percent of the population or 37.9 million individuals were living in a family with income below poverty.
- Children ages 0-5: In 2021, 16.5 percent of all children under 6 years of age or 3.0 million were living in families with income below poverty.
- Children ages 0-17: In 2021, 15.3 percent of all children under 18 years of age or 11.1 million were living in families with income below poverty.

### **Measure Over Time**

- All ages: The official poverty rate increased from 11.5 percent in 2020 to 11.6 percent in 2021. Prior to 2020, poverty rates had declined nearly every year from a peak of 15.1 percent in 2010.
- Children ages 0-5: The poverty rate for children under 6 decreased from 17.5 percent in 2020 to 16.5 percent in 2021. Prior to 2020, poverty declined every year since a peak of 25.8 percent in 2010.
- Children ages 0-17: The poverty rate for children under 18 decreased from 16.1 percent in 2020 to 15.3 percent in 2021. Prior to 2020, poverty declined every year since a peak of 22.0 percent in 2010.

Figure 14 shows the official poverty rate for persons of all ages, for children under 18, and for the youngest children ages zero to five years. Appendix Table 17 provides historical poverty rates by select demographics.

**Figure 14. Percent of People in Official Poverty by Age, 1993 to 2021**



**Note:** The poverty universe is based on the civilian non-institutionalized population living in the United States. Individuals ages 0-14 are excluded if not related to the householder.

**Source:** U.S. Census Bureau, *Income, Poverty, and Health Insurance Coverage in the United States: Current Population Reports*.

## **Indicator 9. Food Insecurity**

### **Definition**

The percentage of households by food security status. Food secure households have consistent, dependable access to enough food for active, healthy living while food insecure households are those which have difficulty at some time during the year providing enough food for all their members due to a lack of money and other resources. Food insecure households can be further broken down between those having low and very low food security. Very low food security, the more severe situation, applies to households in which food intake for one or more members was reduced and eating patterns were disrupted due to a lack of money or resources.

### **Measure in 2021**

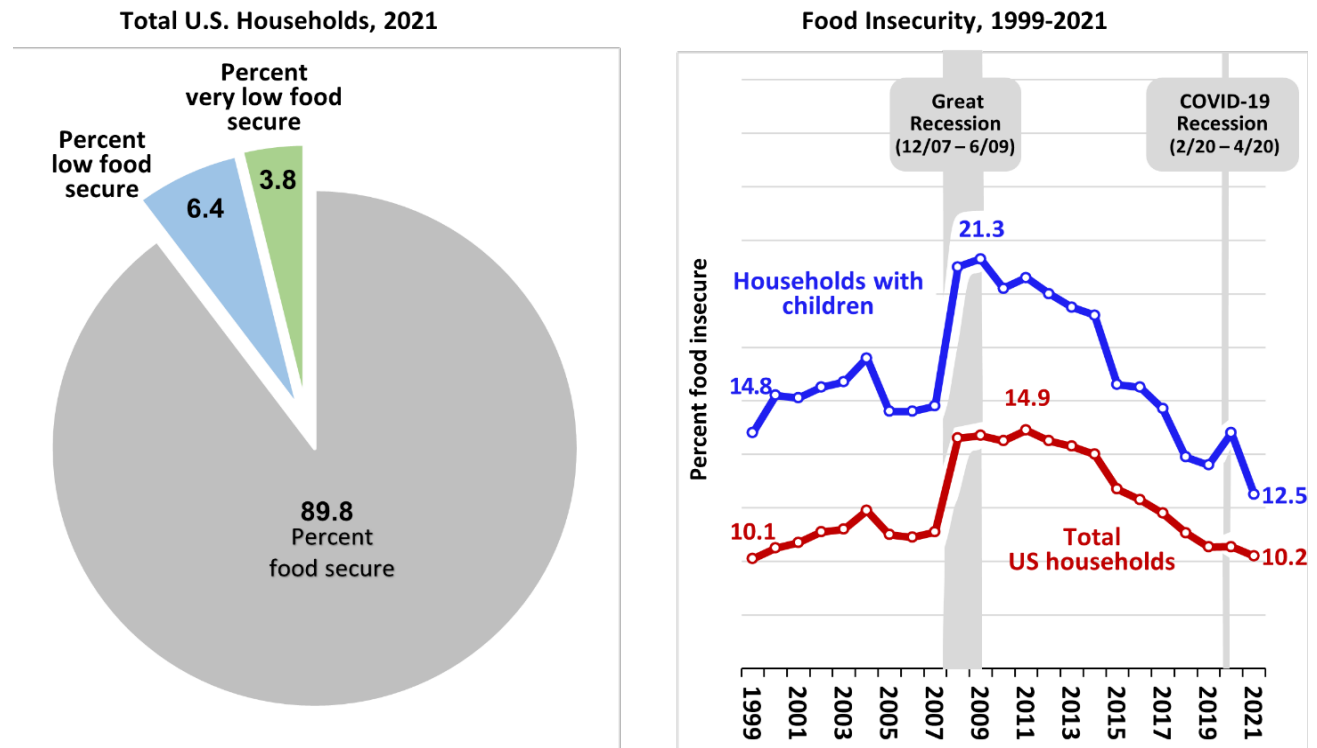
- All households: In 2021, 10.2 percent of U.S. households (13.5 million) were food insecure, with 6.4 percent having low food security and 3.8 percent having very low food security.
- Households with children: In 2021, 12.5 percent of households with children were food insecure, with 8.9 percent having low food security and 3.6 percent having very low food security.

### **Measure Over Time**

- All households: The percent of households that were food insecure declined 0.3 percentage points to 10.2 percent in 2021, the lowest level since 1999. The food insecure rate for all households declined nearly every year since a high of 14.9 percent in 2011.
- Households with children: The percent of households with children that were food insecure decreased to 12.5 percent in 2021. Since reaching a high of 21.3 percent in 2009 during the Great Recession, the food insecure rate for households with children declined every year but two, one of which was the year 2020 when the COVID-19 recession occurred.

Figure 15 reports the percentage of households with different food security statuses, with historical trends. See Appendix Tables 18 and 19 for more details.

**Figure 15. Percentage of Households Classified by Food Security Status, 2021 and from 1999 to 2021**



**Source:** U.S. Department of Agriculture, Economic Research Service, Household Food Security in the United States in 2021, <https://www.ers.usda.gov/webdocs/publications/104656/err-309.pdf?v=2739.6>.

## **Indicator 10. Nonmarital Teen Births**

### **Definition**

Birthrates by age for unmarried teens are the ratio of the number of births per 1,000 unmarried teens. In this report we present these ratios for 15 to 17 year olds and for older unmarried teens 18 to 19 year olds, two groups that are at particularly high risk of living in poverty.

### **Measure in 2021**

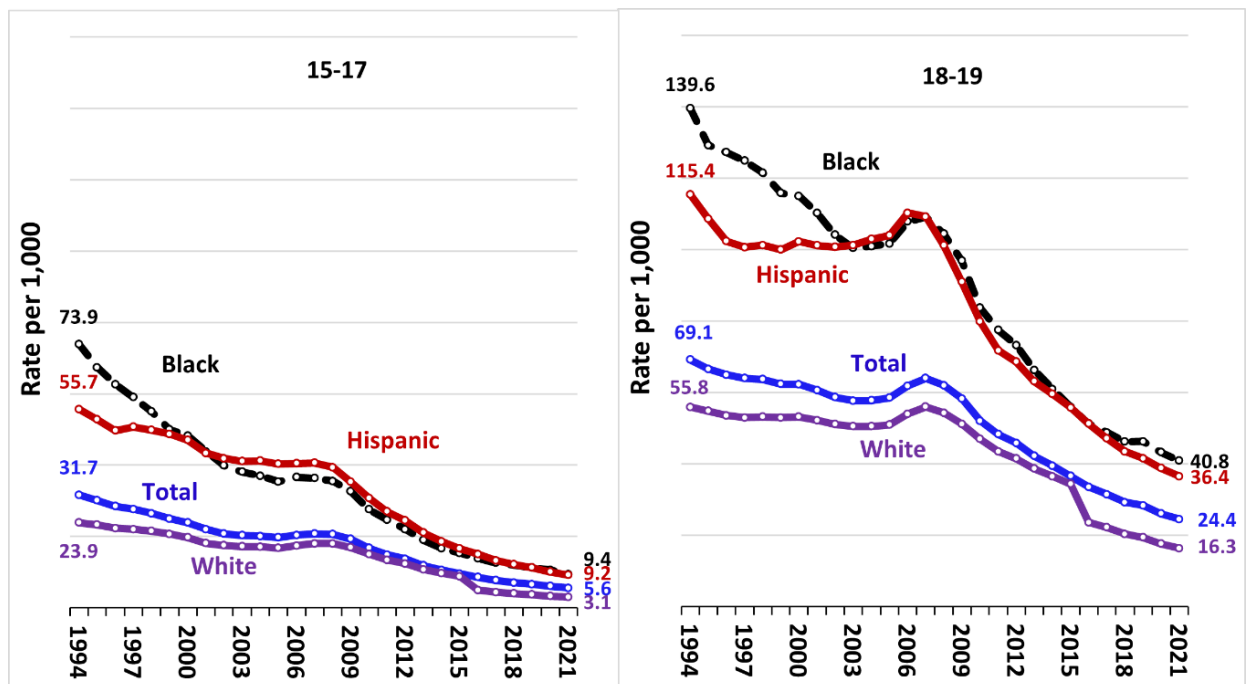
- 15 to 17: By race and ethnicity
  - All: 5.6 per thousand.
  - Black: 9.4 per thousand.
  - White: 3.1 per thousand.
  - Hispanic: 9.2 per thousand.
- 18 to 19: By race and ethnicity
  - All: 24.4 per thousand.
  - Black: 40.8 per thousand.
  - White: 16.3 per thousand.
  - Hispanic: 36.4 per thousand.

### **Measure Over Time**

- 15 to 17: By race and ethnicity. See left-hand side of Figure 16.
  - All younger teens: Decrease by 82.3 percent from 31.7 per thousand in 1994.
  - Black: Decrease by 87.3 percent from 73.9 per thousand in 1994.
  - White: Decrease by 87.0 percent from 23.9 per thousand in 1994.
  - Hispanic: Decrease by 83.5 percent from 55.7 per thousand in 1994.
- 18 to 19: By race and ethnicity. See right-hand side of Figure 16.
  - All older teens: Steady decrease interrupted by an uptick from 2004 to 2007 followed by more rapid decrease producing an overall cumulative decrease of 64.7 percent from 69.1 per thousand in 1994.
  - Black: Steady rapid decrease interrupted by an uptick from 2004 to 2007 for an overall cumulative decrease of 70.8 percent from 139.6 per thousand in 1994.
  - White: Steady modest decrease interrupted by an uptick from 2005 to 2007 followed by more rapid decrease producing an overall cumulative decrease of 70.8 percent from 55.8 per thousand in 1994.
  - Hispanic: Rapid decrease beginning after an uptick from 2003 to 2006 for an overall cumulative decrease of 68.5 percent from 115.4 per thousand in 1994.

Figure 16 below illustrates the birth rate among unmarried teens by age, race, and ethnicity. See Appendix Table 20 for detailed historical estimates.

**Figure 16. Births per 1,000 Unmarried Women Ages 15-17 Years and 18-19 Years by Race and Ethnicity: 1994-2020** <sup>xxiv</sup>



**Note:** Data are tabulated by the race and ethnic origin of the mother.

**Source:** National Center for Health Statistics, "Nonmarital Childbearing in the United States, 1940-1999," *National Vital Statistics Reports*: Vol. 48 (16) 2000 and "Births: Final Data for 2021," *National Vital Statistics Reports*, Vol. 72 (1), 2023.

## Technical Notes

Program receipt and participation data in this report are from the Current Population Survey (CPS), Annual Social and Economic Supplement. CPS data on program eligibility and participation are augmented by administrative records and by the Transfer Income Model, version 3 (TRIM3), microsimulation model that accounts for the underreporting of benefit receipt in the household survey. CPS data for calendar year 2013 relied on a split panel design to test redesigned income questions. This report relies on the combined subsamples for this year.

TRIM was first operational in 1973. The U.S. Department of Health and Human Services funded the development of the second generation of the TRIM model in 1978. Other support for TRIM2 came from the Congressional Budget Office, the U.S. Department of Labor, and private foundations. The updated TRIM3 was introduced in 1997 and allows researchers and members of the public to access policy rules and simulation results over the internet. TRIM3's primary input data come from each year's Current Population Survey, Annual Social and Economic Supplement. TRIM3 corrects for underreporting of benefits in survey data to provide a more complete picture of the current safety net. For methodological details see <https://trim3.urban.org/T3Welcome.php>.

Key features of TRIM3 are its detailed modeling of program rules, and its ability to capture and mimic a program's actual rules concerning eligibility with extensive modeling of state variations. The TRIM3 model draws from a database of eligibility and benefit rules for each state. The source of detailed program data for TANF is the Urban Institute's [Welfare Rules Database](#), which is derived from an annual review of state regulations and caseworker manuals.

### **TANF**

For TANF, analysts matched the percentage of the SNAP caseload that has TANF income according to the SNAP administrative data. For cross-program benefit receipt there is no annual administrative data. The microsimulation model used in this report applied the rules of each state's TANF program to data from the CPS. Non-cash benefits funded by TANF were not modeled. Program participation was modeled to come close to the actual caseload in terms of overall size and key characteristics.

TANF receipt and participation no longer include small "worker supplement" payments paid through SNAP as these were typically valued at under \$50 per month. Beginning with FY 2017 and this volume, small worker payments (automatically generated by program rules in some states) are not included in the calculation of the caseload and participation rates of TANF basic cash assistance. The background is that these payments were a tiny part of the caseload over the past decade, however, the number of families getting these "worker supplement" payments grew each year.

Some states provide cash assistance to families with multiple barriers to employment through solely state-funded programs (SSFs). In this report, cash assistance from an SSF is counted as cash income and not TANF assistance. SSFs are distinct from TANF.

There have been small changes in estimating methodology over time, due to model improvements and revisions to the CPS. Beginning in 2004, estimates include families receiving assistance

under separate state programs (SSPs). These SSPs are modeled together with TANF benefits, with no distinction made between the two funding sources. Since 2004 TRIM3 excludes from the unit non-parental caretakers whose income would make the unit ineligible, potentially increasing the number of child-only units.

## Endnotes

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<sup>i</sup> The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (P.L. 104-193) repealed the Aid to Families with Dependent Children (AFDC) program and created a block grant program of Temporary Assistance for Needy Families (TANF) in its place. The mandatory start date for TANF was July 1, 1997, but most states made the transition from AFDC before that date.

<sup>ii</sup> The Food, Conservation and Energy Act of 2008 (P.L. 110-234) re-named the Food Stamp Program as the Supplemental Nutrition Assistance Program (SNAP) as of October 1, 2008. The name change had no effect on the type of benefits or how they are made available to eligible households.

<sup>iii</sup> The federal block grant and state maintenance of effort (MOE) funding levels for TANF are not inflation adjusted. Consequently the value of the program's resources has declined over time. In addition, the Deficit Reduction Act of 2005 (Public Law No: 109-171) provided states an incentive to find more MOE expenditures to count toward caseload reduction credit.

<sup>iv</sup> Broad-based categorical eligibility (BBCE) is a policy in which households may become categorically eligible for SNAP when they qualify for a benefit funded by federal TANF or state (MOE) funds. See <<http://www.fns.usda.gov/snap/clarification-characteristics-broad-based-categorical-eligibility>>

<sup>v</sup> For SSI's annual report and detailed descriptions of the program see

<<https://www.ssa.gov/oact/ssir/index.html>>

<sup>vi</sup> Income, Poverty and Health Insurance Coverage in the United States: 2021,

<<http://www.census.gov/newsroom/press-releases/2022/income-poverty-health-insurance-coverage.html>>.

<sup>vii</sup> For details on state TANF policies, see Shantz, Katie, Ilham Dehry, Sarah Knowles, Sarah Minton, and Linda Giannarelli (2020). Welfare Rules Databook: State TANF Policies as of July 2020, OPRE Report 2021-142, Washington, DC: Office of Planning, Research, and Evaluation, Administration for Children and Families, U.S. Department of Health and Human Services.

<sup>viii</sup> TANF includes assistance provided through separate state programs (SSPs) funded with MOE dollars. Cash welfare income from "general assistance" or solely-state-funded programs (SSFs) do not count as TANF. Units that receive only small "worker supplement" benefits are excluded because these benefits are not captured in the CPS survey nor modeled in TRIM3. Amounts up to \$50 were considered "small" for this purpose. For example in 2020, 16,904 SSP cases in Massachusetts were excluded as families received a supplemental benefit of no more than \$1 each month. The state with the largest number of "worker supplement" cases was California. Almost all of California's 150,000 SSP cases were excluded due to receiving a \$10 supplemental nutrition benefit. In total, the adjustment excludes 230,000 SSP and TANF units across ten states.

<sup>ix</sup> In calendar year 2017 the total number of participants in TANF was 2,676,400, excluding assistance units receiving only 'worker-supplement' payments valued at \$4 to less than \$50. For a comparison of the TANF caseload with 'worker-supplement' payment cases see ACF caseload data at <[https://www.acf.hhs.gov/sites/default/files/documents/ofa/2017\\_recipient\\_tanssp.pdf](https://www.acf.hhs.gov/sites/default/files/documents/ofa/2017_recipient_tanssp.pdf)>

<sup>x</sup> Reciprocity in Figure 3 is annual, based on benefits received any time during the year and differs from receipt of benefits in an 'average month' presented in subsequent sections. Annual rates tend to be higher given the longer time horizon for observing benefit receipt.

<sup>xi</sup> In Figure 4 and throughout the report, estimates do not include residents of the U.S. territories.

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Due to changes in cash benefit policies, beginning in 2000 estimates include cash assistance from separate state programs (SSPs) and by 2017, SSP recipients comprised 30 percent of total recipients. However, TANF estimates do not include income from solely state-funded programs (SSFs) which is considered separate. Where possible, income from an SSF program is treated as cash. Population denominators were retrieved from the U.S. Census Bureau.

<sup>xii</sup> In Figure 5 and throughout the report, SNAP estimates do not include residents of the U.S. territories. From 1975 to 1983 the number of participants includes the Family Food Assistance Program (FFAP) that was largely replaced by the Food Stamp Program in 1975. From 1975 to 1983 the number of FFAP participants averaged 88,000.

<sup>xiii</sup> Figure 6. Due to the fact that SSI data are reported each year in December, the denominator used to calculate rates are based on the average of the U.S. Census Bureau's July 1st population estimates for the current and subsequent year.

<sup>xiv</sup> Figure 7. Participation rates are estimated by the microsimulation model (TRIM3) developed and maintained at the Urban Institute under primary funding from Department of Health and Human Services, Office of the Assistant Secretary for Planning and Evaluation (ASPE). Beginning in 2017, assistance units receiving only “worker supplement” payments were excluded from microsimulation analyses so that basic cash assistance could be estimated accurately. Specifically, assistant units receiving only “worker supplement” payments were excluded from both the numerator and the denominator in calculating the TANF “take-up” or participation rate.

As previously noted, the model accounts for the number of families who lost aid due to time limits, but families staying off TANF to conserve their time-limited assistance months are not accounted for specifically. A limitation of the model is that assistance units subject to full-family sanctions are counted as *eligible* but nonparticipating rather than counted as ineligible. The numbers of eligible and participating families exclude each of the following: units in the U.S. territories, non-custodial parent units, pregnancy-only units, and units with no cash benefits.

<sup>xv</sup> SNAP-eligible households are estimated from a Mathematica Policy Research, Inc. model that uses data from the Current Population Survey, Annual Social and Economic Supplement to simulate program eligibility. SNAP caseload data are from USDA, FNS program operations caseload data. Small changes have been made to the methodology over time with some model improvements addressing revisions to the CPS. The model was revised in 1994 to produce more accurate and lower estimates of eligible households. Prior years show higher estimates of eligibles and lower participation rates relative to the revised estimate for 1994 and estimates for subsequent years.

<sup>xvi</sup> Errata is necessary regarding SSI participation rates in this volume. Previously published rates for 2013, 2014, 2015, and 2016 were inflated by 0.1 percentage point to a maximum of 0.4 percentage points. Corrected, updated participation rates are provided in Appendix A-11 and reflected in Figure 9. For data years 2013 through 2016, a coding error increased self-employment income beyond the eligibility limit for the self-employed. Prior to the correction the error had the effect of over-estimating participation from 0.1 to 0.4 percentage points.

SSI participation rates are estimated by the TRIM model which is periodically revised and improved. The model was revised in 1997 and 1998 to more accurately exclude ineligible immigrants. Thus an increased participation rate in 1997 is partly due to a revision in estimating methodology. In 2004 TRIM's methods for identifying individuals eligible for SSI due to disability were improved resulting in more eligibles for this category. The CPS provides limited information on disability status which may underestimate the size of the adult population with a disability.

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Misidentifying or under-counting the population of eligibles will—to a greater or lesser extent—have the effect of inflating participation rates. Researchers drawing from the Survey of Income and Program Participation and economists at the Social Security Administration estimate SSI participation among eligible, non-elderly adults at between 40 percent and 80 percent.

<sup>xvii</sup> Families who receive TANF and individuals who receive SSI can receive SNAP benefits, but most states do not permit the same individual to receive assistance from both TANF and SSI, i.e., at the individual level TANF and SSI are generally mutually exclusive. Only four states include SSI recipients and their SSI income in the TANF assistance unit (Idaho, New Hampshire, West Virginia, and Wisconsin). Including an SSI recipient in the TANF assistance unit may reduce the value of cash assistance or render the family ineligible for TANF. SSI is an individual-level benefit and so if one individual in a family receives SSI but the remaining family members meet the eligibility criteria for TANF, the remaining family members may receive TANF assistance. State level rules are described in the Welfare Rules Databases which is released annually and can be found here: <https://wrd.urban.org/wrd/databook.cfm>>

<sup>xviii</sup> Under federal rules, families are eligible for SNAP benefits if their *gross* income is less than 130 percent of the poverty line using the federal poverty guidelines, about \$28,236 for a parent with two children in 2020. The SNAP gross income test does not apply to households with elderly or disabled members. However, SNAP also has a net income test.

<sup>xix</sup> All but four states limit earned income to below 85 percent of the poverty line for initial TANF eligibility, a value of \$18,462 for a family of three in 2020. Many states limit income to below 50 percent of the poverty line for TANF, about \$10,860 annually for a family of three. Some states use only a gross income test to assess eligibility for TANF while a number of states use net income or multiple tests. Income limits expressed as percentages of the federal poverty guideline are based on a family of three and drawn from the *Welfare Rules Databook as of July 2020*; Table I.E.4 “Maim Income for Initial Eligibility for a Family of Three, July 2020.” For details see <[https://www.acf.hhs.gov/sites/default/files/documents/opre/welfare-databook-state-tanf-policies-jan-2021\\_0.pdf](https://www.acf.hhs.gov/sites/default/files/documents/opre/welfare-databook-state-tanf-policies-jan-2021_0.pdf)>.

<sup>xx</sup> SSI eligibility is more complex because of income set-asides and disability status, but the maximum benefit in 2020 was \$783 monthly for an individual, a value lower than the poverty guideline for one person (\$12,760 a year or \$1,063 monthly). See SSA’s “Supplemental Security Income Program Description and Legislative History” at <<https://www.ssa.gov/policy/docs/statcomps/supplement/2018/ssi.html>> and “SSI Federal Payment Amounts, SSI Monthly Payment Amounts, 1975-2020” at <<https://www.ssa.gov/oact/cola/SSlamts.html>> For the federal poverty guidelines see <<https://aspe.hhs.gov/prior-hhs-poverty-guidelines-and-federal-register-references>>

<sup>xxi</sup> The percentage of individuals who received assistance from any one program in an average month (13.7 percent) is lower than the percentage that received assistance at some point over the course of a year (21.5 percent in 2020) shown in Figure 3.

<sup>xxii</sup> Figure 10. For multiple program receipt across years the researchers sought to match the percentage of the SNAP caseload that has TANF income according to the SNAP administrative data. There are no national administrative data on the overlap between these programs on an annual basis.

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<sup>xxiii</sup> Money income used to compute poverty status includes (before taxes): earnings, unemployment compensation, workers' compensation, Social Security, Supplemental Security Income, public assistance, veterans' payments, survivor benefits, pension or retirement income, interest, dividends, rents, royalties, income from estates, trusts, educational assistance, alimony, child support, assistance from outside the household, and other miscellaneous sources. Money income does not include: capital gains or losses, noncash benefits (e.g. food stamps and housing subsidies), and tax credits. <https://www.census.gov/topics/income-poverty/poverty/guidance/poverty-measures.html>.

<sup>xxiv</sup> In Figure 16 rates are per 1,000 unmarried women in the specified group. Race categories include women of Hispanic ethnicity. Beginning in 1980, the National Center for Health Statistics began tabulating births by the race of the mother. Prior to 1980, data were tabulated by the race of the child. Trends in non-marital births may be affected by changes in the reporting of marital status on birth certificates and in procedures for inferring non-marital births when marital status is not reported.

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## **Appendix Tables**

**Table 1 Indicator 1. Percentage of Population with More than 50 Percent of Income from TANF, SNAP and/or SSI: Selected Years**

| Dependency Rates                |      |      |      |      |      |      |      |      |      |      |      |      |
|---------------------------------|------|------|------|------|------|------|------|------|------|------|------|------|
| Categories                      | 2000 | 2002 | 2004 | 2006 | 2008 | 2010 | 2012 | 2014 | 2016 | 2018 | 2019 | 2020 |
| <b>All Persons</b>              | 3.0  | 3.2  | 3.7  | 3.7  | 4.0  | 5.3  | 5.1  | 4.9  | 4.4  | 3.6  | 3.3  | 3.6  |
| <b>Age Categories</b>           |      |      |      |      |      |      |      |      |      |      |      |      |
| Children 0 to 17                | 4.9  | 4.9  | 5.9  | 5.8  | 6.4  | 8.3  | 8.1  | 7.3  | 6.6  | 5.1  | 4.7  | 5.2  |
| Adults 18 to 64                 | 2.4  | 2.7  | 3.0  | 3.2  | 3.4  | 4.7  | 4.5  | 4.5  | 3.9  | 3.3  | 3.0  | 3.3  |
| Adults 65 and older             | 2.1  | 2.0  | 2.2  | 2.1  | 2.2  | 2.4  | 2.5  | 2.7  | 2.7  | 2.9  | 2.8  | 2.6  |
| <b>Racial/Ethnic Categories</b> |      |      |      |      |      |      |      |      |      |      |      |      |
| Non-Hispanic White              | 1.9  | 1.8  | 2.2  | 2.3  | 2.4  | 3.2  | 3.1  | 3.3  | 2.9  | 2.5  | 2.4  | 2.6  |
| Non-Hispanic Black              | 7.7  | 8.7  | 10.0 | 9.5  | 10.2 | 12.5 | 12.0 | 11.0 | 9.6  | 8.3  | 7.3  | 8.0  |
| Hispanic                        | 4.5  | 4.9  | 5.2  | 5.2  | 5.7  | 8.0  | 7.4  | 6.6  | 6.0  | 4.4  | 3.7  | 4.2  |
| <b>Family Categories</b>        |      |      |      |      |      |      |      |      |      |      |      |      |
| <b>Persons in:</b>              |      |      |      |      |      |      |      |      |      |      |      |      |
| Married couple families         | 0.9  | 1.0  | 1.0  | 1.2  | 1.3  | 1.9  | 1.8  | 1.5  | 1.4  | 1.2  | 0.9  | 1.0  |
| Single female families          | 11.4 | 11.7 | 13.8 | 13.2 | 13.4 | 16.4 | 15.8 | 14.5 | 13.4 | 10.5 | 10.1 | 10.3 |
| Single male families            | 4.4  | 3.8  | 4.0  | 4.5  | 4.7  | 6.5  | 5.8  | 6.6  | 4.9  | 4.7  | 4.6  | 4.6  |

**Note:** Unit of analysis is persons. N = 325,268,000 in 2019 and N = 326,195,000 in 2020. Dependency is defined as living in a family having more than 50 percent of total annual income from one or more of these programs. Dependency rates would be lower if adjusted to exclude TANF assistance associated with work. Beginning in 2002, persons who reported more than one race are not shown under either race category. Due to small sample size, Asians and Native Hawaiians or Other Pacific Islanders as well as American Indians and Alaska Natives but are not shown separately. Hispanic persons may be of any race.

**Source:** The Current Population Survey, Annual Social and Economic Supplements, 1994-2020 and microsimulation model TRIM3.

**Table 2 Indicator 1. Percentage of Population with Any Income from TANF, SNAP, or SSI: Selected Years**

| Reciency Rates                  |      |      |      |      |      |      |      |      |      |      |      |      |
|---------------------------------|------|------|------|------|------|------|------|------|------|------|------|------|
| Categories                      | 2000 | 2002 | 2004 | 2006 | 2008 | 2010 | 2012 | 2014 | 2016 | 2018 | 2019 | 2020 |
| <b>All Persons</b>              | 12.5 | 13.2 | 15.0 | 15.6 | 17.1 | 22.7 | 23.6 | 22.7 | 22.0 | 20.3 | 19.5 | 21.5 |
| <b>Age Categories</b>           |      |      |      |      |      |      |      |      |      |      |      |      |
| Children 0 to 17                | 17.8 | 18.7 | 22.0 | 23.1 | 25.8 | 34.4 | 35.7 | 33.9 | 32.5 | 30.6 | 27.8 | 31.5 |
| Adults 18 to 64                 | 10.7 | 11.7 | 13.1 | 13.6 | 14.9 | 20.2 | 21.2 | 20.6 | 20.0 | 18.2 | 17.9 | 19.7 |
| Adults 65 and older             | 10.4 | 9.7  | 10.0 | 10.6 | 11.4 | 12.3 | 13.7 | 13.5 | 13.8 | 14.0 | 14.5 | 14.9 |
| <b>Racial/Ethnic Categories</b> |      |      |      |      |      |      |      |      |      |      |      |      |
| Non-Hispanic White              | 8.2  | 8.8  | 10.1 | 10.6 | 11.4 | 15.7 | 16.5 | 15.7 | 15.3 | 14.1 | 14.0 | 15.0 |
| Non-Hispanic Black              | 27.0 | 27.7 | 32.4 | 32.0 | 34.1 | 40.7 | 41.2 | 39.6 | 37.3 | 35.0 | 32.7 | 37.2 |
| Hispanic                        | 21.0 | 21.7 | 22.6 | 23.8 | 27.6 | 36.9 | 37.2 | 35.9 | 34.5 | 30.5 | 29.3 | 31.7 |
| <b>Family Categories</b>        |      |      |      |      |      |      |      |      |      |      |      |      |
| <b>Persons in:</b>              |      |      |      |      |      |      |      |      |      |      |      |      |
| Married couple families         | 7.2  | 7.5  | 8.6  | 8.9  | 9.9  | 15.0 | 15.4 | 14.3 | 14.2 | 13.0 | 11.9 | 13.5 |
| Single female families          | 37.1 | 37.7 | 42.6 | 44.3 | 47.3 | 54.2 | 56.1 | 55.7 | 52.6 | 50.2 | 49.8 | 52.7 |
| Single male families            | 21.8 | 21.2 | 21.9 | 25.8 | 27.3 | 34.3 | 37.3 | 34.7 | 34.3 | 35.8 | 33.7 | 34.7 |

**Note:** Unit of analysis is persons. N = 325,268,000 in 2019 and N = 326,195,000 in 2020. Recipiency is defined as living in a family with receipt in any amount for AFDC/TANF, SSI or SNAP during the year. Spouses are not present in categories shown for families headed by men and families headed by women. Beginning in 2002, persons who reported more than one race are not shown under either race category. Due to small sample size, Asians and Native Hawaiians or Other Pacific Islanders as well as American Indians and Alaska Natives but are not shown separately. Hispanic persons may be of any race.

**Source:** The Current Population Survey, Annual Social and Economic Supplements, 1994-2020 and microsimulation model TRIM3.

**Table 3 Indicator 1. Percentage of the Population by Proportion of Income from TANF, SNAP, and/or SSI: 1993-2020**

| Year | 0%   | >0 to 25% | > 25% to 50% | > 50% to 75% | > 75% to 100% | Total > 50% |
|------|------|-----------|--------------|--------------|---------------|-------------|
| 2020 | 78.4 | 15.1      | 2.8          | 0.9          | 2.7           | 3.6         |
| 2019 | 80.5 | 13.8      | 2.4          | 0.9          | 2.4           | 3.3         |
| 2017 | 79.1 | 13.9      | 3.0          | 1.1          | 2.9           | 4.1         |
| 2016 | 78.0 | 14.4      | 3.2          | 1.2          | 3.1           | 4.4         |
| 2015 | 77.5 | 14.3      | 3.6          | 1.5          | 3.1           | 4.6         |
| 2014 | 77.3 | 14.1      | 3.7          | 1.4          | 3.5           | 4.9         |
| 2013 | 76.5 | 14.4      | 4.1          | 1.7          | 3.4           | 5.0         |
| 2012 | 76.4 | 14.3      | 4.2          | 1.7          | 3.4           | 5.1         |
| 2011 | 76.9 | 13.8      | 4.1          | 1.7          | 3.5           | 5.2         |
| 2010 | 77.3 | 13.2      | 4.2          | 1.7          | 3.6           | 5.3         |
| 2009 | 80.1 | 11.4      | 3.9          | 1.5          | 3.1           | 4.6         |
| 2008 | 82.9 | 10.3      | 2.8          | 1.1          | 2.8           | 4.0         |
| 2007 | 84.1 | 9.7       | 2.8          | 1.1          | 2.3           | 3.5         |
| 2006 | 84.4 | 9.3       | 2.6          | 1.1          | 2.6           | 3.7         |
| 2005 | 84.7 | 8.9       | 2.6          | 1.1          | 2.7           | 3.8         |
| 2004 | 85.0 | 8.8       | 2.5          | 1.1          | 2.5           | 3.7         |
| 2003 | 85.9 | 8.2       | 2.4          | 1.1          | 2.4           | 3.6         |
| 2002 | 86.8 | 7.8       | 2.3          | 1.0          | 2.1           | 3.2         |
| 2001 | 87.4 | 7.3       | 2.2          | 1.0          | 2.1           | 3.1         |
| 2000 | 87.5 | 7.3       | 2.2          | 1.0          | 2.0           | 3.0         |
| 1999 | 86.7 | 7.7       | 2.3          | 1.1          | 2.2           | 3.3         |
| 1998 | 86.5 | 7.3       | 2.5          | 1.3          | 2.5           | 3.8         |
| 1997 | 85.3 | 7.7       | 2.5          | 1.5          | 3.1           | 4.5         |
| 1996 | 84.0 | 7.8       | 3.1          | 1.9          | 3.3           | 5.2         |
| 1995 | 83.2 | 8.5       | 3.1          | 1.8          | 3.5           | 5.3         |
| 1994 | 82.8 | 8.4       | 3.1          | 1.8          | 4.0           | 5.8         |
| 1993 | 83.4 | 7.8       | 3.0          | 1.8          | 4.1           | 5.9         |

**Note:** Unit of analysis is persons. N= 326,195,000. Income from social welfare programs includes cash income from TANF through federally-funded and state-separate programs, SSI income and the value of SNAP benefits. Excluded are cash benefits from other programs, such as state-local "general assistance" or solely-state-funded programs providing benefits to families who previously would have received TANF in some states. Total >50% includes all persons with more than 50 percent of their total annual income from these programs.

**Source:** The Current Population Survey, Annual Social and Economic Supplements and microsimulation model TRIM3.

**Table 4.a. Indicator 2. Percentage of Recipients in Families with Labor Force Participants by Program and Selected Characteristics: 2019**

| Categories                         | Total                      |                           | Detail: Someone in Labor Force      |                                         |                        |
|------------------------------------|----------------------------|---------------------------|-------------------------------------|-----------------------------------------|------------------------|
|                                    | Someone in the labor force | No one in the labor force | One or more looking, no one working | One or more part-time, no one full-time | At least one full-time |
| <b>TANF All Persons</b>            | 56.8                       | 43.2                      | 7.8                                 | 17.0                                    | 32.0                   |
| Non-Hispanic White                 | 51.1                       | 48.9                      | 5.7                                 | 15.9                                    | 29.6                   |
| Non-Hispanic Black                 | 49.7                       | 50.3                      | 10.3                                | 14.6                                    | 24.7                   |
| Hispanic                           | 67.7                       | 32.3                      | 7.4                                 | 20.4                                    | 39.9                   |
| Children ages 0-5                  | 63.2                       | 36.8                      | 9.6                                 | 20.5                                    | 33.1                   |
| Children ages 0-17                 | 56.1                       | 43.9                      | 7.4                                 | 16.7                                    | 32.1                   |
| Ages 18-54                         | 58.8                       | 41.2                      | 9.0                                 | 18.2                                    | 31.6                   |
| Women ages 16-64                   | 58.4                       | 41.6                      | 8.5                                 | 17.7                                    | 32.2                   |
| Men ages 16-64                     | 59.9                       | 40.1                      | 9.6                                 | 17.1                                    | 33.2                   |
| Persons in married-couple families | 73.5                       | 26.5                      | 6.2                                 | 13.2                                    | 54.1                   |
| Persons in single female families  | 51.2                       | 48.8                      | 8.6                                 | 18.5                                    | 24.0                   |
| Persons in single male families    | 59.0                       | 41.0                      | 2.4                                 | 13.5                                    | 43.2                   |
| <b>SNAP All Persons</b>            | 60.6                       | 39.4                      | 4.9                                 | 14.3                                    | 41.4                   |
| Non-Hispanic White                 | 52.8                       | 47.2                      | 4.0                                 | 13.5                                    | 35.3                   |
| Non-Hispanic Black                 | 57.2                       | 42.8                      | 7.2                                 | 15.5                                    | 34.5                   |
| Hispanic                           | 75.4                       | 24.6                      | 3.9                                 | 14.5                                    | 57.0                   |
| Children ages 0-5                  | 77.3                       | 22.7                      | 5.1                                 | 15.5                                    | 56.7                   |
| Children ages 0-17                 | 71.9                       | 28.1                      | 8.1                                 | 17.6                                    | 46.2                   |
| Ages 18-54                         | 59.0                       | 41.0                      | 5.8                                 | 14.8                                    | 38.5                   |
| Women ages 16-64                   | 59.9                       | 40.1                      | 5.0                                 | 16.3                                    | 38.7                   |
| Men ages 16-64                     | 60.0                       | 40.0                      | 6.5                                 | 13.5                                    | 39.9                   |
| Adults ages 65 and over            | 19.6                       | 80.4                      | 1.8                                 | 4.9                                     | 12.9                   |
| Persons in married-couple families | 75.2                       | 24.8                      | 3.4                                 | 12.4                                    | 59.3                   |
| Persons in single female families  | 67.5                       | 32.5                      | 5.8                                 | 19.5                                    | 42.1                   |
| Persons in single male families    | 69.1                       | 30.9                      | 5.7                                 | 10.6                                    | 52.8                   |
| <b>SSI All Persons</b>             | 40.3                       | 59.7                      | 2.4                                 | 7.7                                     | 30.1                   |
| Non-Hispanic White                 | 35.2                       | 64.8                      | 1.8                                 | 7.7                                     | 25.7                   |
| Non-Hispanic Black                 | 33.7                       | 66.3                      | 3.7                                 | 8.0                                     | 22.0                   |
| Hispanic                           | 54.7                       | 45.3                      | 2.2                                 | 8.0                                     | 44.6                   |
| Children ages 0-5                  | 61.6                       | 38.4                      | 5.9                                 | 8.8                                     | 46.9                   |
| Children ages 0-17                 | 65.6                       | 34.4                      | 5.4                                 | 12.6                                    | 47.7                   |
| Ages 18-54                         | 35.7                       | 64.3                      | 2.2                                 | 7.1                                     | 26.4                   |
| Women ages 16-64                   | 30.8                       | 69.2                      | 2.0                                 | 6.9                                     | 21.9                   |
| Men ages 16-64                     | 41.6                       | 58.4                      | 2.4                                 | 7.7                                     | 31.5                   |
| Adults ages 65 and over            | 37.2                       | 62.8                      | 1.5                                 | 6.7                                     | 29.0                   |
| Persons in married-couple families | 67.0                       | 33.0                      | 1.6                                 | 9.6                                     | 55.9                   |
| Persons in single female families  | 51.6                       | 48.4                      | 4.5                                 | 11.0                                    | 36.1                   |
| Persons in single male families    | 57.9                       | 42.1                      | 3.7                                 | 6.9                                     | 47.3                   |

**Note:** Recipients are limited to those individuals or their family members directly receiving benefits in a month. The indicator measures, on an average monthly basis, the combination of individual benefit receipt and the labor force participation of any relative in the household in the same month. Full-time workers are those who usually worked 35 hours or more per week. Part-time workers usually worked less than 35 hours per week. "Looking for work" includes individuals who were unemployed, laid off and/or looking for work.

**Source:** Current Population Survey, Annual Social and Economic Supplement, 2019 and microsimulation model TRIM3.

**Table 4.b. Indicator 2. Percentage of Recipients in Families with Labor Force Participants by Program and Selected Characteristics: 2020**

| Categories                         | Total                      |                           | Detail: Someone in Labor Force      |                                         |                        |
|------------------------------------|----------------------------|---------------------------|-------------------------------------|-----------------------------------------|------------------------|
|                                    | Someone in the labor force | No one in the labor force | One or more looking, no one working | One or more part-time, no one full-time | At least one full-time |
| <b>TANF All Persons</b>            | 54.5                       | 45.5                      | 11.6                                | 18.7                                    | 24.2                   |
| Non-Hispanic White                 | 51.6                       | 48.4                      | 9.4                                 | 22.9                                    | 19.3                   |
| Non-Hispanic Black                 | 49.1                       | 50.9                      | 15.4                                | 13.7                                    | 20.1                   |
| Hispanic                           | 62.5                       | 37.5                      | 8.8                                 | 21.2                                    | 32.4                   |
| Children ages 0-5                  | 52.4                       | 47.6                      | 11.8                                | 17.7                                    | 22.9                   |
| Children ages 0-17                 | 53.8                       | 46.2                      | 11.8                                | 18.4                                    | 23.6                   |
| Ages 18-54                         | 57.0                       | 43.0                      | 11.2                                | 19.6                                    | 26.2                   |
| Women ages 16-64                   | 54.9                       | 45.1                      | 11.9                                | 17.7                                    | 25.3                   |
| Men ages 16-64                     | 61.7                       | 38.3                      | 8.0                                 | 26.2                                    | 27.5                   |
| Persons in married-couple families | 75.1                       | 24.9                      | 10.1                                | 27.1                                    | 37.8                   |
| Persons in single female families  | 45.6                       | 54.4                      | 12.0                                | 16.0                                    | 17.6                   |
| Persons in single male families    | 66.7                       | 33.3                      | 13.1                                | 14.1                                    | 39.5                   |
| <b>SNAP All Persons</b>            | 57.5                       | 42.5                      | 7.7                                 | 14.5                                    | 35.2                   |
| Non-Hispanic White                 | 51.8                       | 48.2                      | 6.8                                 | 13.8                                    | 31.2                   |
| Non-Hispanic Black                 | 54.1                       | 45.9                      | 8.9                                 | 14.4                                    | 30.8                   |
| Hispanic                           | 69.2                       | 30.8                      | 7.7                                 | 16.1                                    | 45.4                   |
| Children ages 0-5                  | 71.9                       | 28.1                      | 7.7                                 | 16.7                                    | 47.5                   |
| Children ages 0-17                 | 71.8                       | 28.2                      | 8.1                                 | 17.6                                    | 46.2                   |
| Ages 18-54                         | 56.4                       | 43.6                      | 8.8                                 | 14.7                                    | 32.9                   |
| Women ages 16-64                   | 57.8                       | 42.2                      | 8.1                                 | 16.0                                    | 33.6                   |
| Men ages 16-64                     | 57.0                       | 43.0                      | 9.6                                 | 13.8                                    | 33.7                   |
| Adults ages 65 and over            | 18.9                       | 81.1                      | 2.7                                 | 4.8                                     | 11.5                   |
| Persons in married-couple families | 72.5                       | 27.5                      | 7.0                                 | 14.2                                    | 51.3                   |
| Persons in single female families  | 62.9                       | 37.1                      | 8.5                                 | 18.8                                    | 35.6                   |
| Persons in single male families    | 66.8                       | 33.2                      | 9.2                                 | 12.6                                    | 45.0                   |
| <b>SSI All Persons</b>             | 38.2                       | 61.8                      | 3.4                                 | 8.5                                     | 26.2                   |
| Non-Hispanic White                 | 34.7                       | 65.3                      | 2.7                                 | 8.5                                     | 23.5                   |
| Non-Hispanic Black                 | 30.8                       | 69.2                      | 3.4                                 | 6.5                                     | 20.9                   |
| Hispanic                           | 51.1                       | 48.9                      | 4.4                                 | 10.8                                    | 35.9                   |
| Children ages 0-5                  | 58.5                       | 41.5                      | 5.1                                 | 14.1                                    | 39.2                   |
| Children ages 0-17                 | 59.8                       | 40.2                      | 5.8                                 | 15.3                                    | 38.7                   |
| Ages 18-54                         | 33.7                       | 66.3                      | 3.2                                 | 7.5                                     | 23.0                   |
| Women ages 16-64                   | 31.9                       | 68.1                      | 3.0                                 | 6.9                                     | 22.1                   |
| Men ages 16-64                     | 36.7                       | 63.3                      | 3.5                                 | 8.4                                     | 24.8                   |
| Adults ages 65 and over            | 36.8                       | 63.2                      | 2.8                                 | 7.1                                     | 26.9                   |
| Persons in married-couple families | 65.2                       | 34.8                      | 4.1                                 | 10.8                                    | 50.3                   |
| Persons in single female families  | 50.6                       | 49.4                      | 5.3                                 | 13.5                                    | 31.9                   |
| Persons in single male families    | 53.5                       | 46.5                      | 5.7                                 | 9.8                                     | 38.1                   |

**Note:** Recipients are limited to those individuals or their family members directly receiving benefits in a month. The indicator measures, on an average monthly basis, the combination of individual benefit receipt and the labor force participation of any relative in the household in the same month. Full-time workers are those who usually worked 35 hours or more per week. Part-time workers usually worked less than 35 hours per week. "Looking for work" includes individuals who were unemployed, laid off and/or looking for work.

**Source:** Current Population Survey, Annual Social and Economic Supplement, 2020 and microsimulation model TRIM3.

**Table 5 Indicator 2. Percentage of AFDC/TANF Recipients in Families with Labor Force Participants: 1993-2020**

| Year | Total                      |                           | Detail: Someone in Labor Force                              |                        |
|------|----------------------------|---------------------------|-------------------------------------------------------------|------------------------|
|      | Someone in the labor force | No one in the labor force | One or more part-time or looking for work, no one full-time | At least one full-time |
| 2020 | 54.5                       | 45.5                      | 30.3                                                        | 24.2                   |
| 2019 | 56.8                       | 43.2                      | 24.8                                                        | 32.0                   |
| 2018 | 54.0                       | 46.0                      | 19.5                                                        | 34.5                   |
| 2017 | 58.3                       | 41.7                      | 30.2                                                        | 28.1                   |
| 2016 | 54.7                       | 45.3                      | 27.4                                                        | 27.3                   |
| 2015 | 54.6                       | 45.4                      | 29.1                                                        | 25.5                   |
| 2014 | 56.2                       | 43.8                      | 29.1                                                        | 27.1                   |
| 2013 | 58.8                       | 41.2                      | 31.9                                                        | 27.0                   |
| 2012 | 56.7                       | 43.3                      | 33.2                                                        | 23.5                   |
| 2011 | 59.0                       | 41.0                      | 35.2                                                        | 23.8                   |
| 2010 | 56.5                       | 43.5                      | 31.4                                                        | 25.1                   |
| 2009 | 56.7                       | 43.3                      | 30.7                                                        | 26.0                   |
| 2008 | 54.4                       | 45.6                      | 27.2                                                        | 27.2                   |
| 2007 | 53.6                       | 46.4                      | 23.4                                                        | 30.2                   |
| 2006 | 53.4                       | 46.6                      | 21.2                                                        | 32.2                   |
| 2005 | 52.3                       | 47.7                      | 25.4                                                        | 26.9                   |
| 2004 | 51.9                       | 48.0                      | 23.8                                                        | 28.1                   |
| 2003 | 52.6                       | 47.4                      | 24.1                                                        | 28.5                   |
| 2002 | 60.1                       | 39.8                      | 25.8                                                        | 34.3                   |
| 2001 | 61.3                       | 38.7                      | 26.0                                                        | 35.3                   |
| 2000 | 58.8                       | 41.2                      | 24.1                                                        | 34.7                   |
| 1999 | 59.2                       | 40.8                      | 24.1                                                        | 35.1                   |
| 1998 | 55.7                       | 44.3                      | 25.8                                                        | 29.9                   |
| 1997 | 52.4                       | 47.6                      | 28.0                                                        | 24.4                   |
| 1996 | 49.9                       | 50.1                      | 25.6                                                        | 24.3                   |
| 1995 | 49.4                       | 50.6                      | 24.3                                                        | 25.1                   |
| 1994 | 45.2                       | 54.8                      | 24.8                                                        | 20.4                   |
| 1993 | 43.0                       | 57.0                      | 24.2                                                        | 18.8                   |

**Note:** Recipients are limited to those individuals or any family member in the household directly receiving benefits in a month. Full-time workers are those who usually work 35 hours or more per week. Part-time labor force participation includes part-time workers and those who are unemployed, laid off or looking for work. This indicator measures, on an average monthly basis, the combination of individual benefit receipt and labor force participation by any family member in the same month.

**Source:** The Current Population Survey, Annual Social and Economic Supplements and the microsimulation model TRIM3.

**Table 6 Indicator 2. Percentage of SNAP Recipients and SSI Recipients in Families with Labor Force Participants: 2010-2020**

| Year | Total                      |                           | Detail: Someone in Labor Force                              |                        |      |
|------|----------------------------|---------------------------|-------------------------------------------------------------|------------------------|------|
|      | Someone in the labor force | No one in the labor force | One or more part-time or looking for work, no one full-time | At least one full-time |      |
|      | SNAP                       |                           |                                                             |                        |      |
|      | 2020                       | 57.5                      | 42.5                                                        | 22.3                   | 35.2 |
|      | 2019                       | 60.6                      | 39.4                                                        | 19.2                   | 41.4 |
|      | 2018                       | 61.2                      | 38.8                                                        | 18.7                   | 42.6 |
|      | 2017                       | 61.3                      | 38.7                                                        | 20.0                   | 41.4 |
|      | 2016                       | 63.0                      | 37.0                                                        | 21.7                   | 41.3 |
|      | 2015                       | 63.5                      | 36.5                                                        | 23.2                   | 40.3 |
|      | 2014                       | 62.1                      | 37.9                                                        | 22.1                   | 40.0 |
|      | 2013                       | 64.7                      | 35.3                                                        | 26.3                   | 38.3 |
|      | 2012                       | 64.7                      | 35.3                                                        | 27.4                   | 37.3 |
|      | 2011                       | 63.1                      | 36.9                                                        | 28.8                   | 34.3 |
|      | 2010                       | 62.8                      | 37.2                                                        | 29.6                   | 33.2 |
|      | SSI                        |                           |                                                             |                        |      |
|      | 2020                       | 38.2                      | 61.8                                                        | 11.9                   | 26.2 |
|      | 2019                       | 40.3                      | 59.7                                                        | 10.2                   | 30.1 |
|      | 2018                       | 39.2                      | 60.8                                                        | 10.3                   | 28.9 |
|      | 2017                       | 39.7                      | 60.3                                                        | 11.8                   | 28.0 |
|      | 2016                       | 38.0                      | 62.0                                                        | 11.2                   | 26.8 |
|      | 2015                       | 38.7                      | 61.3                                                        | 11.8                   | 27.0 |
|      | 2014                       | 35.9                      | 64.1                                                        | 11.0                   | 25.0 |
|      | 2013                       | 39.0                      | 61.0                                                        | 13.9                   | 25.1 |
|      | 2012                       | 39.1                      | 60.9                                                        | 13.6                   | 25.5 |
|      | 2011                       | 39.2                      | 60.8                                                        | 14.2                   | 25.0 |
|      | 2010                       | 39.9                      | 60.1                                                        | 14.8                   | 25.1 |

**Note:** Recipients are limited to those individuals or any family member in the household directly receiving benefits in a month. Full-time workers are those who usually work 35 hours or more per week. Part-time labor force participation includes part-time workers and those who are unemployed, laid off or looking for work. This indicator measures, on an average monthly basis, the combination of individual benefit receipt and labor force participation by any family member in the same month.

**Source:** The Current Population Survey, Annual Social and Economic Supplements and the microsimulation model TRIM3.

**Table 7. Indicator 3. Number and Percentage of the Total Population Receiving AFDC/TANF: 1975-2021**

| Fiscal Year | Total Recipients |         | Child Recipients |         | Adult Recipients |         |
|-------------|------------------|---------|------------------|---------|------------------|---------|
|             | Number in 1,000s | Percent | Number in 1,000s | Percent | Number in 1,000s | Percent |
| 2021        | 2,493            | 0.8     | 1,829            | 2.5     | 664              | 0.3     |
| 2020        | 2,813            | 0.8     | 2,073            | 2.8     | 740              | 0.3     |
| 2019        | 2,926            | 0.9     | 2,162            | 3.0     | 765              | 0.3     |
| 2018        | 3,216            | 1.0     | 2,371            | 3.2     | 845              | 0.3     |
| 2017        | 3,628            | 1.1     | 2,646            | 3.6     | 982              | 0.4     |
| 2016        | 3,860            | 1.2     | 2,794            | 3.8     | 1,066            | 0.4     |
| 2015        | 4,143            | 1.3     | 2,986            | 4.1     | 1,157            | 0.5     |
| 2014        | 3,856            | 1.2     | 2,910            | 4.0     | 946              | 0.4     |
| 2013        | 4,062            | 1.3     | 3,065            | 4.2     | 997              | 0.4     |
| 2012        | 4,432            | 1.4     | 3,322            | 4.5     | 1,110            | 0.5     |
| 2011        | 4,554            | 1.5     | 3,405            | 4.6     | 1,150            | 0.5     |
| 2010        | 4,531            | 1.5     | 3,393            | 4.6     | 1,138            | 0.5     |
| 2009        | 4,217            | 1.4     | 3,197            | 4.3     | 1,021            | 0.4     |
| 2008        | 3,949            | 1.3     | 3,022            | 4.1     | 927              | 0.4     |
| 2007        | 4,099            | 1.4     | 3,138            | 4.2     | 962              | 0.4     |
| 2006        | 4,699            | 1.6     | 3,535            | 4.8     | 1,164            | 0.5     |
| 2005        | 5,064            | 1.7     | 3,788            | 5.2     | 1,276            | 0.6     |
| 2004        | 5,316            | 1.8     | 3,957            | 5.4     | 1,358            | 0.6     |
| 2003        | 5,452            | 1.9     | 4,037            | 5.5     | 1,415            | 0.7     |
| 2002        | 5,576            | 1.9     | 4,099            | 5.6     | 1,477            | 0.7     |
| 2001        | 5,673            | 2.0     | 4,171            | 5.7     | 1,503            | 0.7     |
| 2000        | 6,218            | 2.2     | 4,531            | 6.3     | 1,687            | 0.8     |
| 1999        | 7,068            | 2.5     | 5,231            | 7.3     | 1,838            | 0.9     |
| 1998        | 8,653            | 3.1     | 6,184            | 8.7     | 2,469            | 1.2     |
| 1997        | 10,779           | 4.0     | 7,673            | 10.8    | 3,106            | 1.5     |
| 1996        | 12,477           | 4.6     | 8,556            | 12.2    | 3,921            | 2.0     |
| 1995        | 13,480           | 5.1     | 9,157            | 13.2    | 4,323            | 2.2     |
| 1994        | 14,033           | 5.3     | 9,479            | 13.8    | 4,554            | 2.3     |
| 1993        | 13,943           | 5.4     | 9,424            | 13.9    | 4,520            | 2.3     |
| 1992        | 13,423           | 5.2     | 9,087            | 13.7    | 4,335            | 2.3     |
| 1991        | 12,391           | 4.9     | 8,375            | 12.8    | 4,016            | 2.1     |
| 1990        | 11,263           | 4.5     | 7,620            | 11.9    | 3,643            | 2.0     |
| 1989        | 10,741           | 4.4     | 7,238            | 11.4    | 3,503            | 1.9     |
| 1988        | 10,734           | 4.4     | 7,198            | 11.4    | 3,536            | 2.0     |
| 1987        | 10,878           | 4.5     | 7,254            | 11.5    | 3,625            | 2.0     |
| 1986        | 10,810           | 4.5     | 7,173            | 11.4    | 3,637            | 2.1     |
| 1985        | 10,630           | 4.5     | 7,041            | 11.2    | 3,589            | 2.0     |
| 1984        | 10,677           | 4.5     | 7,025            | 11.2    | 3,652            | 2.1     |
| 1983        | 10,467           | 4.5     | 6,919            | 11.1    | 3,548            | 2.1     |
| 1982        | 10,233           | 4.4     | 6,838            | 10.9    | 3,396            | 2.0     |
| 1981        | 10,979           | 4.8     | 7,488            | 11.8    | 3,491            | 2.1     |
| 1980        | 10,422           | 4.6     | 7,197            | 11.3    | 3,225            | 2.0     |
| 1979        | 10,146           | 4.5     | 7,071            | 11.0    | 3,068            | 1.9     |
| 1978        | 10,485           | 4.7     | 7,357            | 11.4    | 3,128            | 2.0     |
| 1977        | 10,933           | 5.0     | 7,703            | 11.8    | 3,230            | 2.1     |
| 1976        | 11,171           | 5.1     | 7,900            | 11.9    | 3,271            | 2.2     |
| 1975        | 10,854           | 5.0     | 7,753            | 11.5    | 3,102            | 2.1     |

**Note:** TANF includes small worker supplements which began in a few states following the Deficit Reduction Act of 2005 (DRA) and expanded in recent years to support low-income families transitioning to employment. Beginning in 2000, TANF data include separate state program (SSP) recipients. The number of adult and child recipients in 1998 were 1999 are estimated using data from the National Emergency TANF Data Files. Recipients are expressed as the fiscal year average of monthly caseloads from administrative data, excluding recipients in the territories. Tribal TANF recipients also are excluded. Child recipients include a small number of dependents ages 18 and older who are students.

**Source:** U.S. Department of Health and Human Services, Administration for Children and Families, Office of Family Assistance ([www.acf.hhs.gov/ofa/resource/tanf-caseload-data-2020](http://www.acf.hhs.gov/ofa/resource/tanf-caseload-data-2020)) Population denominators for the percentage of recipients in each category are from the U.S. Census Bureau.

**Table 8 Indicator 3. Number and Percentage of the Total Population Receiving Food Stamp or SNAP benefits: 1975-2020**

| Fiscal Year | Persons in poverty |         | Recipients of Food Stamp or SNAP Benefits |         |                  |         |                  |         |                   |         |
|-------------|--------------------|---------|-------------------------------------------|---------|------------------|---------|------------------|---------|-------------------|---------|
|             |                    |         | Total                                     |         | Ages 0 to 17     |         | Ages 18 to 59    |         | Ages 60 and older |         |
|             | Number in 1,000s   | Percent | Number in 1,000s                          | Percent | Number in 1,000s | Percent | Number in 1,000s | Percent | Number in 1,000s  | Percent |
| 2020        | 37,933             | 11.6    | 36,300                                    | 11.0    | 15,157           | 20.4    | 15,258           | 8.4     | 5,883             | 7.8     |
| 2019        | 33,984             | 10.5    | 37,135                                    | 11.3    | 15,838           | 21.7    | 15,507           | 8.6     | 5,791             | 7.8     |
| 2018        | 38,146             | 11.8    | 39,199                                    | 12.0    | 17,065           | 23.3    | 16,581           | 9.2     | 5,552             | 7.6     |
| 2017        | 39,564             | 12.3    | 41,420                                    | 12.7    | 17,995           | 24.5    | 17,984           | 9.9     | 5,440             | 7.7     |
| 2016        | 40,616             | 12.7    | 43,465                                    | 13.5    | 19,173           | 26.0    | 19,179           | 10.6    | 5,111             | 7.4     |
| 2015        | 43,123             | 13.5    | 45,111                                    | 14.1    | 19,852           | 27.0    | 20,465           | 11.3    | 4,793             | 7.2     |
| 2014        | 46,657             | 14.8    | 45,800                                    | 14.4    | 20,231           | 27.5    | 20,924           | 11.6    | 4,645             | 7.2     |
| 2013        | 46,269             | 14.8    | 47,027                                    | 14.9    | 20,850           | 28.3    | 21,819           | 12.1    | 4,359             | 6.9     |
| 2012        | 46,496             | 15.0    | 45,956                                    | 14.6    | 20,463           | 27.8    | 21,342           | 11.9    | 4,150             | 6.8     |
| 2011        | 46,247             | 15.0    | 44,086                                    | 14.1    | 19,892           | 26.9    | 20,430           | 11.4    | 3,765             | 6.4     |
| 2010        | 46,343             | 15.1    | 39,703                                    | 12.8    | 18,484           | 24.9    | 18,102           | 10.2    | 3,117             | 5.4     |
| 2009        | 43,569             | 14.3    | 32,842                                    | 10.7    | 15,589           | 21.0    | 16,181           | 9.1     | 2,724             | 4.7     |
| 2008        | 39,829             | 13.2    | 27,751                                    | 9.1     | 13,472           | 18.2    | 14,145           | 8.0     | 2,517             | 4.7     |
| 2007        | 37,276             | 12.5    | 25,887                                    | 8.6     | 12,695           | 17.2    | 13,030           | 7.5     | 2,263             | 4.3     |
| 2006        | 36,460             | 12.3    | 25,555                                    | 8.6     | 12,579           | 17.1    | 12,758           | 7.3     | 2,226             | 4.4     |
| 2005        | 36,950             | 12.6    | 24,841                                    | 8.4     | 12,404           | 16.9    | 10,390           | 6.0     | 2,044             | 4.1     |
| 2004        | 37,040             | 12.7    | 23,447                                    | 8.0     | 11,771           | 16.1    | 9,753            | 5.7     | 1,917             | 3.9     |
| 2003        | 35,861             | 12.5    | 20,898                                    | 7.2     | 10,605           | 14.5    | 8,503            | 5.0     | 1,786             | 3.7     |
| 2002        | 34,570             | 12.1    | 19,003                                    | 6.6     | 9,688            | 13.3    | 7,625            | 4.5     | 1,684             | 3.6     |
| 2001        | 32,907             | 11.7    | 17,262                                    | 6.1     | 8,820            | 12.1    | 6,778            | 4.1     | 1,658             | 3.6     |
| 2000        | 31,581             | 11.3    | 17,054                                    | 6.0     | 8,743            | 12.1    | 6,612            | 4.0     | 1,700             | 3.7     |
| 1999        | 32,791             | 11.9    | 18,114                                    | 6.5     | 9,332            | 13.0    | 7,079            | 4.4     | 1,696             | 3.7     |
| 1998        | 34,476             | 12.7    | 19,748                                    | 7.2     | 10,520           | 14.7    | 7,760            | 4.9     | 1,635             | 3.6     |
| 1997        | 35,574             | 13.3    | 22,820                                    | 8.4     | 11,847           | 16.7    | 9,373            | 6.0     | 1,831             | 4.1     |
| 1996        | 36,529             | 13.7    | 25,495                                    | 9.5     | 13,189           | 18.8    | 10,769           | 7.0     | 1,891             | 4.3     |
| 1995        | 36,425             | 13.8    | 26,579                                    | 10.0    | 13,860           | 20.0    | 11,105           | 7.3     | 1,920             | 4.4     |
| 1994        | 38,059             | 14.5    | 27,439                                    | 10.4    | 14,391           | 21.0    | 11,615           | 7.7     | 1,955             | 4.5     |
| 1993        | 39,265             | 15.1    | 26,957                                    | 10.4    | 14,196           | 21.0    | 11,214           | 7.5     | 1,876             | 4.3     |
| 1992        | 38,014             | 14.8    | 25,371                                    | 9.9     | 13,349           | 20.1    | 10,550           | 7.2     | 1,687             | 3.9     |
| 1991        | 35,708             | 14.2    | 22,599                                    | 8.9     | 11,952           | 18.3    | 9,190            | 6.3     | 1,593             | 3.8     |
| 1990        | 33,585             | 13.5    | 20,020                                    | 8.0     | 10,127           | 15.8    | 8,084            | 5.6     | 1,511             | 3.6     |
| 1989        | 31,528             | 12.8    | 18,777                                    | 7.6     | 9,429            | 14.9    | 7,560            | 5.3     | 1,582             | 3.8     |
| 1988        | 31,745             | 13.0    | 18,613                                    | 7.6     | 9,351            | 14.8    | 7,506            | 5.3     | 1,500             | 3.7     |
| 1987        | 32,221             | 13.4    | 19,072                                    | 7.9     | 9,771            | 15.5    | 7,684            | 5.5     | 1,589             | 3.9     |
| 1986        | 32,370             | 13.6    | 19,381                                    | 8.1     | 9,844            | 15.7    | 7,895            | 5.7     | 1,631             | 4.1     |
| 1985        | 33,064             | 14.0    | 19,847                                    | 8.3     | 9,801            | 15.7    | 8,258            | 6.1     | 1,783             | 4.5     |
| 1980        | 29,272             | 13.0    | 19,253                                    | 8.5     | 9,876            | 15.5    | 7,186            | 5.6     | 1,741             | 4.9     |
| 1975        | 25,877             | 12.3    | 16,320                                    | 7.6     | —                | —       | —                | —       | —                 | —       |

**Note:** Estimates are fiscal year averages using monthly caseload data from administrative records. Data by age is not available until 1979. Percentages are calculated based on population estimates from the U.S. Census Bureau. Recipient totals exclude the territories. From 1975 to 1983 the number of participants includes the Family Food Assistance Program (FFAP) that was largely replaced by the Food Stamp Program in 1975. From 1975 to 1983 the number of FFAP participants averaged only 88 thousand.

**Source:** U.S. Department of Agriculture, Food and Nutrition Service (FNS), Office of Policy Support, Characteristics of Supplemental Nutrition Assistance Program Households and the FNS National Data Bank, Fiscal Year 2020. Poverty data is from from the U.S. Census Bureau.

**Table 9 Indicator 3. Number and Percentage of the Total Population Receiving SSI by Age: 1975-2021**

| Date     | Total recipients |         | Ages 0-17        |         | Ages 18-64       |         | Ages 65 & older  |         |
|----------|------------------|---------|------------------|---------|------------------|---------|------------------|---------|
|          | Number in 1,000s | Percent | Number in 1,000s | Percent | Number in 1,000s | Percent | Number in 1,000s | Percent |
| Dec 2021 | 7,696            | 2.3     | 1,038            | 1.4     | 4,364            | 2.2     | 2,294            | 4.1     |
| Dec 2020 | 7,960            | 2.4     | 1,109            | 1.5     | 4,556            | 2.2     | 2,295            | 4.2     |
| Dec 2019 | 8,077            | 2.4     | 1,132            | 1.5     | 4,647            | 2.3     | 2,298            | 4.2     |
| Dec 2018 | 8,129            | 2.5     | 1,148            | 1.6     | 4,714            | 2.3     | 2,266            | 4.3     |
| Dec 2017 | 8,228            | 2.5     | 1,183            | 1.6     | 4,805            | 2.4     | 2,240            | 4.3     |
| Dec 2016 | 8,251            | 2.5     | 1,213            | 1.6     | 4,846            | 2.4     | 2,192            | 4.4     |
| Dec 2015 | 8,310            | 2.6     | 1,267            | 1.7     | 4,889            | 2.4     | 2,154            | 4.4     |
| Dec 2014 | 8,336            | 2.6     | 1,300            | 1.8     | 4,913            | 2.5     | 2,123            | 4.5     |
| Dec 2013 | 8,363            | 2.6     | 1,322            | 1.8     | 4,934            | 2.5     | 2,108            | 4.6     |
| Dec 2012 | 8,263            | 2.6     | 1,312            | 1.8     | 4,869            | 2.5     | 2,082            | 4.7     |
| Dec 2011 | 8,113            | 2.6     | 1,277            | 1.7     | 4,777            | 2.4     | 2,059            | 4.9     |
| Dec 2010 | 7,912            | 2.5     | 1,239            | 1.7     | 4,632            | 2.4     | 2,041            | 5.0     |
| Dec 2009 | 7,677            | 2.5     | 1,200            | 1.6     | 4,451            | 2.3     | 2,026            | 5.1     |
| Dec 2008 | 7,521            | 2.5     | 1,154            | 1.6     | 4,333            | 2.3     | 2,034            | 5.2     |
| Dec 2007 | 7,360            | 2.4     | 1,121            | 1.5     | 4,222            | 2.2     | 2,017            | 5.3     |
| Dec 2006 | 7,236            | 2.4     | 1,079            | 1.5     | 4,152            | 2.2     | 2,004            | 5.3     |
| Dec 2005 | 7,114            | 2.4     | 1,036            | 1.4     | 4,083            | 2.2     | 1,995            | 5.4     |
| Dec 2004 | 6,988            | 2.4     | 993              | 1.4     | 4,017            | 2.2     | 1,978            | 5.4     |
| Dec 2003 | 6,902            | 2.4     | 959              | 1.3     | 3,953            | 2.2     | 1,990            | 5.5     |
| Dec 2002 | 6,788            | 2.3     | 915              | 1.3     | 3,878            | 2.2     | 1,995            | 5.6     |
| Dec 2001 | 6,688            | 2.3     | 882              | 1.2     | 3,811            | 2.1     | 1,995            | 5.6     |
| Dec 2000 | 6,602            | 2.3     | 847              | 1.2     | 3,744            | 2.1     | 2,011            | 5.7     |
| Dec 1999 | 6,557            | 2.3     | 847              | 1.2     | 3,691            | 2.1     | 2,019            | 5.8     |
| Dec 1998 | 6,566            | 2.4     | 887              | 1.2     | 3,646            | 2.1     | 2,033            | 5.9     |
| Dec 1997 | 6,495            | 2.4     | 880              | 1.2     | 3,562            | 2.1     | 2,054            | 6.0     |
| Dec 1996 | 6,634            | 2.4     | 955              | 1.4     | 3,568            | 2.2     | 2,110            | 6.2     |
| Dec 1995 | 6,514            | 2.4     | 917              | 1.3     | 3,482            | 2.1     | 2,115            | 6.2     |
| Dec 1994 | 6,296            | 2.4     | 841              | 1.2     | 3,335            | 2.1     | 2,119            | 6.3     |
| Dec 1993 | 5,984            | 2.3     | 723              | 1.1     | 3,148            | 2.0     | 2,113            | 6.4     |
| Dec 1992 | 5,566            | 2.2     | 556              | 0.8     | 2,910            | 1.8     | 2,100            | 6.4     |
| Dec 1991 | 5,118            | 2.0     | 397              | 0.6     | 2,642            | 1.7     | 2,080            | 6.5     |
| Dec 1990 | 4,817            | 1.9     | 309              | 0.5     | 2,450            | 1.6     | 2,059            | 6.5     |
| Dec 1989 | 4,593            | 1.9     | 265              | 0.4     | 2,302            | 1.5     | 2,026            | 6.5     |
| Dec 1988 | 4,464            | 1.8     | 255              | 0.4     | 2,203            | 1.5     | 2,006            | 6.6     |
| Dec 1987 | 4,385            | 1.8     | 251              | 0.4     | 2,119            | 1.4     | 2,015            | 6.8     |
| Dec 1986 | 4,269            | 1.8     | 241              | 0.4     | 2,010            | 1.4     | 2,018            | 6.9     |
| Dec 1985 | 4,138            | 1.7     | 227              | 0.4     | 1,879            | 1.3     | 2,031            | 7.1     |
| Dec 1984 | 4,029            | 1.7     | 212              | 0.3     | 1,780            | 1.2     | 2,037            | 7.2     |
| Dec 1983 | 3,901            | 1.7     | 198              | 0.3     | 1,700            | 1.2     | 2,003            | 7.3     |
| Dec 1982 | 3,858            | 1.7     | 192              | 0.3     | 1,655            | 1.2     | 2,011            | 7.4     |
| Dec 1981 | 4,019            | 1.7     | 195              | 0.3     | 1,703            | 1.2     | 2,121            | 8.0     |
| Dec 1980 | 4,142            | 1.8     | 190              | 0.3     | 1,731            | 1.3     | 2,221            | 8.6     |
| Dec 1975 | 4,314            | 2.0     | 107              | 0.2     | 1,699            | 1.3     | 2,508            | 10.9    |

**Note:** Population denominators are the average of the U.S. Census Bureau's July 1 population estimates for the current and subsequent year.

**Source:** Social Security Administration, Office of Research, Evaluation and Statistics, Annual Statistical Supplement to the Social Security Bulletin, 2020.

**Table 10 Indicator 4. Families in the 50 States and District of Columbia Receiving Standard Benefits in AFDC or TANF, Select Years from 1981 to 2020**

| Year | Participating Families<br>(in millions) | Eligible Families<br>(in millions) | Participation Rate<br>(in percent) |
|------|-----------------------------------------|------------------------------------|------------------------------------|
| 2020 | 0.917                                   | 4.522                              | 20.3                               |
| 2019 | 0.929                                   | 4.360                              | 21.3                               |
| 2018 | 1.022                                   | 4.218                              | 24.2                               |
| 2017 | 1.112                                   | 4.536                              | 24.5                               |
| 2016 | 1.213                                   | 4.869                              | 24.9                               |
| 2015 | 1.326                                   | 5.038                              | 26.3                               |
| 2014 | 1.494                                   | 5.420                              | 27.6                               |
| 2013 | 1.632                                   | 5.315                              | 30.7                               |
| 2012 | 1.763                                   | 5.440                              | 32.4                               |
| 2011 | 1.877                                   | 5.538                              | 33.9                               |
| 2010 | 1.892                                   | 5.616                              | 33.7                               |
| 2009 | 1.809                                   | 5.596                              | 32.3                               |
| 2008 | 1.661                                   | 5.039                              | 33.0                               |
| 2007 | 1.709                                   | 4.745                              | 36.0                               |
| 2006 | 1.881                                   | 4.829                              | 39.0                               |
| 2005 | 2.039                                   | 5.047                              | 40.4                               |
| 2004 | 2.129                                   | 5.065                              | 42.0                               |
| 2003 | 2.151                                   | 4.711                              | 45.7                               |
| 2002 | 2.141                                   | 4.450                              | 48.1                               |
| 2001 | 2.157                                   | 4.493                              | 48.0                               |
| 2000 | 2.274                                   | 4.388                              | 51.8                               |
| 1999 | 2.581                                   | 4.938                              | 52.3                               |
| 1998 | 3.021                                   | 5.416                              | 55.8                               |
| 1997 | 3.690                                   | 5.334                              | 69.2                               |
| 1996 | 4.360                                   | 5.524                              | 78.9                               |
| 1995 | 4.673                                   | 5.543                              | 84.3                               |
| 1994 | 4.926                                   | 5.997                              | 82.1                               |
| 1993 | 4.904                                   | 6.006                              | 81.7                               |
| 1992 | 4.720                                   | 5.509                              | 85.7                               |
| 1990 | 4.043                                   | 4.918                              | 82.2                               |
| 1985 | 3.635                                   | 4.583                              | 79.3                               |
| 1981 | 3.615                                   | 4.508                              | 80.2                               |

Note: As programs have changed over time, reporting from HHS has changed for clarity. Prior editions of this book showed an estimate of all families eligible for any TANF cash assistance or small supplement. Beginning in 2017 the number participating excludes families eligible only for a supplemental benefit most typically valued at \$10 or \$20 a month. Most supplemental benefits are granted to families with children who receive SNAP but not TANF. Data on the full caseload can be obtained from the HHS Administration for Children and Families website at <<https://www.acf.hhs.gov/ofa/programs/tanf/data-reports>>.

TANF includes separate state programs (SSPs) funded with maintenance-of-effort dollars. However, cash welfare income from "general assistance" or solely-state-funded programs (SSFs) **do not** count as TANF. Units that receive only small "worker supplement" benefits are excluded beginning in 2017. TANF receipt in this tables **excludes** units in the U.S. territories, non-custodial parent units, pregnancy-only units, and units with no cash benefits.

**Source:** The Current Population Survey, Annual Social and Economic Supplements and the microsimulation model TRIM3.

**Table 11 Indicator 4. Number and Percentage of Eligible Households Participating in SNAP by Year**

| Month or Year    | Eligible households<br>(in millions) | Participating households<br>(in millions) | Participation Rate<br>(in percent) |
|------------------|--------------------------------------|-------------------------------------------|------------------------------------|
| Fiscal Year 2020 | 20.7                                 | 16.7                                      | 81.0                               |
| Fiscal Year 2019 | 20.2                                 | 17.0                                      | 83.8                               |
| Fiscal Year 2018 | 21.4                                 | 17.8                                      | 83.4                               |
| Fiscal Year 2017 | 22.1                                 | 18.6                                      | 84.0                               |
| Fiscal Year 2016 | 22.8                                 | 19.6                                      | 85.9                               |
| Fiscal Year 2015 | 23.0                                 | 20.4                                      | 88.8                               |
| Fiscal Year 2014 | 23.4                                 | 20.6                                      | 88.1                               |
| Fiscal Year 2013 | 23.2                                 | 20.9                                      | 90.1                               |
| Fiscal Year 2012 | 23.2                                 | 20.2                                      | 87.2                               |
| Fiscal Year 2011 | 23.5                                 | 19.2                                      | 81.8                               |
| Fiscal Year 2010 | 23.3                                 | 17.4                                      | 74.6                               |
| Fiscal Year 2009 | 20.3                                 | 14.7                                      | 72.2                               |
| Fiscal Year 2008 | 18.0                                 | 12.3                                      | 68.4                               |
| Fiscal Year 2007 | 17.5                                 | 11.4                                      | 65.5                               |
| Fiscal Year 2006 | 17.1                                 | 11.2                                      | 65.3                               |
| Fiscal Year 2005 | 17.7                                 | 10.7                                      | 60.6                               |
| Fiscal Year 2004 | 17.5                                 | 10.0                                      | 57.1                               |
| Fiscal Year 2003 | 17.1                                 | 8.9                                       | 52.1                               |
| Fiscal Year 2002 | 16.7                                 | 8.0                                       | 47.6                               |
| Fiscal Year 2001 | 15.1                                 | 7.3                                       | 48.0                               |
| Fiscal Year 2000 | 14.2                                 | 7.1                                       | 50.2                               |
| Fiscal Year 1999 | 14.5                                 | 7.5                                       | 51.6                               |
| September 1998   | 14.0                                 | 7.6                                       | 54.2                               |
| September 1997   | 14.7                                 | 8.4                                       | 57.5                               |
| September 1996   | 15.3                                 | 9.9                                       | 65.1                               |
| September 1995   | 15.0                                 | 10.4                                      | 69.2                               |
| September 1994   | 15.3                                 | 10.7                                      | 69.6                               |
| August 1993      | 17.0                                 | 10.9                                      | 64.0                               |
| August 1992      | 16.6                                 | 10.2                                      | 61.6                               |
| August 1991      | 15.6                                 | 9.2                                       | 59.1                               |
| August 1990      | 14.5                                 | 8.0                                       | 54.9                               |
| August 1988      | 14.9                                 | 7.0                                       | 47.1                               |
| August 1986      | 15.3                                 | 7.1                                       | 46.5                               |
| August 1984      | 14.2                                 | 7.3                                       | 51.6                               |
| August 1982      | 14.5                                 | 7.5                                       | 51.5                               |
| August 1980      | 14.0                                 | 7.4                                       | 52.5                               |
| February 1978    | 14.0                                 | 5.3                                       | 37.8                               |
| September 1976   | 16.3                                 | 5.3                                       | 32.6                               |

**Notes:** Estimates are monthly averages. The grey and white shaded areas of the table are methodologically consistent and comparable. FY 2010 to FY 2013 estimates should not be compared with any prior estimates. The following estimates are methodologically consistent: September 1976 to August 1994; September 1994 to September 1999; FY 1999 to FY 2001; FY 2002 to FY 2009; FY 2010 to FY 2013.

**Source:** FSP Program Operations data, FSPQC data, and the Current Population Survey, Annual Social and Economic Supplements.

**Table 12 Indicator 4. Percentage of Eligible Adult Units Participating in the SSI Program by Selected Characteristics: 1993-2020**

| Year | One-Person Units |                   |          | Couple Units    |
|------|------------------|-------------------|----------|-----------------|
|      | Total Adults     | Ages 65 and older | Disabled | Married couples |
| 2020 | 57.1             | 49.8              | 66.2     | 25.2            |
| 2019 | 61.6             | 52.0              | 72.7     | 27.6            |
| 2018 | 61.2             | 52.2              | 71.3     | 28.2            |
| 2017 | 60.8             | 54.2              | 67.7     | 32.5            |
| 2016 | 58.2             | 51.4              | 64.9     | 31.6            |
| 2015 | 60.2             | 57.5              | 65.0     | 30.9            |
| 2014 | 58.9             | 53.6              | 65.0     | 31.4            |
| 2013 | 62.0             | 58.7              | 66.4     | 36.4            |
| 2012 | 64.1             | 58.1              | 69.9     | 37.5            |
| 2011 | 67.3             | 67.3              | 70.3     | 40.1            |
| 2010 | 65.1             | 65.8              | 67.4     | 41.5            |
| 2009 | 64.6             | 64.8              | 67.4     | 40.0            |
| 2008 | 65.6             | 67.3              | 68.0     | 39.8            |
| 2007 | 66.8             | 61.6              | 72.3     | 43.0            |
| 2006 | 68.8             | 69.1              | 72.5     | 39.9            |
| 2005 | 67.7             | 63.4              | 73.5     | 41.1            |
| 2004 | 65.7             | 63.3              | 69.2     | 46.0            |
| 2003 | 68.2             | 62.3              | 73.8     | 47.6            |
| 2002 | 70.4             | 61.9              | 78.3     | 47.9            |
| 2001 | 69.7             | 64.4              | 75.9     | 45.7            |
| 2000 | 75.8             | 70.9              | 82.3     | 49.9            |
| 1999 | 74.3             | 65.8              | 83.3     | 47.8            |
| 1998 | 70.7             | 63.6              | 77.9     | 48.1            |
| 1997 | 71.1             | 62.7              | 79.4     | 49.1            |
| 1996 | 66.6             | 60.4              | 73.5     | 46.7            |
| 1995 | 69.1             | 64.9              | 74.0     | 52.2            |
| 1994 | 65.0             | 58.4              | 73.0     | 43.9            |
| 1993 | 62.0             | 57.0              | 71.0     | 37.0            |

Errata: For 2013 through 2016, a coding error increased self-employment income beyond the eligibility limit for a subset of individuals and had the effect of over-estimating participation rates. Previously published rates for 2013, 2014, 2015, and 2016 were inflated by a minimum of 0.1 percentage point to a maximum of 0.4 percentage points. The current table presents corrected, updated participation rates for these years.

**Note:** Improvements to the survey have resulted in small changes to the methodology over time. The model was revised in 1997 and 1998 to more accurately exclude ineligible immigrants. In 2004 the method for identifying individuals eligible for SSI due to disability were improved. Unpublished tabulations from the Social Security Administration based on data from the Survey of Income and Program Participation suggest that the rate of SSI participation among eligible working-age adults was between 40 percent and 80 percent.

**Source:** The Current Population Survey, Annual Social and Economic Supplements and microsimulation model TRIM3.

**Table 13 Indicator 5. Percentage of the Total Population that Received Assistance from Multiple Means-Tested Programs: 1993-2020**

| Year | Any Receipt | Receipt from One Program |         |     | Receipt from Two Programs |            |
|------|-------------|--------------------------|---------|-----|---------------------------|------------|
|      |             | AFDC/TANF                | FS/SNAP | SSI | AFDC/TANF & SNAP          | SNAP & SSI |
| 2020 | 13.7        | 0.2                      | 10.6    | 0.8 | 0.5                       | 1.6        |
| 2019 | 12.7        | 0.2                      | 9.7     | 1.1 | 0.5                       | 1.4        |
| 2018 | 13.8        | 0.2                      | 10.6    | 1.0 | 0.6                       | 1.5        |
| 2017 | 14.9        | 0.2                      | 11.5    | 1.0 | 0.7                       | 1.5        |
| 2016 | 15.4        | 0.1                      | 11.9    | 1.1 | 0.8                       | 1.5        |
| 2015 | 16.2        | 0.1                      | 12.6    | 1.1 | 0.9                       | 1.5        |
| 2014 | 16.5        | 0.1                      | 12.7    | 1.0 | 1.0                       | 1.6        |
| 2013 | 17.0        | 0.1                      | 13.2    | 1.0 | 1.1                       | 1.6        |
| 2012 | 17.0        | 0.1                      | 13.0    | 1.0 | 1.2                       | 1.6        |
| 2011 | 16.8        | 0.2                      | 12.7    | 1.0 | 1.3                       | 1.6        |
| 2010 | 16.3        | 0.2                      | 12.2    | 1.0 | 1.3                       | 1.5        |
| 2009 | 13.5        | 0.2                      | 9.6     | 1.1 | 1.3                       | 1.4        |
| 2008 | 11.4        | 0.2                      | 7.7     | 1.2 | 1.2                       | 1.2        |
| 2007 | 10.6        | 0.2                      | 6.8     | 1.3 | 1.2                       | 1.2        |
| 2006 | 10.4        | 0.2                      | 6.5     | 1.3 | 1.3                       | 1.2        |
| 2005 | 10.2        | 0.2                      | 6.2     | 1.3 | 1.5                       | 1.2        |
| 2004 | 10.3        | 0.2                      | 6.1     | 1.2 | 1.6                       | 1.1        |
| 2003 | 9.7         | 0.2                      | 5.5     | 1.3 | 1.6                       | 1.0        |
| 2002 | 8.5         | 0.3                      | 4.5     | 1.3 | 1.4                       | 1.0        |
| 2001 | 8.1         | 0.3                      | 3.9     | 1.4 | 1.5                       | 1.0        |
| 2000 | 8.1         | 0.2                      | 3.8     | 1.4 | 1.7                       | 1.0        |
| 1999 | 8.5         | 0.4                      | 3.8     | 1.3 | 2.0                       | 1.0        |
| 1998 | 9.0         | 0.4                      | 3.9     | 1.4 | 2.4                       | 0.9        |
| 1997 | 10.2        | 0.4                      | 4.3     | 1.3 | 3.1                       | 1.0        |
| 1996 | 12.0        | 0.3                      | 5.3     | 1.2 | 4.0                       | 1.1        |
| 1995 | 12.3        | 0.4                      | 5.0     | 1.2 | 4.5                       | 1.1        |
| 1994 | 12.8        | 0.5                      | 5.3     | 1.2 | 4.6                       | 1.1        |
| 1993 | 12.6        | 0.6                      | 5.2     | 1.1 | 4.8                       | 1.0        |

**Note:** The percentage of individuals who received assistance from any one program in an average month (shown here) is lower than the percentage who received assistance at some point over the course of a year (shown in Table 1). Categories are mutually exclusive. AFDC/TANF and Food Stamps/SNAP receipt are based on the family or recipient unit while SSI receipt is based on individuals. The TRIM model did not accumulate individuals who received benefits from all three programs.

**Source:** The Current Population Survey, Annual Social and Economic Supplements and microsimulation model TRIM3.

**Table 14 Indicator 5. Percentage of Recipients Receiving Assistance from One Program or Multiple Programs in an Average Month Among TANF, SSI and SNAP by Selected Characteristics: 2020**

| Categories               | Any Receipt | One Program Only |      |     | Two Programs |            |
|--------------------------|-------------|------------------|------|-----|--------------|------------|
|                          |             | TANF             | SNAP | SSI | TANF & SNAP  | SNAP & SSI |
| All Persons              | 13.7        | 0.2              | 10.6 | 0.8 | 0.5          | 1.6        |
| Racial/Ethnic Categories |             |                  |      |     |              |            |
| Non-Hispanic White       | 9.8         | 0.1              | 7.7  | 0.7 | 0.2          | 1.2        |
| Non-Hispanic Black       | 25.7        | 0.5              | 19.0 | 1.3 | 1.3          | 3.6        |
| Hispanic                 | 18.1        | 0.3              | 14.2 | 1.0 | 1.0          | 1.5        |
| Age Categories           |             |                  |      |     |              |            |
| Children ages 0-5        | 23.7        | 0.6              | 20.0 | 0.4 | 2.1          | 0.5        |
| Children ages 6-10       | 23.2        | 0.5              | 19.1 | 0.7 | 1.7          | 1.2        |
| Children ages 11-15      | 22.3        | 0.8              | 18.0 | 0.8 | 1.6          | 1.1        |
| Women ages 16-64         | 12.9        | 0.1              | 10.2 | 0.6 | 0.4          | 1.6        |
| Men ages 16-64           | 10.1        | 0.1              | 7.6  | 0.8 | 0.1          | 1.5        |
| Adults ages 65 and over  | 10.8        | 0.0              | 6.8  | 1.4 | 0.0          | 2.6        |
| Family Categories        |             |                  |      |     |              |            |
| Persons in:              |             |                  |      |     |              |            |
| Married couple families  | 7.2         | 0.1              | 5.8  | 0.6 | 0.2          | 0.5        |
| Single female families   | 35.2        | 0.7              | 27.4 | 1.6 | 2.5          | 3.1        |
| Single male families     | 20.6        | 0.2              | 16.5 | 1.4 | 0.6          | 2.0        |
| Unrelated persons        | 14.9        | 0.0              | 10.4 | 0.9 | 0.0          | 3.6        |

**Note:** Data is an average monthly percentage of the population. Categories are mutually exclusive. TANF and SNAP receipt are based on the family or recipient unit while SSI receipt is based on individuals. Individuals do not tend to receive both TANF and SSI; hence, no individual receives benefits from all three programs. The percentage of individuals receiving assistance from any one program in an average month (shown here) is lower than the percentage residing in families receiving assistance at some point over the course of a year shown in Table 2 Indicator 1.

Persons who reported more than one race are not included the race categories above. Due to small sample sizes, American Indians/Alaska Natives, Asians and Native Hawaiians/Other Pacific Islanders are not shown separately. Hispanic persons may be of any race.

**Source:** The Current Population Survey, Annual Social and Economic Supplement, 2020 and the microsimulation model TRIM3.

**Table 15 Indicator 6. Months of Benefit Receipt for Recipients of TANF, SNAP, or SSI, 2017-2018**

| TANF                  |             |             |              |            |
|-----------------------|-------------|-------------|--------------|------------|
| Categories            | <= 4 Months | 5-12 Months | 13-20 Months | >20 Months |
| <b>All Recipients</b> | 11.2        | 53.8        | 6.6          | 28.5       |
| White, non-Hispanic   | 10.1        | 50.0        | 8.8          | 31.1       |
| Black, non-Hispanic   | 11.2        | 47.5        | 8.7          | 32.6       |
| Hispanic              | 10.4        | 64.2        | 1.8          | 23.6       |
| Children ages 0-5     | 9.0         | 54.9        | 7.3          | 28.8       |
| Children ages 6-10    | 9.4         | 43.9        | 6.6          | 40.1       |
| Children ages 11-15   | 6.4         | 45.4        | 3.0          | 45.2       |
| Adults ages 16-24     | 12.1        | 63.9        | 8.9          | 15.1       |
| Adults ages 25-64     | 19.1        | 62.7        | 6.8          | 11.4       |
| Single parents        | 22.7        | 56.3        | 7.7          | 13.3       |
| Single non-parents    | 10.9        | 76.4        | 4.5          | 8.1        |

| SNAP                    |             |             |              |            |
|-------------------------|-------------|-------------|--------------|------------|
|                         | <= 4 Months | 5-12 Months | 13-20 Months | >20 Months |
| <b>All Recipients</b>   | 10.7        | 30.8        | 11.0         | 47.6       |
| White, non-Hispanic     | 11.1        | 29.1        | 11.0         | 48.8       |
| Black, non-Hispanic     | 10.6        | 26.5        | 12.1         | 50.8       |
| Hispanic                | 10.2        | 36.4        | 10.2         | 43.2       |
| Children ages 0-5       | 7.8         | 27.9        | 12.2         | 52.1       |
| Children ages 6-10      | 10.9        | 28.1        | 12.1         | 48.9       |
| Children ages 11-15     | 9.5         | 33.4        | 9.4          | 47.7       |
| Adults ages 16-24       | 15.4        | 42.8        | 9.2          | 32.6       |
| Adults ages 25-64       | 11.6        | 30.9        | 11.7         | 45.7       |
| Adults ages 65 and over | 5.1         | 19.8        | 7.0          | 68.1       |
| Single parents          | 8.2         | 31.0        | 14.3         | 46.5       |
| Single non-parents      | 10.2        | 29.9        | 9.2          | 50.8       |

| SSI                     |             |             |              |            |
|-------------------------|-------------|-------------|--------------|------------|
|                         | <= 4 Months | 5-12 Months | 13-20 Months | >20 Months |
| <b>All Recipients</b>   | 3.0         | 33.6        | 5.4          | 57.9       |
| White, non-Hispanic     | 2.1         | 34.1        | 5.8          | 58.0       |
| Black, non-Hispanic     | 3.0         | 36.1        | 3.3          | 57.6       |
| Hispanic                | 3.2         | 33.6        | 6.4          | 56.7       |
| Children ages 0-5       | 0.0         | 47.3        | 22.3         | 30.3       |
| Children ages 6-10      | 0.0         | 40.6        | 15.7         | 43.7       |
| Children ages 11-15     | 10.6        | 43.3        | 4.7          | 41.4       |
| Adults ages 16-24       | 0.9         | 28.6        | 4.1          | 66.5       |
| Adults ages 25-64       | 3.5         | 31.6        | 5.3          | 59.5       |
| Adults ages 65 and over | 0.7         | 34.5        | 2.4          | 62.4       |
| Single parents          | 1.9         | 41.3        | 5.1          | 51.7       |
| Single non-parents      | 1.7         | 26.6        | 4.9          | 66.7       |

Note: Unit of analysis is individuals. The sample is limited to those who received TANF, SNAP, or SSI benefits for at least one month during the analysis period and continued to participate in the survey.

Source: Survey of Income and Program Participation, 2017 and 2018

**Table 16 Indicator 7. Percentage Employed at Any Time During the Year for Adults Ages 18-65 with a High School Degree or Less Education by Sex and Race and Ethnicity, 1975-2021**

| Year | Women               |                     |          | Men                 |                     |          |
|------|---------------------|---------------------|----------|---------------------|---------------------|----------|
|      | White, non-Hispanic | Black, non-Hispanic | Hispanic | White, non-Hispanic | Black, non-Hispanic | Hispanic |
| 2021 | 60.3                | 60.4                | 57.6     | 73.7                | 62.6                | 81.4     |
| 2020 | 60.1                | 59.7                | 57.2     | 74.4                | 63.9                | 80.6     |
| 2019 | 62.0                | 61.4                | 59.5     | 76.4                | 62.9                | 82.9     |
| 2018 | 60.5                | 59.4                | 57.0     | 76.4                | 62.3                | 81.9     |
| 2017 | 60.0                | 58.2                | 56.3     | 75.8                | 61.6                | 81.1     |
| 2016 | 60.6                | 58.3                | 55.8     | 75.6                | 61.9                | 81.3     |
| 2015 | 60.6                | 57.6                | 55.5     | 75.8                | 60.2                | 80.8     |
| 2014 | 59.8                | 56.4                | 54.5     | 74.6                | 58.2                | 80.7     |
| 2013 | 60.7                | 60.0                | 53.9     | 74.9                | 56.7                | 82.1     |
| 2012 | 61.4                | 55.0                | 54.3     | 74.6                | 57.8                | 79.7     |
| 2011 | 61.0                | 55.9                | 54.7     | 74.4                | 57.3                | 78.4     |
| 2010 | 61.2                | 55.5                | 53.7     | 74.4                | 57.8                | 78.3     |
| 2009 | 63.4                | 57.1                | 55.6     | 76.7                | 60.0                | 80.1     |
| 2008 | 65.6                | 61.3                | 57.2     | 79.0                | 64.5                | 83.6     |
| 2007 | 66.1                | 62.4                | 56.0     | 80.3                | 65.8                | 85.6     |
| 2006 | 66.5                | 63.2                | 56.8     | 80.6                | 65.6                | 86.4     |
| 2005 | 66.3                | 63.3                | 56.1     | 80.7                | 66.3                | 85.6     |
| 2004 | 66.3                | 62.9                | 56.1     | 80.8                | 66.7                | 84.9     |
| 2003 | 66.9                | 65.2                | 56.9     | 81.1                | 65.7                | 84.6     |
| 2002 | 69.5                | 64.4                | 57.5     | 82.5                | 67.3                | 85.1     |
| 2001 | 69.8                | 64.8                | 59.2     | 83.4                | 69.9                | 85.5     |
| 2000 | 70.6                | 67.7                | 61.0     | 84.7                | 72.7                | 86.4     |
| 1999 | 71.4                | 68.4                | 58.8     | 84.5                | 72.0                | 86.4     |
| 1998 | 70.4                | 67.1                | 57.1     | 85.3                | 71.8                | 85.5     |
| 1997 | 69.9                | 66.6                | 56.9     | 85.3                | 72.0                | 85.0     |
| 1996 | 70.2                | 64.1                | 55.4     | 85.9                | 70.3                | 84.0     |
| 1995 | 69.6                | 60.1                | 53.9     | 85.9                | 70.1                | 83.3     |
| 1994 | 69.0                | 60.9                | 53.3     | 85.0                | 69.1                | 83.2     |
| 1993 | 68.6                | 60.0                | 52.2     | 84.6                | 71.2                | 83.5     |
| 1992 | 67.8                | 57.8                | 53.3     | 85.7                | 71.5                | 83.7     |
| 1991 | 68.3                | 61.0                | 54.6     | 86.4                | 73.9                | 85.0     |
| 1990 | 68.5                | 60.7                | 55.0     | 87.7                | 75.6                | 85.4     |
| 1985 | 66.0                | 59.4                | 52.9     | 86.1                | 74.6                | 83.9     |
| 1980 | 64.1                | 57.6                | 53.7     | 88.0                | 75.2                | 86.8     |
| 1975 | 58.3                | 57.2                | 49.7     | 88.2                | 78.8                | 86.2     |

**Note:** Data include both full and partial year employment for the given calendar year. Beginning in 2002 race groups include only persons who reported a single race. Due to small sample size, American Indians/Alaska Natives, Asians and Native Hawaiians/Other Pacific Islanders are not shown separately. Hispanic persons may be of any race.

**Source:** The Current Population Survey, Annual Social and Economic Supplements; tabulations by ASPE.

**Table 17 Indicator 8. Percentage of Persons in Official Poverty by Age and Family Type: 1980 to 2021**

| Calendar Year | Total | Ages 0-5 | Ages 6-17 | Under 18 | 18 to 64 | 65 & over | In married-couple families | In single female families |
|---------------|-------|----------|-----------|----------|----------|-----------|----------------------------|---------------------------|
| 2021          | 11.6  | 16.5     | 14.9      | 15.3     | 10.5     | 10.3      | 5.2                        | 25.3                      |
| 2020          | 11.5  | 17.5     | 15.4      | 16.1     | 10.5     | 8.9       | 5.3                        | 25.5                      |
| 2019          | 10.5  | 15.6     | 13.9      | 14.4     | 9.4      | 8.9       | 4.6                        | 24.3                      |
| 2018          | 11.8  | 17.4     | 15.7      | 16.2     | 10.7     | 9.7       | 5.4                        | 26.8                      |
| 2017          | 12.3  | 19.3     | 16.6      | 17.4     | 11.1     | 9.6       | 5.7                        | 28.5                      |
| 2016          | 12.7  | 19.7     | 17.2      | 18.0     | 11.6     | 8.8       | 5.8                        | 28.8                      |
| 2015          | 13.5  | 21.3     | 19.0      | 19.7     | 12.4     | 8.8       | 6.4                        | 30.4                      |
| 2014          | 14.8  | 23.9     | 19.8      | 21.1     | 13.5     | 10.0      | 7.2                        | 33.1                      |
| 2013          | 14.8  | 24.1     | 20.3      | 21.5     | 13.3     | 10.2      | 6.7                        | 34.4                      |
| 2012          | 15.0  | 24.8     | 20.4      | 21.8     | 13.7     | 9.1       | 7.5                        | 33.9                      |
| 2011          | 15.0  | 25.0     | 20.4      | 21.9     | 13.7     | 8.7       | 7.4                        | 34.2                      |
| 2010          | 15.1  | 25.8     | 20.2      | 22.0     | 13.8     | 8.9       | 7.7                        | 34.3                      |
| 2009          | 14.3  | 24.3     | 18.9      | 20.7     | 12.9     | 8.9       | 7.2                        | 32.5                      |
| 2008          | 13.2  | 21.7     | 17.6      | 19.0     | 11.7     | 9.7       | 6.7                        | 31.4                      |
| 2007          | 12.5  | 21.1     | 16.5      | 18.0     | 10.9     | 9.7       | 5.8                        | 30.7                      |
| 2006          | 12.3  | 20.3     | 16.0      | 17.4     | 10.8     | 9.4       | 5.7                        | 30.5                      |
| 2005          | 12.6  | 20.2     | 16.3      | 17.6     | 11.1     | 10.1      | 5.9                        | 31.1                      |
| 2004          | 12.7  | 20.3     | 16.6      | 17.8     | 11.3     | 9.8       | 6.4                        | 30.5                      |
| 2003          | 12.5  | 20.1     | 16.4      | 17.6     | 10.8     | 10.2      | 6.2                        | 30.0                      |
| 2002          | 12.1  | 18.8     | 15.7      | 16.7     | 10.6     | 10.4      | 6.1                        | 28.8                      |
| 2001          | 11.7  | 18.4     | 15.3      | 16.3     | 10.1     | 10.1      | 5.7                        | 28.6                      |
| 2000          | 11.3  | 18.3     | 15.2      | 16.2     | 9.6      | 9.9       | 5.5                        | 27.9                      |
| 1999          | 11.9  | 18.7     | 16.4      | 17.1     | 10.1     | 9.7       | 5.9                        | 30.5                      |
| 1998          | 12.7  | 21.0     | 17.8      | 18.9     | 10.5     | 10.5      | 6.2                        | 33.1                      |
| 1997          | 13.3  | 22.0     | 18.8      | 19.9     | 10.9     | 10.5      | 6.4                        | 35.1                      |
| 1996          | 13.7  | 23.2     | 19.1      | 20.5     | 11.4     | 10.8      | 6.9                        | 35.8                      |
| 1995          | 13.8  | 24.1     | 19.1      | 20.8     | 11.4     | 10.5      | 6.8                        | 36.5                      |
| 1994          | 14.5  | 25.1     | 20.1      | 21.8     | 11.9     | 11.7      | 7.4                        | 38.6                      |
| 1993          | 15.1  | 26.2     | 20.8      | 22.7     | 12.4     | 12.2      | 8.0                        | 38.7                      |
| 1992          | 14.8  | 26.4     | 20.1      | 22.3     | 11.9     | 12.9      | 7.7                        | 38.5                      |
| 1991          | 14.2  | 24.6     | 20.2      | 21.8     | 11.4     | 12.4      | 7.2                        | 39.7                      |
| 1990          | 13.5  | 23.6     | 19.0      | 20.6     | 10.7     | 12.2      | 6.9                        | 37.2                      |
| 1989          | 12.8  | 22.5     | 18.1      | 19.6     | 10.2     | 11.4      | 6.7                        | 35.9                      |
| 1988          | 13.0  | 22.3     | 18.1      | 19.5     | 10.5     | 12.0      | 6.6                        | 37.2                      |
| 1987          | 13.4  | 22.6     | 19.1      | 20.3     | 10.6     | 12.5      | 7.2                        | 38.1                      |
| 1986          | 13.6  | 22.2     | 19.6      | 20.5     | 10.8     | 12.4      | 7.3                        | 38.3                      |
| 1985          | 14.0  | 23.0     | 19.5      | 20.7     | 11.3     | 12.6      | 8.2                        | 37.6                      |
| 1984          | 14.4  | 24.0     | 20.2      | 21.5     | 11.7     | 12.4      | 8.5                        | 38.4                      |
| 1983          | 15.2  | 25.0     | 21.0      | 22.3     | 12.4     | 13.8      | 9.3                        | 40.2                      |
| 1982          | 15.0  | 23.8     | 20.9      | 21.9     | 12.0     | 14.6      | 9.1                        | 40.6                      |
| 1981          | 14.0  | 22.4     | 18.9      | 20.0     | 11.1     | 15.3      | 8.1                        | 38.7                      |
| 1980          | 13.0  | 20.7     | 17.3      | 18.3     | 10.1     | 15.7      | 7.4                        | 36.7                      |

**Note:** Universe is the civilian non-institutionalized population living in the United States. Individuals ages 0-14 are excluded if not related to the householder. Members of the Armed Forces are included if at least one civilian adult lives in the household.

**Source:** U.S. Census Bureau, "Income, Poverty, and Health Insurance Coverage in the United States: 2021," Current Population Reports.

**Table 18 Indicator 9. Percentage of Households Classified Food Security Status: 1998-2021**

| Year | Food secure | Low food security | Very low food security | Total not food secure | Households with children not food secure |
|------|-------------|-------------------|------------------------|-----------------------|------------------------------------------|
| 2021 | 89.8        | 6.4               | 3.8                    | 10.2                  | 12.5                                     |
| 2020 | 89.5        | 6.6               | 3.9                    | 10.5                  | 14.8                                     |
| 2019 | 89.5        | 6.4               | 4.1                    | 10.5                  | 13.6                                     |
| 2018 | 88.9        | 6.8               | 4.3                    | 11.1                  | 13.9                                     |
| 2017 | 88.2        | 7.3               | 4.5                    | 11.8                  | 15.7                                     |
| 2016 | 87.7        | 7.4               | 4.9                    | 12.3                  | 16.5                                     |
| 2015 | 87.3        | 7.7               | 5.0                    | 12.7                  | 16.6                                     |
| 2014 | 86.0        | 8.4               | 5.6                    | 14.0                  | 19.2                                     |
| 2013 | 85.7        | 8.7               | 5.6                    | 14.3                  | 19.5                                     |
| 2012 | 85.5        | 8.8               | 5.7                    | 14.5                  | 20.0                                     |
| 2011 | 85.1        | 9.2               | 5.7                    | 14.9                  | 20.6                                     |
| 2010 | 85.5        | 9.1               | 5.4                    | 14.5                  | 20.2                                     |
| 2009 | 85.3        | 9.0               | 5.7                    | 14.7                  | 21.3                                     |
| 2008 | 85.4        | 8.9               | 5.7                    | 14.6                  | 21.0                                     |
| 2007 | 88.9        | 7.0               | 4.1                    | 11.1                  | 15.8                                     |
| 2006 | 89.1        | 6.9               | 4.0                    | 10.9                  | 15.6                                     |
| 2005 | 89.0        | 7.1               | 3.9                    | 11.0                  | 15.6                                     |
| 2004 | 88.1        | 8.0               | 3.9                    | 11.9                  | 17.6                                     |
| 2003 | 88.8        | 7.7               | 3.5                    | 11.2                  | 16.7                                     |
| 2002 | 88.9        | 7.6               | 3.5                    | 11.1                  | 16.5                                     |
| 2001 | 89.3        | 7.4               | 3.3                    | 10.7                  | 16.1                                     |
| 2000 | 89.5        | 7.3               | 3.1                    | 10.5                  | 16.2                                     |
| 1999 | 89.9        | 7.1               | 3.0                    | 10.1                  | 14.8                                     |
| 1998 | 88.2        | 8.1               | 3.7                    | 11.8                  | 17.6                                     |

**Note:** Food secure households have consistent, dependable access to enough food for active, healthy living. Households with low food security had difficulty at some time during the year providing enough food for all their members due to a lack of resources. Households with very low food security experienced reduced food intake for some household members and the disruption of normal eating patterns due lack of money and other resources.

**Source:** U.S. Department of Agriculture, Economic Research Service, Household Food Security in the United States in 2019, Economic Research Report No. 309, September 2021. Data are from the Current Population Survey, Food Security Supplement.  
<https://www.ers.usda.gov/webdocs/publications/104656/err-309.pdf?v=2739.6>

**Table 19 Indicator 9. Percentage of Households Classified by Food Security Status and Selected Characteristics: 2021**

| Categories                                     | Food secure | Total not food secure | Low food security | Very low food security |
|------------------------------------------------|-------------|-----------------------|-------------------|------------------------|
| <b>All Households</b>                          | 89.8        | 10.2                  | 6.4               | 3.8                    |
| <b>Racial/Ethnic Categories</b>                |             |                       |                   |                        |
| Non-Hispanic White                             | 93.0        | 7.0                   | 4.4               | 2.6                    |
| Non-Hispanic Black                             | 80.2        | 19.8                  | 11.9              | 7.9                    |
| Hispanic                                       | 83.8        | 16.2                  | 10.7              | 5.5                    |
| <b>Age Categories</b>                          |             |                       |                   |                        |
| Households with children under 6               | 87.1        | 12.9                  | 9.6               | 3.3                    |
| Households with children under 18              | 87.5        | 12.5                  | 8.9               | 3.6                    |
| Households with elderly                        | 92.9        | 7.1                   | 4.3               | 2.8                    |
| <b>Family Categories</b>                       |             |                       |                   |                        |
| Married-couple households with children        | 92.6        | 7.4                   | 5.7               | 1.7                    |
| Single female, family households with children | 75.7        | 24.3                  | 16.3              | 8.0                    |
| Single male, family households with children   | 83.8        | 16.2                  | 11.8              | 4.4                    |
| <b>Household Income-to-Poverty Ratio</b>       |             |                       |                   |                        |
| Under 1.00                                     | 67.9        | 32.1                  | 18.3              | 13.8                   |
| Under 1.30                                     | 69.0        | 31.0                  | 18.4              | 12.6                   |
| Under 1.85                                     | 73.5        | 26.5                  | 16.3              | 10.2                   |
| 1.85 and over                                  | 95.0        | 5.0                   | 3.2               | 1.8                    |

**Note:** Unit of analysis is households. For 2019 n=130,459,000 total households; n=37,903,000 households with children; n=16,119,000 household with children under 6. Food secure households have consistent, dependable access to enough food for active, healthy living. Households with low food security had difficulty at some time during the year providing enough food for all their members due to a lack of resources. Households with very low food security experienced reduced food intake for some household members and the disruption of normal eating patterns due lack of money and other resources.

**Source:** *Household Food Security in the United States, 2021* ; Current Population Survey, Food Security Supplement, U.S. Department of Agriculture, Economic Research Service. <<https://www.ers.usda.gov/webdocs/publications/104656/err-309.pdf?v=2739.6>>

**Table 20 Indicator 10. Births Per 1,000 Unmarried Teenage Women by Age, Race, and Ethnicity: 1975-2021**

| Year | Ages 15 to 17 |       |       |          | Ages 18 and 19 |       |       |          |
|------|---------------|-------|-------|----------|----------------|-------|-------|----------|
|      | All Races     | White | Black | Hispanic | All Races      | White | Black | Hispanic |
| 2021 | 5.6           | 3.1   | 9.4   | 9.2      | 24.4           | 16.3  | 40.8  | 36.4     |
| 2020 | 6.1           | 3.3   | 10.6  | 10.1     | 26.0           | 17.5  | 43.2  | 38.7     |
| 2019 | 6.6           | 3.7   | 11.3  | 11.3     | 28.3           | 19.3  | 46.2  | 41.5     |
| 2018 | 7.1           | 4.0   | 12.0  | 12.2     | 29.2           | 20.3  | 46.1  | 43.4     |
| 2017 | 7.7           | 4.4   | 12.6  | 13.3     | 31.4           | 22.1  | 48.7  | 47.0     |
| 2016 | 8.6           | 5.0   | 13.9  | 15.1     | 33.5           | 23.5  | 51.2  | 51.2     |
| 2015 | 9.6           | 8.8   | 15.4  | 16.6     | 36.5           | 34.3  | 55.8  | 55.7     |
| 2014 | 10.6          | 9.7   | 16.7  | 18.6     | 39.4           | 36.4  | 60.9  | 59.5     |
| 2013 | 11.9          | 10.8  | 19.0  | 21.1     | 42.1           | 38.6  | 66.2  | 63.0     |
| 2012 | 13.7          | 12.4  | 22.0  | 24.5     | 45.8           | 41.4  | 73.2  | 68.5     |
| 2011 | 14.9          | 13.4  | 24.7  | 27.0     | 48.2           | 43.4  | 77.4  | 71.7     |
| 2010 | 16.8          | 15.1  | 27.6  | 30.8     | 52.0           | 46.9  | 83.6  | 79.8     |
| 2009 | 19.3          | 16.9  | 32.6  | 35.3     | 58.2           | 51.1  | 96.8  | 90.9     |
| 2008 | 20.6          | 18.0  | 35.5  | 39.4     | 61.9           | 54.2  | 104.4 | 101.1    |
| 2007 | 20.8          | 18.0  | 36.3  | 40.6     | 63.9           | 55.9  | 109.1 | 109.2    |
| 2006 | 20.4          | 17.4  | 36.6  | 40.5     | 61.8           | 53.9  | 107.8 | 110.2    |
| 2005 | 19.7          | 16.8  | 35.4  | 40.3     | 58.4           | 50.9  | 101.6 | 103.9    |
| 2004 | 20.1          | 17.1  | 37.0  | 41.2     | 57.7           | 50.4  | 100.9 | 102.9    |
| 2003 | 20.3          | 17.2  | 38.1  | 41.1     | 57.6           | 50.4  | 100.4 | 101.2    |
| 2002 | 20.8          | 17.5  | 39.9  | 41.9     | 58.6           | 51.0  | 104.1 | 100.7    |
| 2001 | 22.0          | 18.1  | 43.8  | 43.4     | 60.6           | 52.1  | 110.2 | 101.1    |
| 2000 | 23.9          | 19.7  | 48.3  | 47.0     | 62.2           | 53.1  | 115.0 | 102.2    |
| 1999 | 25.0          | 20.7  | 50.0  | 48.7     | 62.3           | 52.9  | 115.8 | 99.9     |
| 1998 | 26.5          | 21.5  | 55.0  | 49.8     | 63.6           | 53.1  | 121.5 | 101.2    |
| 1997 | 27.7          | 22.0  | 59.0  | 50.7     | 63.9           | 52.9  | 124.8 | 100.6    |
| 1996 | 28.5          | 22.3  | 62.6  | 49.7     | 64.9           | 53.5  | 127.2 | 102.3    |
| 1995 | 30.1          | 23.3  | 67.4  | 52.8     | 66.5           | 54.7  | 129.2 | 108.6    |
| 1994 | 31.7          | 23.9  | 73.9  | 55.7     | 69.1           | 55.8  | 139.6 | 115.4    |
| 1993 | 30.3          | 21.9  | 75.9  | 49.6     | 66.2           | 52.0  | 140.0 | 108.8    |
| 1992 | 30.2          | 21.5  | 77.2  | 49.2     | 66.7           | 51.2  | 146.4 | 106.6    |
| 1991 | 30.8          | 21.7  | 79.9  | 49.5     | 65.4           | 49.4  | 147.7 | 107.5    |
| 1990 | 29.6          | 20.4  | 78.8  | 45.9     | 60.7           | 44.9  | 143.7 | 98.9     |
| 1989 | 28.7          | 19.3  | 78.9  | —        | 56.0           | 40.2  | 140.9 | —        |
| 1988 | 26.4          | 17.6  | 73.5  | —        | 51.5           | 36.8  | 130.5 | —        |
| 1987 | 24.5          | 16.2  | 69.9  | —        | 48.9           | 34.5  | 123.0 | —        |
| 1986 | 22.8          | 14.9  | 67.0  | —        | 48.0           | 33.5  | 121.1 | —        |
| 1985 | 22.4          | 14.5  | 66.8  | —        | 45.9           | 31.2  | 117.9 | —        |
| 1980 | 20.6          | 12.0  | 68.8  | —        | 39.0           | 24.1  | 118.2 | —        |
| 1975 | 19.3          | 9.6   | 76.8  | —        | 32.5           | 16.5  | 123.8 | —        |

**Note:** Data are tabulated by the race and ethnic origin of the mother.

**Source:** National Center for Health Statistics, “Nonmarital Childbearing in the United States, 1940-1999,” National Vital Statistics Reports, Vol. 48 (16), 2000; “Births: Final Data for 2021,” National Vital Statistics Reports, Vol. 72 (1), 2023.