

PHYSICIAN-FOCUSED PAYMENT MODEL TECHNICAL  
ADVISORY COMMITTEE (PTAC)

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PUBLIC MEETING

+ + + + +

Virtual Meeting Via Webex

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MONDAY, SEPTEMBER 27, 2021

PTAC MEMBERS PRESENT

JEFFREY BAILET, MD, Chair  
JAY S. FELDSTEIN, DO  
JOSHUA M. LIAO, MD, MSc  
KAVITA K. PATEL, MD, MSHS  
ANGELO SINOPOLI, MD  
BRUCE STEINWALD, MBA

PTAC MEMBERS IN PARTIAL ATTENDANCE

TERRY L. MILLS JR., MD, MMM  
JENNIFER L. WILER, MD, MBA

PTAC MEMBERS NOT IN ATTENDANCE

PAUL N. CASALE, MD, MPH, Vice Chair  
LAURAN HARDIN, MSN, FAAN

STAFF PRESENT

LISA SHATS, Designated Federal Officer (DFO),  
Office of the Assistant Secretary for  
Planning and Evaluation (ASPE)  
VICTORIA AYSOLA, ASPE Staff

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P-R-O-C-E-E-D-I-N-G-S

9:35 a.m.

1  
2  
3 \* CHAIR BAILET: All right. Good  
4 morning and welcome to this meeting of the  
5 Physician-Focused Payment Model Technical  
6 Advisory Committee known as PTAC. I am Jeff  
7 Bailet, the Chair of PTAC.

8 Because of the coronavirus-continuing  
9 pandemic, we are gathering again virtually rather  
10 than in the Great Hall of the Humphrey Building.

11 Our goal is for a seamless virtual  
12 experience as close to an in-person PTAC meeting  
13 as possible.

14 That said, we appreciate your  
15 understanding in advance if any technical  
16 challenges arise such as sound delays and  
17 background noise.

18 If you have any technical questions,  
19 please email our contractor team at  
20 [ptacregistration@norc.org](mailto:ptacregistration@norc.org). Again, that's  
21 [ptacregistration@norc.org](mailto:ptacregistration@norc.org). If you've joined us  
22 by Webex, you can also message the meeting host  
23 with any questions.

24 I know that many stakeholders  
25 interested in PTAC are also directly involved in

1 the pandemic response. We're very thankful for  
2 your service to our communities.

3 We want to thank providers, support  
4 staff, caregivers, family members, and others who  
5 are supporting patients and families during the  
6 pandemic, and we're privileged that you've joined  
7 us today.

8 \* **Welcome and Social Determinants of**  
9 **Health and Equity Session Overview**

10 As you may know, the Committee has  
11 received more than two dozen proposals for  
12 physician-focused payment models since its  
13 inception.

14 Over the years our reviewing them,  
15 common themes have surfaced across multiple  
16 proposals.

17 At our public meeting in June, we  
18 examined care coordination in the context of  
19 Alternative Payment Models, and our report to the  
20 Secretary from that meeting is forthcoming.

21 Today, we will explore a different  
22 theme from past proposals: how efforts to address  
23 social determinants of health, known as SDOH, and  
24 equity can be optimized in the context of  
25 physician-focused payment models and Alternative

1 Payment Models.

2 First, we are honored to be joined by  
3 some of the leadership team at the U.S.  
4 Department of Health and Human Services who will  
5 provide some updates on the Department's work in  
6 the SDOH and equity space.

7 Next, four Committee members who  
8 volunteered to assist in preparing for today's  
9 theme-based discussion will provide an overview  
10 for additional context.

11 They have done a lot of prep work for  
12 today, including working with staff on background  
13 materials available on the ASPE PTAC website.  
14 Then, a PTAC member will present on addressing  
15 equity through APMs<sup>1</sup>.

16 After that, we have a listening  
17 session with six presenters, including previous  
18 submitters, who will describe innovative  
19 initiatives and approaches to addressing SDOH and  
20 equity.

21 Following the break, we'll reconvene  
22 for a panel discussion with experts representing  
23 a variety of perspectives. They will cover a  
24 variety of data and payment issues related to

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1 Alternative Payment Models

1 SDOH and equity.

2 Then, we will have a public comment  
3 period to gather more input on SDOH and equity.  
4 Public comments will be limited to three minutes  
5 each to maximize the number of participants.

6 If you've not registered in advance to  
7 give an oral public comment, but would like to,  
8 please email ptacregistration@norc.org. Again,  
9 that's ptacregistration@norc.org.

10 Then, the Committee will discuss what  
11 we've learned today and shape our comments for  
12 the report to the Secretary of HHS on today's  
13 topic.

14 We'll adjourn after announcing a  
15 Request for Input and opportunity for  
16 stakeholders to provide written comments to the  
17 Committee on SDOH and equity.

18 \* **Elizabeth Fowler, JD, PhD, Deputy**  
19 **Administrator, Centers for Medicare &**  
20 **Medicaid Services and Director, Center**  
21 **for Medicare and Medicaid Innovation**  
22 **Remarks**

23 To start off, I'm excited to introduce  
24 Dr. Liz Fowler, who serves as the CMS Deputy  
25 Administrator and the CMS Innovation Center

1 Director.

2 She gave remarks at our June public  
3 meeting. We have been eagerly waiting what more  
4 she can share on the strategy at the Innovation  
5 Center.

6 Before joining CMS, Dr. Fowler was the  
7 Executive Vice President of Programs at the  
8 Commonwealth Fund. She also served as Vice  
9 President for Global Health Policy at Johnson &  
10 Johnson, and as the Chief Health Counsel to  
11 former Senate Finance Committee Chair.

12 And now, it's my pleasure to welcome  
13 Dr. Fowler.

14 DR. FOWLER: Thank you so much, Dr.  
15 Bailet. I really appreciate it, and I'm so happy  
16 to be here.

17 As Dr. Bailet mentioned, I'm Liz  
18 Fowler, the CMS Deputy Administrator and Director  
19 of the CMS Innovation Center, or CMMI.

20 And if you tuned in to watch the PTAC  
21 meeting in June, you might recall that I was  
22 invited to give remarks at that time and share  
23 some early feature of CMMI's strategic refresh.  
24 Today, I'm excited to share more about our CMMI  
25 strategy with you.

1           In August, the CMS leadership  
2 published a blog in Health Affairs that describes  
3 the contours and goals of CMMI's strategy  
4 refresh.

5           Our Administrator, Chiquita Brooks-  
6 LaSure, and Center Directors, Meena Seshamani and  
7 Daniel Tsai, also joined in that blog, and they  
8 all agree with me that this new strategy will  
9 help drive our delivery system toward meaningful  
10 transformation.

11           The new strategy is also consistent  
12 with the Administrator's areas of focus and  
13 strategy, which she delivered and unveiled a  
14 couple of weeks ago on a public webinar.

15           "Meaningful transformation" means a  
16 delivery system that embraces the opportunity to  
17 advance health equity and address disparities and  
18 access and outcomes, payment structured around  
19 value and quality instead of the volume of  
20 services provided, and delivering person-centered  
21 care that meets people where they are.

22           The Innovation Center has been  
23 energetically working on this strategic refresh  
24 for the past several months to chart the course  
25 for value-based payment.

1           We examined the first 10 years of the  
2           Innovation Center's work and identified lessons  
3           learned.

4           Over the past decade, we launched over  
5           50 models and learned something from every one of  
6           them. As a portfolio of models, we also have  
7           general lessons that will inform the next 10  
8           years.

9           One of the crucial lessons we took  
10          away from the first decade is that models have  
11          been predominantly Medicare-oriented and not very  
12          representative of the population in terms of  
13          racial and ethnic makeup of the population.

14          Additionally, a limited number of  
15          models focused on Medicaid beneficiaries or  
16          included participation from Safety-Net and rural  
17          providers.

18          Going forward, equity will be centered  
19          in every model. Models will be designed to  
20          include meaningful representation of  
21          beneficiaries from racial, ethnic, and rural, and  
22          other underserved populations, as well as the  
23          providers who care for them.

24          The volume of models, the Innovation  
25          Center has planted a lot of seeds in our

1 innovation garden.

2 Many experts have said we ran too many  
3 models, and we created complexities for the  
4 Center and for model participants, particularly  
5 when models overlap.

6 In the future, the Center will focus  
7 on launching fewer models that are more  
8 harmonized and consistent with the Center's  
9 overarching strategy.

10 Models that work will be scaled to  
11 become a part of the core Medicare/Medicaid  
12 programs.

13 The success of the Innovation Center  
14 has been judged based on the number of models  
15 certified for expansion, but only four models  
16 have met this test, which is a high bar, and the  
17 successful models have not been the most  
18 transformative models.

19 We remain committed to our statutory  
20 mandate to identify and test approaches that can  
21 reduce spending and/or improve quality of care,  
22 but we will also focus on a new approach to  
23 defining successful models in terms of lasting  
24 transformation.

25 Models that meet the certification

1 standard can be expanded, but if we see  
2 innovation that has led to fundamental changes  
3 and improvements in the way care is delivered,  
4 even if they don't meet the high test of  
5 certification, we will look for opportunities to  
6 incorporate successful elements into other  
7 models, or into Medicare or Medicaid, and we will  
8 also consider whether legislation could be a path  
9 to greater adoption.

10 We will also endeavor to increase  
11 transparency. We commit to seeking diverse  
12 perspectives during model development,  
13 implementation, and evaluation, including patient  
14 and consumer feedback, utilizing the LAN, the  
15 Learning in Action Network, and other forums for  
16 engagement, and we will endeavor to share more  
17 data externally to gauge model progress and  
18 generate learnings.

19 These lessons have informed the five  
20 objectives of our strategy. They are, first,  
21 drive accountable care for beneficiaries.

22 We'd like to see all Medicare  
23 beneficiaries, starting with Medicare and moving  
24 into the rest of the populations, aligned into

1 advanced primary care, an ACO<sup>2</sup>, or other forms of  
2 accountable care.

3 Second, advanced health equity in all  
4 our models, as I mentioned.

5 Third, support care innovations that  
6 drive person-centered care.

7 Fourth, address affordability for  
8 patients.

9 And fifth, partnerships to achieve  
10 transformation.

11 Especially critical to today's meeting  
12 is the second objective to advance health equity.  
13 CMS is committed to developing a health system  
14 that attains the highest level of health for all  
15 people and eliminates health disparities.

16 Achieving this goal requires centering  
17 equity in all stages of model design, operation,  
18 and evaluation and aligning these concepts with  
19 other CMS programs.

20 We are committed to understanding the  
21 current impact of Innovation Center models on all  
22 patients, such as the characteristics of  
23 beneficiaries attributed to our models.

24 This requires utilizing patient-level

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2 Accountable Care Organization

1 demographic data and standardized social needs  
2 data, as well as tracking data on penetration of  
3 Innovation Center models in underserved  
4 communities.

5 I'm delighted to share that we  
6 recently brought on Dr. Dora Hughes to be our  
7 chief medical officer. As an expert in the  
8 field, she will lead the Center's work on health  
9 equity.

10 Dr. Hughes spent some time with the  
11 PTAC this morning, and we're looking forward to  
12 continuing these conversations.

13 We are especially interested in  
14 today's public meeting where the discussion  
15 themes are social determinants of health and  
16 health equity.

17 We look forward to the sharing of  
18 ideas, expertise, and experiences with social  
19 determinants of health and health equity.

20 In the coming weeks, we'll release  
21 more details on the new CMMI strategy, including  
22 ways we can measure progress on each of these  
23 objectives.

24 In closing, I'd like to take a moment  
25 to thank Dr. Jeff Bailet and Dr. Kavita Patel,

1 both of whom are among the longest serving PTAC  
2 members.

3 Thank you both for your hard work and  
4 dedication to the success of the PTAC. On behalf  
5 of CMMI, we are grateful for your tireless work  
6 over the last six years.

7 I also want to thank the Committee  
8 members more broadly for their time and  
9 dedication to furthering value-based care.

10 Have a great meeting, and thank you  
11 again for allowing me to share our work with you.

12 CHAIR BAILET: Thank you, Liz. Thank  
13 you for your comments. Much appreciated.

14 \* **Andrea Palm, MSW, Deputy Secretary of**  
15 **the Department of Health and Human**  
16 **Services Remarks**

17 At this time, I'm thrilled to  
18 introduce Andrea Palm, who serves as the Deputy  
19 Secretary of HHS.

20 In that role, she serves as the Chief  
21 Operating Officer of the Department. She most  
22 recently served as a Secretary Designee of the  
23 Wisconsin Department of Health Services  
24 overseeing one of the largest government agencies  
25 in Wisconsin and its response to the COVID-19

1 pandemic.

2 She also held several policy and  
3 operational roles at HHS as part of the  
4 Obama/Biden Administration.

5 And with that, it is my pleasure to  
6 welcome Deputy Secretary Palm.

7 DEPUTY SECRETARY PALM: Thank you. I  
8 know that this is your last meeting and Kavita --  
9 Dr. Patel's last meeting. So, thank you so much  
10 for six years of dedicated service to PTAC.

11 And I really do appreciate the work  
12 that you all have done, as well as the Committee  
13 as a whole.

14 So, Committee members, thank you for  
15 your invitation to join you today. On behalf of  
16 Secretary Becerra, I really want to extend our  
17 gratitude for your thoughtful reports and the  
18 work that you have delivered to the Department.

19 Finally, I also want to thank the  
20 community of health care clinicians and other  
21 crucial partners across the country for your  
22 ongoing efforts throughout this pandemic.

23 I know it has been a very challenging  
24 year and a half for you and for your families,  
25 and I really want to stress that your work has

1       been critical to our efforts to fight the  
2       pandemic, and it certainly has not gone  
3       unappreciated.

4               This Committee has come to serve as an  
5       important venue for stakeholder ideas as we work  
6       toward a value-based delivery system.

7               So, it makes me very happy that you've  
8       chosen social determinants of health and equity  
9       as the theme for your public meeting today.

10              As you know in America, the pandemic  
11       has been characterized by stark health inequities  
12       among racial and ethnic minorities, people with  
13       disabilities, and other vulnerable at-risk  
14       populations.

15              The question before us now is this:  
16       How do we incorporate the lessons from tackling  
17       COVID-19 and building a more resilient,  
18       inclusive, and healthy society as we move  
19       forward?

20              The answer starts with Building Back  
21       Better as President Biden has tasked us to do by  
22       centering equity as a core of all the work that  
23       we do.

24              Through Secretary Becerra on down, at  
25       HHS we want everyone to have the opportunity to

1 be as healthy as possible, to live long, happy  
2 lives, and to do so in a country that can provide  
3 access to health care for everyone.

4 That is why we extended access to  
5 health care to 2.8 million people who took  
6 advantage of the American Rescue Plan's lower  
7 health insurance premiums during this year's  
8 special enrollment period through the  
9 Marketplace.

10 That is why we've invested in  
11 telehealth, including \$19 million that HHS  
12 distributed last month to strengthen telehealth  
13 services in rural and underserved communities so  
14 that no one gets left behind.

15 This Committee's telehealth report  
16 represented a thorough and careful deliberation  
17 on the important role telehealth plays in health  
18 care, its use in Alternative Payment Models, and  
19 considerations moving forward.

20 And that is why we want to ensure that  
21 we have the right data to be able to measure our  
22 progress on narrowing health disparities so that  
23 we have use of every tool in our toolbox to  
24 expand the data that we have of race, ethnicity,  
25 primary language, sexual orientation, gender

1 identity, geography, disabilities, and social  
2 determinants of health.

3 In addition to helping us gauge our  
4 progress, this information can help us  
5 strategically target our efforts such as  
6 communicating about opportunities to sign up for  
7 health insurance or to access care through a  
8 health center.

9 In general, we continue to examine how  
10 we can infuse health equity into each of our  
11 programs and processes and these efforts don't  
12 stop at the first "H" in HHS.

13 The human services aspects of our work  
14 are equally important. That is why I am  
15 especially eager to support linkages across the  
16 health and social service sectors at the federal,  
17 state, and local levels because we need  
18 clinicians on the ground making referrals to  
19 local community-based organizations in order to  
20 support patients who may need assistance in  
21 meeting their housing, food, or transportation  
22 needs.

23 We need to advocate for policies at  
24 the federal level to address housing  
25 affordability and homelessness, food security,

1 transportation, among other social determinants  
2 of health.

3 And we need to pursue opportunities,  
4 as we are currently doing, to work with other  
5 cabinet departments to see how we can use our  
6 collective strengths to build health equity and  
7 address social determinants of health.

8 Finally, in our pursuit of health  
9 equity, we also need to make health care delivery  
10 systems the best it can be, and this includes  
11 thoughtfully designed Alternative Payment Models  
12 and payment policy.

13 I know that our leadership team at the  
14 Centers for Medicare & Medicaid Services  
15 Innovation Center are sharing with you  
16 information on their strategic refresh to chart  
17 the course for value-based payments for the next  
18 decade.

19 The Center is committed to working  
20 with physicians and other health care leaders,  
21 patient groups, researchers, and other  
22 stakeholders, to drive meaningful change and make  
23 the health care system better for all people.

24 This will require a firm commitment to  
25 health equity, paying for value instead of volume

1 of care, and re-engineering care delivery to  
2 deliver person-centered care that meets patients  
3 where they are.

4 As you leave here today, know that  
5 your recommendations and your efforts do not go  
6 unheard or unheeded.

7 We are eager to learn about your  
8 findings from today's public meeting, and we're  
9 thankful for the time you have invested in  
10 exploring this topic, as well as your recent  
11 meetings on telehealth and care coordination.

12 I want to thank you again, and all of  
13 the members of the Committee, for your service to  
14 the nation.

15 I know that you take time out of your  
16 busy schedules to share your energy, your  
17 experience, and your expertise with us as  
18 volunteers, and I'm especially grateful to Dr.  
19 Bailet for his steadfast leadership as our  
20 inaugural chair.

21 Thank you for your service to our  
22 health care system. Have a great public meeting,  
23 and I look forward to continuing to work  
24 together.

25 Back to you, Dr. Bailet. Thank you.

1 CHAIR BAILET: Thank you, Deputy  
2 Secretary, for joining us and sharing those  
3 updates from the administration as the backdrop  
4 for today's conversation. We're eager to work  
5 with you and your team moving forward.

6 Now, before I ask my PTAC colleagues  
7 to introduce themselves, I want to remind our  
8 stakeholder community that PTAC accepts proposals  
9 on a rolling basis, and we remain ready to review  
10 proposals as they come in.

11 PTAC's proposal submission  
12 instructions are available online, as well as a  
13 reference guide we created on common APM  
14 approaches.

15 **\* PTAC Member Introductions**

16 At this time, I would like PTAC  
17 members to please introduce themselves. Please  
18 share your name and your organization.

19 If you'd like, also feel free to share  
20 a brief word about any experiences you have with  
21 social determinants of health and equity, today's  
22 topic.

23 Because our meeting is virtual, I'll  
24 cue each of you, and I'll start with myself. I'm  
25 Jeff Bailet, the CEO of Altais and an ENT surgeon

1 by training.

2 I'd like Jay to introduce himself.

3 DR. FELDSTEIN: Hi. My name is Jay  
4 Feldstein. I'm the president and CEO of  
5 Philadelphia College of Osteopathic Medicine.

6 And prior to that, I was an emergency  
7 medicine physician and was also the vice  
8 president of five Medicaid health plans of which  
9 we attempted to address a lot of issues in social  
10 determinants of health.

11 Thanks, Jeff.

12 CHAIR BAILET: Thank you, Jay.

13 Josh.

14 DR. LIAO: Good morning, everyone. My  
15 name is Josh Liao. I'm a clinician practicing at  
16 the University of Washington in Seattle.

17 And outside of my clinical work, I am  
18 very focused and committed to work in equity in  
19 two other roles. One, is the medical director  
20 for payment strategy for our health system; and  
21 second, as someone who does research and  
22 evaluation on this topic, some of which I'll be  
23 fortunate to share with you later today.

24 CHAIR BAILET: Thank you, Josh.

25 Lee.

1 DR. MILLS: Good morning. I'm Lee  
2 Mills. I am senior vice president and chief  
3 medical officer of CommunityCare, which is a  
4 managed care provider-owned plan in Oklahoma.

5 I'm a family physician by training,  
6 and my career has been in leadership of full-  
7 discretion medical groups implementing payment  
8 models and then now in health benefit design and  
9 care management. Thank you.

10 CHAIR BAILET: Thanks, Lee.

11 Kavita.

12 DR. PATEL: Hi. Kavita Patel. I'm a  
13 primary care physician and also a fellow at the  
14 Brookings Institution, where I work on payment  
15 policy, and I'll just make a comment.

16 I'm glad that this topic is here  
17 today, and I couldn't echo more the need to think  
18 about meaningful models in Medicaid just because  
19 there are, as you heard from the previous PTAC  
20 members, so many overlap issues that really, I  
21 think, are challenges, but opportunities, with  
22 MCOs<sup>3</sup> and Medicaid beneficiaries.

23 And I practice in a primary and  
24 Medicaid setting, and I can tell you it's a world

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3 Managed Care Organizations

1 of difference when we get a Medicare patient  
2 that's in an ACO and what feels like open, ample  
3 opportunities to coordinate their care; and then  
4 10 minutes later find a Medicaid patient in an  
5 MCO, well-intentioned MCO with a lot of care  
6 coordination, kind of, tools, none of which can  
7 actually get to the patient for various reasons.  
8 So, thank you for tackling this today.

9 CHAIR BAILET: Thank you, Kavita.

10 Angelo.

11 DR. SINOPOLI: Yeah. Angelo Sinopoli.

12 I'm a pulmonary critical care physician and have  
13 been the chief clinical officer for Prisma  
14 Health.

15 We have a large ACO with about 5,000  
16 physicians and a lot of products and would echo  
17 Kavita's statements in that a lot of our success  
18 has been around focusing on social determinants  
19 of health and equity and particularly in the  
20 Medicaid populations, but surprisingly witnessing  
21 it to extend itself throughout all of our  
22 products. And so, it's a very important topic  
23 today.

24 CHAIR BAILET: Thank you, Angelo.

25 Bruce.

1 MR. STEINWALD: Hi. I'm Bruce  
2 Steinwald. I'm a health economist right here in  
3 Northwest Washington, and I have had various  
4 roles in health policy and health economics in  
5 and out of government over the past 50 years.

6 CHAIR BAILET: Thank you, Bruce.

7 Jen.

8 DR. WILER: Hi. I'm Jennifer Wiler.  
9 I'm a tenured professor and practice emergency  
10 medicine, but I'm also the chief quality officer  
11 for UC Health, which is the largest health care  
12 system in Colorado.

13 And I'm also the cofounder of the Care  
14 Innovation Center where we partner with digital  
15 health companies to grow and scale their  
16 solutions.

17 And I, too, as a practicing emergency  
18 physician, am very interested in this topic, but  
19 also in my role as a cofounder of our Innovation  
20 Center, where I think there's a lot of  
21 opportunity for technology to better enable us to  
22 address these disparities and inequities, so I  
23 look forward to the conversation today.

24 CHAIR BAILET: Thank you, Jennifer, and  
25 my thanks to the Committee. There are a few

1 Committee members -- Paul Casale, who is the Vice  
2 Chair of PTAC, and also Lauran Hardin, that  
3 unfortunately couldn't be with us today, but  
4 again thank the Committee for their service and  
5 unwavering support.

6 Now, let's move on to our first  
7 presentation. Four PTAC members served on the  
8 Preliminary Comments Development Team, or PCDT,  
9 that has worked closely with staff to prepare for  
10 this meeting today.

11 I'm thankful for the time and effort  
12 that they put in to organizing today's agenda.  
13 We will begin with a presentation of some of the  
14 findings from the background materials available  
15 on the ASPE PTAC website.

16 PTAC members, you'll have an  
17 opportunity to ask the PCDT team any follow-up  
18 questions afterward, and now I'll turn it over to  
19 the PCDT lead, Jay, and the rest of the team, Jen  
20 and Angelo, Lauran Hardin, again, who couldn't be  
21 with us today who also served. Jay?

22 \* **Presentation: An Overview of Proposals**  
23 **Submitted to PTAC with Components**  
24 **Related to SDOH and Equity and Other**  
25 **Background Information**

1 DR. FELDSTEIN: Thank you, Jeff.  
2 Today, we're going to present an overview of  
3 proposals submitted to the Physician-Focused  
4 Payment Model Technical Advisory Committee (PTAC)  
5 that included components related to social  
6 determinants of health (SDOH) and equity and  
7 other highlights from background information.

8 And I'd just like to thank my fellow  
9 team members, as well as NORC and ASPE staff, for  
10 the tremendous work they did on researching this  
11 topic.

12 Next slide. From 2016 to 2020, PTAC  
13 received 35 stakeholder-submitted proposed  
14 physician-focused payment models, or PFPMs.

15 Nine included components related to  
16 SDOH, and five of these also described strategies  
17 for advancing equity in access to care. Four did  
18 not explicitly focus on SDOH, but addressed  
19 equity in some way.

20 This presentation provides a summary  
21 of the characteristics of the nine proposed  
22 models that included components related to SDOH,  
23 with a focus on proposed activities and functions  
24 related to addressing SDOH and/or equity;  
25 performance measures for activities related to

1 addressing SDOH and/or equity; and payment  
2 approaches for accounting for and/or reimbursing  
3 for activities related to SDOH and/or equity.

4 This presentation also includes some  
5 additional background information on definitions  
6 and other issues related to SDOH and equity.

7 Next slide. So, let's all get a  
8 common background and define SDOH, social needs,  
9 and behavioral health as seen in these contexts.

10 SDOH, social determinants of health,  
11 are community-level barriers that patients can  
12 face to becoming and staying healthy. Although  
13 experienced by individuals, they exist at the  
14 community level.

15 Key areas are social context, economic  
16 context, education, physical infrastructure, and  
17 health care context.

18 Health-related social needs as related  
19 to, but different from SDOH, include nonmedical  
20 patient needs that impact health, such as housing  
21 instability, food insecurity, and exposure to  
22 interpersonal violence.

23 And behavioral health needs of  
24 patients within the context of addressing  
25 physical wellness, SDOH, and health-related

1 social needs, is an umbrella term that includes  
2 mental health and substance abuse conditions,  
3 life stressors and crises, stress-related  
4 physical symptoms, and health behaviors.  
5 Behavioral health conditions often affect medical  
6 illness and vice versa.

7 Next slide. Some of the key areas in  
8 AHRQ<sup>4</sup>'s definition include social context,  
9 demographics, social network and support, social  
10 cohesion; economic context, employment, income,  
11 poverty; education, quality of day care, schools  
12 and adult education, literacy and high school  
13 graduation rates, and English proficiency;  
14 physical infrastructure, housing, transportation,  
15 workplace safety, food availability; and health  
16 care context, access to high-quality, culturally  
17 and linguistically appropriate and health-  
18 literate care, access to insurance, health care  
19 laws, health promotion initiatives, supply side  
20 of service, and attitudes towards health care and  
21 use of services.

22 Next slide. From a background  
23 perspective, what really makes up health? What  
24 are the medical and nonmedical determinants of

1 health?

2           Forty percent of our health is  
3 determined by socioeconomic factors: education,  
4 job status, family support, income, community  
5 safety; 10 percent is the physical environment;  
6 and 30 percent is specialty towards chronic  
7 disease or health behaviors. Health care itself,  
8 as defined by access and quality, represents  
9 about 20 percent.

10           Now, this does not include genetic  
11 factors, but when you consider the \$3.6 trillion  
12 health care spending we have in our country, how  
13 much and what services do we want to pay for to  
14 maximize health outcomes?

15           So, I leave that for everybody's  
16 consideration as we go throughout today's  
17 program.

18           Next slide. How do we define "health  
19 equity" and "health disparities"? Health equity  
20 is achieved when every person has the opportunity  
21 to attain his or her full health potential, and  
22 no one is disadvantaged from achieving this  
23 potential because of social position or other  
24 socially determined circumstances.

1 Health disparities as related to, but  
2 different from equity, is a particular type of  
3 health difference that is closely linked with  
4 social, economic, and/or environmental  
5 disadvantage.

6 Health disparities adversely affect  
7 groups of people who have systematically  
8 experienced greater obstacles to health based on  
9 their racial or ethnic group; religion;  
10 socioeconomic status; gender; age; mental health;  
11 cognitive, sensory, or physical disability;  
12 sexual orientation or gender identity; geographic  
13 location; or other characteristics historically  
14 linked to discrimination or exclusion.

15 Next slide. When we look at the  
16 relationship between health equity, social  
17 determinants of health, and health-related social  
18 needs, we really are talking about an integration  
19 and holistic view of health and health care not  
20 only at the individual level, the community  
21 level, state and federal, but at the systems  
22 level. This really takes a holistic perspective  
23 of health and health care.

24 Next slide. So, some of the examples  
25 of effective innovations for addressing SDOH

1 and/or equity are efforts to address SDOH can  
2 assist in improving equity and reducing health  
3 care disparities.

4 Examples of broad interventions that  
5 have been found to be effective are supportive  
6 community-based behavioral interventions; anti-  
7 poverty interventions; interventions targeting  
8 environmental conditions such as a smoke-free  
9 space.

10 Effective interventions for addressing  
11 SDOH that are relevant for health care providers  
12 include efforts to address patients' health care  
13 contexts and help them deal with unmet social  
14 needs.

15 For example, cultural and  
16 linguistically competent care and education have  
17 improved chronic disease outcomes, psychosocial  
18 outcomes, cardiovascular risk factors, and self-  
19 reported behavioral outcomes and patient and  
20 provider behaviors.

21 Transportation services embedded in  
22 multicomponent interventions involving patient  
23 navigation and chronic disease education have  
24 reduced unnecessary emergency department visits.

25 Next slide. Some health care

1 providers have collected data on patients' SDOH  
2 and health-related social needs and used this  
3 information to assist in referring patients to  
4 additional resources to address these needs.

5 During COVID-19, some health care  
6 providers with the ability to screen and refer  
7 individuals to community-based organizations were  
8 able to assist COVID-19 patients in isolating at  
9 home by providing resources such as food.

10 Several programs have been effective  
11 in addressing health-related social needs among  
12 Medicare populations.

13 Studies have shown that seniors  
14 participating in an affordable housing program  
15 experienced fewer hospitalizations and used the  
16 emergency department less frequently.

17 Studies have also shown that  
18 assistance primarily provided to alleviate food  
19 insecurity can result in reduced cost-related  
20 medication nonadherence, hospitalizations,  
21 emergency department visits, and overall health  
22 care costs.

23 Next slide. What's the impact of the  
24 COVID-19 health public emergency on the use of  
25 data related to SDOH and/or equity?

1           While telehealth use increased during  
2 COVID-19, research has highlighted disparities in  
3 access to telehealth.

4           Some state and local health  
5 departments started reporting COVID-19 outcomes  
6 data by race, ethnicity, and identifying  
7 disparities.

8           State and local health departments,  
9 health care organizations, and researchers used  
10 SDOH-related data to predict community risk for  
11 COVID-19, including UCSF<sup>5</sup>'s Health Atlas; Socially  
12 Determined's tool SocialScape helped Maryland  
13 plan for localized COVID-19 care; and MITRE's  
14 COVID-19 Healthcare Coalition Dashboard helped as  
15 well.

16           Health care organizations used SDOH-  
17 related data to improve care coordination. For  
18 example, early in the COVID-19 pandemic, Humana's  
19 use of SDOH-related data in its care coordination  
20 formed the impetus for its Basic Needs Food  
21 Program.

22           The Robert Wood Johnson Foundation  
23 launched a new collaboration between the Health  
24 Care Cost Institute, CareJourney, the Berkeley

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5 University of California San Francisco

1 Research Group, and a network of health systems  
2 to create an open COVID-19 patient data registry  
3 network.

4 Next slide. With that background  
5 information, let's look at how SDOH and equity  
6 has been incorporated in proposals submitted to  
7 PTAC.

8 Next slide. Nine proposals that were  
9 submitted to PTAC included components related to  
10 SDOH.

11 Five of these proposed models also  
12 described strategies for advancing equity in  
13 access to care.

14 The nine PTAC proposals that were  
15 identified as having an SDOH and/or equity  
16 component varied by clinical focus, setting of  
17 care, and care coordination context.

18 Next slide. Key areas covered in the  
19 proposals submitted to PTAC included social  
20 context, health care context, and physical  
21 infrastructure.

22 Next slide. Each of the nine PTAC  
23 proposals that included SDOH and/or equity  
24 components addressed at least four SDOH-related  
25 functions.

1           The most common SDOH-related functions  
2           are summarized below with the leaders being  
3           monitoring progress and following up on  
4           identified health-related social needs; improving  
5           integration of health care and social services  
6           and supports; and providing referrals to address  
7           health-related social needs.

8           Next slide.           Some additional  
9           background information is now going to be  
10          presented on CMMI models.

11          Next slide.   Fifteen CMMI models were  
12          identified as including an SDOH and/or equity  
13          component.

14          All but one of the 15 CMMI models  
15          included Medicare beneficiaries as a target  
16          population, and half of these models targeted  
17          Medicare beneficiaries exclusively, as indicated  
18          in blue above.

19          Next slide.   Each of the 15 CMMI  
20          Alternative Payment Models addressed at least two  
21          of the five SDOH domains identified in the AHRQ's  
22          definition.

23          The 15 CMMI models targeted a diverse  
24          range of health-related social needs, and the  
25          most common social needs addressed were

1 transportation problems, food insecurity, housing  
2 instability.

3 Nearly all of the CMMI models included  
4 a mental health component, and two-thirds of the  
5 models address substance use.

6 Six CMMI models also addressed needs  
7 related to physical wellness by empowering  
8 patients to lead a healthy lifestyle, for  
9 example, by engaging in physical activity and  
10 weight management.

11 Next slide. Twelve of the 15 CMMI  
12 models with SDOH and/or equity components have  
13 undergone evaluations.

14 Many evaluations reported an increase  
15 in screenings for health-related social needs and  
16 provider modifications to accommodate access to  
17 care issues resulting from nonmedical factors.

18 The IAH<sup>6</sup> Demonstration offering home-  
19 based primary care reported high satisfaction for  
20 both patients and caregivers regarding the  
21 model's effect on care accessibility.

22 Some participating hospitals used data  
23 from screening and population-level  
24 characteristics to open resource centers or

1 training programs to address SDOH.

2 A common evaluation finding was that  
3 participants in these models increased the number  
4 of social workers and other community service  
5 staff.

6 Common challenges identified by  
7 evaluators include lack of sufficient financial  
8 resources and personnel to provide patient-  
9 centered, value-based care on a large scale; and  
10 resource and financial challenges are intensified  
11 in rural settings and in historically  
12 disadvantaged communities.

13 Next slide. Five of the 15 selected  
14 CMMI models that included SDOH and equity  
15 components included performance measures related  
16 to SDOH and/or equity. Performance measures  
17 varied in scope. General performance measures,  
18 like those specified in the AHC<sup>7</sup> Model, looked for  
19 an increase in community capacity to respond to  
20 health-related social needs.

21 Models with specific measures, like  
22 the CPC+<sup>8</sup> Model, gathered data on the percentage  
23 of practices reporting after-hours services and

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6 Independence at Home

7 Accountable Health Communities

8 Comprehensive Primary Care Plus

1 the use of telehealth to expand access to care.

2 Certain practices in some models  
3 included performance metrics in provider  
4 contracts to improve accountability and motivate  
5 physicians and other care providers. The MAPCP<sup>9</sup>  
6 Demonstration stratified health service  
7 utilization data by race, income, geographic  
8 location, and other socioeconomic factors  
9 underpinning SDOH and health-related disparities.

10 Next slide. So, what's the current  
11 state of evidence on the effectiveness of SDOH  
12 interventions relevant for APMs?

13 Successful patient-level interventions  
14 implemented by health care providers to address  
15 health-related social needs related to the  
16 patients' health care contexts often include  
17 provision of culturally and linguistically  
18 competent care and education; improved financial  
19 access to care; and improved communication,  
20 navigation, and self-management.

21 Health care providers are also well-  
22 positioned to assist their patients in accessing  
23 community-based benefits and support services.  
24 Many interventions addressing other health-

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9 Multi-Payer Advanced Primary Care Practice

1 related social needs, such as transportation  
2 barriers, housing, and food needs, have also been  
3 shown to have a positive impact on health  
4 outcomes.

5 And health care providers can also  
6 engage with local community leaders to advocate  
7 for policies and intervention towards addressing  
8 social determinants of health. Examples of such  
9 policies and interventions include wage increases  
10 and improving environmental conditions.

11 Next slide. So, what are the trends  
12 in the use of SDOH and/or equity data for  
13 reimbursement?

14 At the federal level, CMMI has  
15 designed and implemented multiple APMS that  
16 address SDOH and/or equity.

17 As of 2019, Medicare Advantage plans  
18 are permitted to expand health-related  
19 supplemental benefits to include services such as  
20 meal delivery and transportation assistance.

21 However, Medicare's value-based  
22 purchasing programs do not currently include  
23 health equity measures to reduce beneficiary  
24 disparities.

25 At the state level, Section 1915

1 Medicaid waivers are designed to cover home-based  
2 care, and Section 1115 Medicaid demonstration  
3 waivers are in existence to cover nonmedical care  
4 such as North Carolina's Healthy Opportunities  
5 Pilots and California's CalAIM Program.

6 Medicaid managed care organizations  
7 engaging in these activities to address SDOH  
8 include AmeriHealth Caritas and CareSource to  
9 date.

10 From a commercial insurer perspective,  
11 Aetna has created SDOH indices, but, to date,  
12 there's been limited progress incorporating SDOH  
13 and/or equity into payment methodologies.

14 Next slide. So, where do we go from  
15 here? What additional information do we need?  
16 How has the COVID-19 public health emergency  
17 increased attention on efforts to address SDOH  
18 and advance health equity?

19 What activities can help to optimize  
20 efforts to address SDOH and/or equity in APMs and  
21 PFPMs to improve quality and reduce or control  
22 costs?

23 Which activities are particularly  
24 effective for Medicare beneficiaries? What kinds  
25 of data are needed to enhance health care

1 providers' ability to address SDOH and/or equity  
2 issues?

3 And how can APMs and PFPMs incentivize  
4 providers to screen for and make referrals to  
5 address SDOH issues?

6 How can APMs and PFPMs improve their  
7 measurement of the quality and effectiveness of  
8 SDOH and/or equity-related efforts, including  
9 assessing the impact of community partnerships  
10 related to addressing these issues?

11 And how can APMs and PFPMs move beyond  
12 individual interventions focused on health-  
13 related social needs to addressing community-wide  
14 interventions focused on SDOH and access to care?

15 And finally, how can APMs and PFPMs  
16 address the structural and systemic factors that  
17 cut across SDOH domains and contribute to health  
18 disparities?

19 So, again, I'd like to thank everyone  
20 for their participation and, Jeff, I'll turn it  
21 back to you.

22 (Pause.)

23 DR. FELDSTEIN: Jeff, you're on mute.

24 CHAIR BAILET: So, thank you, Jay. I'd  
25 like to just turn it over to Jennifer and Angelo

1 if they have any additional comments to add  
2 before we turn it over to the Committee.

3 (Pause.)

4 CHAIR BAILET: All right. Well, thank  
5 you, Jennifer and Angelo, and Lauran was also  
6 part of the team.

7 We now would like to move into our  
8 listening session, and the first listening  
9 session of the day we have one of our very own  
10 members presenting. That's Josh Liao. And  
11 Committee members will have time to ask Josh  
12 questions after his presentation, and I'd like to  
13 turn it over to Josh. Thank you.

14 \* **PTAC Member Listening Session on**  
15 **Payment and Data Issues Related to**  
16 **SDOH and Equity**

17 DR. LIAO: Thanks, Jeff, thanks to all  
18 the Committee members, and thank you for all the  
19 attendees today. I'm grateful to be able to  
20 share on this topic addressing equity through  
21 Alternative Payment Models, or APMs.

22 Before we get going, I want to  
23 underscore something that I think we all know,  
24 that there are many APMs, many types of APMs that  
25 differ in scope, target area, design, et cetera.

1           It's certainly, in my perspective,  
2 impossible to cover all of that today. This  
3 presentation will focus specifically on my  
4 historical work in research and evaluation around  
5 episode-based bundled payment models.

6           And both in presentation and, I hope,  
7 through Q&A, we'll have a chance to kind of think  
8 about how we take these of some concepts to APMs  
9 more generally.

10           Next slide, please. So, the context  
11 for my work has been really threefold. The first  
12 is that APMs have played an important role in  
13 informing expectations and signaling direction  
14 towards value-based care.

15           It's certainly worth discussion about  
16 the differing magnitudes of the benefits that we  
17 see, the pluses and minuses, et cetera, again  
18 speaking to the diversity of APMs as a group; but  
19 I think it's fair to say it's really signaling  
20 the direction of where we're headed in health  
21 care; but, in my opinion, progress towards these  
22 delivery improvements haven't necessarily  
23 translated into progress in the critical area of  
24 health disparities.

25           And, third, I think there are reasons

1 to worry that APMs could perpetuate or even  
2 worsen existing disparities, particularly those  
3 facing historically marginalized groups, and I'll  
4 pause here and highlight two potential ones.

5 First, as you can imagine, the APMs  
6 and their incentives might create selective  
7 participation, which groups, hospitals,  
8 organizations, et cetera, might participate in  
9 certain regions and communities and those who  
10 might not.

11 The second, is that among  
12 organizations that participate, there could be  
13 selection or what some people term as "cherry  
14 picking," where there's a selection of which  
15 patients receive care under the APMs or even the  
16 types of care that they receive. And so, again,  
17 I think there are reasons to at least raise the  
18 question.

19 Next slide, please. So, I'd like to  
20 spend our time today really focused around three  
21 questions.

22 First, how have APMs engaged  
23 historically marginalized communities? And by  
24 that, I really mean the geographic element.

25 Second, how have APMs affected

1       disparities     among     individuals     in     those  
2       communities?   This would be individuals receiving  
3       care under specific APMs.

4                 And then stepping back a little bit  
5       and thinking about what are three ways, based on  
6       my research and work, to better advance equity  
7       through APMs going forward?

8                 Next slide, please.     So, just to  
9       bottom line my talk here, what I'm hoping when  
10      we're done today, I will leave you with these  
11      three takeaways.   I wanted to give them to you  
12      now.

13                First, is some APMs, based on our  
14      work, my colleagues and I, have excluded  
15      historically marginalized communities from the  
16      geographic sense.

17                Second, despite encouraging early  
18      evidence, in my opinion and to my knowledge,  
19      there is an overall dearth of data about how APMs  
20      have impacted disparities among these  
21      communities.

22                And I think a few changes that can be  
23      potentially made to advance equity in APMs in the  
24      future include setting national intention and  
25      goals to prioritize equity as a priority; the

1 second is to incorporate equity into the  
2 evaluation of APMs; and the third would be to  
3 convene multistakeholder groups to do that work.

4 So, next slide, please. We'll go  
5 right into the first question, how have APMs  
6 engaged historically marginalized communities?

7 Next slide. I apologize about the  
8 animation here. What you're meant to see is a  
9 snapshot of a paper that colleagues and I  
10 recently published where we looked at the CJR  
11 Program, or the Comprehensive Care for Joint  
12 Replacement Program.

13 That is a mandatory joint replacement  
14 bundled payment program wherein hospitals in 67  
15 urban areas around the country were required to  
16 accept bundled payment for joint replacement  
17 procedures.

18 We asked this question in this study,  
19 and I'll explain what you are seeing here in a  
20 second, what is the relationship between the --  
21 kind of the number of dual-eligible beneficiaries  
22 in geographic communities around the country and  
23 selection for CJR for this APM?

24 And what you're looking at there on  
25 the top is -- I'll direct your attention to the

1 top right to where you see that chart with the  
2 point estimates and the bars. That's a forest  
3 plot.

4 And just to orient you on the x axis  
5 running along the bottom there, you have kind of  
6 the estimated probability of CJR participation.

7 In other words, the likelihood of  
8 being selected as a CJR market ranging from lower  
9 probability, negative 25 on the left, up to  
10 positive 25.

11 That vertical line of zero shows you  
12 kind of no difference, no greater or lower  
13 probability. And the point estimates, the boxes,  
14 and the lines, show you either less or more.

15 So, in this case, if the box -- if the  
16 points and the lines are on the left side of that  
17 zero line, we would say that it's a lower  
18 probability of CJR participation. To the right  
19 would be greater.

20 And so, in comparing these areas, CJR  
21 versus not, what we looked at was each  
22 community's dual share -- dual-eligibility share.

23 In other words, the number of dual-eligible  
24 individuals in that community.

25 We picked that not because it's a

1 perfect measure. We picked it because based on  
2 work from ASPE and others, it is, unfortunately,  
3 a predictor of outcomes in value-based payment  
4 models.

5 And what you are looking at is that as  
6 you move from communities with the least, the  
7 fewest number of dual-eligible individuals, up to  
8 the highest, that would be quartile 1, up to  
9 quartile 2, 3, and 4, so quartile 4 has the  
10 highest, what you're seeing is an increasingly  
11 lower probability of being selected for a CJR  
12 market.

13 And so, we kind of, in text there, one  
14 of our conclusions is that markets that were more  
15 likely to have a higher burden of adverse  
16 outcomes through social risk factors, the study  
17 measured by dual-eligibility status, were less  
18 likely to be selected for CJR.

19 And I think if we take a step back,  
20 you know, CJR was a randomized policy that  
21 focused on regions with about average spending  
22 and adequate volume of these procedures.

23 In those criteria, there wasn't  
24 necessarily a direct consideration of social  
25 determinants or social risk factors, including

1 income or dual-eligibility status.

2 And so, I think one of the  
3 implications from this work that we found is that  
4 it's twofold.

5 The first is that to the extent that  
6 CJR required all the hospitals in a region to  
7 accept bundled payment and that CJR, as a  
8 program, yielded some benefits; stable quality  
9 and reduced spending, individuals, including  
10 duals, may not have access, geographic access to  
11 those programs.

12 And the second is that when we  
13 interpret the findings from CJR, positive as they  
14 may be, we have to be careful about generalizing  
15 that to communities and regions where there may  
16 be more, in this case, dual-eligible individuals.

17 Slide forward, please. So, my  
18 colleagues and I have also done work kind of  
19 asking that fundamental question about mandatory  
20 versus voluntary payment models.

21 This is not a new discussion. It's  
22 continuing forward -- advance slide, please --  
23 but we've identified that, in general, mandatory  
24 APMs kind of from the concept have a potential  
25 for greater coverage to the extent that they are

1 covering larger geographic areas, can provide  
2 more generalizable estimates of APM impact in the  
3 sense of being less selective in participation;  
4 and, three, it may have less susceptibility to  
5 provider selection, that cherry-picking element I  
6 mentioned earlier.

7           However, the numbers I just showed you  
8 suggest that even mandatory programs, if perhaps  
9 not designed with the direct consideration of  
10 social risk factors, may not actually do that  
11 and, I think, is relevant for payment models and  
12 policy going forward.

13           Now, I'll just voice over here very  
14 quickly that in ongoing work that's unpublished  
15 at this time, my colleagues and I have asked this  
16 question: If we're going to raise this issue of  
17 mandatory versus voluntary, what happens if you  
18 compare them head to head?

19           In the space of joint replacement  
20 bundled payments, there's actually a comparator  
21 for this.

22           The BPCI program, which some of you  
23 may be familiar with, stands for Bundled  
24 Payments for Care Improvement Initiative, and it  
25 was a select -- it was a voluntary program where

1 organizations could choose to participate, but  
2 also encompassed joint replacement surgery.

3 And I mention this because in ongoing  
4 work, we have compared the two. We have said, if  
5 we take that framework I just described to you,  
6 but we look at mandatory bundled payments, CJR,  
7 and voluntary bundled payments, BPCI, and we  
8 compare them, what happens?

9 And just as a quick preview I'll say  
10 that you see these selection effects about who  
11 participates in both programs, and when you look  
12 at them head to head, you actually see  
13 differential changes.

14 In other words, depending on the  
15 dimension of SDOH you pick, as well as voluntary  
16 versus mandatory, there are actually different  
17 strengths of association there.

18 And so, it highlights the point we're  
19 making here which is that participation mechanism  
20 matters, but I'll also say that our findings are  
21 suggesting an interesting element which is that  
22 some of this selective participation may actually  
23 be a greater issue in mandatory versus voluntary  
24 programs. So, something to watch and to evaluate  
25 going forward.

1           Next slide, please. So, this is not  
2 my work, but it's work from colleagues at the  
3 University of Pennsylvania that looked at a  
4 pretty similar question around ACOs.

5           Again, this is where we're kind of  
6 moving a bit from my own work to say what are  
7 similar, kind of, findings from other areas in  
8 APMs -- advance slide, please -- and so they  
9 asked a similar question about geographic  
10 participation among ACOs. This was early after  
11 the beginning of the Medicare Savings Program.

12           And you can read there what they found  
13 was that physicians practicing in areas where  
14 higher percentages of the population were Black,  
15 living in poverty, uninsured or disabled, or had  
16 less than a high school education had lower rates  
17 of ACO participation than physicians practicing  
18 in other areas.

19           So, I won't spend a ton more time on  
20 this except just to highlight that this finding  
21 of inclusion geographically, or exclusion, is not  
22 limited to just bundled payments.

23           Next slide, please. So, just to  
24 quickly summarize what we just went through, I  
25 think what we're finding, and we have found in

1 our work, is that both voluntary and mandatory  
2 APMs, in this case bundled payments, which allows  
3 uniquely that comparison where other payment  
4 models do not allow that comparison, both of them  
5 may exclude historically marginalized communities  
6 from the geographic sense, unfortunately.

7 Second is that the mechanism actually  
8 can contribute to the dynamics that we don't see  
9 equal effects here, that voluntary versus  
10 mandatory could potentially matter.

11 And one of the implications of this,  
12 as I hinted at earlier, is that I think social  
13 determinants and participation mechanism could be  
14 directly considered as we think about designing  
15 and implementing APMs in the future.

16 Slide forward, please. So, on to the  
17 next question. So, if that's a kind of  
18 geographic region element, how have APMs affected  
19 disparities among individuals in these  
20 communities?

21 Next slide. So, this is a study that  
22 colleagues and I did looking at that second  
23 program I mentioned, the bundled payments for  
24 care improvement, the voluntary drug replacement  
25 program -- I'm sorry, the bundled payment

1 program.

2           It's not just joint replacement. It  
3 encompasses many different types of care  
4 episodes, and in this study, we looked at several  
5 common medical conditions -- so, pneumonia,  
6 congestive heart failure, acute myocardial  
7 infarction and COPD, chronic lung disease -- and  
8 we applied methods that are very similar to  
9 former evaluation methods used to understand the  
10 impact of these models, what we call quasi-  
11 experimental difference-in-differences, and we  
12 looked at long-term outcomes over three years.

13           Advance slide, please. So, this is  
14 what we found, and it's the same thing. You're  
15 looking at a forest plot again, and the  
16 difference, again, across that zero line is  
17 greater is to the right and less is to the left.

18           And so, advance slide, please. I'm  
19 going to draw your attention to two findings.  
20 So, the first is total episode spending, and what  
21 you see here is that compared to nonparticipating  
22 hospitals, those in this program, this bundled  
23 payment program for these medical conditions,  
24 there was episode savings, differentially less  
25 spending.

1           Advance slide. And when we unpacked  
2 where it came from, what we found was that one of  
3 the drivers was in skilled nursing facility  
4 length of stay, so not necessarily the proportion  
5 of people that went to those facilities, but the  
6 duration they stayed, the duration over which  
7 they needed those services.

8           And so, that was this -- those were  
9 kind of, at the time, to our knowledge, the first  
10 findings in this area.

11           So, relevant to the question I just  
12 flashed on the screen, we took this forward and  
13 asked the question around disparities.

14           And before I move on from here, I want  
15 to highlight that there's a difference between  
16 looking at how certain groups or individuals from  
17 different groups fare, in general, versus the  
18 disparities within an APM.

19           And I'll just harp on that for a  
20 second because it's, I think, critical for our  
21 conversation today.

22           Looking at how certain individuals are  
23 affected compared to those who don't receive care  
24 under APM is an important question, but it's a  
25 different question to ask how do individuals that

1 are in or not in certain groups fare under an  
2 APM, the disparities in how -- the differences in  
3 gaps in how they fare.

4 And so, this study I'm about to  
5 present to you, which is currently undergoing and  
6 is not yet published, focuses on the second.

7 So, slide forward, please. So, we  
8 took this study with these findings, and we asked  
9 the question, if we highlight certain groups  
10 that, based on literature and published studies,  
11 we know have particularly high clinical risk or a  
12 social risk, how did they fare under this BPCI  
13 model?

14 And, again, we didn't compare, for  
15 example, frail individuals in this APM versus  
16 frail individuals outside the APM necessarily.  
17 We asked the question, frail versus non-frail  
18 individuals within this APM, what is the gap, and  
19 did that gap change over time? Did it get  
20 bigger? Did it get smaller? Did it stay the  
21 same?

22 And it's relevant because you might  
23 find an APM has an overall effect, but it only  
24 comes from certain nonhistorically marginalized  
25 groups that may not be what we want in the

1 context of equity.

2 Or it may be that we find overall a  
3 program has no effect, but when you zoom in on  
4 it, it's because certain groups got the benefit,  
5 certain groups didn't get the benefit. It  
6 averages to kind of no effect. So, that is  
7 really the focus of this.

8 So, slide forward, please. So, we  
9 stuck with the same primary outcome -- and,  
10 again, these are unpublished studies, so it's a  
11 preview of what we're working on now -- where  
12 because we saw in that main study that length of  
13 stay was what really drove the episode spendings  
14 in the main study, we looked at that as an  
15 outcome and same forest plot here. Difference-  
16 in-differences approach.

17 What you're seeing is that across  
18 these seven groups, one takeaway is that the  
19 findings are variable, right? There's not one  
20 uniform finding here, but what you're seeing is  
21 that for certain groups, length of stay was  
22 differentially lower, for instance, for those of  
23 advanced age, which was defined as over 85, frail  
24 individuals, those that had previously used an  
25 inpatient rehabilitation or skilled nursing

1 facility.

2 You see for disabled patients, in  
3 fact, that length of stay was differentially  
4 greater for those receiving care through BPCI  
5 versus not.

6 And for those where the bar crosses  
7 that zero line, we would say there is no  
8 differential change based on our study design.

9 In addition to SNF<sup>10</sup> length of stay, we  
10 created a co-primary kind of counterbalancing  
11 measure -- so next slide, please -- which is 90-  
12 day readmissions.

13 The idea here being that if we saw  
14 people being discharged from SNFs earlier, was  
15 there that kind of countervailing effect of them  
16 being readmitted more frequently?

17 And based on what I just described to  
18 you, the takeaway from the slide is, no, in our  
19 data we did not see that, right, so that all the  
20 bars cross zero, and we did not find any  
21 statistical evidence that readmissions  
22 differentially changed for those in BPCI versus  
23 not and those in these groups versus not in these  
24 groups.

1           Okay. So, no adverse effects that we  
2 could observe with respect to 90-day  
3 readmissions.

4           Next slide, please. So, we did look  
5 at other outcomes in this study, and at the risk  
6 of drowning you in forest plots, I'll just  
7 summarize these verbally here.

8           The first is with respect to episode  
9 spending, we found that it was differentially  
10 lower for certain groups, those you see there:  
11 Frail, dual-eligible individuals and those of  
12 prior inpatient rehabilitation facility and  
13 skilled nursing facility utilization.

14           We actually observed that a 90-day  
15 mortality was differentially lower for patients  
16 in the disabled group.

17           And we found that actually in terms of  
18 the proportion of people, the likelihood of being  
19 discharged to SNF or IRF<sup>11</sup> was differentially  
20 greater for the frail patient group.

21           And so, pausing here for a second, I  
22 think there are a few things that I and  
23 colleagues are taking away from this.

---

10 Skilled nursing facility

11 Inpatient rehabilitation facility

1           The first is that, again, when we  
2 looked around to say what is known in this space  
3 and, therefore, how can we do a study that would  
4 meaningfully provide some insight or would  
5 advance the discourse in this area, we found a  
6 remarkably -- just a remarkable absence of data  
7 in this area.

8           There had been one or two studies that  
9 have looked at how certain individuals in these  
10 groups fared, but, again, it's comparing them  
11 versus people outside of this payment model.

12           We really wanted to focus on this  
13 issue of the gap or the differences between them  
14 and whether they were greater or smaller, and we  
15 really couldn't find any. And so, we're hoping  
16 that this provides a unique contribution in that  
17 respect.

18           The second thing we take away from  
19 this is that the variation you see suggests that  
20 these groups are not being excluded from the  
21 benefit; but if we see impacts from APMS such as  
22 this program, that some of it's being driven by  
23 care redesign in these patient groups.

24           And third, as I highlighted earlier,  
25 at least from our data, we aren't able to see

1       untoward effects from individuals in this -- in  
2       these groups under this APM.

3               Now, of course, that doesn't mean  
4       there aren't any and that there are certain  
5       limitations that I'm happy to chat through and I  
6       think we're well aware of, but that helps allay,  
7       at least to some degree, some concerns.

8               So, next slide, please. So, just to  
9       summarize kind of what we just talked about, you  
10      know, I think under voluntary bundled payments  
11      for common medical conditions, our work has not  
12      revealed widened disparities observed for  
13      clinically or social high-risk patients as we  
14      just previously defined.

15              Strategies used in those bundled  
16      payments did not appear, based on our work, to be  
17      applied indiscriminately to high-risk patients.

18              You might think here that if frail or  
19      certainly more complex patients were being  
20      discharged from skilled nursing facilities more  
21      quickly, that that might, again, create some kind  
22      of negative effects.

23              We didn't see it indiscriminately  
24      used. It wasn't that all of these groups  
25      suddenly had lower SNF length of stays. As I

1 mentioned, the readmissions did not observe --  
2 did not reveal any effects either.

3 And then this early evidence, we  
4 believe, may help allay some concerns, though  
5 more data are definitely needed.

6 My personal hope would be that going  
7 forward there would be more work studying  
8 disparities within APMs.

9 Next slide, please. So, the third  
10 question, what are three ways to better advance  
11 equity through APMs?

12 Next slide. So, this is taking a step  
13 back a little bit. It's taking that work that I  
14 just described, putting it together with some of  
15 the work that I have done in the realm of  
16 accountable care organizations thinking about, as  
17 I mentioned in my introduction, my clinical  
18 practice, my work working with decision-makers  
19 and understanding design, putting all that  
20 together, stepping back and saying, you know, how  
21 do we think about where do we go from here?

22 So, this is an article that I was  
23 privileged to pen with a few colleagues from the  
24 University of Pennsylvania addressing this issue  
25 -- advance slide, please -- and our takeaway

1 based on what I just described that there are  
2 reasons to worry about APMs and equity  
3 disparities and that there are certain gaps in  
4 how we understand historically, we identified a  
5 number of changes that we thought to be useful.

6 Just running across the rows here, the  
7 first we thought was to set national goals around  
8 prioritizing equity and health care payments.

9 And the real essence of that really is  
10 that we believe, and I believe, that policy  
11 intention precedes policy implementation.

12 And we often talk about equity and  
13 disparities as unintended consequences, you know,  
14 it's the unintended consequence, and I personally  
15 find that that is an intriguing way of describing  
16 it.

17 And that if we directly and explicitly  
18 intend to address equity, that we can really make  
19 progress in this away.

20 And so, that's really kind of our own  
21 idea of setting that goal and then kind of  
22 providing guidance about where we're headed with  
23 APMs and this issue of equity.

24 The second is to think about ways to  
25 incorporate equity in how we understand APMs. I

1 showed you a few slides ago some of the work that  
2 we've done. I know other work other groups are  
3 doing. We're trying to do similar work.

4 But if I was to step back and say if I  
5 pull up the evaluations of different APMs  
6 historically, I know from just those evaluations  
7 what happens to, perhaps, quality or spending or,  
8 in some cases, satisfaction or experience, but  
9 it's not clear to me what happened with equity.

10 And so, I think, you know, we provided  
11 a few examples on that right column, but, you  
12 know, really working in this idea of evaluating  
13 for equity, I think, is a real important one.

14 And it highlights a bigger question in  
15 my mind about APMs and, you know, I think it's  
16 incredibly important to try to get the biggest  
17 impact we can, the biggest proverbial bang for  
18 our buck in terms of seeing impacts on quality  
19 and spending experience, but I think all of this  
20 really underscores, to me, this idea of getting  
21 the most even bang for our buck that any  
22 improvements that we see would ideally be equal  
23 and even across different patient groups and not  
24 that we see a great average overall effect, but  
25 it's coming from certain groups and communities

1 and not others, right, and so that really -- the  
2 second point speaks to that.

3 And the third is that, you know,  
4 around convening multistakeholder groups of  
5 individuals and organizations you see there to  
6 achieve these goals, it's easy to say, it's hard  
7 to do.

8 I think we'll have some examples from  
9 our conversation today and a few have been  
10 alluded to before, you know. No payment changes  
11 happen in a vacuum, and we have existing systems.

12 So, thinking about how we take those  
13 elements that are useful that exist today and use  
14 them, I think, is really important.

15 That said, I think doing the same old  
16 thing is also not the best approach. And so,  
17 what are the new things we need to incorporate,  
18 also important consideration.

19 And no group's going to do that alone,  
20 so I really think it's critical to relay  
21 advancing health equity and how we pay for  
22 services.

23 Next slide, please. So, one of the  
24 last things I want to kind of mention here is  
25 just an initiative that colleagues and I are

1 fortunate to be kind of creating as we speak,  
2 actually now which we're calling Health Equity  
3 and Payment.

4 It's a new initiative to use payment  
5 to promote equity rather than perpetuate  
6 inequity, much of what I have presented on and  
7 much of what today's overall meeting is about.

8 The goals are as you see listed there  
9 and perhaps not surprising to you because  
10 colleagues and I have written about this space.  
11 It echoes a lot of what you heard on the last  
12 slide.

13 They're really saying, let's identify  
14 policy goals for different populations and what  
15 are the things we need to do to actually change  
16 measurement and evaluation.

17 And this last part is really important  
18 to me, which is that I think, you know,  
19 implementing and evaluating programs and being  
20 able to create programs and implement them and  
21 then study them is going to be the next thing  
22 ahead of us.

23 And so, you know, we are hopeful that  
24 this will pick up momentum in the coming months  
25 and the years, and I would love engagement from

1 anybody here on the Committee in the audience,  
2 but really this is a centerpiece of what I  
3 personally will be doing, I think, going forward.

4 I'm excited about that and happy to share a  
5 little bit today.

6 So, next slide. So, I would be remiss  
7 if I didn't thank -- this is probably a partial  
8 list, but in terms of the study that you saw  
9 today, a list of individuals that have  
10 collaborated and made this work possible, and I'm  
11 hopeful this list will grow as we continue to  
12 work in the space as we do work outside of  
13 bundled payments and really think about how  
14 communities and health care organizations work  
15 together on that, but I'm indebted to this group  
16 of individuals for really potentiating and  
17 guiding the work.

18 Next slide. So, I will wrap up here  
19 by coming back to the takeaways, and hopefully  
20 I've provided some information and some insights  
21 to kind of underscore these, but that  
22 unfortunately some APMs, in particular, the  
23 bundled payment programs that I have studied,  
24 have excluded historically marginalized  
25 communities with respect to geographic

1 participation.

2 Second, despite encouraging early  
3 evidence such as the type that my colleagues and  
4 I are generating, to my knowledge there's an  
5 overall dearth of data about how APMs impact  
6 disparities. Again, the gaps, the differences in  
7 how individuals from these historically  
8 marginalized populations are impacted in these  
9 programs.

10 And, you know, mentioned it a few  
11 times now, but I think a few high-level changes  
12 could really help us advance equity using APMs  
13 going forward, including setting a national  
14 policy intention to do so and then kind of  
15 signposting goals to get there; incorporating  
16 equity in how we evaluate and understand the  
17 impact of APMs; and then really being thoughtful  
18 about convening multistakeholder groups to guide  
19 that agenda setting and that work.

20 And so, next slide, I will -- next  
21 slide, please. I will pause there. I appreciate  
22 everybody for giving me the chance to share here,  
23 and I'd be happy to answer any questions.

24 CHAIR BAILET: Thanks, Josh. I want  
25 to open it up to Committee members. Raise your

1 hand if you have any questions for Josh.

2 (Pause.)

3 CHAIR BAILET: Jennifer.

4 DR. WILER: Josh, thanks for an  
5 exceptional presentation. My question -- I love  
6 your comment about intention precedes  
7 implementation, so that's what my question will  
8 be regarding.

9 Can you talk a little bit more about  
10 the role risk adjustment plays and, as you  
11 described with the CJR bundle, how we may be able  
12 to eliminate this pilot selection bias, and are  
13 there any best practices regarding risk  
14 adjustment that are feasible, because some of  
15 these risk adjustment methodologies are quite  
16 complicated to implement. Thank you.

17 DR. LIAO: Yeah. Thanks for those  
18 questions. Let me take them out of order a  
19 little bit, but I think, you know, what we learn  
20 from, for example, the work studying CJR and also  
21 comparing CJR to that BPCI program, is that we do  
22 observe potentially some selection there; but the  
23 other thing is that, I think, mandating  
24 participation focused on certain dimensions.

25 So, historical volume spending is

1 important, but if we don't directly consider  
2 other dimensions, then those programs may not  
3 yield those generalizable results.

4 So, I don't know that there's a best  
5 practice around that, but I do -- but to your  
6 question about how might we address that  
7 selection element, I do think one thing is at the  
8 beginning when we're designing programs and  
9 thinking about how to create programs voluntary,  
10 mandatory, or otherwise, what are those things we  
11 want to use in our selection criteria?

12 I think that could help, and it's  
13 something that I'm looking forward to seeing  
14 possible in the future.

15 You mentioned a challenging topic in  
16 risk adjustments and certainly I'm not the only  
17 one thinking about it. Many others have and  
18 there are also, I think, multiple ways of doing  
19 it, but I think I would just say two things to  
20 that.

21 The first is I think there's one --  
22 there's one issue of adjusting quality measures,  
23 and there's one issue of adjusting payments.

24 And I think others have written  
25 thoughtfully about how we might adjust payments,

1       whether on the front end or the back end, to not  
2       just actually make sure we're not adversely  
3       impacting patients, but also the clinicians,  
4       right, and organizations taking care of them, so-  
5       called, quote, Safety-Net or other clinics,  
6       practices, hospitals.

7               So, I don't think it's a resolved  
8       issue. I think work needs to be done there. I  
9       think there are two or three candidate solutions  
10      others have identified. I personally think that  
11      would be a great thing to explore in future  
12      models.

13              CHAIR BAILET: Other questions for  
14      Josh?

15              (Pause.)

16              MR. STEINWALD: Yeah, I have one.  
17      It's Bruce. I did raise my hand, I think.

18              Josh, what do you think needs to  
19      happen on the reimbursement front to really  
20      advance social determinants of health and equity?

21              If we continue to rely to a large  
22      extent on a fee-for-service platform, are there  
23      limits to what can be accomplished, or how do you  
24      see that unfolding and coordinating reimbursement  
25      with the objectives that you've outlined?

1 DR. LIAO: Thanks, Bruce. I think  
2 there are -- I mean, in short, I think there need  
3 to be changes to that. I think people have  
4 mentioned different ways.

5 One would be prospective payment,  
6 which kind of changes, like, the timeline on how  
7 people get paid.

8 I think the other is care management  
9 fees, which may not be as relevant, perhaps, to  
10 the models we just described, but as you think  
11 about the overall universe of APMs, right, how  
12 did this specialty care which represents, has  
13 quality implications, cost implications, how does  
14 that connect to primary care? How do we think  
15 about that in the global sense of population-  
16 based models?

17 I do think we need to see changes  
18 there from where we are right now. I think the  
19 tough work ahead is how do we do that.

20 And the reason I say that is because  
21 in the models that we've studied, they are  
22 triggered by hospitalization, so they focus on a  
23 specific phase of care.

24 The population-based models are more  
25 broad, but if you talk to a lot of organizations

1 doing this work, a lot of them are focused on  
2 primary care, and the thing that I think is less  
3 clear to me is how that connects to the specialty  
4 care, end-of-life surgical subspecialty that we  
5 need.

6 So, I think in those ways things like  
7 coordination fees, things like prospective  
8 payments or some hybrid, I think, are really  
9 relevant to even the models I'm describing.

10 CHAIR BAILET: Kavita?

11 DR. PATEL: Josh, this is excellent.  
12 Just in thinking about kind of that earlier slide  
13 where you laid out, you know, the different forms  
14 of social determinants of health and payment and  
15 you -- I think Medicare Advantage has gotten, I  
16 would say, a lot savvier in a shorter amount of  
17 time because of freedom from what they're allowed  
18 to do.

19 Have you -- you may not have formally,  
20 or maybe you have, looked at, you know, do you  
21 see, like, shifts to Medicare Advantage, any sort  
22 of way to kind of think through a hypothesis  
23 that, like, if you're in an area where you're

1 seeing a larger penetration of MA<sup>12</sup> plans that  
2 somehow things are better?

3 And I -- that's fully loaded, I  
4 realize, but do you see any signals of that type  
5 of trend, or is it too early to tell something  
6 that others are interested in?

7 DR. LIAO: Yeah. Thanks, Kavita. Can  
8 I just clarify when you say "better," do you mean  
9 for how the fee-for-service APMs work, or do you  
10 mean overall?

11 DR. PATEL: Both. I mean, I'm just  
12 curious -- just my experience has been that once  
13 there's a certain percentage, like kind of a  
14 population in MA and so they've got incredible --  
15 some of the plans have just used incredible kind  
16 of programs around, you know, many of the things  
17 that you mentioned.

18 And so, we can sometimes see a  
19 spillover effect just because, you know, these  
20 practices in communities.

21 So, I'm curious about that, but then  
22 also curious, like, is there kind of something to  
23 be said for should we have some of that apply?

24 And you allude to that, you know, in

---

12 Medicare Advantage

1 the fee-for-service market as well, that things  
2 that can facilitate that third option and social  
3 determinants of health, I'll call it, enablement  
4 services or some of the things that MA plans do.

5 DR. LIAO: Yeah, absolutely. So, a  
6 couple pieces here. The first is that we've  
7 begun not an MA space necessarily directly, but  
8 we've actually studied spillovers, so what  
9 happens in participation in the Medicare fee-for-  
10 service program.

11 The study I'll mention now is actually  
12 in the BPCI program where there's a spillover to  
13 MA patients and to actually other commercially  
14 insured patients.

15 And the short answer is it does,  
16 actually, and it's pretty sizeable, the spillover  
17 effect.

18 And so, I think it highlights what  
19 people have known for a while, but this issue of,  
20 you know, in some studies maybe a multi-payer  
21 approach, making sure that we do that because I  
22 think organizations, as many, if not all of us  
23 know, don't redesign care just for a certain  
24 segment only, and it never touches others. They  
25 often do it around service lines, around whole

1 units, et cetera.

2 So, yes, we see spillovers. I think  
3 it underscores the need to think about fee-for-  
4 service alongside MA and other populations.

5 The second thing I've been thinking a  
6 lot about, and maybe this is the basis for any  
7 future hypothesis, but would be kind of the ways  
8 in which we could still better engage  
9 beneficiaries in this.

10 One of the things that comes up in my  
11 work is, you know, degree to which people know  
12 and then choose to participate in these programs  
13 based on APMs.

14 And I think there, as you alluded to,  
15 I think MA has done -- some MA programs have done  
16 great work in that area.

17 So, I think provider, but also  
18 beneficiary engagement, is a critical piece of  
19 APMs going forward.

20 CHAIR BAILLET: That's great, Josh. I  
21 have a question, you know, you're definitely  
22 talking about the impact of models on  
23 populations.

24 My question, did you study or did you  
25 see a difference in practice type, right,

1 university versus, you know, private practice,  
2 rural versus urban, especially in the backdrop of  
3 seeing mandated models coming down the road. Did  
4 you happen to look at that?

5 DR. LIAO: So, I'll answer in two  
6 ways. Thanks, Jeff, for that question. We, in  
7 published work, haven't looked directly at that,  
8 but in the CJR context, others have looked at  
9 that and have found that -- we have one study  
10 looking early on about who received savings, for  
11 example, in CJR, and we found that safety net  
12 hospitals are less likely to receive them, and I  
13 think others were -- kind of corroborated that.  
14 So, I think this issue of kind of practice type  
15 is critical.

16 We're actually undergoing work right  
17 now, which are not in my slides, but around BPCI,  
18 the voluntary program, in looking at safety in  
19 hospitals, and we're seeing actually that in some  
20 measures there are no differential effects and  
21 some there are, I think, again, speaking to the  
22 complexity of this.

23 And as we consider mandatory models in  
24 the future, I think this issue of provider type  
25 is going to be really important.

1           I want to highlight one other thing,  
2           which is that when we think about in practices  
3           and the, quote, analog to safety in hospitals,  
4           one of the things that I'm encountering  
5           personally is how we think about those practices.

6           And, for example, should we define  
7           practices as being Safety-Net based on the  
8           proportion of certain populations they take care  
9           of, should it be the practices that account for  
10          the majority of their care even if the practice-  
11          level kind of proportion is low?

12          And I'll just say that what we're  
13          seeing in some of our data is that it's actually  
14          not -- there's variation there, right?

15          So, how we consider practices in  
16          Safety-Net or serving a key need in SDOH is --  
17          there are multiple ways to do it, and I think  
18          that's the policy challenge ahead of us because  
19          we may very well see similar dynamics there.

20          CHAIR BAILET: Well, I also think, and  
21          we're going to probably get into it as the  
22          conversation progresses this afternoon, you know,  
23          to hoist all of these requirements to ensure that  
24          determinants -- social determinants are delivered  
25          to the appropriate patients, it's untenable to

1 put all this on the backs of the practitioner  
2 specifically.

3 And so, how do we get the services,  
4 how do we identify them, how do we not only  
5 refer, but also ensure that that referral is  
6 carried out and that the services are delivered  
7 and the outcomes are driven forward?

8 I think that that's also a huge  
9 challenge and, again, you're looking at the end  
10 point, you know, did they get a bonus or did they  
11 not, but there's a lot of waterfront in between.

12 So, looking forward to that discussion  
13 and, again, Josh, great, great research that  
14 you're doing, you and your team. Super, super  
15 discussion and presentation and appreciate having  
16 you on the Committee and also your work  
17 presenting today. So, thank you very much.

18 DR. LIAO: Thanks for giving me the  
19 chance. Appreciate it.

20 CHAIR BAILET: So, now I'm very  
21 excited to move into the next listening session,  
22 and our presenters include previous submitters --  
23 well, a previous submitter and other subject  
24 matter experts.

25 At this time, I'll ask our presenters

1 to go ahead and turn on their videos. Jay and  
2 the PCDT helped us level set with definitions and  
3 other helpful background materials on SDOH and  
4 equity, including how previous proposals  
5 submitted to PTAC included relevant elements.

6 Just some rules of the road here.  
7 Each presenter will give a 10- to 12-minute  
8 presentation, and then our Committee members will  
9 have roughly five minutes to ask each presenter  
10 questions. And you can find their full  
11 biographies on the ASPE PTAC website, along with  
12 other background materials.

13 And before -- maybe before we launch  
14 since we need a break, I think what we'll do is  
15 this is a great place to break for 15 minutes.  
16 And then what we'll do is we'll come back in 15  
17 minutes, and then we'll hear from the previous  
18 submitter and our subject matter experts.

19 So, we're going to go ahead and take a  
20 15-minute break. Appreciate your understanding.

21 Thank you.

22 (Whereupon, the above-entitled matter  
23 went off the record at 10:59 a.m. and resumed at  
24 11:15 a.m.)

1           \*           **Previous Submitter and Subject Matter**  
2                           **Expert (SME) Listening Session on**  
3                           **Payment and Data Issues Related to**  
4                           **SDOH and Equity**

5                   CHAIR BAILET: Great. Hope everyone  
6           enjoyed the break. As I was saying before the  
7           break, each presenter will have 10 to 12 minutes  
8           for the presentation, and the Committee members  
9           will have roughly five minutes to ask the  
10          presenter questions.

11                   Their biographies, as I said, are on  
12          the ASPE PTAC website, along with other  
13          background materials.

14                   So, presenting first we have our  
15          previous submitter representatives representing  
16          the CAPABLE provider-focused payment model.

17                   We have Dr. Sarah Szanton, from Johns  
18          Hopkins School of Nursing, and Dr. Kendell  
19          Cannon, from the Stanford Clinical Excellence  
20          Research Center.

21                   Sarah and Kendell, please go ahead.

22                   DR. SZANTON: Thank you so much, and  
23          thanks for having us this morning. We've been  
24          asked to talk about the ways in which CAPABLE  
25          reduces disability, improves social determinants

1 of health, and saves cost.

2 Next slide. So, just a quick start  
3 with a CAPABLE participant who was 75 years old  
4 who had had a stroke and had diabetes. And  
5 before his stroke, he loved to bicycle, and  
6 that's how he stayed in shape and was told he  
7 couldn't bicycle anymore.

8 He also had a lot of difficulty  
9 bathing, and so didn't bathe except for just a  
10 little bit at the sink. He was a dually-eligible  
11 gentleman.

12 Next slide. And I could talk for an  
13 hour about him, but shortly we -- CAPABLE has a  
14 nurse, an occupational therapist, a handyworker,  
15 and the older adult, and the handyworker made a -  
16 - his bicycle into a stationary bicycle for him  
17 so that he can bike for an hour a day just in his  
18 house, and put up banisters, as you can see here,  
19 and situated the bathroom so that he could take a  
20 bath.

21 So, these several things, being able  
22 to get up and down his steps, being able to take  
23 a bath and being able to bike, puts this kind of  
24 a smile on his face and, of course, was good for  
25 his diabetes and not getting another stroke.

1           Next slide, please. So, CAPABLE, as  
2 mentioned, is a nurse, an occupational therapist,  
3 a handyworker, and the participant. And the  
4 innovation in terms of why we're here today is  
5 that it addresses social determinants of health  
6 that matter to the person.

7           So, what both the nurse and the  
8 occupational therapist do is assess the older  
9 adult and that person's environment around what  
10 would they like to be able to do. So, it's not  
11 primary care, it's kind of foundational to  
12 primary care.

13           And what they would like to be able to  
14 do is often circumscribed by social determinants  
15 of health like being food insecure or not being  
16 able to take a bath or not having, you know,  
17 having the boiler break or other things that  
18 matter for being able to have a meaningful life  
19 that keeps them out of the nursing home and the  
20 hospital.

21           Next slide, please. And so, CAPABLE  
22 is home-based. So, you see all of the challenges  
23 someone is up against, and it's convenient for  
24 the older adult.

25           It's built around their own goals and

1 building their self-efficacy. And that is, you  
2 know, decades of research about self-efficacy and  
3 how to improve it and how important that is for  
4 future challenges.

5 It's an integrated team and then,  
6 importantly, it generates data that advanced  
7 payment models can use to address social  
8 determinants of health and health equity.

9 Next slide, please. Sorry, the font  
10 is light on this, but the idea -- and I know  
11 you'll have the slides -- is that CAPABLE is  
12 really different in several ways, different  
13 compared to your typical disease management  
14 intervention.

15 So, it's not about a particular  
16 disease or risk factor like falls or congestive  
17 heart failure; it's designed to maximize  
18 independence around what the older adults care  
19 about, whatever it is to them -- if it's getting  
20 to their mailbox, if it's being able to get out  
21 their back stoop, if it's being able to bathe or  
22 get up and down their stairs -- and we've shown,  
23 with 10 years of evidence, it decreases  
24 hospitalization and nursing home admission.

25 Rather than being provider-driven,

1 rather than you should do this or you should not  
2 do this, it's completely around what matters to  
3 the client.

4 So, in the case example I gave, you --  
5 you know, none of us, if we saw him in a clinic  
6 room or a hospital would say, oh, I bet you'd  
7 like to bicycle more, and let's brainstorm ways  
8 to do that. He said this is what matters to him,  
9 and we figured out how to make that happen.

10 And rather than being focused on  
11 narrow risk factors like just home safety, for  
12 example, it's focused on the fit between the  
13 person and the environment, and that's what's  
14 essential.

15 And the environment isn't just are  
16 there holes in the floor or are the cabinets too  
17 high to reach, it's also the social environment  
18 and the financial environment, and these are all  
19 layers of the social determinants of health.

20 And for most, kind of, disease  
21 management or risk management for patients, the  
22 benefit goes away once the program goes away, but  
23 CAPABLE is self-sustaining because of that  
24 building of self-efficacy, teaching someone how  
25 to brainstorm a new problem.

1           They often call us after the program  
2 is over with, oh, I had a new problem, and here's  
3 how I brainstormed about it.

4           And of course the changes to the home  
5 are sustainable as well because they are, you  
6 know, part of the walls and the floors.

7           Next slide, please. CMS evaluators  
8 show that CAPABLE reduces per-member/per-month  
9 cost by \$918 over a two-year period, and it only  
10 costs \$3,000.

11           So, it saves about seven times what it  
12 costs on average, and this is because disability  
13 is underassessed, but a big driver of cost of  
14 hospitalization and nursing home admission.

15           Next slide, please. So, modifiable  
16 disability, as I just said, it's highly  
17 predictive of the next year or two's cost. So,  
18 you're not catching people who are already high-  
19 cost spenders, you're catching kind of the rising  
20 risk, people who will reliably be costly.

21           They're identifiable with the right  
22 data such as asking people about if they have  
23 difficulty with bathing or dressing. It's  
24 underutilized questions that really pack a lot of  
25 punch in terms of being able to assess

1 addressable disability, and we've shown that it's  
2 treatable.

3 On average, people reduce their  
4 disability, cut it in half, and this has not just  
5 been in our research. This has been in multiple  
6 other sites in rural and in metropolitan areas.

7 There was recently a new paper  
8 published, a showing of all the studies of  
9 CAPABLE, the same findings that we have had, and  
10 CAPABLE is now in 45 places in 23 states,  
11 including in some advanced payment models.

12 Next slide, please. And so, you asked  
13 for suggestions about data and APMs and health  
14 equity, and I would just like to answer that the  
15 number of older adults with disabilities living  
16 at home is growing.

17 We've seen, through COVID, how  
18 important it is to be able to stay out of  
19 institutions for older adults and their families,  
20 and we know how to identify people, when to  
21 intervene and help payers get ahead of the curve  
22 on physical function.

23 Next slide, please. And just a little  
24 plug for physical function is mostly ignored, and  
25 it's the ultimate health equity indicator.

1           If you think about it, people, you  
2 know, whether at 80 someone is Speaker of the  
3 House or dead or has multiple chronic conditions,  
4 some of it has to do with genes, but a lot of it  
5 has to do with the life that they have been able  
6 to experience during those 80 years.

7           Were they food insecure? Did they get  
8 the education that they needed? What kind of  
9 jobs did they have? And we have a chance, as a  
10 nation, to address decreased physical function  
11 due to health inequities.

12           And just as one stark example, a 70-  
13 year-old who's food insecure, meaning that they  
14 don't have enough money for food or they have  
15 skipped a meal in the last month, has the  
16 physical function of an 84-year-old. So, there's  
17 a 14-year difference in if you're food insecure  
18 and your stability.

19           And with programs like CAPABLE, we can  
20 decrease the disability, and we can also treat  
21 their food insecurity. Only 50 percent of older  
22 adults who are eligible for SNAP, which is food  
23 stamps, are on it, and it's very simple to sign  
24 them up.

25           So, this kind of standardized

1 tailoring of assessing what matters to people and  
2 then not just referring them to programs the way  
3 some social determinants programs do, but  
4 actually enacting them with them and helping  
5 them, you know, to understand how to move forward  
6 with other problems is a really important way of  
7 addressing health equity.

8 I think that's our last slide and --  
9 do you want to just click to the next one so we  
10 can see?

11 Yeah, so we've got some supplemental  
12 ones for questions and answers, but we'd be  
13 really honored to answer any questions that  
14 people have.

15 CHAIR BAILET: Great. Thank you for  
16 that presentation.

17 Committee members, questions?

18 DR. FELDSTEIN: Jeff?

19 CHAIR BAILET: Yes.

20 DR. FELDSTEIN: I have a question.

21 CHAIR BAILET: Sure, Jay.

22 DR. FELDSTEIN: So, what's the workflow  
23 for how people get into the program? Is it, you  
24 know, you do a data screen? Claims base? I'm  
25 just really curious as to the operational

1 workflow how people get into the program.

2 DR. SZANTON: Sure. So, claims are --  
3 will underdocument physical function loss. It's  
4 often not assessed partly because it's not  
5 necessarily billable for. So, claims is one way,  
6 but you'll miss a lot of people that way.

7 So, the annual wellness visit has  
8 questions about functional disability like ADL,  
9 activities of daily living, instrumental  
10 activities of daily living.

11 So, asking someone is actually the  
12 simplest way and, you know, to get everyone that  
13 has an annual wellness visit to -- you can, you  
14 know, send them towards CAPABLE, but ideally, you  
15 know, one of my last slides was about the ways  
16 that the National Quality Forum and CMS are  
17 moving forward trying to put physical function as  
18 something that needs to be assessed, and ideally  
19 that would be in claims ultimately, but it's not  
20 currently.

21 CHAIR BAILET: Sarah, I have a  
22 question about, you know, a lot of the  
23 information you get to directionally focus your  
24 efforts is direct questions, surveys, that kind  
25 of instrument.

1 I'm wondering if you've had or have  
2 experience, or planning to get experience, with  
3 predictive analytic engines that can use a whole,  
4 you know, a variety, I guess, of data types and  
5 give you some better insights into which  
6 populations you want to proactively reach out to.

7 DR. SZANTON: Right. So, that's a  
8 great question, and some of the bigger partners  
9 that we're working with will be doing that.

10 So, I'm just a pointy-headed  
11 researcher at Johns Hopkins and the, you know,  
12 we're working with VillageMD, which, you know, is  
13 opening up two health clinics a week with  
14 Walgreens currently, and they've integrated  
15 CAPABLE into their home-based primary care.

16 They are exceptionally wonderful with  
17 this kind of predictive algorithm, so we're going  
18 to be learning a lot from them.

19 Some of the bigger and more regional  
20 MA plans are just starting to do CAPABLE, and so  
21 I think that will be the next phase what you're  
22 talking about, both in terms of predicting who  
23 would benefit, and maybe there should be some  
24 tiers of, like, full CAPABLE, which is 10 visits,  
25 or sort of a kind of CAPABLE light for people who

1 might need a little less.

2 CHAIR BAILET: Great. Thank you.

3 Angelo?

4 DR. SINOPOLI: Well, you asked the  
5 question I was going to ask, so I have another  
6 one. And I can't remember from the  
7 first time you presented to PTAC, the nurse  
8 that's involved in the program other than doing  
9 the CAPABLE functions, does she also do an  
10 assessment and work with other care managers or  
11 bring community-based organizations to the table  
12 to help with other identifiable issues?

13 DR. SZANTON: Yes. So, thank you for  
14 that great question. It's all very -- so, the  
15 assessment that the nurse does is about the  
16 person's pain, mood, strength and balance,  
17 connection with their primary care provider, do  
18 they have one, and medications and falls, but  
19 based on what the person is interested in.

20 So, they may say, I don't really know  
21 what my medications are, but my daughter fills up  
22 my pill box, and I don't want to work on that,  
23 but I do want to work on pain, or I do want to  
24 work on depression.

25 But in the course of working on those,

1 the nurse, she or he will often identify some of  
2 these other issues that they then refer back to  
3 kind of the care management of the primary care  
4 practice.

5 And we now at Johns Hopkins, since  
6 CAPABLE started at Johns Hopkins, Johns Hopkins'  
7 physicians using our all-payer hospital model,  
8 the hospital pays for CAPABLE out in the  
9 community to try to improve the health of the  
10 community and decrease preventable  
11 hospitalizations.

12 And we hear routinely from primary  
13 care teams, physicians, and nurse practitioners,  
14 how valuable it is for them to get that  
15 information back, that looping back from the  
16 visit in the home assessing those needs.

17 DR. CANNON: That's one of the things  
18 I find most interesting in terms of the CAPABLE  
19 model is twofold.

20 One, that the nurse is not just a  
21 typical skilled nurse that goes out and does, you  
22 know, medication management or refers to X, Y, Z,  
23 it is this incredible kind of assessing what is  
24 important to that person.

25 And by doing that, you end up with a

1 much different focus, and then the data that  
2 comes back to the clinicians is extremely  
3 valuable in terms of what can I do as a primary  
4 care clinician or as an internist to help improve  
5 their overall outcomes.

6 DR. SINOPOLI: Thank you for that.

7 CHAIR BAILET: Great. Any other  
8 questions?

9 DR. LIAO: This is Josh. I had a  
10 question. Thank you for that presentation. I  
11 really appreciated kind of how the self-  
12 management activation related to individuals  
13 engaging in these parts of their care, and I'm  
14 wondering -- you also presented a slide about the  
15 kind of cost reduction.

16 Where did you -- to the extent we know  
17 this, where have people found the cost savings?  
18 Is it related to, I think you mentioned,  
19 avoidable hospitalizations elsewhere? Is it  
20 multiple places? I'd be fascinated to learn more  
21 about that.

22 DR. SZANTON: Yeah. Absolutely. So,  
23 what we found, and this has been duplicated, is  
24 that the nursing home -- the reduction in nursing  
25 home admission is enough to break even for the

1 program, but it's the hospitalizations. Because  
2 in a typical year, an older adult is much more  
3 likely to be hospitalized than be in a nursing  
4 home; there's a lot more room to save there.  
5 It's also in specialty care savings.

6 The only place where the cost went up  
7 slightly was in home health care, and we think  
8 that's probably appropriate utilizations and  
9 probably home PT<sup>13</sup> and maybe some home OT<sup>14</sup>.

10 Even though there's OT in the model,  
11 the OT is much more about this problem. It's not  
12 like so-called skilled OT.

13 So, we think that that's probably  
14 useful, you know, changing in resources, but it's  
15 mostly the hospitalizations and nursing home  
16 admissions.

17 DR. LIAO: Great. Thank you.

18 DR. SZANTON: Um-hmm.

19 MR. STEINWALD: I have a question, if  
20 I may. How commonplace is it, in your  
21 experience, that provider-based organizations  
22 support a program that results in less usage of  
23 their facilities?

24 DR. SZANTON: And when you say

13 Physical therapy

14 Occupational therapy

1 "provider groups," do you mean -- are you talking  
2 about, like, a hospital or --

3 MR. STEINWALD: Most likely a  
4 hospital, but it could be an organization that  
5 includes both hospital and nursing.

6 DR. SZANTON: I see. Right. And so,  
7 sometimes, you know, when I talk to a hospital,  
8 they'll say, unless you can help me shut down a  
9 whole unit, you're not really saving me money if  
10 you keep your bladder here because we still have  
11 the same staff and the same overhead and all.

12 So, it's really more a savings for  
13 Medicare than for the hospital usually except for  
14 if a, you know, if a hospital is on the brink of  
15 needing to build a new one, they do a lot to try  
16 to keep utilization down. So, I think it really  
17 varies.

18 CHAIR BAILET: All right. Sarah and  
19 Kendell, thank you so much for initially  
20 submitting your proposal for consideration and  
21 also coming back and presenting and speaking with  
22 us today. Really appreciate that.

23 DR. SZANTON: Thank you.

24 CHAIR BAILET: You bet.

25 DR. SZANTON: We're really hopeful

1 that we think this really fits in with what CMS  
2 is trying to do in terms of health equity and,  
3 you know, preventing disability and hopeful that  
4 it will spread more.

5 CHAIR BAILET: So do we.

6 DR. SZANTON: Um-hmm. Thank you.

7 CHAIR BAILET: So, now we have Dr.  
8 Jacob Reider who joins us from Huddle Health and  
9 the Healthy Alliance IPA<sup>15</sup>.

10 Dr. Reider, please go ahead.

11 DR. REIDER: Thank you. I'm going to  
12 go off script a little bit and offer some context  
13 especially in the context of what we just heard  
14 and even carrying forward from a question that  
15 Bruce just asked, because I think it hits to the  
16 core of what our organization did and perhaps  
17 will continue to do.

18 So, when I speak of our organization,  
19 the core organization that I'm going to describe  
20 here is an organization called Healthy Alliance  
21 IPA, which is a daughter of Alliance for Better  
22 Health.

23 Alliance for Better Health is an  
24 organization that was created in 2015 as a

---

15 Independent Practice Association

1 product of the 1115 waiver that was granted to  
2 New York in 2014.

3 So, that was the so-called DSRIP  
4 Program, Delivery System Reform Incentive Payment  
5 Program, and that waiver was 2015 through 2020.

6 Alliance for Better Health and Healthy  
7 Alliance IPA persists even though that program is  
8 gone, and I think that, of course, is -- it is  
9 and/or was the intent was to initiate programs  
10 and then carry them forward at the end of the  
11 program.

12 So, for those who aren't familiar,  
13 that program was aimed at reducing preventable  
14 Medicaid utilization by 25 percent over the  
15 course of the program statewide, you know.

16 Our region, and I have a slide about  
17 our region, but in advance telegraphing my past,  
18 it's the capital region of New York, which is  
19 Albany and six counties around the city of Albany  
20 in the capital region of New York.

21 And so, I took over the organization  
22 after it was about two years into the five-year  
23 project, and much of what I'm going to describe  
24 is the evolution from its first two years, which,  
25 perhaps, through no fault of the leadership, were

1 following a model that looked to primary care to  
2 solve social problems and to look to primary care  
3 to reduce preventable Medicaid utilization.

4 Primarily, acute care facility  
5 utilization because of course that's where most  
6 of the cost is.

7 And so, I'm going to use my props now.  
8 So, I'm a family doctor and, in fact, the  
9 majority of the first two years of focus was,  
10 hey, let's get the primary care clinicians  
11 engaged, let's get the hospitals and emergency  
12 departments engaged and, to Bruce's point, let's  
13 cause them to participate in reducing their  
14 volume of work.

15 And the challenge here is that most of  
16 that work was, and today remains, fee-for-service  
17 work.

18 So, we're asking organizations to  
19 reduce their revenue for X amount of dollars in  
20 exchange for losing, you know, X times three  
21 amount of dollars. So, the economics, candidly,  
22 did not work.

23 They would, you know, when the CFOs  
24 got involved, they did the math and, again, you  
25 know, without throwing anybody under the bus, we

1 found that the care delivery organizations could  
2 not be sufficiently motivated to reduce their  
3 fee-for-service volume.

4 So, what we did is we took off the  
5 stethoscope -- my daughter is a social worker --  
6 and I started to listen to the people around me  
7 and engage the community in working hard to  
8 address the needs of the community that were  
9 upstream.

10 And so, now we'll fly through the  
11 slide deck. Next slide. So, what's the secret  
12 to a healthy community?

13 Next slide. Well, obviously it's  
14 kombucha -- next slide -- or perhaps it's not.  
15 Is it a hospital? And what we learned is, sure,  
16 hospitals are important for managing illness,  
17 but, in causing health, hospitals are actually  
18 not all that useful.

19 Next slide. Is it these folks who  
20 you'll obviously recognize as physicians and  
21 nurses? And, again, in general, we, this group,  
22 are trained to be reactive. We are, in general,  
23 not trained to be proactive and think proactively  
24 about maintaining health. We are trained to  
25 respond to disease and treat illness.

1           Next slide.    And so, our people,  
2 products, and processes, as they say, the three  
3 Ps, are all focused.

4           When you look at the workflow of a  
5 traditional primary care provider or a  
6 traditional hospital, that's what you'll see.

7           You'll see reactive and responsive --  
8 and, again, this is not anybody's fault, you  
9 know. As they say, some of my best friends are  
10 doctors.

11          So, what we're going to talk about  
12 briefly today is that achieving better health is  
13 our shared commitment to the communities we  
14 serve.

15          Physicians are not the answer, right?  
16 We are part of managing the challenges that we  
17 face.

18          Hospitals are not the answer. Change  
19 is hard, and information technology is important.  
20 So, we'll go to the next slide, and I'll sort of  
21 power through most of these things.

22          So, we view health care as, first,  
23 just as the HHS style guide defines. It's two  
24 words, not one.

25          And we actually changed the name of

1 our organization from Alliance for Better  
2 Healthcare, one word, to Alliance for Better  
3 Health, for very obvious reasons to me, but  
4 perhaps those reasons were not obvious to those  
5 who initially named the organization, because we  
6 do not see "health" and "care" as synonyms,  
7 right?

8 We see them as very separate things,  
9 and if we focus on health, we think we've got  
10 things prioritized properly.

11 If we focus on care, then it's about  
12 us and our, you know, continuing to feel useful  
13 in the universe.

14 I'd love to put myself out of  
15 business. And if we can achieve that and  
16 accomplish health, then great work.

17 So, we view -- and this is obviously  
18 not a slide that most have never seen -- social  
19 health, behavioral health, and physical health,  
20 and they are in this order intentionally, right?

21 So, if we can achieve social health,  
22 then most likely behavioral health will be built  
23 or maintained. And, of course, with those two,  
24 physical health is much easier to build and  
25 maintain.

1           Next slide. So, we sometimes talk  
2 about upstream and downstream, and I want to be  
3 explicit about what we mean.

4           We mean upstream, the social  
5 challenges are things that are upstream. And  
6 when people fall down the cascade and when their  
7 social challenges are not addressed, then it's  
8 very predictable that behavioral health  
9 challenges are going to occur and, perhaps, as a  
10 byproduct, physical challenges.

11           Now, this is not to say that people  
12 don't have physical challenges that are unrelated  
13 to these other issues, but it's very common that  
14 these other issues are, in fact, causal factors  
15 in physical challenges.

16           Next slide. So, I'm going to talk  
17 some about how we did what we did and, in fact,  
18 are still doing what we are doing.

19           Next slide. So, this is the laundry  
20 list, and you're not intended to take notes and  
21 read it all, but you can see that these are many  
22 of the issues that were presented to us as  
23 essentially a menu, like, what are we going to  
24 do?

25           And, as the saying goes, if you chase

1 two rabbits, you will catch none. And so, what  
2 we needed to do was focus.

3 Next slide. I'm a doctor, not a  
4 social worker -- next slide -- but we needed to  
5 learn some of those skills, as my eye-rolling  
6 daughter would remind me.

7 And so, working with social workers,  
8 working with public health researchers, working  
9 with community-based organizations after  
10 extensive work in needs analysis and deciding,  
11 you know, essentially what was best in our  
12 wheelhouse, these are the domains that we  
13 selected to initially fund and initially  
14 participate in.

15 So, food, housing, transportation and  
16 a CRPA<sup>16</sup> program, and I will describe each of them  
17 briefly.

18 In the food program, we partnered with  
19 Food Pantry Network, and we assisted them in  
20 participating in a closed-loop referral platform  
21 which we implemented throughout the community  
22 where we asked food providers to provide us with  
23 data on screening for other social determinants  
24 of health to the individuals that they were

1 serving, and then to assist us in identifying  
2 which were the needs that folks that they were  
3 serving wanted to also get assistance with.

4 With the -- and in so doing by  
5 screening for other problems, we addressed those  
6 other problems and then were more proactive in  
7 connecting people to services that they otherwise  
8 would not have been connected to.

9 We also did some food-as-medicine  
10 initiatives that probably time won't permit me to  
11 go into detail too much.

12 With housing and respite, we funded  
13 the creation of, and now maintenance of, a  
14 facility that partnered with regional hospitals  
15 and placed homeless individuals into the respite.

16 These were individuals who were not  
17 sick enough to be in the hospital, but not  
18 healthy enough to be homeless again.

19 And we found that this did an  
20 incredible job at preventing readmissions within  
21 30, 60, and 90 days by getting these folks into  
22 sort of a middle ground position, and then they  
23 were actually placed into long-term housing when  
24 they more fully recovered.

1           It's staffed with one nurse full-time,  
2           16 beds, a fairly low-cost facility that had  
3           extraordinary ROI<sup>17</sup> both for the hospitals in  
4           preventing 30-day readmits, but also for the  
5           community as a whole.

6           With transportation, we provided  
7           transportation to individuals for nonmedical  
8           activities such as going to the pharmacy, going  
9           to the supermarket, going to the library to do  
10          job searches and so on, and we're reasonably sure  
11          that that also had ROI.

12          And in the CRPA program, we funded  
13          certification of certified recovery peer  
14          advocates who could assist people with substance  
15          use disorder -- primarily people who were having  
16          challenges with opiate addiction -- and, again,  
17          found significant reductions in preventable  
18          emergency department utilization.

19          Next slide. So, this is our region.  
20          I promised a slide with who we are, and so there  
21          you have it.

22          Next slide. And so, this is a brief  
23          summary of the closed-loop referral project.  
24          What we did was we empowered the community and

---

17 Return on investment

1 implemented a program that now over a hundred  
2 organizations, both medical community-based  
3 organizations, some faith-based organizations,  
4 are using.

5 And so, everybody has a common  
6 screening tool. Everybody has an ability to both  
7 identify and act on the results of that  
8 screening.

9 And I think it's the "acting upon"  
10 that's important, and we'll see a little bit  
11 later some of our thinking around how it is that  
12 we need to act on the work that we do.

13 But it's, you know, we've seen the  
14 studies that lament the paucity of screening for  
15 social determinants of health especially in  
16 medical facilities, and our observation was that,  
17 well, if you can't do anything about it, don't  
18 screen for it, right?

19 This is why we don't, you know, we  
20 teach medical students not to screen for brain  
21 cancer because the cost-benefit ratio isn't all  
22 that good.

23 And so, medical providers especially  
24 haven't had the ability to act on the results  
25 that they achieve when they provide social

1 determinant health screenings, so we think that  
2 this kind of resource is imperative to have  
3 before one implements a screening program.

4 Because if we screen and we can't do  
5 anything with those results, then our passion for  
6 that screening will be rather rapidly reduced.

7 Next slide. And so, what we did after  
8 implementing all of this -- next slide -- was to  
9 watch. And so, we watched very carefully.

10 In fact, we watched the screening  
11 initiatives, and then we watched the sort of  
12 bouncing ball of the referral as it passed  
13 through the community.

14 We actually have four individuals who  
15 are monitoring at all times. Every referral from  
16 any provider in the community to any other  
17 provider in the community, either social to  
18 social, social to behavioral health, behavioral  
19 health to medical and, you know, all of the  
20 above, and so we watch what happens when  
21 referrals are completed and/or not completed.

22 What's fascinating to me is that we  
23 started in many communities -- and we're actually  
24 working in other communities in both northern New  
25 York and now assisting providers in central New

1 York -- when we started initiatives, when we  
2 started ours, our, quote, success rate was  
3 somewhere on the order of 40 percent, and that's  
4 very similar to these other two communities that  
5 we've both been working with.

6 An A+ is actually more like 75  
7 percent, so that means still 25 percent of  
8 referrals, for whatever reason, are not  
9 satisfied.

10 Now, sometimes that means that --  
11 sometimes that means that we don't need to  
12 satisfy the referral because the needs have been  
13 met in some other way.

14 Next slide. So, the big question here  
15 is, do social interventions work?

16 Next slide. The way to do that is to  
17 look at the data.

18 Next slide. So, in order to do that,  
19 we acquire information. You've heard me describe  
20 that. We aggregate it into a data warehouse. We  
21 analyze it using nerds and some tools, and then  
22 we act on that data, and the actions actually  
23 cause another wave of acquisition, et cetera, et  
24 cetera.

25 Some of the data that we're looking at

1 is the acute care utilization. So, as we see  
2 that fall, we actually can adjust our -- fall or  
3 not fall, we can adjust our actions in so doing.

4 Next slide. So, what we've observed  
5 is that when initiatives occur in silos -- this  
6 is my attempt to portray that. So, that's a  
7 hospital and/or a health plan.

8 When a health plan tries to do  
9 something all by itself, we find that things  
10 don't work at all.

11 So, a community-based organization  
12 might be velcroed to a health plan, and then they  
13 need to either provide easy pass service to their  
14 members or not serve other members.

15 So, depending on your insurance card,  
16 and we've seen this, you may either get food or  
17 housing, but not both. We don't think that works  
18 at all. We've seen similar initiatives with  
19 hospitals.

20 So, next slide. And so, we view the  
21 way that this works as a set of social needs.

22 Next slide. I'm going to power  
23 through it to get -- we need to identify them, we  
24 need to understand them, and then we need to act  
25 on them.

1           Next slide. Our goal, of course, is  
2 to create the IPA that spans the community that's  
3 a horizontal resource -- next slide -- that  
4 addresses all of these things, right, social,  
5 behavioral, primary, specialty, acute, and  
6 medications.

7           Notice that the stuff at the bottom is  
8 explicitly at the bottom, and we want to focus  
9 first on the stuff that's at the top.

10          Next slide. And so, we view what  
11 we're doing as a public utility model. I have  
12 never seen a health plan lay claim to a fire  
13 station or a streetlight, nor have I seen a  
14 health system lay claim to a sidewalk.

15          And so, we view what we are doing as  
16 something that should be agnostic to where the  
17 funding comes from so that everybody can benefit.

18          Next slide. And so, we see this as  
19 roads or -- next slide -- telephone poles or --  
20 and -- next slide -- in so doing we want to make  
21 the right thing to do -- next slide -- the easy  
22 thing to do -- last slide -- and that, we think,  
23 is the secret to a healthy community.

24          I will end there and take questions if  
25 there are any.

1 CHAIR BAILET: Great. Thank you, Dr.  
2 Reider, for that excellent presentation.

3 Do we have questions from the  
4 Committee?

5 MR. STEINWALD: I have one. This is  
6 Bruce. Before -- I do appreciate your data and  
7 IPA images. They didn't go unnoticed, at least  
8 not by me.

9 So, now, back to the hospital CFOs.  
10 Is there pushback from the provider organizations  
11 as you achieve a certain level of success in the  
12 communities?

13 DR. REIDER: No pushback. I would say  
14 the most significant response has been  
15 acquiescence, right?

16 They're interested in what we're  
17 doing, you know. These -- remember that  
18 physicians, in general, are benevolent human  
19 beings who want -- right, who want what's best  
20 for people, so they are not pushing back.

21 They are allowing this to go forward  
22 and, in some cases, embracing it where they see  
23 ROI for them.

24 So, the respite is an example where  
25 they're reducing 30-day readmits. And because of

1 the penalties from CMS, this is a good thing for  
2 them.

3 So, where there's aligned business  
4 incentive, this is a good thing. Where there's  
5 not aligned business incentive, it's been, I  
6 would say, an uphill activity to get them truly  
7 engaged.

8 Now, having said this, three of the  
9 five parent organizations of our entity are  
10 hospital systems, so, you know, they have  
11 supported this, and it's the individuals sitting  
12 on our board who, in their benevolence and in  
13 their fiduciary duty to help our organization  
14 succeed, have literally taken off their home team  
15 hats and have made decisions that align with  
16 what's best for the community rather than what's  
17 best for their financial perseverance.

18 CHAIR BAILET: Thank you.

19 Angelo.

20 DR. SINOPOLI: Yeah. Could you speak  
21 a little more about the actual screening tool  
22 itself?

23 Are you using a standard screening  
24 tool, or is it modified or come up with your own  
25 tool and talk about that a little bit?

1 DR. REIDER: No modification at all.  
2 The community agreed to use the PRAPARE<sup>18</sup> tool --  
3 oh, no. Wait, I lied. It changed a few years  
4 ago. It's the Health Leads tool.

5 So, the Health Leads tool is what the  
6 community decided. We were agnostic and presented  
7 them with a series of options. And then we  
8 instantiated the questions in the Health Leads  
9 tool in our closed-loop referral platform.

10 DR. SINOPOLI: Thank you.

11 CHAIR BAILET: Any other questions  
12 before we wrap up and move on?

13 (Pause.)

14 CHAIR BAILET: Great. Dr. Reider,  
15 again, thank you for your time today. Really  
16 appreciated your presentation.

17 DR. REIDER: Thank you.

18 CHAIR BAILET: We're going to go  
19 ahead. Our next presenter is Dr. Robert Phillips  
20 from the Center for Professionalism and Value in  
21 Health Care and the American Board of Family  
22 Medicine Foundation.

23 Dr. Phillips.

24 DR. PHILLIPS: Thank you, Dr. Bailet.

1 So, I want to talk about social risk and equity  
2 and how we use data to help funnel funding to the  
3 right places so that Dr. Reider's conundrum of  
4 not having resources as a problem up front for  
5 doing screening isn't there.

6 And this is based on a Health Affairs  
7 blog that we produced in June that came out of a  
8 workshop with federal stakeholders, and other  
9 stakeholders in January, and will be part of an  
10 ongoing effort with those federal stakeholders to  
11 get to a policy.

12 All of this is responsive to the 2014  
13 IMPACT Act which directed HHS to answer the  
14 question whether and how we should adjust  
15 payments for social risk.

16 Next slide, please. So, right now, as  
17 Dr. Reider alluded to, we're not doing a very  
18 good job of capturing social determinants of  
19 health at the point of care in clinical care.

20 So, right now, it's less than four  
21 percent of Z-codes are being captured. Medicare  
22 Advantage programs -- or Medicaid Advantage  
23 programs are capturing, at best, at least in 38  
24 states where it's a requirement, but only one of  
25 them has adjusted payments based on that, and, as

1 Dr. Reider said, practices are really not  
2 equipped or funded to manage social need.

3 So, we feel that we really need to  
4 lower the burden of screening, we need to put  
5 resources adequately to meet needs where they are  
6 most needed, and we need to reduce the capacity  
7 for gaming.

8 Next slide, please. So, the United  
9 Kingdom and New Zealand have figured this out on  
10 a big data scale. They measure social risk for  
11 all down to very small geographies, and they  
12 measure -- then they measure social need for  
13 each.

14 So, it's assessing risk, assigning  
15 payment, and then getting down to the individual  
16 patient needs or community needs and using those  
17 allocated funds to meet those needs.

18 Next slide, please. In the UK, it's  
19 the English Index of Multiple Deprivation where  
20 they adjust for social services payments and for  
21 clinical payments.

22 It is an index, so it's a handful of  
23 social determinants weighted based on their  
24 impact on outcomes, and then those are used to  
25 develop a payment scheme assigned to the index

1 and the geography.

2           So, you're getting down to the very  
3 small geographies where you're using that  
4 ecologic measure of risk and assigning it to  
5 people -- next, please -- because they've shown  
6 that the worst quintiles of deprivation, that's  
7 the Q5 bottom bars -- actually, I'm sorry, Q1 in  
8 the English Deprivation Index, the top one, have  
9 higher expenses despite having lower life  
10 expectancy. And so, there is a relationship  
11 between cost and utilization and deprivation.

12           Next, please. And they had a scheme  
13 of they wanted to have universally available,  
14 validated data at the base of the measure of  
15 risk.

16           They wanted to reflect the underlying  
17 social and medical needs in a locality. They  
18 wanted it to be independent of previous spending  
19 so it wasn't anchored in some history of cost.

20           They wanted it to be scientifically  
21 coherent and plausible, feasible so that there  
22 was low burden and low administrative cost.

23           They wanted to reduce the ability for  
24 manipulation or fraud or gaming, as we often call  
25 it.

1           They wanted to encourage the efficient  
2 delivery of services and keep it free from  
3 perverse incentives.

4           They wanted to be transparent,  
5 parsimonious so that there's a short list of  
6 social determinants driving it.

7           And they really wanted it to reflect  
8 their policy intentions, which is critical --  
9 next slide -- because their initial criteria were  
10 to reallocate national health service budgets to  
11 secure equal opportunity for access for those at  
12 equal risk; but in 2001 they shifted -- if we  
13 could one more time -- advance one more time,  
14 yeah -- to contribute to the reduction in  
15 avoidable health inequities.

16           So, they really shifted to trying to  
17 reduce the equity gap in health outcomes and in  
18 mortality across the country, which was an  
19 important pivot for how they allocate their  
20 resources.

21           Next, please. So, the mechanism of  
22 delivering the funding is prescribed. How those  
23 funds are then distributed is a policy judgment.

24           It's not evidence-driven, but it's trying to  
25 allocate the funding across the sectors that need

1 it in order to try and address inequities.

2 One of the things I wanted to  
3 emphasize is that there's almost a tenfold higher  
4 payment adjustment for areas with the worst  
5 mortality rates compared to those with the  
6 lowest. So, it's almost an exponential scale in  
7 terms of the payment adjustments made across the  
8 deprivation indices.

9 Next, please. New Zealand did  
10 something very similar with their socioeconomic  
11 deprivation indices or the New Zealand  
12 Deprivation Index.

13 Next, please. So, also on a five-  
14 quintile scale, theirs is reversed, quintile 1 is  
15 the least deprived, quintile 5 the most. And  
16 looking at the north island on the left, or the  
17 south island on the right, the mesh blocks that  
18 these are assigned to, again, are quite small  
19 trying to increase the correlation between risk  
20 and a person's experience.

21 Next, please. And, again, seeing also  
22 a significant shift in the funding so that, you  
23 know, for five- to nine-year-olds in quintile 1  
24 compared to those above 80 in quintile 5, you see  
25 an almost tenfold difference in the per-person

1 funding.

2 Next, please. Now, we have something  
3 with similar capacity in the United States. We  
4 have the Area Deprivation Index that Amy Kind at  
5 University of Wisconsin developed -- next slide,  
6 please -- where you're measuring neighborhood  
7 disadvantage at varying -- at Census tract level.

8 We have it for every Census tract in  
9 the U.S. and Puerto Rico. They have been  
10 incorporated in predictive analytics and  
11 demonstrated to be related to a number of  
12 different health outcomes and costs and  
13 utilization.

14 It is privacy-compliant because you're  
15 dealing with geographic areas, and it has a very  
16 strong track record. It's had more than \$50  
17 million of NIH funding looking at everything from  
18 how this relates to mortality to dementia.

19 It's translatable because you can use  
20 it to drive action at the person level, or you  
21 can aggregate up to community and look at  
22 community interventions where it's needed, and  
23 yet this index is fairly underutilized even  
24 though it showed such great application.

25 Next, please. It was initially

1 developed by HRSA<sup>19</sup>, but in the mid-2000s, she  
2 actually updated it using Census data and  
3 American Community Survey data to develop their  
4 indices and, again, adjusting the index and how  
5 each of the elements were weighted based on their  
6 predictive capacity for a number of outcomes.

7 And, again, Census tract looking down  
8 at areas that capture about 1,500 people on  
9 average.

10 Next, please. We did a similar thing  
11 in creating the Social Deprivation Index a few  
12 years before, and it's no coincidence that the  
13 SDI and ADI<sup>20</sup> are extremely highly correlated  
14 because they use the same impaired process of  
15 relating social determinants back to outcomes and  
16 then deriving an index from them.

17 Next, please. One of the things that  
18 we hope to accomplish with this is not only  
19 coming up with a policy for payment, but of being  
20 able to align that with what clinicians are  
21 using.

22 We also actually developed something  
23 we call PHATE, or the Population Health

---

19 Health Resources and Services Administration

20 Area Deprivation Index

1 Assessment Engine, that uses a similar process to  
2 help clinics identify patients as high risk based  
3 on where they live and also to be able to assess  
4 their communities for community-based  
5 interventions.

6 All of this in the hopes that if funds  
7 flow based on their patient population, they have  
8 a mechanism to use those more effectively.

9 Next, please. So, PHATE uses the  
10 clinic's EHR<sup>21</sup> data and the community data to map  
11 their service area. It tells them what geography  
12 they take care of.

13 Our own research shows us that most  
14 clinicians overestimate their service area by 100  
15 percent, so it's important to really drill down  
16 and be able to understand who you're caring for.

17 We've labeled the Social Deprivation  
18 Index a Community Vital Sign and, like most vital  
19 signs, the idea is it identifies a patient with  
20 risk, and then you're supposed to use that as a  
21 way into asking them about their particular  
22 problems or needs and addressing them.

23 And the Oregon Community Health  
24 Information Network, or OCHIN, has implemented

1 this in a 27-state network and looked at  
2 different outcomes related to it, but we've used  
3 it in my own practice in the third wealthiest  
4 county in the country, Fairfax, Virginia, to  
5 demonstrate significant differences in quality  
6 across our patients based on the Community Vital  
7 Sign.

8 And, also, we've embedded Aunt Bertha  
9 so that you have the ability to find community-  
10 based organizations that might partner either for  
11 this patient on a particular need or this patient  
12 population who have a shared need.

13 And, again, we want to align any  
14 adjusted payment opportunities with tools to  
15 identify patients or communities with social  
16 needs.

17 Next, please. So, just to show you,  
18 you know, based on a clinic in Maryland, we can  
19 identify their service area outlined in red and  
20 then present to them underneath that the Social  
21 Deprivation Index, the score for the community  
22 that lives there.

23 When we break it down in the  
24 highlighted census tracts in purple, their

1 Community Vital Sign is 68, kind of putting them  
2 in the top one-third of risk.

3 And then we show them the other social  
4 determinants that make up that risk so that they  
5 can start to assess, you know, what this person  
6 may be experiencing, but, again, not taking away  
7 from the need to ask the patient if they have  
8 social needs.

9 Next, please. Massachusetts is the  
10 only state that has used an ecologic measure of  
11 risk for adjusting Medicaid managed care  
12 payments. They use a neighborhood stress score.

13 We can go to the next slide, please.  
14 It is actually a hybrid measure, so it uses  
15 individual-level measures -- most heavily severe  
16 mental illness -- and then they use a  
17 neighborhood stress score that uses an array of  
18 social determinants that are aggregated into an  
19 index; and that combination of personal with  
20 neighborhood become the mechanism for adjusting  
21 the payments.

22 Next, please. So, again, our goal is  
23 to try and help this policy conundrum we're stuck  
24 in about whether and how we should adjust  
25 payments based on social risk.

1           We think we should be adjusting based  
2           on social determinants or an index constructed  
3           from them, and it should really aim to resolve  
4           the patient's specific social needs, as well as  
5           supporting community interventions.

6           We think the degree of adjustment  
7           should be proportional to the area of  
8           disadvantage and designed to address social needs  
9           not just reflective of usual, related health care  
10          costs.

11          We like the geographic opportunity and  
12          using as small geography as possible so that the  
13          association is very close to the person level,  
14          and it should be created based on patient and  
15          population outcomes so that the measure you're  
16          using you know is associated with things you  
17          would like to avoid or improve.

18          And it needs to be sustainable, and  
19          that's why we actually list Stanford University  
20          and the Census Bureau have forged a new  
21          relationship to try and improve on these indices  
22          and potentially create a steward within the  
23          government for producing the measure over time.

24          We think the policy should reduce the  
25          burden for providers and for payers and for

1 states and reduce inequities between the states  
2 in the current process, which is a self-  
3 nomination process, that I am concerned that some  
4 states will never enter into and will only widen  
5 the inequities that we see between states and  
6 health outcomes.

7 And we think funders should predefine  
8 the goals of reduced total cost and improved  
9 patient health outcomes at the outset and use  
10 those to not only titrate funding, but also to  
11 create accountability for how the funds are used  
12 and what they're producing.

13 We don't think they should be simply  
14 looking for cost offsets that don't align with  
15 accountability, but really should be looking to  
16 address the social needs that underlie the  
17 inequities, and I'll stop there. Thank you.

18 CHAIR BAILET: Thank you, Dr.  
19 Phillips.

20 Questions from the Committee?

21 DR. SINOPOLI: Yeah. This is Angelo  
22 again. I have a question. So, fascinating  
23 presentation. Just really enjoyed it and just  
24 love what you're doing.

25 Do you use some of that physician

1 practice area to assign community health workers?  
2 Do you use community health workers, and how do  
3 you use this data to assign those?

4 DR. PHILLIPS: Angelo, that's a  
5 fantastic question and absolutely that is the  
6 goal, is to be able to assign community health  
7 workers.

8 And, like I said, in our own practice,  
9 the clinicians overestimated their service area  
10 by a hundred percent, so we need more specificity  
11 in how we assign those community health workers  
12 to go out and work in the community.

13 We had a residency practice in  
14 Lawrence, Massachusetts, use the tool not only to  
15 define their service area, but they cut their  
16 data first looking at their patients who they  
17 already screened for food insecurity.

18 And so, the geography was not just  
19 their clinical service area, it was their  
20 clinical service area for the population with  
21 food insecurity, and they used that to create  
22 mobile food pantries, and they could direct them  
23 specifically where to go to try and meet that  
24 specific neighborhood need.

25 So, yes, the targeting, I think, is a

1 strong use for these.

2 CHAIR BAILET: Great. Any other  
3 questions for Dr. Phillips before we move on to  
4 the next presenter?

5 (Pause.)

6 CHAIR BAILET: All right. Thank you,  
7 Dr. Phillips, for your presentation. Very  
8 helpful.

9 We now have Toniann Richard, who joins  
10 us from the Health Care Collaborative of Rural  
11 Missouri.

12 Toniann?

13 MS. RICHARD: Good morning. It's been  
14 so great to listen to all of the presentations  
15 today. I feel honored to speak with you all.

16 My presentation is a little bit  
17 different as we are not a research organization  
18 and our -- while we do some research and  
19 development type of work with third parties, what  
20 I'm really going to talk with you about today is  
21 how we have implemented some of these programs  
22 within our organization.

23 So, a little bit about who we are and  
24 what we do. We are a vertically integrated rural  
25 health network, and we started in -- as an

1 organization in 2004 forming a board of  
2 directors. We then became a nonprofit in 2006.  
3 I've been with the organization since 2007.

4 I like to tell people that we were  
5 doing social care and social determinants of  
6 health before the cool kids were doing social  
7 determinants of health.

8 So, in this rural health network  
9 space, what we did was we brought together people  
10 in our service area which, at the time, was  
11 about, 35,000 was our population in one county,  
12 brought together people who wanted to solve some  
13 problems around provider recruitment, oral health  
14 care for those who do not have insurance or  
15 children with Medicaid.

16 We are located in west central  
17 Missouri, which is the desert for behavioral  
18 health, primary care, and oral health services.

19 And even though we're about 40 minutes  
20 outside of the Kansas City metropolitan area, we  
21 were not able to do -- we were not able to  
22 recruit and retain providers in the service area.

23 We were always rural-focused, and  
24 we've always been very culturally sensitive to do  
25 what makes rural communities different than our

1 urban counterparts.

2           So, you can go to the next slide,  
3 please. A little bit about our mission is to  
4 cultivate partnerships within our communities to  
5 meet the needs of underserved populations, and we  
6 don't -- we don't do this by building our  
7 organization stronger, but by building the  
8 partners that we work with stronger.

9           And so, we have some school-based work  
10 that we do that's been very instrumental in our  
11 social care, social determinants of health work.

12           We also have brought in -- we have a  
13 social service network of people that we bring  
14 together to meet on a monthly basis to help  
15 develop strategic planning for our organization  
16 to carry out to meet the needs that are unmet  
17 within those social service organizations.

18           We also have a larger network of  
19 membership that help drive our strategy and  
20 implementation around services at social --  
21 social services, as well as our direct clinical  
22 services.

23           In 2013, we opened our first FQHC<sup>22</sup>.  
24 We are now -- we have five locations, three

1 mobile units, and several school-based and  
2 nursing home access points. And so, we've  
3 experienced extreme amounts of growth, but we  
4 were able to do a lot of that because of the  
5 drivers behind the social needs at our community.

6 Next slide, please. We knew that what  
7 was important around social determinants of  
8 health was making sure that we never compromised  
9 quality health care and focusing on wellness.

10 And so, I loved what Jacob mentioned  
11 earlier about putting doctors out of business.  
12 Those are conversations we've been having for a  
13 long time.

14 We are now getting our physicians to  
15 have that same conversation about what does that  
16 mean?

17 Does that turn physicians into more of  
18 a wellness seat in our communities, and what are  
19 we doing to make sure that people are raising  
20 their children and caring for the elderly in ways  
21 that help us to live longer and help us to live  
22 in more healthy ways?

23 Also, focusing on policy, making sure  
24 that we keep social issues at the top of our

1 policy initiatives.

2 And so, I'm going to talk here in a  
3 minute about how we've moved that into the  
4 development and implementation of community  
5 health workers within the clinical setting as  
6 well.

7 Next slide, please. So, we know that  
8 we are not large enough. We're an organization  
9 now of about 110 staff. Eighty percent of those  
10 employees are clinical. The other 20 percent of  
11 our staff are community-based staff.

12 Of those community-based staff, most  
13 of them are community health workers, and our  
14 community health worker program has soared and  
15 failed and soared and failed because of this kind  
16 of ever-moving target of what we want our social  
17 programs to look like and, more importantly, what  
18 our communities and what our hospital partners,  
19 what our clinic partners and what our community-  
20 based partners need for us to do around community  
21 health workers.

22 We use the social -- I'm sorry, the  
23 PRAPARE tool. Somebody mentioned the PRAPARE  
24 tool earlier. There's a love/hate relationship  
25 with PRAPARE.

1           Because we are a Federally Qualified  
2 Health Center, it's data that we use to capture  
3 within our electronic health record and then is  
4 used to tag our community health workers into  
5 making sure that those social issues are  
6 addressed within a specific time frame. And so,  
7 that is the tool that we use.

8           Our community health workers, we have  
9 some that are clinic-based, and we have some that  
10 are community-based.

11           We have tried several different  
12 models. We've tried a general community health  
13 worker that floats in and out of the clinic.  
14 That did not work well for us. It really did not  
15 work well for our licensed providers.

16           At the same time, we were also adding  
17 social workers into our care teams, and that was  
18 a new space for us.

19           And so, trying to define the work of a  
20 community health worker, making sure that they  
21 weren't crossing over into social worker space  
22 really, really became challenging, and so we  
23 split those roles. We looked for different ways  
24 on how to recruit and retain those individuals.

25           We're looking at a model now to drive

1 that down even one step further into finding  
2 content area expert community health workers.

3 So, it's really important for us that  
4 our community health workers look, feel, talk,  
5 and act like the patients that they serve. And  
6 so, looking at whether some community health  
7 workers are focused on transportation, some are  
8 focused on food access, some focused on housing,  
9 making sure that we have those specific content  
10 areas available to provide support to our staff.

11 One example of this area is -- or one  
12 of the examples of how we're utilizing these  
13 community health workers is through Community  
14 Health Worker ECHO<sup>23</sup> through the University of  
15 Missouri. Telemedicine network is excellent if  
16 you -- I'm sure you have ECHOs in your community  
17 within some of your partners.

18 I would really encourage you to look  
19 at the Community Health Worker ECHO bringing some  
20 major issues to light.

21 Getting community health workers  
22 together to solve larger, systematic problems has  
23 been really critical for us.

24 We recently had a 90-year-old patient

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23 Extension for Community Health Outcomes

1 who has been a victim of fraud. And because of  
2 some other services within our community that  
3 have had to shut down due to the impact of COVID,  
4 our community health workers have had to get into  
5 this financial wellness space for some of our  
6 patients, and we were able to present this  
7 significant issue around elder fraud and what we  
8 can do to address it on this ECHO.

9 We were able to get expert help from  
10 law enforcement, some legal advice, and then some  
11 follow-up action as well. So, the Community  
12 Health Worker ECHO has been really critical for  
13 us.

14 Next slide, please. Taking a look at  
15 future models of care, I would -- some  
16 recommendations that I can make, based on our  
17 experience in this space, is bringing those CFOs  
18 in early.

19 I can't tell you how many times we, as  
20 a community health organization Federally  
21 Qualified Health Center, we get really excited  
22 about the important work that needs to be done at  
23 the community level, boots-on-the-ground work  
24 that we need to do, we're ready to implement, we  
25 bring the finance leader to the table and, you

1 know, they throw their hands up, hold up, wait a  
2 minute, we've got to talk about what does this  
3 cost, what are we going to bring in, and how are  
4 we evaluating costs based on the patients.

5 And it's not just about dollars and  
6 cents, you know. It's about livelihood, safety,  
7 security, those types of things as well.

8 And we think it's important to  
9 advocate with our health plans, with Medicaid  
10 about paying for what's right, paying for what's  
11 helping to keep people out of the hospital  
12 unnecessarily, out of overutilization of clinical  
13 space unnecessarily.

14 So, somebody mentioned earlier annual  
15 wellness visits for our aging population. That's  
16 a great capture place for us to be as an FQHC  
17 because 95 percent of our patients are  
18 experiencing some sort of vulnerability.

19 We really can maximize that PRAPARE  
20 tool one-on-one coaching with our community  
21 health workers, and then they follow that process  
22 as well.

23 I will also say that getting paid for  
24 enabling services kind of as a benchmark that we  
25 have used as an organization is that 10 percent

1 of all of our patients are assigned a community  
2 health worker to ensure that enabling services  
3 are offered for issues that are identified in  
4 that PRAPARE tool assessment.

5 Also, pairing a provider with a CHW,  
6 community health worker, or a social worker or  
7 some of our peer recovery coaches, which are  
8 working in the space of addiction and recovery,  
9 was really challenging identifying roles and  
10 responsibilities, expectations, boundaries, and  
11 communication.

12 So, how can we take those experiences  
13 and go to -- take a collective strategy and  
14 performance measures to our health plans, to our  
15 funders, development officers, et cetera, in  
16 order to develop payment strategies that make  
17 sense to help support these positions that are  
18 nonbillable within our space.

19 Next slide, please. Collaboration  
20 takes time. This is just a quick snippet of what  
21 our organization looked like before we  
22 implemented clinical services.

23 The clinical services, the FQHC model,  
24 is the economic engine of what we do. The  
25 network is the heartbeat of our organization. It

1 really drives the mission, vision, and values  
2 work that we're doing within our community and  
3 finding that right provider champion was really  
4 important.

5 We tried a couple different providers  
6 who thought that they wanted to take the lead on  
7 this initiative, and it became very clear that  
8 the risk assessment tools and then the risk to  
9 that licensed provider, by capturing some of  
10 these social issues within an electronic health  
11 record, just became too much.

12 The being able to address all of the  
13 red flags and the screening issue was just not a  
14 good use of the provider's time, not to mention  
15 the documentation, follow-up, and closing of the  
16 loop of all of those patients was really  
17 important.

18 We found that it was also time for us  
19 to find the right people to connect with others.  
20 And so, maximizing our community partners, that  
21 could be our social service agencies, that could  
22 be network members.

23 It could be a myriad of people that  
24 just volunteered and gotten involved with our  
25 organization.

1           Sometimes it's assigning patients or a  
2 patient population specifically to individuals  
3 within our network.

4           Migrant farm workers is a great  
5 example of that. We found some champions around  
6 the migrant farm worker space, and so directing  
7 patients to different teams within our  
8 organization has been very helpful.

9           Referral looping, I've heard mention  
10 of referral looping before. It used to be that  
11 nurses were really the only people that touched  
12 that referral looping from a quality metric  
13 perspective.

14           The physicians and nurse  
15 practitioners, dentists, hygienists,  
16 psychiatrists, et cetera, were involved in that,  
17 but it was a nurse-driven model.

18           It's still a nurse-driven model. Our  
19 nurses are ultimately responsible for it;  
20 however, our peer recovery coaches and community  
21 health workers are getting involved in those  
22 conversations.

23           They're actually working in tandem

1 with the EMR<sup>24</sup> through some platforms that we've  
2 used through integration to capture some of those  
3 additional conversations, especially when we have  
4 to go to bat for a patient for services that need  
5 to be covered.

6 I'm going to apologize right now. I  
7 do work in a rural area, and a train is getting  
8 ready to go by. So, in, you know, true fashion  
9 it's going by right now.

10 Next slide, please. So, how do we  
11 take our information and develop our areas of  
12 consideration?

13 So, we use the IHI<sup>25</sup> model PDSA<sup>26</sup> for  
14 health improvement. We use it a lot. We use it  
15 in our clinical performances. We use it in our  
16 community-based performances. We also use it in  
17 how we hire, how we do operational  
18 implementation.

19 And so, our return on investment  
20 strategies also went through the PDSA model,  
21 which is plan, do, study, act, which is a  
22 continual cycle of improvement, which is why the  
23 need to bring those financial leaders in early

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24 Electronic medical record

25 Institute for Healthcare Improvement

26 Plan-Do-Study-Act

1 really helps you from going -- helps you continue  
2 to go through that model as opposed to hitting  
3 those financial roadblocks and having to start  
4 over.

5 A lot of our feedback in terms of what  
6 we're doing right now is anecdotal. It's  
7 conversations with emergency room physicians.  
8 It's conversations with nursing homes, partners  
9 that we work with in the clinical space and in  
10 the community health space.

11 We're working to move back into a more  
12 return on investment model looking at some of  
13 those indicators of how that can continue to  
14 improve.

15 Last slide, please. So, what's next?

16 Some of the things that we're involving our  
17 community health staff in over the next 12 months  
18 is emergency room discharge planning with five of  
19 our hospitals that are within our service area or  
20 adjacent to our service area.

21 Also, I'm setting some new programs  
22 and resources out there for people experiencing  
23 homelessness.

24 We have a very small amount of  
25 shelters in our community. We have even less

1 short-term housing options for people, and so  
2 really taking a look at that special population  
3 to determine if we have moved the needle in terms  
4 of meeting their needs.

5 Also making the technology work for  
6 us, we have significant broadband issues. And  
7 also making our electronic health record work in  
8 a way that allows our community health workers  
9 and peer recovery coaches and support staff in  
10 ways of engaging in these conversations in the  
11 electronic health record space that doesn't push  
12 a liability over to our licensed providers and  
13 then taking these plans over to the health plans  
14 as well.

15 So, we have great support from  
16 Medicaid in Missouri around the work that we do  
17 with community health workers, social  
18 determinants of health.

19 A lot of that goes through our primary  
20 care association. Those contracts work through  
21 Missouri Medicaid through the primary care  
22 association down to the community health centers.

23 I feel like we've done a really good  
24 job of parlaying that into resources for our  
25 network members, which do include our hospitals,

1 clinics, and other social partners.

2 And I talked really quick to get  
3 through that and that is all.

4 CHAIR BAILET: Great, Toniann. Thank  
5 you very much, and we appreciate the train that  
6 was -- I don't know whether that was planned or  
7 not, but that was --

8 MS. RICHARD: Nope. No. I prayed it  
9 wouldn't come through, and here it is.

10 CHAIR BAILET: All right. They do try  
11 to stay on time.

12 MS. RICHARD: Yeah.

13 CHAIR BAILET: So, speaking of that,  
14 do we have questions from the Committee?

15 (Pause.)

16 CHAIR BAILET: All right. Toniann,  
17 again, thank you so much.

18 The last presenter for the listening  
19 session today is Dr. Michael Hochman. Dr.  
20 Hochman, the floor is yours.

21 DR. HOCHMAN: Hi, everyone. Thank you  
22 very much. It's a real honor to be able to  
23 present here today and especially after all those  
24 presentations we've heard, amazing, good work  
25 that people are doing in this space around the

1 country.

2 So, I'm a general internist, a primary  
3 care doctor. I'm going to tell you about a new  
4 medical group that we are developing to focus on  
5 care for patients experiencing homelessness  
6 initially in southern California, although  
7 potentially we hope to expand in the future. The  
8 group is called Healthcare in Action and we are  
9 funded by SCAN Health Plan.

10 Next slide, please. So, to give you a  
11 little bit of a background about the challenge  
12 and why we're jumping into the space, and tell  
13 you a little bit about our model of care, and  
14 then we'll talk a little bit about the payment  
15 implications, and feel free to jump in at any  
16 point if you do have questions.

17 Next slide, please. So, just a little  
18 background about SCAN, which is, again, funding  
19 this initiative, it is a nonprofit Medicare  
20 Advantage Plan.

21 It was founded in 1977 initially as a  
22 cooperative health care plan. It became a  
23 Medicare Advantage plan in the '90s.

24 SCAN is very proud of its 4.5 star  
25 rating with CMS the last several years. It is

1 the second largest nonprofit independent Medicare  
2 Advantage plan in California with 220,000  
3 members, about 15,000 duals, and there, it's  
4 actually the third largest in the nation, as  
5 well, independent nonprofit plan.

6 Next slide, please. So, you all know  
7 this, but it is not easy to be a patient  
8 experiencing homelessness.

9 It's not easy -- anyone right now to  
10 be a patient in private care, it's cumbersome  
11 enough getting appointments and getting someone  
12 to respond to your phone calls, but let alone  
13 trying to be homeless.

14 And patients who are homeless report  
15 just very high rates of frustration getting to  
16 appointments, there's transportation barriers,  
17 there's access barriers, and so forth that really  
18 interfere.

19 And then on the provider side, it is  
20 not easy to care for patients experiencing  
21 homelessness who may not have telephones, who may  
22 have high no-show rates, you know.

23 I can speak from personal experience  
24 being at a county clinic and someone who's  
25 homeless comes in at 4 o'clock on a Friday and

1 you really want to help them, but in the back of  
2 your mind you're thinking, oh, gosh, here comes  
3 two hours, and I'm going to be out late, and  
4 everyone else is going to be running late today.

5 So, next slide. And just to  
6 acknowledge that there's also a big disparities  
7 angle here, I used to be the health deputy for  
8 Mark Ridley-Thomas, who is the LA County board  
9 supervisor member here in Los Angeles who has  
10 been really the local champion of this issue.

11 He got Measure H passed, which is a  
12 legislation to provide funding for supportive  
13 housing in Los Angeles.

14 And he always used to say,  
15 homelessness impacts every racial and ethnic  
16 group; it affects men, women, children, those of  
17 different sexual orientations, but it  
18 disproportionately affects those groups that have  
19 historically faced discrimination in the U.S.  
20 So, we really do think that there is an equity  
21 angle to this work that we're doing.

22 Next slide. So, I mentioned the  
23 challenges. Simply put, the existing medical  
24 infrastructure, doctors' offices, are not well-  
25 suited to care for patients experiencing

1 homelessness, and we've become very interested in  
2 the street medicine model of care.

3 I had some experience in working with  
4 the USC<sup>27</sup> street medicine team, and also there are  
5 a number of other groups that are doing this,  
6 community health centers like Venice Family  
7 Clinic; there's about half a dozen that I'm aware  
8 of in LA alone, and I know many others popping up  
9 around the nation.

10 The idea here is to do away with the  
11 standard doctor's office and to have clinicians  
12 go out to see patients where they are in the  
13 streets, in encampments, in shelters, under  
14 underpasses, follow them longitudinally in  
15 hospitals and other facilities where they may end  
16 up.

17 These programs have been associated  
18 with very high rates of patient experience,  
19 improved disease control for mental health and  
20 substance use disorders and, you know, basically  
21 a win all around.

22 The only problem with these programs  
23 is that they do rely on charitable funding. We  
24 certainly are not aware of any self-sustaining

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27 University of Southern California

1 street medicine model, and you'll understand why  
2 as we talk about the model going forward.

3 Next slide, please. So, what our  
4 vision is is to take this street medicine model  
5 that works so well for patients and clinicians to  
6 put it in a managed care framework and to create  
7 a sustainable health care model for homeless  
8 adults, and we're going to be structured as a  
9 nonprofit, value-based, payer-agnostic medical  
10 group.

11 Although we're being funded by SCAN,  
12 we're going to see patients from any health plan,  
13 and we're actually looking for other health plan  
14 funders at the moment to help us with our start-  
15 up costs.

16 We are going to provide full-scope  
17 primary care services, which, in this case, is  
18 going to necessarily require mental health and  
19 substance use treatment and social work services,  
20 as I'll mention. And I should say we are  
21 targeting a launch of January 1st, 2022.

22 Next slide. So, the scope of services  
23 that we're providing are going to be full-scope  
24 primary care that would be expected of any other  
25 delegated primary care provider in a managed care

1 arrangement.

2 We'll also provide clinical care  
3 management services for chronic diseases and, in  
4 this case, mental health and substance use  
5 conditions will probably be the most common of  
6 those.

7 We're also going to provide  
8 ambulatory mental health and substance use  
9 services.

10 Our model is not to have psychiatrists  
11 be out there with our team, but rather to have  
12 psychiatrists consulting, providing case  
13 conferences to be able to do televisits in the  
14 field if necessary.

15 So, if our primary care clinicians  
16 need support -- because we know that if we refer  
17 a patient to a psychiatrist office, the chance  
18 that they're going to get there is low. So, we  
19 really want to empower our primary care  
20 clinicians to provide these services directly.

21 We're also going to provide the  
22 wraparound services, the care management, the  
23 social work, transportation so if a patient does  
24 need to go see a specialist, one of our community  
25 health workers or peer navigators would accompany

1       them maybe in a Lyft vehicle to that appointment,  
2       but the idea is to provide as much as possible  
3       point of care so that we don't need to transport  
4       patients unnecessarily.

5               And we're going to follow patients  
6       longitudinally. If they do get admitted to the  
7       hospital, because they are managed care members,  
8       we're going to give ADT<sup>28</sup> alerts and work closely  
9       with the health plan care management team so we  
10      can track them as they go to hospitals and other  
11      facilities and coordinate those transitions.

12             In the future, we do hope to move to  
13      professional risk, and this gets to some of the  
14      payment implications I'm going to talk about  
15      shortly.

16             Next slide. So, this is what the team  
17      would look like. We are hiring right now nurse  
18      practitioner and physician assistants who are  
19      going to really be the owners of these teams.

20             They are going to be the main primary  
21      care clinician. They're going to be coupled with  
22      three care navigators. We're hiring individuals  
23      with lived experience with homelessness.

24             Our lead navigator, for example, was

1 homeless for several years, was on skid row, had  
2 substance use challenges, overcame those, and for  
3 eight years he's been housed. He's doing great  
4 now, and he's been working on skid row as a care  
5 manager, and we're hiring him to impart the  
6 skills that he learned to others.

7 And, you know, needless to say, the  
8 patients just listen to him, and he has a  
9 resonance that just the rest of us don't have  
10 because of that personal experience that he's  
11 had.

12 And then we're also going to have a  
13 social worker be part of the team. We are not  
14 trying to recreate the housing systems in LA  
15 because there are very effective coordinated  
16 entry systems, but rather we're trying to  
17 understand those processes to be able to advocate  
18 for our patients and, frankly, hold our patient's  
19 hand as they go through the system because it is  
20 a very complex process.

21 But if we have someone to help them,  
22 we think the success rate's going to be a lot  
23 higher.

24 So, I mentioned before that the cost

1 of the street medicine model is a lot more  
2 expensive than a standard primary care practice,  
3 and I think this number says it right here.

4 The panel size that we're targeting is  
5 about 125 patients per primary care clinician.  
6 The average private practice panel size is 2,300  
7 patients or so.

8 So, this is going to be an order of  
9 magnitude more expensive than a standard primary  
10 care model. So, the question is, how do we make  
11 this work from a business perspective?

12 Next slide. And I'll get to the  
13 business model very shortly, just a little more  
14 details about what we're going to do.

15 So, first, you know, we're really  
16 aiming to get managed care prospective payments  
17 so we don't have to worry about day-to-day fee-  
18 for-service billing.

19 We want to provide all-inclusive  
20 primary care, as I mentioned, minimizing  
21 referrals.

22 We are partnering -- we'll publicly  
23 say this, but I'll just mention that American  
24 Well, the telehealth provider, is going to be  
25 working with us and may even be donating some

1 mental health and substance use televisits for  
2 our patients.

3           Again, the idea is that our care  
4 navigator would be with the patients in the  
5 streets, in the encampments, and the telehealth  
6 provider would come in and provide that guidance  
7 so we can do things like initiate long-acting,  
8 injectable antipsychotic medications, substance  
9 use treatments.

10           All our providers are going to be  
11 suboxone certified, but, of course, you know,  
12 sometimes complex issues come up where we do need  
13 a specialist perspective there.

14           24/7 access, how are we going to  
15 provide 24/7 access to our patients so that they  
16 actually call us?

17           We're planning to give cell phones  
18 with data plans to patients. And one of the  
19 biggest challenges patients do have in the field  
20 is charging those, so there's these solar  
21 chargers so that the patient can get their cell  
22 phones charged.

23           And so that if they have an issue at  
24 7, 8 o'clock at night, 11 o'clock at night, they  
25 can actually -- we're going to really try to

1 encourage them to call us rather than going to  
2 the emergency room or even partnering with an  
3 organization that would be able to send EMTs out  
4 to the field at all hours to do a crisis  
5 response. So, really trying hard on the ER and  
6 hospital avoidance.

7 Our urgent care services on the  
8 streets are being set up so that we can provide  
9 IV fluids, IV diuretics, IV antibiotics to do  
10 wound care, drain abscesses, and so forth,  
11 medication management.

12 We're going to actually deliver  
13 medications to patients because I know in my  
14 county clinic if I prescribe a blood pressure  
15 medication, the chance the patient is going to go  
16 to CVS and get that is pretty low.

17 So, we'll actually pick up the  
18 medications for the patient, give it to them,  
19 and, in certain cases, we would even do directly  
20 observed therapy.

21 We know that preventing an ER visit  
22 depends on the patient taking their medications,  
23 whether those be cardiac medications or mental  
24 health medications.

25 We're actually going to observe them,

1 remind them, call them, and so forth. It's very  
2 high touch.

3 As I mentioned before, behavioral  
4 health is going to be built in. Social work is  
5 going to be built into the model, and  
6 longitudinally we're going to be following  
7 patients in various facilities.

8 So, the next slide. So, the business  
9 models to support this, to get an understanding,  
10 the average -- and this is the statistic for SCAN  
11 members. SCAN is a Medicare Advantage plan. So,  
12 we only have Medicare patients, including duals.

13 So, this wouldn't necessarily apply to  
14 a homeless patient who is just straight Medicaid.  
15 I would imagine it would be lower than this, but  
16 for the SCAN members, dually-eligible patients  
17 experiencing homelessness, the average cost of  
18 care is \$60,000 per year.

19 We expect that the cost of the street  
20 medicine model is going to be about \$10,000 per  
21 year per patient. A lot higher than a standard  
22 primary care capitation arrangement, but, again,  
23 so is the cost -- total cost of care for this  
24 population.

25 And I'll just mention that SCAN gets

1 about \$10,000 -- I'm sorry, \$24,000 per patient  
2 per year from CMS based on the HCC RAF<sup>29</sup> system.  
3 So, SCAN loses \$35,000 per member per year on  
4 these patients.

5 Next slide. So, the first business  
6 model I mentioned that the average cost of care  
7 is about \$60,000, based on some suggestive  
8 studies that we've seen we're hopeful that we're  
9 going to be able to reduce total cost of care by  
10 about \$25,000 with ER and hospital avoidance.

11 So, if we're able to do that, it bumps  
12 down SCAN's cost from \$60,000 to \$45,000. That  
13 creates some shared savings.

14 If we could get 7-1/2 thousand of that  
15 - \$7,500 of that, SCAN keeps \$7,500, plus the  
16 standard capitation, that gets us to about the  
17 \$10,000 that we need to sustain the model, and  
18 SCAN comes out, the health plan comes out ahead.

19 I will acknowledge that we're hopeful  
20 we can achieve this, the 25 percent reduction in  
21 ER and hospital utilization, but we're not aware  
22 of rigorous studies that have shown this, so  
23 we're applying for grant funding to see if we can  
24 demonstrate it.

---

29 Hierarchal Condition Category Risk Assessment Factor

1           There are some encouraging studies,  
2           but these have been pre-post studies. There may  
3           be regression to the mean and other challenges,  
4           so I don't want to in any way suggest that it's  
5           well-established that we're going to be able to  
6           actually achieve this, but that's what our goal  
7           is to do.

8           Next slide. The other potential  
9           business model that could work is if we were able  
10          to get an enhanced payment for the social  
11          determinants of health.

12          And I think it fits in very nicely  
13          with what Dr. Phillips was saying that if there  
14          could be an adjustment factor for the fact that  
15          patients who are homeless do cost more than the  
16          HCC RAF system suggests, again, for SCAN, \$24,000  
17          Medicare pays SCAN, but the actual cost is  
18          \$60,000, we anticipate that the adjustment factor  
19          would need to be about 1.77.

20          We're going to get some reductions  
21          just from simply getting them into managed care  
22          arrangements, but, at the end of the day, it's  
23          still going to be more costly.

24          We also would need enhanced funding  
25          for health-related social services, so things

1 like paying for bridge housing services, care  
2 navigation that isn't part of standard scope of  
3 services that a health plan would provide, and  
4 then also some greater flexibility.

5 And one of the big ways that I think  
6 it's important to have flexibility, you know, all  
7 these star measures are based on how many  
8 mammograms, colonoscopies we can do, how good a  
9 job we do of getting hemoglobin A1cs under eight  
10 percent.

11 Well, these are lower-priority issues  
12 for patients experiencing homelessness, and I  
13 think we do need to have some flexibility too to  
14 reframe what the quality measures are.

15 Maybe it is control of mental health  
16 conditions and substance use, self-reported  
17 substance use rates, and maybe it's things like  
18 what percentage of our patients are successfully  
19 able to be enrolled in bridge housing that are  
20 not standardly part of the star measures.

21 So, next slide. So, let me stop  
22 there. That's a little bit about what we're  
23 doing and the business models that we're trying  
24 to negotiate to make it sustainable, and I'd love  
25 to take any questions you might have.

1 CHAIR BAILET: All right. Thanks, Dr.  
2 Hochman.

3 Jay?

4 DR. FELDSTEIN: Yeah. First,  
5 congratulations on a very noble effort, and I  
6 totally hope you're successful.

7 One question. How many SCAN members  
8 are actually homeless at this point in time?

9 DR. HOCHMAN: Yeah. SCAN has about  
10 350 members who are homeless. That's part of the  
11 reason we are going to open it up to other health  
12 plan members. It's just not -- and that's 350  
13 throughout California. It's about 200 in Los  
14 Angeles.

15 So, to achieve the economies of scale  
16 that we need, we're looking for -- and we're very  
17 close to getting some contracts with other local  
18 LA health plans to do this.

19 DR. FELDSTEIN: And do you make any  
20 attempt to enroll uninsured patients in any type  
21 of program, specifically Medicaid, while you're  
22 out on the street?

23 DR. HOCHMAN: Yeah. Absolutely.  
24 We're, you know, I worked at the USC street  
25 medicine program, and we come across patients who

1 aren't -- at the USC program those patients were  
2 empaneled to the county, but we all the time are  
3 going to come around friends and neighbors of  
4 people, and we encourage them to get enrolled in  
5 Medicaid.

6 For this to work, to be sustainable,  
7 we do need them to have a managed care program.  
8 Otherwise, you know, uninsured patients are not  
9 going to be able to be reimbursed, but we are  
10 prepared to deal with the acute issues that do  
11 just, you know, obviously if someone comes up and  
12 they have an acute crisis and they're not part of  
13 your insurance program, we have an ethical  
14 responsibility to deal with it and then to  
15 encourage them to get enrolled.

16 Now, I will say that some of the  
17 health plans are anxious about this because they  
18 -- if we take a contract from a health plan and a  
19 patient knows that they enroll in that health  
20 plan that we might be able to serve them, that  
21 could lead to some adverse selection, but I have  
22 to say that health plans have not prevented that  
23 from taking the leap, at least based on the  
24 discussions we've had that they're willing to  
25 still contract with us.

1 DR. FELDSTEIN: Thank you.

2 CHAIR BAILET: Any other questions  
3 from the Committee before we wrap this session?

4 (Pause.)

5 CHAIR BAILET: All right. I want to  
6 thank all of you for sharing your experiences  
7 with us today. We've covered a lot of ground  
8 during this session thanks to your input.

9 We are going to take a break. We  
10 reconvene at 1:30 Eastern, 10:30 Pacific, so  
11 we'll see you back for the subject matter expert  
12 panel at 1:30. Thank you.

13 (Whereupon, the above-entitled matter  
14 went off the record at 12:47 p.m. and resumed at  
15 1:39 p.m.)

16 CHAIR BAILET: All right, so welcome  
17 back to this PTAC public meeting. I'm excited to  
18 kick off our afternoon panel. At this time, I've  
19 asked our panelists to go ahead and turn on their  
20 video, if they haven't already. They also know  
21 that they need to unmute themselves before they  
22 talk.

23 To further inform us about the issues  
24 related to the social determinants of health and  
25 equity, we've invited a variety of esteemed

1 experts from across the country. They represent  
2 several points of view, including providers,  
3 researchers, payers, and patient advocates. This  
4 morning, we learned about a handful of specific  
5 initiatives and some research findings. I think  
6 these panelists will offer some additional  
7 perspectives that will help us better understand  
8 the latest information emerging about social  
9 determinants of health and equity and Alternative  
10 Payment Models.

11 The full biographies of our panelists  
12 can be found on the ASPE PTAC website, along with  
13 other materials for today's meeting. I'll  
14 briefly introduce our guests and current  
15 organizations, and then I'll ask each panelist to  
16 please introduce themselves with their name and  
17 organization. Because this is virtual, I will  
18 prompt each of you alphabetically by last name.

19 First, we have Dr. Marshall Chin, who  
20 is the Richard Parrillo Family Professor of  
21 Healthcare Ethics in the Department of Medicine  
22 at the University of Chicago.

23 Next, we have Karen Dale. She's the  
24 Market President of AmeriHealth Caritas District  
25 of Columbia and the Chief Diversity Equity and

1 Inclusion Officer of the AmeriHealth Caritas  
2 family of companies.

3 Dr. Jen DeVoe is the John & Sherrie  
4 Saultz Professor and Chair of the Department of  
5 Family Medicine at Oregon Health & Science  
6 University. She also co-directs the BRIDGE-C2  
7 Center.

8 Next, we have Kathleen Noonan, CEO of  
9 the Camden Coalition of Healthcare Providers.

10 LaQuana Palmer joins us from the  
11 Foundation for Health Leadership & Innovation in  
12 North Carolina, where she is the Program Director  
13 of NCCARE360.

14 Finally, we have Dr. Charlotte Yeh,  
15 who joins us from the AARP Services, Inc., where  
16 she is the Chief Medical Officer.

17 So, I am going to have folks introduce  
18 themselves and why don't we try that. Hopefully  
19 everybody is able to connect now. I'll start  
20 with Karen Dale first and then go down the list.

21 Karen? (Pause.) Is she unmuted, Gabe?

22 MS. AYSOLA: I think we might need to  
23 start with Dr. Chin. I think Karen is still  
24 having some technical difficulties that our team  
25 is helping her with.

1 CHAIR BAILET: We can handle that.  
2 Let's start with Dr. Marshall Chin.

3 DR. CHIN: Hi, I'm Marshall Chin. I'm  
4 a general internist and a health services  
5 researcher at the University of Chicago. I co-  
6 direct a Robert Wood Johnson Foundation program  
7 called Advancing Health Equity, meaning care,  
8 payment, systems transformation. We work with  
9 seven teams of state Medicaid agencies, Medicaid  
10 managed care, organization health plans, and  
11 front-line health care delivery organizations on  
12 payment reform to advance health equity.

13 CHAIR BAILET: Thank you. Dr. Jen  
14 DeVoe?

15 DR. DeVOE: Hi, a pleasure being here.  
16 Thanks for having me. Jen DeVoe, I'm a  
17 practicing family physician. I've been out here  
18 in Portland, Oregon, for 20 years. I serve as  
19 the Chair of our Department of Family Medicine at  
20 Oregon Health & Science University, also working  
21 in implementation science and health services and  
22 health equity research here.

23 CHAIR BAILET: Great. Thanks, Jen.  
24 Kathleen Noonan?

25 MS. NOONAN: Hi, thanks for having me.

1 Kathleen Noonan, I'm the CEO of the Camden  
2 Coalition. We're based in Camden. We started  
3 with doing care management for very, very complex  
4 individuals in Camden. Since starting doing  
5 that, we've done a lot of clinical redesign  
6 projects. We do advocacy, policy, and work all  
7 around the country.

8 Before coming to Camden Coalition, I  
9 was at the Children's Hospital of Philadelphia  
10 for 10 years. I started the research center  
11 there and spent two and a half years in C-suites,  
12 so I have a good perspective on the hospital view  
13 of this and the community-based organization.  
14 Thanks for having me.

15 CHAIR BAILET: Great, thanks,  
16 Kathleen. Next, we have LaQuana Palmer.

17 MS. PALMER: Hi, good afternoon. I'm  
18 LaQuana Palmer. I am currently the Program  
19 Director of NCCARE360, which is North Carolina's  
20 electronic platform that we use with linking  
21 health and human services together. It was the  
22 first one that came across our nation, and it is  
23 just great to be able to share with you all  
24 today.

25 Prior to my role at the Foundation for

1 Health Leadership and Innovation, I served as the  
2 Healthy Opportunities Program Manager in the  
3 Office of the Secretary where they are currently  
4 working on the demonstration which they received  
5 an 1115 waiver to demonstrate how we can use the  
6 Medicaid dollars to pay for those unmet social  
7 needs services. So, excited to be able to share  
8 with you all today.

9 CHAIR BAILET: Great, LaQuana, and Dr.  
10 Charlotte Yeh?

11 DR. YEH: Thank you. Delighted to be  
12 here. I'm Charlotte Yeh, the Chief Medical  
13 Officer for AARP Services, Inc. I work  
14 predominantly in how to bring the strength of the  
15 consumer voice, the consumer lends to improvement  
16 of outcomes, affordability in the experience of  
17 health care. I'm an emergency physician for 20,  
18 30-some years. I was also a former regional  
19 administrator for CMS, so I like to say I bring  
20 the perspective of a provider, payer, a  
21 bureaucrat, but most of all a consumer.

22 CHAIR BAILET: Great, thank you. I'm  
23 just going to check and see if Karen's been able  
24 to get her computer issues solved. Is she on?  
25 If she's not, we'll have her introduce herself

1 when she's able to join the group.

2 Thank you all for participating. I  
3 look forward to our discussion.

4 \* **Panel Discussion on Payment and Data**  
5 **Issues Related to SDOH and Equity with**  
6 **Subject Matter Experts**

7 I have a series of questions that I  
8 will run through. Some will be directed to the  
9 entire panel, others will be directed to select  
10 members, and I'll call on them as we go through,  
11 but also panelists, if you're not called on, on a  
12 particular question, and have a point of view,  
13 feel free to jump in.

14 We're going to go ahead and start.  
15 Please tell us what you see as the role and the  
16 objectives of social determinants of health and  
17 equity in the context of value-based care. What  
18 specific activities related to addressing social  
19 determinants of health, health-related social  
20 needs and equity are most important for improving  
21 quality and reducing costs and Alternative  
22 Payment Models and physician-focused payment  
23 models? We'll start with Dr. Chin.

24 DR. CHIN: Thank you for the great  
25 question. So I'm going to start with three

1 simple principles. Of course, all to keep in  
2 mind over the next hour that the discussion is  
3 going to get very detailed, and I think it's easy  
4 to get lost in the weeds and to miss sight of the  
5 target goal of addressing social determinants of  
6 health and advanced health equity, so these are  
7 three principles I think we'll come back to as  
8 the North Star throughout the hour.

9 The first is to continually connect  
10 the dots. How does payment reform or a policy  
11 actually address social determinants of health  
12 and advanced health equity? I think overall in  
13 our field, we have too much actual thinking where  
14 someone will think about a policy intervention or  
15 a payment reform, and it becomes almost a payment  
16 reform for payment reform's sake, as opposed to  
17 payment reform that supports and incentivizes  
18 care transformations that address a person's  
19 medical and social needs to advance health  
20 equity. So again, payment reform that supports  
21 and incentivizes care transformation that  
22 addresses a person's medical and social needs and  
23 advances health equity.

24 The second general principle is that  
25 we truly need to keep the patient and community

1 central. We talk about patient-centered care.  
2 We talk about patients and communities in our  
3 mission statements, but frankly, this is one of  
4 the first things to go when organizations  
5 operationalize efforts. We tend to impose  
6 solutions on patients and communities as opposed  
7 to a true co-creation implementation process.  
8 One of the questions you asked, Jeff, was well,  
9 you know, like adapting to different contexts.  
10 There needs to be flexibility to adapt concepts  
11 to different contexts because patients and  
12 communities differ. When we do talk with  
13 patients and communities, there are a couple of  
14 common themes of what works.

15 One is holistically addressing medical  
16 and social needs, which sounds a lot like  
17 geriatrics, which is probably the least  
18 subscribed specialty in medicine and why, because  
19 our system is not well set up to do that, to  
20 holistically address medical and social needs.  
21 Patients also talk about then addressing the  
22 structural factors. We'll talk more about that,  
23 which is basically housing, education, et al.

24 The third principle, which is that we  
25 need to address both the structural and

1 technical, as well as the personal and cultural.

2 We tend to focus on the structural and technical  
3 that alone isn't enough; we also need to address  
4 culture, implementation, volume, and the mission.

5 CHAIR BAILET: Great, thank you.  
6 LaQuana Palmer, please.

7 MS. PALMER: Yes, I can definitely  
8 just tie right into what Dr. Chin is saying. In  
9 North Carolina, we definitely were considering  
10 how do we connect those dots, and in many places  
11 we look at health and human services, and it is  
12 just very, very fragmented.

13 So before we can even begin to even  
14 think about volume-based care and Alternative  
15 Payment Models, we have to back up a little bit.  
16 It's almost like wait a minute, hold on before we  
17 can move forward with this, how are we talking to  
18 one another. In order to do that, we do have  
19 NCCARE360; again, it's that electronic network  
20 that we're using with linking health and human  
21 services together, but it actually even goes  
22 beyond that. We are looking at relationships that  
23 we have within, not only just at the community  
24 level, but also with our physicians and our  
25 providers as well.

1           With NCCARE360, we're not only just  
2           again looking on that community level as far as  
3           community-based organizations, we've actually  
4           backed up and looked at hey, what about our  
5           providers? What about our payers? What about  
6           all these individuals who are talking to one  
7           another to ensure that they have a mechanism that  
8           they are able to do that, so in order to really  
9           look at value-based care and those payment  
10          models, we had to build an infrastructure in  
11          order for that to happen.

12           So NCCARE360 is a part of that  
13          infrastructure that we are using specifically as  
14          we begin to, again, look at that demonstration  
15          that we have here in North Carolina. I'll touch  
16          on that and just a small bit on that. With that  
17          1115 waiver that we received from CMS, and again  
18          this was a brainchild that we had from Dr. Cohen  
19          (Phonetic.) at the Secretary's level at the North  
20          Carolina Department of Human Services. This is a  
21          relationship that we have with FHLI<sup>30</sup> and the  
22          department to ensure that NCCARE360 can keep  
23          going to do a lot of that work, but with the 1115  
24          waiver, we have that demonstration that will

1 allow us to be able to look at the work that we  
2 are doing, Medicaid, and again pay for those  
3 unmet social needs that so many individuals are  
4 in need of.

5 Later on in this discussion, hopefully  
6 on the panel, I can hopefully give some  
7 demonstrations as to how we were able to look at  
8 that even right now during COVID and looking at  
9 support services and linking them to a number of  
10 our COVID-related health care facilities that  
11 were able to provide services as well. So,  
12 again, when you're looking at that payment model,  
13 again, you have to look at connecting those dots  
14 and building an infrastructure for those things  
15 to actually happen.

16 CHAIR BAILET: Great, thank you. Dr.  
17 Jen DeVoe?

18 DR. DeVOE: Great, thanks. I would  
19 absolutely echo what's been said already about  
20 connecting the dots and keeping our patients and  
21 communities central. One of the areas that I've  
22 had the pleasure to work on this year with the  
23 National Academy is primary care, the foundation  
24 of our health care system. There's a lot of

1 great updates on the evidence on how to implement  
2 high-quality primary care in our country,  
3 rebuilding the foundation of health care,  
4 ensuring that we have strong primary care, and  
5 ensuring that it's not only the primary care  
6 teams that are addressing the social needs of our  
7 patients and identifying the social risks of  
8 their communities, but the entire health care  
9 system.

10 When we first started talking about  
11 this several decades ago, I was concerned about,  
12 you know, when we look at the pie, about five  
13 percent of our resources right now from health  
14 care go to primary care, the other 95 percent  
15 don't, yet everyone in our population needs  
16 primary care. I was concerned that much of the  
17 conversation was about let's take out of that  
18 sliver everything that we need to connect our  
19 systems with social service organizations to  
20 address social needs, to identify social risks.  
21 I guess I'm optimistic that we're beginning to  
22 look at the rest of the pie.

23  
24 Some of the ways that I think we  
25 really want to hold our large health care systems

1 accountable and many of the places where those  
2 other 95 percent of dollars go downstream, and  
3 this is something I think CMS can do, other  
4 payers can do as well. Not so much saying, you  
5 know, if you have a readmission, we're going to  
6 penalize your system, but let's think about ways  
7 to incentivize your system to connect to the  
8 [NCCARE360]<sup>31</sup> to have a chief community officer  
9 that knows your community, that's connected to  
10 your community. That person should also be  
11 working in your community. Maybe it's someone at  
12 the food bank or housing resource. A chief  
13 primary care medical officer knows every single  
14 primary care resource in your community, supports  
15 those resources, connects patients back to those  
16 resources when they do get discharged from the  
17 hospital, supports the comprehensive care by the  
18 team, continues to push the workforce training  
19 out into that community so that we can have a  
20 more robust workforce in our community. All of  
21 these things in addition to focusing on the  
22 individual patient, as best as possible  
23 addressing their social needs while they're in

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31 Ms. Palmer stated "NC360" during the meeting but meant "NCCARE360"

1 the health care system. Most of our work needs  
2 to be investing in our communities, connecting  
3 those dots and building that infrastructure.

4 Tangible ways to do that, I think, are  
5 not only looking at how are the patients treated  
6 within the system; hopefully they spend very  
7 little time in the hospital or in the primary  
8 care setting; most of their lives are spent out  
9 in the community. What are we doing to improve  
10 our community? What types of dashboards do we  
11 have in the health care setting to follow? Is  
12 the third grade reading level of that community  
13 improving? Is the housing improving? Is the  
14 food insecurity eliminated? Do we have no  
15 further patients that are living in food deserts,  
16 et cetera? So, very uncomfortable for  
17 traditional C-suite leaders to think about those  
18 types of dashboards, but that's really where we  
19 need to move the needle. Thanks.

20 CHAIR BAILET: Thank you. Kathleen  
21 Noonan.

22 MS. NOONAN: Right, well, I'll just  
23 add something to the conversation that we haven't  
24 talked about yet. It's about flexibility of  
25 dollars.

1           Here's a story. We recently at the  
2 Camden Coalition put out an RFP for our health  
3 systems and FQHCs, and we now work broader than  
4 Camden. We're moving in South Jersey, to do a  
5 pilot with us where we would be redesigning  
6 standard of care and protocols in the emergency  
7 room because of so many pregnant women, who are  
8 coming into the emergency room, and, as you  
9 probably all know, it's not standard of care, but  
10 when that woman leaves the emergency room, anyone  
11 has checked to make sure she's connected to  
12 prenatal care and makes that appointment. So, we  
13 are booking with Health Systems in South Jersey  
14 to do that, and we only had \$10,000 to offer them  
15 in flexible dollars. Every large health system  
16 applied to be part of our RFP, as did all the  
17 FQHCs, so much so that we had to go to a funder  
18 to get more \$10,000 pots, and it just showed us  
19 again how not only are our clients in very  
20 inflexible positions, but our providers are. The  
21 idea that they could have \$500 to work with a  
22 client to be able to help them that day was so  
23 important to them and so valuable, and so I just  
24 want to say that whatever we think about, we have  
25 to flex dollars. We have one hospital in our

1 area that every year gives us \$25,000. It's one  
2 of their main primary care practices so that we  
3 can then flex fund for them whatever a patient  
4 might need because they're not really allowed to  
5 do that, but they can do it through money to us.

6 So I think this is a really important thing to  
7 think about when we're thinking about social  
8 needs, and I'll leave it there.

9 CHAIR BAILET: All right, thank you.  
10 Next, we have Karen Dale, and I'd like Karen to  
11 introduce herself as she wasn't able to do  
12 earlier and then provide her point of view.  
13 Thank you. (Pause.) Is Karen still having  
14 technical challenges? She might be. Let's go to  
15 Dr. Charlotte Yeh.

16 DR. YEH: Thank you. Ditto for all  
17 the comments of the other panelists before and  
18 Dr. Chin, I really appreciate your talk about  
19 making sure we stay person-centered.

20 So, building on the comments earlier  
21 by Dr. Joshua Liao that we have been  
22 underutilizing, undertapping the consumer  
23 engagement arm. I'd like to say that when we  
24 talk about SDOH and other factors, there are  
25 missing opportunity levels just by engaging the

1 patient and the family, and I'll give three key  
2 examples.

3 So, number one, we seem to think that  
4 only managed care of Medicare Advantage is the  
5 only route for creating value-based care. I'd  
6 like to say what happened to treat for service?  
7 So, I operate very much and we do a lot of our  
8 testing in the Medigap plan, which is the most  
9 perfect example of consumer engagement because  
10 there's no provider network. Your only touch  
11 point is through the consumer.

12 We did care coordination programs that  
13 included SDOH, like referring people to  
14 transportation, helping them with their financial  
15 payment for drugs, helping them with personal  
16 family issues, and we were able to demonstrate,  
17 talking only to the consumer, a reduction of  
18 hospitalizations, ED visits, reduction in falls  
19 and, my favorite, 44 percent less likely to move  
20 into a long-term care facility and being able to  
21 stay at home. Best of all, this was a boon to  
22 the physicians because they weren't having to  
23 track and capture all of this data and do all of  
24 this work themselves or through their teams; we  
25 were doing this through the multidisciplinary

1 teams through a Medigap plan. To me, we have an  
2 untapped opportunity in treat for service.

3 The second example I'd give is even if  
4 we solve all the structural and technical  
5 services that Dr. Chin mentioned, we have  
6 forgotten the person in the middle of this. You  
7 and I all know, you know, two 80-year-olds, and  
8 I'm an emergency doc, coming to the emergency  
9 department, they can look identical on paper, but  
10 we know one is going to walk out of the hospital,  
11 and the other is at the end of the rope. Why?  
12 Because we have failed to take into account  
13 personal skill sets, characteristics that I now  
14 call the personal determinants of health, and we  
15 should call those out. It's under this rubric of  
16 resiliency, the ability to adapt and cope. We  
17 found in our population that those who were long  
18 resilient, cost 24 percent more PMPM<sup>32</sup>. If you  
19 are low on purpose, you have no reason for  
20 living, you have 12 percent lower PMPM. If you  
21 are severely lonely, you cost 20 percent more  
22 PMPM. In fact, we looked at five protective  
23 factors from resilience, purpose, locus of  
24 control, optimism, and social connections, and we

1 found for every one of these positive protective,  
2 strength-building skills that you have, you have  
3 lower depression, lower reported anxiety, lower  
4 fair reported health, and more functionality. In  
5 fact, for every one of those personal factors  
6 that we helped build, the secret sauce in helping  
7 you live well, we dropped \$1,356 per person.

8 And number three, when we talk about  
9 equity, I would ask that you include, in addition  
10 to the really, really important ways that most of  
11 these fluctuating things that you add to your  
12 discussion of equity and ageism. I just read on  
13 a study that came out of the UK that clinicians  
14 are less likely, they only prescribe digital  
15 health tools to people who over 65, four percent,  
16 much less than they do for the 18- to 35-year-  
17 olds because there is this inherent bias that the  
18 older adults don't know how to use technology.  
19 But we have AARP survey data that last year 72  
20 percent of people 50 and older actually bought  
21 new technology in the midst of the COVID  
22 pandemic; 77 percent of 70-year-olds actually  
23 have a smart phone that they use on a daily  
24 basis. So it is time for us to think about the

1 change. Only five percent of marketing images  
2 actually show an older person using technology.  
3 So, if you have no vision or hope that you are  
4 capable, and you have no sense of purpose, why  
5 would you think you can change it? So I would  
6 like to have us talk about ageism as kind of a  
7 bid or effort as my third recommendation for  
8 adding to equity.

9 CHAIR BAILET: Great, thank you. One  
10 more time with feeling, and we're going to try  
11 and reach out to Karen Dale. Karen, are you with  
12 us? (Pause.) All right. I'm hoping, fingers  
13 crossed, that she will get her computer issues  
14 solved here quickly and can join the panel.

15 MS. DALE: Oh, am I now? Can you hear  
16 me?

17 CHAIR BAILET: I can hear you now.

18 MS. DALE: Oh my goodness. We've been  
19 working on getting me connected since 1:20. It's  
20 just...

21 CHAIR BAILET: Karen, that in and of  
22 itself is a major feat so you have the floor,  
23 please. We're anxious to hear about you and what  
24 you have to say for the first question. Thank  
25 you.

1 MS. DALE: Sure. Karen Dale, I'm the  
2 Market President and CEO for AmeriHealth Caritas  
3 District of Columbia. I am also the Chief  
4 Diversity Equity and Inclusion Officer for the  
5 AmeriHealth Caritas family of companies. So I  
6 thought wow, let's see the first question is  
7 about which activities are useful across diverse  
8 populations?

9 CHAIR BAILET: Yes.

10 MS. DALE: Okay, I'll be brief. A  
11 couple of thoughts. The highest on my list is  
12 member engagement. We often are working hard to  
13 design something for someone with whom we rarely  
14 have enough of a direct conversation about what  
15 we're planning to build for them. So much more  
16 inclusion which is in important part of equity is  
17 having those direct conversations and respecting,  
18 honoring, and celebrating their voices. If they  
19 disagree with us, right? That's awesome if they  
20 have thoughts of their own about something as  
21 personal as their health care and the delivery  
22 system which provides them with services.

23 We should focus more as well on health  
24 literacy. Just because it's what we do every  
25 day, sometimes some of what doesn't happen is

1 based on not knowing, and it's not not knowing  
2 because they're not smart and capable people, it  
3 is not knowing because we've designed such a  
4 complicated system, and so ensuring that we work  
5 to provide information in simple, clear terms  
6 that you don't have to be an insider to  
7 understand is useful as well.

8 The other piece is around really  
9 leaning in when we have conversations to  
10 understand barriers. I often, when I speak with  
11 our members, I start with a question. I say,  
12 what is it that we could've done differently,  
13 right, that would've helped you to utilize the  
14 full variety of all the services we have  
15 available to you? In the District, we have the  
16 richest benefits, we have the most people  
17 covered. So to me, I look in the mirror first,  
18 and I say what else could we have done and that  
19 very open-ended question has given us so much  
20 rich information to better understand where we  
21 can improve, though we're very well intentioned.

22 CHAIR BAILET: Thank you, Karen. It's  
23 great to have you with us today. I'm glad we got  
24 you sorted out.

25 MS. DALE: It's been a journey.

1 CHAIR BAILET: And for those of you  
2 who are looking at Karen's photograph, her last  
3 name is D-A-L-E, I think the K got flipped in  
4 there accidentally, so I'm not sure that can get  
5 corrected, but just want to make everyone aware.

6 The next question, COVID-19 public  
7 health emergency, it's elevated the importance  
8 and urgency of addressing social determinants of  
9 health, health-related social needs, and equity  
10 within the health care system. So, I'm asking,  
11 can you speak to the lessons learned related to  
12 COVID-19 that have informed or extended your  
13 ideas on how initiatives for addressing social  
14 determinants of health can be incorporated into  
15 Alternative Payment Models and physician-focused  
16 payment models? The second part of that question  
17 is are there any specific lessons connected to  
18 addressing equity? We'll start with Kathleen  
19 then go to LaQuana and Charlotte. Kathleen?

20 MS. NOONAN: Right, thank you for  
21 this. When COVID-19 first hit in Camden, Camden  
22 city developed a mega site, like everyone was  
23 doing. Our community advisory committee, which is  
24 a committee of our board, so two of my trustees  
25 are people who live in Camden, told us quite

1 loudly that it was a terrible site for the mega  
2 site in Camden. It was a site where the prison  
3 used to be. There was no public transportation,  
4 and I told all of my partners, and we have a  
5 coalition so I meet with them, that my community  
6 advisory committee did not think it was a good  
7 site. The horse was out of the barn, and the  
8 site went forward, and we did a lot of shots for  
9 people from the suburbs, a lot.

10 So because we are a coalition and we  
11 come together, I was able to tell my community  
12 advisory committee that we were patient and that,  
13 you know, we were not going to burn effigies. We  
14 were going to sort of have a conversation about  
15 what went right and what didn't. We did in the  
16 summer, about three months after the site went  
17 up. We decided that the next time we were going  
18 to do COVID sites, because that one came down, we  
19 were going to do committee embedded COVID sites,  
20 in places where there was high walking traffic  
21 and public transportation and all of that.  
22 Whoever sat on the panel, and I know a couple of  
23 you did, but you have to engage with community  
24 members is absolutely right, but then you have to  
25 have a forum for that, right? So it can't just

1 be a one-off. It's got to be some ongoing regular  
2 forum. We were lucky enough in New Jersey,  
3 February 2020, that the governor passed something  
4 called Regional Health Hub legislation, and the  
5 Camden Coalition is one of those. We receive  
6 Medicaid 50/50 match dollars to be a convener of  
7 multisector partners. So as this mega site was  
8 going up and then coming down, we were actually  
9 sort of getting our sea legs on being a regional  
10 health hub. Now, through the state and the  
11 county and the hospitals, we're really convening  
12 much more regularly than we used to about how to  
13 do this work, and that includes our community  
14 members.

15 I can't underscore how important that  
16 is, and I was at a health system for 10 years,  
17 and I can say that that was really not a regular  
18 part of our practice. It was very much a one-off  
19 kind of thing.

20 CHAIR BAILET: Thank you. LaQuana?

21 MS. PALMER: So for our COVID work, we  
22 had a number of different things that just really  
23 happened to work in our favor as we were  
24 preparing for response. I'll share with you all  
25 that prior to moving over to the Secretary's

1 office, where I was sitting when, you know, COVID  
2 first began to come across a lot of our screens.

3 I had just transferred from the Division of  
4 Public Health, Public Health Preparedness and  
5 Response branch. I was very, very, very, very  
6 familiar with how response worked and just really  
7 looking at interoperability and ensuring that we  
8 were able to reach our communities that have  
9 access and functional needs. So you have that  
10 one element. You have the next element of having  
11 NCCARE360. When we looked at COVID, we were  
12 building the plane and flying it at the same  
13 time. That just means that we were in the  
14 process of actually rolling out NCCARE360 as an  
15 electronic platform statewide. So instead of  
16 rolling that out at the end of December, we  
17 actually rolled out NCCARE360 at the end of June,  
18 so we were able to expedite using NCCARE360  
19 throughout the state and use that as our leverage  
20 for interoperability to link up to those  
21 community-based organizations, our health care  
22 systems and then also our other folks in public  
23 health, as well and DSS<sup>33</sup>. So you add that  
24 element.

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33 Division of Social Services

1           We were also building a workforce of  
2           community health workers as well. When you take  
3           building a workforce of community health workers,  
4           you then develop a COVID support program that is  
5           then onboarded onto NCCARE360, and you use those  
6           two things together where you have your community  
7           health workers on the ground, who are using  
8           NCCARE360 along with those COVID support programs  
9           that has things such as income support, has a  
10          number of supplies that individuals may need, and  
11          these are things that individuals needed while  
12          they were living in isolation in quarantine. So  
13          if you put all of those things together, we had a  
14          great program where we were able to use this just  
15          throughout COVID to help with:

16                 One, linking individuals to those  
17                 support services, and at the time we were not  
18                 under managed care yet, so we were using a fee-  
19                 for-service model. Using that, we were able to  
20                 help with paying for a number of those different  
21                 services, using our CARES dollars to ensure that  
22                 those that were living in isolation quarantine  
23                 were connected to the resources that they needed  
24                 as they were being tested for COVID and also  
25                 looking for vaccine sites as well. Using that

1 NCCARE360, not only just the platform, but the  
2 whole network as a whole, whether we were sending  
3 messages through our website, using our listservs  
4 to get additional messages. We just used all of  
5 our different networks of NCCARE360 to ensure  
6 that each individual was connecting to one  
7 another. That just has really helped us with  
8 even growing a number of different programs  
9 across the state.

10 CHAIR BAILET: All right, thank you.  
11 Charlotte? You're on mute, Charlotte.

12 DR. YEH: Is that working now?

13 CHAIR BAILET: Yep.

14 DR. YEH: Great. Okay. Thank you.  
15 So I'd like to highlight some of the "aha"s that  
16 came out of the COVID experience. We all know  
17 about the vulnerabilities of older adults,  
18 marginalized communities that were all  
19 highlighted by COVID, but here's one I don't know  
20 you if you've been thinking about, is the impact  
21 of hearing loss. About two-thirds of people 70  
22 and older have hearing loss that is clinically  
23 significant. About 40 percent of 60 and older.  
24 It turns out, and I learned this through my dad  
25 who is 92 with severe hearing loss, that as we

1 shifted to technology and telehealth, et cetera,  
2 you can't communicate if you can't hear. So  
3 think about something as simple as mask wearing,  
4 and I'll just show an example here. How many of  
5 the masks actually cover your mouth and you  
6 cannot read lips and if you cannot communicate,  
7 you cannot stay in motion.

8 On top of that, how many of you who  
9 are switched to telehealth during COVID actually  
10 made sure that you had captioning capability. It  
11 turns out there are three captioning services  
12 through the FCC that you can get on your  
13 telephone, that you can get on your computer, but  
14 it doesn't necessarily apply to telehealth. So  
15 we literally had to adapt and put a tablet next  
16 to my dad's computer so that he could actually  
17 have free captioning off of the tablet through  
18 the app so he could follow the conversation, and  
19 out of that we learned that if he took his tablet  
20 or phone to the physician's office when he got to  
21 the physician and use captioning, he could  
22 actually communicate and understand.

23 Why is this important? There is a  
24 recent study out at Johns Hopkins that showed  
25 that people with a lot of trouble hearing are 46

1 percent less likely to have a usual source of  
2 care. Think of what that means to getting a  
3 primary care physician. That you are 85 percent  
4 less likely to have a usual source of care, 60  
5 percent even with a little trouble hearing, and  
6 it impacts your ability to fill prescriptions and  
7 communicate. Simply helping and testing for  
8 hearing and thinking about how we communicate for  
9 the older Medicare beneficiary with speech that  
10 is helpful.

11 The second is ageism, and I'm going to  
12 go back to that. As I mentioned earlier, 40  
13 percent of our Medicare supplemental population  
14 has a negative perception of aging. It costs  
15 them 33 percent more PMPM. This is hugely  
16 impactful. There was one study that says it costs  
17 us \$63 billion, and you have a 65 percent higher  
18 rate of hospitalization, just simply by your view  
19 of aging. And yet, did you notice during the  
20 COVID pandemic, everybody's mental stress and  
21 mental health burden went up? Absolutely  
22 correctable, but if you look at it by age, it's  
23 highest among the young and lowest among the old.  
24 (Audio interference) relax and have older adults  
25 learn to cope with stress and anxiety, and can we

1 teach that across the population.

2 Then finally, I don't need to speak  
3 about loneliness and social connection, but we  
4 identified them. Early on we found loneliness  
5 was the single biggest predictor of  
6 dissatisfaction in health care among our older  
7 adults, and yet we never talked about it, and now  
8 with COVID, we've highlighted the criticality of  
9 social connection, being in your community,  
10 staying connected, and not just staying in the  
11 home.

12 CHAIR BAILET: Great. Thank you. Are  
13 there any other panelists that wanted to add a  
14 point of view on this particular question?

15 DR. CHIN: Marshall here. I'll add  
16 two points. One is that COVID demonstrated that  
17 the public cares about equity, that for some of  
18 the public this was a greater awakening of the  
19 realities and existence of inequities, and the  
20 public is ahead of policy making. There was a  
21 hunger for action on equity.

22 The second is that the COVID pandemic  
23 led to disruptive innovation within health care  
24 that worked around things like reimbursement of  
25 telehealth or expansion of scope of practice.

1 Basically broke years of political and  
2 organizational roadblocks, sort of showed that  
3 transformational change can occur. It sounds  
4 ridiculous but the idea that having a health care  
5 system and payment system that enables providers  
6 to address medical and social needs is  
7 revolutionary, well you know, that sort of  
8 requires, and COVID demonstrates, that you can do  
9 disruptive change.

10 CHAIR BAILET: Thank you. I wanted to  
11 take a minute and ask for my PTAC colleagues if  
12 they have any questions about this particular  
13 section before we move onto the next question.  
14 Any of the PTAC members have a question, just  
15 raise your hand, jump in. (Pause.) All right.  
16 So, we're going to move onto the next question,  
17 which is to get the panelists' thoughts on  
18 opportunities and gaps related to the collection  
19 and use of social determinants of health and  
20 equity related data.

21 Within the context of optimizing  
22 value-based care and APMs and PFPs, what would  
23 it take to ensure that health-related social  
24 needs and social risks are universally screened  
25 by all health care providers and in a standard

1 way? In your experience, what are the best or  
2 most promising approaches for facilitating this  
3 type of data collection and sharing and again,  
4 we'll start with LaQuana, move to Charlotte and  
5 then Karen. LaQuana?

6 MS. PALMER: I'll say that one of the  
7 greatest things that we've seen here in North  
8 Carolina is the actual use of screening questions  
9 within the health care setting. In North  
10 Carolina, we do SDOH screening questions that we  
11 have shared throughout the state, and we actually  
12 took those screening questions and imbedded them  
13 in NCCARE360 as well, so in order to, you know,  
14 have those screening questions and where we're  
15 talking about what are some of the barriers or  
16 gaps that we see even with collecting those  
17 screening questions, it is down to the patient  
18 level. So if you are sitting with a patient and  
19 you have a provider and in North Carolina with  
20 those screening questions, we're using them in a  
21 variety of different settings, not just our  
22 health care settings and whether it can be based  
23 on organization. We're using an approach where  
24 we're going through any door to be able to ask  
25 these questions.

1           So you have these questions that are  
2 available, and when you begin to ask them,  
3 sometimes there are barriers with that provider  
4 that is asking the question. So we have to start  
5 there with building a workforce that is more  
6 comfortable with asking these types of questions,  
7 whereas in the past, we have maybe been very  
8 focused on the medical needs, and now that we are  
9 addressing those non-medical, unmet social needs,  
10 that is something that has to be done  
11 concurrently, and we're seeing an issue and a gap  
12 with having a workforce that either has the time,  
13 because sometimes we're seeing time is an issue  
14 to be able to implement those questions, or even  
15 having the staff that is capable of asking those  
16 questions. So there's a number of a different  
17 things that have to be addressed before you even  
18 get to the point where you are taking the data  
19 from something like NCCARE360 and, yes, in  
20 NCCARE360 we're able to track outcomes. If a  
21 question is asked and a need is identified, if  
22 these assessments are happening, these things are  
23 in place, we can't get that information unless a  
24 person is very comfortable or gets more  
25 comfortable with asking for a person's race and

1 ethnicity, gets comfortable with asking questions  
2 about age, gets comfortable with asking questions  
3 about interpersonal safety and a number of other  
4 different determinants that we have, you know,  
5 that serve as indicators. So before we can even  
6 get to that point where we can even track and  
7 look at what those outcomes and those trends look  
8 like, we've got to go back to again, when I say  
9 patient and care level to ask those questions of  
10 the medical homes first.

11 CHAIR BAILET: Thank you. Charlotte?

12 DR. YEH: Thank you. Just building on  
13 Dr. Palmer's comments, totally agree that  
14 starting simple with the screening questions  
15 before you dive in to get the really deep  
16 questions when the screenings turn positive. We  
17 found that we can then go back to our members or  
18 patients to get a little deep dive, but what's  
19 important is not just the comfort of the person  
20 asking the questions, but we found and we learned  
21 in surveying on these very sensitive topics,  
22 nobody is going to raise their hand to say I'm  
23 lonely or I'm in financial distress or I'm  
24 depressed. You know, people, there's a huge  
25 stigma associated with it. We found using more

1 technology approaches were more effective because  
2 they were nonjudgmental. That is hugely  
3 important based on the use of IVRs<sup>34</sup>, use of  
4 technology enabled screening questions, survey  
5 tools as opposed to using a live person, which  
6 probably is an assistant and people would answer  
7 because it was nonjudgmental. So I'd like you to,  
8 you know, as you do the data collection, is to  
9 really keep that in mind.

10 The second thing I wanted to add is  
11 also what's missing that I think is critically  
12 important going forward. It has to do with  
13 caregiving. So right now there's some 53 million  
14 adults who are caregiving for everything from  
15 children to adults, 42 million of them are for  
16 the 65 and older, the Medicare beneficiary. I  
17 don't know how many of you know that seven  
18 percent of caregivers are 75 and older, and  
19 three-quarters of them are caring for people that  
20 are 75 and older. We know that there's huge  
21 stress on the caregiver. They are spending  
22 anywhere from over \$7,000 per person in out-of-  
23 pocket expenditures that we don't capture. The  
24 average caregiver spends 24 hours per week caring

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34 Interactive Voice Response

1 for a loved one. That 24 hours, over half of it  
2 is involved in advocating in front of government  
3 agencies, community organizations, and provider  
4 health systems for the care that they need.  
5 (Audio interference) are actually medical  
6 services that they are providing, you know,  
7 catheter care, IV hydration, injections, et  
8 cetera, and nowhere in any of the metrics that  
9 I've seen have we captured the intensity of the  
10 caregiver burden. How much time are you spending?

11 How much finances are spending out of pocket, 51  
12 percent of that actually is for housing costs  
13 believe it not, so imagine the bills of housing  
14 and SDOH, and then thirdly about the stress on  
15 the caregiver themselves of being able to care  
16 for themselves. Nowhere do I see us measuring  
17 that, and if you want to demonstrate  
18 effectiveness in SDOH, if you want to demonstrate  
19 effectiveness in a shift to home care, if you  
20 want to demonstrate effectiveness in where you're  
21 spending their money, we should also be measuring  
22 that reduction on intensity and stress on the  
23 caregiver.

24 CHAIR BAILET: Thank you.

25 DR. YEH: That's my two cents.

1 CHAIR BAILET: Thank you. I think  
2 that's more than a couple of cents worth. I  
3 wondered if there were any other panelists that  
4 wanted to provide a point of view here? (Pause.)

5 MS. NOONAN: We run an accountable  
6 health communities grant, a large grant where  
7 we're social screening in so many sites in South  
8 Jersey, and I would say that the number one thing  
9 that we see as a problem is that the whole care  
10 team doesn't really see the resources connected  
11 to the screens. So if there isn't really a very  
12 visible connection between the screen and the  
13 resources that are available, you know, people  
14 from the receptionist--from the receptionist,  
15 right, from the med tech, the nurse, have some  
16 ethnical problems with the screen, and so I think  
17 we just need to do a better job of showing people  
18 that there are resources connected with the  
19 screens.

20 CHAIR BAILET: All right, thanks,  
21 Kathleen. Jen?

22

23 DR. DeVOE: Yeah, I agree. I think  
24 screening is all well and good. I think it's  
25 important to identify medical needs as well as

1 social needs, but I think we need to get moving  
2 in our country on looking at the social  
3 deprivation of the community. Kathleen, you  
4 mentioned that your advisory committee knew the  
5 communities that needed the COVID vaccination  
6 sites, the testing sites, the resources, and yet  
7 we continue to focus on where it's easiest, where  
8 we can get the biggest quantity of people through  
9 the door. Quantity does not equal equity. We  
10 saw that time and time again with COVID and the  
11 services we put out into communities in exactly  
12 the wrong places. We have sophisticated  
13 geographic information systems. We have  
14 sophisticated data. We know from other  
15 countries, like New Zealand and the United  
16 Kingdom and from the work in Massachusetts and  
17 other areas within our own country, that you can  
18 identify a community and a place where a patient  
19 or a consumer lives. You can understand the  
20 social deprivation in that community. It might  
21 not be that that individual has every single risk  
22 factor that people in their community do, but  
23 it's pretty likely that the situation in which  
24 they live is impacting their health.

25 So there's so much that we can be

1 doing in a very simple way. I say simple, it  
2 seems like it's taken us a really long time to  
3 identify service providers, whether they're  
4 health care service providers or housing  
5 providers, education providers, and say you are  
6 located in an incredibly deprived area. You  
7 deserve additional resources. Yes, we're going to  
8 hold you accountable for spending those  
9 resources, but we're going to be incredibly  
10 flexible in having you listen to your community  
11 and what they need and measuring your outcomes in  
12 very creative and sustainable ways.

13 Otherwise, we are going to continue to have  
14 misaligned incentives where health care providers  
15 and all the other providers are going to go  
16 places where it's easy to keep people healthy  
17 because those people have money and have  
18 resources, and if we don't begin to really  
19 understand what it takes to improve the health of  
20 all communities, we are not going to make it very  
21 far with screening every individual patient at  
22 every visit. Oh and by the way, the people that  
23 have the most social needs don't often walk into  
24 health care settings, so are screenings are  
25 missing them.

1 CHAIR BAILET: Thank you.

2 (Simultaneous speaking.)

3 MS. PALMER: And if I could just add  
4 onto that a little bit more as well. I totally  
5 agree with you in saying that, you know, just  
6 identifying what the needs are is not enough, but  
7 something I'll tie onto that as well is when  
8 we're looking at our community-based  
9 organizations, who we are leaning on to provide a  
10 number of these services and resources. We're  
11 finding that a number of these, what I call  
12 grassroots homegrown, those individuals that will  
13 crawl under the bridge for you to pull those  
14 individuals out to find out exactly what is going  
15 on, those are the organizations who lack  
16 sometimes the infrastructure. They don't have  
17 the big boards that are available to help them  
18 with pulling in the number of dollars and things,  
19 so we're finding here in North Carolina where we  
20 are using capacity building dollars to help with  
21 those organizations who are doing work that's  
22 grassroots work to help them build up to the  
23 point where if we have a community health worker  
24 who is able to help them identify what the needs  
25 are, we have those other grassroots organizations

1 that are then able to work with those community  
2 health workers to ensure that we're linking to  
3 those individuals. I think it's important that  
4 as we are looking at value-based care, as we are  
5 looking at all these different models and you're  
6 building those resources for those individuals  
7 who are going to want to tap into those  
8 organizations, we're going to have to have those  
9 community investments into those smaller  
10 organizations to be able to help with doing this  
11 work. Because, again, I totally agree those  
12 individuals who have the greatest need, who have  
13 those access and functional needs, there are  
14 those individuals who typically, like you said,  
15 are not going to walk into this building. I come  
16 from a background where my jeans, my sneakers,  
17 and my T-shirt and I would go out there, and I  
18 will be the street walker looking for folks for  
19 those needs. Now using this as our opportunity to  
20 help, go back and make sure a lot of those  
21 organizations have the resources that they need  
22 to make sure they're linking folks in, so I  
23 totally agree with you.

24 CHAIR BAILLET: Great. Thank you.

25 MS. DALE: I'd like to add just really

1 briefly just how much technology is an enabler to  
2 everything that we've been discussing. You know  
3 to reduce the stigma was already mentioned. Make  
4 it self-service. Also, leverage things like an  
5 HIE<sup>35</sup> that can house information for all the  
6 points of care. You can also build in many  
7 mechanisms to close the loop so that those  
8 smaller community-based organizations just have  
9 to get the information in, right? And it's a  
10 huge role that the managed care organizations can  
11 play, as well as aggregators and democratizers of  
12 data.

13 CHAIR BAILET: Thank you. All right,  
14 we have a couple of questions to get to before  
15 the last concluding question, so I'm going to  
16 motor on here. The next question is ways to  
17 properly account for all aspects of patient-  
18 centered care insuring health equity as a  
19 priority. In your experience, what types of care  
20 delivery, innovations, or practice  
21 transformations and Alternative Payment Models or  
22 PFPMs would have a direct impact on improving  
23 health equity? We've touched on some of these,  
24 but also what types of data have the most

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35 Health information exchange

1 potential for measuring the equity-related  
2 impacts of these types of innovations? I'm going  
3 to ask Jen to start, then Kathleen and then  
4 Marshall. Go ahead, Jen.

5 DR. DeVOE: Yeah, I know there's  
6 several organizations based in communities doing  
7 incredible work with Accountable Care  
8 Organizations.

9 I do want to lift up one example from  
10 Hennepin Health Center in Minnesota and the work  
11 that they're doing. Going beyond using their  
12 hospital records, but also bringing in Department  
13 of Corrections, data from housing agencies,  
14 foster care, and identifying a very vulnerable  
15 population of patients that they're then able to  
16 address social needs as well as medical needs,  
17 dental needs, mental health care needs, and this  
18 has again linking back to some of the points that  
19 have been made. Flexible money to go to the  
20 community, identifying the community, linking  
21 them up with primary care, mental health care in  
22 very intensive ways, and then connecting all of  
23 the social services community organizations at  
24 the local level.

25 I think that's one example of

1 innovation. I know there's many others. You all  
2 represent some of them, but I was just really  
3 impressed. Beginning to look at metrics, I know  
4 it's certainly not all about saving money, it's  
5 about improving health. But very impressive that  
6 they have reduced medical expenditures by 11  
7 percent annually for this population. Acute use  
8 and emergency department use decreasing by almost  
9 10 percent, and then utilization of the  
10 outpatient care and primary care, mental health  
11 care services has increased. Continuing to look  
12 at overall metrics of population, health care  
13 quality improvement and equitable quality and  
14 improvement in health there as well.

15 One example where if you give an  
16 organization that's connecting communities to  
17 gather some dollars, hold them accountable, be  
18 flexible and comprehensive in the way that it  
19 gets spent across the different organizations. I  
20 think we're going to see some really great  
21 improvements if we continue to expand on those  
22 types of demonstration projects. Kudos to  
23 Hennepin, and I'm really impressed with what  
24 they're doing and what many of you are doing.

25 CHAIR BAILET: Thanks, Jen. Kathleen?

1 MS. NOONAN: Sure, the Camden  
2 Coalition has been running a regional health  
3 information exchange since 2010, and I think  
4 maybe the new parlance is community information  
5 exchange and that's probably what ours is. It's  
6 not focused just on the health systems. We also  
7 have shelter and food and other social services  
8 in that exchange. We have also been running an  
9 Aunt Bertha referral platform for about seven  
10 years so we have a lot of years of experience in  
11 these things. They are really important. They  
12 are like the foundation, right? You need those  
13 things in order to even create equilibrium  
14 between the health systems and everybody else and  
15 to be able to see patterns.

16 Also important on the practice level,  
17 you asked about data and what data you needed to  
18 collect around equity. You have to, have to,  
19 have to ask in your practice why are there are  
20 no-show rates? Why are people not showing up?  
21 To better understand your problems, you have to  
22 accept walk-ins. I mean these are just after  
23 years of doing this work, these should not be  
24 think about, these are have to do. Child and  
25 parent visits at the same time. Parent and elder

1 visits at the same time. Caretaker and elder  
2 visits at the same time. I take care of this  
3 person, treat them at the same time. Visits to  
4 the community.

5 These are things that have to be part  
6 of the standard of care and data points that we  
7 collect. That's sort of it, you need a regional  
8 data platform that connects to a statewide  
9 platform, but then you also need to really,  
10 really get at some practice changes and some  
11 qualitative data issues that are really  
12 important.

13 CHAIR BAILET: Thank you. Marshall?

14 DR. CHIN: So when you look at what  
15 works for improving care and addressing social  
16 determinants of health and advancing of equity,  
17 it's not rocket science. It's basically  
18 interventions that enable close relationships  
19 with patients, interventions in the systems that  
20 holistically address that person's medical and  
21 social needs and systems that allow close follow-  
22 up and monitoring of patients.

23 It's what many of the people have been  
24 talking about for the past hour, especially being  
25 able to spend time with the patient to understand

1       them and then address their medical and social  
2       needs.     So it means team-based care, care  
3       coordination systems, seamless systems of care  
4       that integrate clinic setting, home setting,  
5       virtual care, inpatient care. It's care across  
6       the continuum so Jennifer has eloquently a couple  
7       of times talked about the partnership of health  
8       care system and the social service sector in  
9       addressing geographic-based social deprivation  
10      factors are all critical. It's primary care with  
11      aspects of specialty care.

12             Jennifer mentioned one of the two  
13      important NAM<sup>36</sup> reports that came up this year  
14      that are remarkably similar. It's a report on  
15      high-quality primary care and one on the future  
16      of nursing. Both have a very heavy social  
17      determinants of health, health equity emphasis  
18      talking about the types of systems performed,  
19      payment exchanges that need to occur to support  
20      these efforts.

21             I'd recommend that the panel looks at  
22      those particular recommendations and supporting  
23      community health workers, peer navigators  
24      regarding data. Data are critical for both

1 identifying a problem, designing interventions,  
2 eventually linking them to reimbursement and  
3 payment to support and incentivize these efforts.  
4 It may be doing things like stratifying clinical  
5 performance measures by social risk factors, such  
6 as race, ethnicity, socioeconomic status. It  
7 means that looking at, over time, is there  
8 improvement in performance? Is there retainment  
9 of appropriate levels of absolute performance?  
10 How do people against their peers, comparing  
11 apples to apples, for example.

12 Then I think it was either Kathleen or  
13 Jennifer, who also mentioned the importance of  
14 measures which may be new to health care, but are  
15 absolutely critical for population health. So  
16 metrics like high school graduation rates,  
17 housing rates, employment rates, measures of  
18 community and social cohesion, all critical, you  
19 know, for then improving community health  
20 outcomes.

21 Payment I'll talk about. I think we  
22 have a question coming up specifically payment,  
23 and I'll save my answers for that for later.

24 CHAIR BAILET: Thank you. Let's go

1 ahead and move on to our next question, and this  
2 is what are the most effective methods for  
3 collecting demographic data for equity? Again,  
4 Marshall just talked about many variables that  
5 could help assess equity from race and ethnicity,  
6 disability, primary language, sexual orientation,  
7 and gender identity.

8 So the question here is who would be  
9 best entity to collect this data and how? We'll  
10 start with Kathleen, then move to Karen and  
11 LaQuana. Kathleen?

12 MS. NOONAN: Yeah, I don't think  
13 there's one best entity just as my answer, you  
14 know. I think that we should all start collecting  
15 this data and then have a sort of embarrassment  
16 of riches with data and then figure out sort of,  
17 you know, how to make it as clean as we can make  
18 it. But I don't think there's one particular  
19 entity. I do know that at the Camden Coalition,  
20 we try very hard.

21 I know that community health workers  
22 are sort of the thing that we're all talking  
23 about, but the truth is, is that med techs and  
24 receptionists, they're all part of the care team.  
25 So getting them to actually be able to say, I saw

1 you didn't fill this out, why? Some people might  
2 say well, because I believe in a race blind  
3 world, right, which is what some people might  
4 say, and somebody that's able to say to them like  
5 well, here's why it's really helpful to fill that  
6 out, could be really useful. So thinking about  
7 training everybody to be sort of part of that  
8 discussion if you will, is really important.

9 CHAIR BAILET: Thank you. Karen?

10 MS. DALE: Sure, so I agree that we  
11 should all be helping to gather the information.  
12 My cautionary note is something our members say.  
13 They say to me, you all ask a lot of questions  
14 and then I go to the next person and they ask me  
15 the same questions, can't you all just talk to  
16 each other, right? So there's something in the  
17 human centeredness of our design that needs to  
18 account for that so we're not creating  
19 unnecessary abrasion.

20 The other component, which I don't  
21 believe, I know I was late getting on, I didn't  
22 hear us talk about is around trust. If, in fact,  
23 I believe that we are in relationship. If, in  
24 fact, I believe that in this relationship you  
25 truly care for me, you don't even have to ask me

1 the question, I'm going to reach out to you and  
2 say, can you help me with fill in the blank?

3           Somehow in our rush to do all the  
4 things and get all the information and all those  
5 things, we must determine the best way to  
6 establish an effective and trusting relationship  
7 early on because it pays so much dividends. I  
8 have members who we helped with something so many  
9 months ago or even years ago, when things go  
10 wrong they still have my number in their phone,  
11 right. So it's a matter of creating, because  
12 they know they're like--I usually don't tell them  
13 right off the bat I'm the CEO, right, because  
14 that would create this hierarchy in the  
15 relationship. So we talk and we talk and then  
16 they say well, what you do, and I tell them,  
17 they're like I've never talked to the CEO before.

18       In doing so, we've created a dynamic where we're  
19 equals, right? So I would just encourage us to  
20 think about how to better establish relationships  
21 and lean in on that.

22           The other piece is to start where the  
23 other person is. So very often we start with,  
24 for example, some of my team, we have to work on  
25 this together all the time, we have pay for

1 performance measures, right. So, we're very  
2 acutely aware of those things that tend to impact  
3 that and then, of course, we all have our HEDIS<sup>37</sup>  
4 measures, so we tend to want to lean in on those.  
5 So, again, go back to something a lot more  
6 human-centered, which is to say I'm just going to  
7 ask a very open-ended question of this person,  
8 this other human being, and let's see what comes  
9 forward, because it's a much better way to build  
10 a relationship.

11 CHAIR BAILET: Great. Thank you.  
12 LaQuana, you're last up here.

13 MS. PALMER: I'll ditto what everyone  
14 has said so far. The thing that I would add  
15 along with that is when you're looking at your --  
16 who I consider the frontline staff, those who  
17 were involved in that process of collecting the  
18 information, it's important to ensure that we  
19 have certain supportive trees to help them as  
20 well.

21 If you're looking at trauma-informed  
22 care, that approach to being able to ask those  
23 types of questions noted that when you're asking  
24 things related to race and ethnicity, if you have

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1 someone that is coming in and they identify as  
2 Latinx, there may be some real fear in sharing  
3 that information about exactly what their race or  
4 ethnicity is because they may feel there's no  
5 accommodation there.

6 They may block them from being able to  
7 receive certain types of services if they provide  
8 that information. To be able to have our staff  
9 go through things such as, in addition to the  
10 trauma care approach, comprehensive risk  
11 counseling services, which is a type of training  
12 that any of us can go through when they are on  
13 that front line to be able to ask these  
14 questions.

15 There's a number of different  
16 trainings that we can send our staff through so  
17 they can be prepared so that when those questions  
18 come, we are building that trust and we are able  
19 to build that connectiveness so that when they  
20 come in and the first time they ask the question,  
21 it's not the first time they've seen this person,  
22 so that's not the first time that they've been  
23 able to have that relationship with them.  
24 There's a certain level of trust and things that  
25 we have to build up with that frontline staff to

1 be able to help with building that relationship  
2 so when we do get to the back with their  
3 provider, whether it is our nurse practitioner or  
4 physicians or whoever it is, they are seeing our  
5 med tech, whoever it is, they are already  
6 building a level of comfort with them so they can  
7 get to the point where they can share that type  
8 of information.

9 Then we can be able to collect and be  
10 able to help them with different things. But  
11 we've also seen, and I'll speak specific to North  
12 Carolina, where folks are afraid to ask the  
13 question.

14 They go ahead and they fill out what  
15 they think that person is so we have very skewed  
16 data on a number of our different Native American  
17 individuals that live here in North Carolina  
18 because they never asked the question, just check  
19 the box that says white and Caucasian.

20 It's important to ensure that we are  
21 building that training and building that trust  
22 with our patients that are coming in to ensure  
23 that we are collecting that information  
24 correctly.

25 CHAIR BAILET: All right. Thank you.

1           This is the second to the last  
2 question. I'm hoping to allow enough time for  
3 concluding remarks around 10 minutes to the top  
4 of the hour because we're done at the top of the  
5 hour.

6           The next question is what are the best  
7 or most promising approaches for using payment  
8 mechanisms to incentivize efforts aimed at  
9 addressing social determinants of health and  
10 health-related social needs and advancing health  
11 equity? What services related to addressing  
12 health-related social needs in SDOH in advancing  
13 health equity could receive reimbursement under  
14 value-based payment models?

15           Two more parts. Can you tell us about  
16 existing performance or quality measures that  
17 could be used to meaningfully reflect  
18 improvements in addressing SDOH and health-  
19 related social inequity? Is there a need to  
20 develop a new measure to evaluate SDOH?

21           I'm going to go ahead and ask Karen,  
22 and then Marshall, and then Jen, please.

23           MS. DALE: There's a lot in there.

24           CHAIR BAILET: And we have a short  
25 amount of time so I'll ask you to laser in on the

1 most important elements here.

2 MS. DALE: All right. I'm going to  
3 jump in on the health-related social needs.  
4 Housing instability is high on the list of things  
5 that we know are predictors because it's the  
6 basis for our health and well-being.

7 Food insecurity. When you think about  
8 chronic diseases such as hypertension,  
9 cardiovascular disease, diabetes, healthier  
10 pregnancies, right? So those are my top ones in  
11 terms of social needs.

12 I also on the social determinants of  
13 health component, I put health literacy high up  
14 there because so many times when we label someone  
15 non-compliant, it is because there was somewhere  
16 in there a break in their understanding, so  
17 taking the time to ensure that people fully  
18 understand what it is that they need to know to  
19 support their health and resilience is important.

20 Then employment is also high on our  
21 list which we can do so much to become more in  
22 relationship in community by offering and  
23 supporting employment opportunities which really  
24 help as well in terms of mastery and greater  
25 independence.

1           Finally, I would just mention on  
2           social cohesion, there is more and more work  
3           happening with organizations such as Wider  
4           Circle, right? --- to figure out ways to make  
5           that social cohesion happen in a much more  
6           inviting, seamless. You know, it's not all  
7           health care ickiness that sometimes makes people  
8           want to step back. Those are the things I  
9           believe are important to focus on.

10           In terms of measures, since the health  
11           plans have to measure and gather information for  
12           HEDIS and whatever their pay-for-performance  
13           measures or focus areas for the state might be, I  
14           don't think we should try to immediately come up  
15           with something new, right? We can build on what  
16           is there and what we need to do differently,  
17           though, is the lens through which we analyze --  
18           which I believe has been said already, too -- we  
19           analyze the information.

20           Then finally in terms of how does this  
21           come together in a package; alternative payment  
22           methods really can work. They worked in a number  
23           of ways around value-based purchasing. It's a  
24           matter of helping to invest on the front end,  
25           especially for smaller practices, or even some

1 mid-size practices, that maybe we could be more  
2 -- "we" the managed care, or the state could be  
3 more matchmakers, right? -- to help create these  
4 cohorts of shared services.

5 So if we're talking about a four-block  
6 area, or a couple of zip codes where having a  
7 licensed dietician really be in that area, then  
8 can we figure out a way that the scheduling is  
9 shared, and then we are leveraging a resource for  
10 a great number of people.

11 CHAIR BAILET: Great. Thank you.

12 Marshall.

13 DR. CHIN: So I'm going to build upon  
14 Karen's excellent comments really focusing on the  
15 payment part. I want to focus upon three key  
16 levers to use. One is rewarding advancing health  
17 equity. This could be rewarding improvement in  
18 performance for less-advantaged populations,  
19 having the less-advantaged population achieving  
20 some threshold key target level of performance,  
21 and actually reducing a disparity in performance  
22 between more and less-advantaged populations.

23 In some ways that's the low-hanging  
24 fruit that a lot of people think, oh, payment  
25 reform, equity -- it's actually pay for

1 performance. Helpful but not nearly enough and  
2 so critical. I would advise the panel to really  
3 sort of push organizations to also include the  
4 second component which, you know, building upon  
5 Karen's comments about Alternative Payment  
6 Models, which is the up-front payment for  
7 infrastructure. Again, like Kathleen  
8 mentioned this and Jennifer and all, the  
9 importance of flexible money, up-front money to  
10 basically fund the guts and infrastructure of  
11 interventions that are required to address SDOH  
12 and advancing health equity. Things like  
13 personnel and team-based care, need health  
14 workers. We talk a lot about information  
15 technology, social needs screening, referral. It  
16 can be organizations, bi-directional information  
17 sharing.

18 Then some of the most exciting work  
19 which, again, Kathleen, LaQuana, and Jennifer,  
20 among others, talked about were these community  
21 partnerships between the health care sector and  
22 social service agencies. These are things that  
23 requires up-front money for action.

24 I love the comments about geography  
25 based. I think it was Jennifer that talked about

1 that. It's critical to align efforts across  
2 payers. Ours was only one small payer. If you  
3 get the federal payers involved, of course, it  
4 can be incredibly powerful; Medicare, Medicaid,  
5 other privates. Think about how do you align  
6 other levers along these multi-stakeholders?

7 For example, including addressing  
8 social determinates of health in the medical loss  
9 ratio calculations and the contracting between  
10 payers in health plans is one example. Or the  
11 tax needs benefit that comes from the community  
12 needs benefit, how do you sort of tailor that to  
13 then address social determinants in geographic  
14 areas?

15 I will also mention too that, again,  
16 one of the frontier areas, how do you coordinate  
17 with social service sectors and then innovative  
18 ways to blend and braid funding streams. A  
19 couple examples are Rhode Island's health equity  
20 zones or some of the work Louisiana did after the  
21 hurricanes and some of their buildup that, you  
22 know, in some ways it would require these type of  
23 disruptive innovative changes regarding the  
24 finance schemes.

25 Then, third, and critical, and we

1 really haven't talked about it so far, is that  
2 for those providers, the safety net of the  
3 clinics, and hospitals and most providers that  
4 serve a lot of, particularly social and mental  
5 challenges, they can get killed if some of these  
6 plans that use value-based payments and  
7 Alternative Payment Models to address social  
8 determinants and the best equity, unless things  
9 were taken into account understanding their  
10 special circumstances.

11 They need more resources to level the  
12 playing field. Something like risk adjusting  
13 payment by medical and social risks, need to find  
14 a way so that we allow the safety net providers  
15 to succeed in these different systems that are  
16 designed to address social determinants of health  
17 and advance health equity.

18 CHAIR BAILET: Thank you.

19 Jen.

20 DR. DeVOE: Yeah, I was thinking about  
21 this at two levels. So building on what Marshall  
22 just said, at the patient-specific level, we are  
23 doing a lot with enhanced payments or adjustments  
24 for medical complexity. We can do the same thing  
25 for social vulnerability.

1           Again, we have that data at the  
2 geographic level. We can create social  
3 deprivation indices. The CDC has a vulnerability  
4 index that we can use so we are not putting the  
5 burden on our local providers to collect  
6 information and collect information that may or  
7 may not be accurate.

8           Flip the switch now. We are paying  
9 based on medical complexity, pay based on social  
10 vulnerability. Otherwise, the incentive is for  
11 hospitals and any health care providers to try to  
12 steer those patients away from their hospital to  
13 another hospital in order to have their  
14 performance look better.

15           The second level is at the community  
16 level. Again, communities matter. The place,  
17 the health of the community matters and the  
18 health of the individual. Are there systems that  
19 are making legitimate investments in their  
20 communities?           This could be, are they  
21 using their data to not locate their primary care  
22 in the affluent communities, trying to lure those  
23 rich patients into their health care system or  
24 hospital?           Are they using their data  
25 understanding where their sickest and most

1 socially vulnerable patients are coming from and  
2 locating their primary care in those places?  
3 Again, the incentives are not aligned with doing  
4 that right now. The incentive is to go to the  
5 rich neighborhoods. Let's change the incentives  
6 there. Let's identify systems that are doing the  
7 right thing.

8           Additionally, large health care  
9 systems, payers are anchor institutions. What  
10 are they doing to lift up their lowest-paid  
11 workers? Are those workers able to enhance their  
12 education? Are they able to become involved in  
13 training programs? Do their kids have access to  
14 college? Are they able to make a living wage?

15           These are the things that health care  
16 systems could be rewarded for as well with some  
17 type of Medicare bonus payment or some type of  
18 enhancement. Are you doing things in your  
19 community that are lifting up the health of your  
20 community above and beyond taking care of sick  
21 patients and billing Medicare for those patients'  
22 care?

23           CHAIR BAILLET: All right. Thank you.

24           We have -- can the panelists stay on a  
25 couple minutes past 3:00, I hope? Okay. I do

1 want to give everyone an opportunity to provide  
2 any additional critical insights that they would  
3 like to share about social determinants and about  
4 inequity regarding APMs and PFPMs.

5 Anything around the relationship  
6 between them and their potential for optimizing  
7 outcomes for patients and anything around  
8 transforming value-based care? This is, you  
9 know, maybe a minute and a half or so for each of  
10 you. Let's begin with Charlotte.

11 DR. YEH: Thank you. Building on my  
12 comments earlier and from the rich conversation  
13 from the panelists, there are three things. One  
14 is on the payment issue. I want to follow up  
15 with Dr. Chin talking about payment and MLR,  
16 medical loss ratio, and social and personal  
17 vulnerabilities that were also mentioned. We  
18 should risk adjust for these.

19 More importantly, if you are spending  
20 effort on dealing with social and personal  
21 vulnerabilities, that counts as a medical  
22 expense. In the Medigap population, that counts  
23 as an administrative expense. It is not an even  
24 playing field between Medicare Advantage and  
25 Medigap and fee-for-service.

1           The second is, I would really caution  
2 people to not just measure all the things you are  
3 doing, but making sure as you are putting money  
4 into the health care system and the community  
5 that you are not shifting the burden onto the  
6 caregiver and onto the patient themselves. What  
7 is the time, money, and resource that they are  
8 now spending because we are failing to spend on  
9 it in the health care community?

10           Then the third is, and this is briefly  
11 transforming kind of the value base. Not only  
12 should we do going after risk reduction deficit  
13 model, but what are we doing to building the  
14 strengths, the personal strengths, the sense of  
15 resiliency, purpose, optimism, and changing how  
16 we can view how we age because that ageism costs  
17 us 33 percent more per member per month in health  
18 care cost. It could be as much as \$63 billion in  
19 health care. I would love to see us remember the  
20 person in the midst of all of this as we address  
21 the health care and the community.

22           CHAIR BAILET: Thank you.

23           LaQuana.

24           MS. PALMER: I just wanted to share  
25 that our 1115 demonstration for healthy

1 opportunities is going to be going on until  
2 October 31st of 2024. I'm hoping that I'll be  
3 able to come back to this group to be able to  
4 discuss what are some of the things that we'll  
5 see in that demonstration because I do think it  
6 will be able to feed into a lot of the  
7 conversation that we're having today.

8 I'm really looking forward to sharing  
9 that as I begin to see the demonstration rollout.  
10 We are currently in a capacity building phase for  
11 building our network leads. We are building  
12 relationships with those payers. We are building  
13 relationships even with our human service  
14 organizations.

15 As we are doing that, we are  
16 documenting everything in every phase so that as  
17 we have that information available, we want to be  
18 a resource to the rest of you all to be able to  
19 share that information and the demonstration that  
20 we're doing here.

21 CHAIR BAILET: Thank you.

22 Kathleen.

23 MS. NOONAN: Sure. I want to share  
24 notes from a meeting I did with my community  
25 advisory committee after we received our null

1 findings on our RCT<sup>38</sup>. I met with -- I think most  
2 of you know what I'm talking about there.

3 So the 40 people, we explained to them  
4 that on readmission we showed no effect with our  
5 care model. Quote unquote, I have it right in my  
6 phone here what they said. This was January 23,  
7 2020. When I'm feeling down, I just go back to  
8 it because it's what we need to do.

9 They said, "We were obviously asking  
10 the wrong question, readmissions. We need to ask  
11 better questions. How many people got housing  
12 and kept up with the program? I think you have  
13 to measure how people are involved with their  
14 community, their family. What are we helping  
15 them with? To go to regularly-scheduled doctor's  
16 visits? I had to learn those things and that is  
17 how I knew I was getting better."

18 So, anyway, I want to end on their  
19 voices, but we have to ask them what they need  
20 and then measure before doing that.

21 CHAIR BAILET: All right. Thank you.

22 Jen.

23 DR. DeVOE: I'm just reflecting on a  
24 couple weeks in the height of our COVID surge,

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38 Randomized controlled trial

1 and our hospital packed to the gills, I spent  
2 seven days attending on our in-patient service.  
3 We had between 10 and 15 incredibly medically  
4 complex patients.

5 Most of them couldn't get into the ICU  
6 because our ICU was full of COVID patients, so  
7 they were on the floor with our family medicine  
8 in-patient team, many of the patients from our  
9 FQHCs and our family medicine clinics that we  
10 serve on the in-patient side.

11 It struck me -- I mean, I know this on  
12 the research and policy level but it struck me on  
13 the personal level. Every single one of those  
14 patients was below the age of 65 and would likely  
15 not make it to the age of 65 so they would never  
16 have access to Medicare.

17 It seems like an insurmountable  
18 challenge, but a small improvement for people,  
19 and a very important way to address their social  
20 needs, is health insurance. We've done a great  
21 job in expanding Medicaid. We have a lot of  
22 programs out there for socially vulnerable  
23 patients that are out there.

24 Certainly if we can't accomplish  
25 Medicare for All, maybe we need to think about

1 who gets Medicare and who doesn't. This may not  
2 be a very popular notion, but if you give people  
3 Medicare 25 years before their community's life  
4 expectancy, that means that a community with a  
5 life expectancy of 95 or 100 might not actually  
6 qualify for Medicare until they are 70 or 75  
7 years old.

8           Whereas another community whose life  
9 expectancy is 65, very close by as we've seen  
10 those maps that have been put out, might qualify  
11 for Medicare at 40. I know it's a very  
12 controversial notion there. Of course, all of us  
13 would like to see everyone with health insurance  
14 every day of their life, but it really struck me  
15 that these people are so socially vulnerable and  
16 so disadvantaged in so many ways.

17           These are primarily people in their  
18 30s and 40s that were on an in-patient unit,  
19 whether it be COVID or other medical problems  
20 that were likely to end their lives incredibly  
21 early all due to in every single case of these 10  
22 to 15 patients I cared for a couple weeks ago,  
23 social deprivation and social disadvantage.

24           Thinking about that and what we're  
25 going to do in our Medicare program, some of them

1 might qualify based on disability, but we know  
2 there's inequities in who gets access to Medicare  
3 before the age of 65. Most of them will not get  
4 any of these great transformative benefits that  
5 we are going to make for a Medicare program  
6 because they don't live to the age of 65.  
7 Something to really consider.

8 CHAIR BAILET: Thank you, Jen.

9 Karen.

10 MS. DALE: Sure. The first thing is  
11 around the fact that we need to advocate  
12 strenuously for the level of coverage that gives  
13 people that equal opportunity, or more than equal  
14 for those places where we see disparities in  
15 gaps, the opportunity to be healthy.

16 We chase the dollar after we've  
17 sometimes had a benefit design that doesn't  
18 support health and resilience. Right? So why  
19 not invest on the front end? I would say  
20 advocating for the types of benefits and the  
21 appropriate payment mechanisms to support them in  
22 terms of things like what's been said, including  
23 social determinants of health or how to pay for  
24 social risk factors and its mitigation in the  
25 payment structure.

1           The second thing is, I don't believe  
2 we've talked a lot about behavioral health, you  
3 know, carved in, carved out. Whatever we see  
4 oftentimes where someone hits a block, it is  
5 either a diagnosed behavioral health condition,  
6 or one that is not yet diagnosed.

7           Somehow we can get overly focused on  
8 all the medical things and forget that this human  
9 being is having a human experience in the  
10 ecosystem in which they exist. If we don't  
11 understand what is happening in terms of that  
12 experience. Are they becoming more depressed?  
13 Are they becoming more anxious? Right? And  
14 maybe not yet diagnosed. This is beyond social  
15 isolation.

16           If you think about what we've learned  
17 from the opioid epidemic, if you think about what  
18 we've learned where otherwise healthy, no risk  
19 factors, no major losses or things like that,  
20 what has happened with people during the  
21 pandemic, then we should take those lessons  
22 forward and invest more in the behavioral health  
23 components.

24           Finally, it's a focus on the provider  
25 experience. We often are designing and adding to

1 and not putting enough things on the chopping  
2 board in terms of our current model and  
3 expectations of providers. They can only do so  
4 much and take so much. We must vigorously review  
5 and be in relationship and conversation to  
6 identify what we can stop doing as well.

7 CHAIR BAILET: Thank you.

8 Marshall.

9 DR. CHIN: So we are in year 17 of  
10 running one of Robert Wood Johnson Foundation's  
11 measured health equity programs. I will share  
12 with you four aspects which we feel are cutting  
13 edge of equity now.

14 The first is aligning for measured  
15 stakeholders, the payers, the health plans, the  
16 health care liberalizations, and patients in  
17 communities. When you don't get everyone to the  
18 table, you rapidly reached a roadblock in how far  
19 you can go. Those intervention proposals that  
20 have been slowly co-created and co-implemented of  
21 these four stakeholders working together, they  
22 are more likely to have a major impact.

23 A second is that we're going to have  
24 increased focus on patients and communities.  
25 We've done that in our program, but we can do

1 better. My guess is that most organizations can  
2 also do better in true involvement of patients  
3 and communities.

4 Third, we talked a little bit about  
5 this today, but it's one of our major pillars of  
6 addressing structural racism and social justice  
7 moving forward and be really up front about the  
8 importance of addressing both the technical as  
9 well as the cultural. So having these  
10 discussions around racism and how that then sort  
11 of flows into the implementation process by  
12 actual technical intervention is critical.

13 Fourth, when it comes down to it, it's  
14 critical to integrate at least three different  
15 elements. One is payment reform. A second is  
16 that we just leave organizations in a lurch and,  
17 here, figure it out on your own. This coaching  
18 and technical assistance is provided to help  
19 organizations think about how they use payment  
20 and care transformation to advance health equity.

21 We are big, for example, on the whole  
22 learning collaborative idea whether it be shared  
23 learning and sharing best practices among peer  
24 organizations. But the third element is, again,  
25 this discussion around culture, racism, justice,

1 and ethics.

2 It's just like the overlay to  
3 everything. Unless that is actively discussed,  
4 this is not going to be the buy-in, the  
5 prioritization. What is really required is  
6 heart in conjunction with the technical and  
7 structural to advance health equity.

8 CHAIR BAILLET: Thank you.

9 So I'm going to ask if the panelists  
10 -- we have just a few more minutes since we don't  
11 have that many folks queued up for public  
12 comment. I just wanted to turn it over to my PTAC  
13 colleagues if there are any important questions  
14 you want to ask the panelists before we wrap.  
15 It's okay if you don't have any, but I thought we  
16 would take this opportunity for any of the  
17 Committee members to ask the panelists a question  
18 at this point. All right.

19 So on behalf of the Committee and our  
20 audience, I want to thank each of you for your  
21 insights today. We are extremely grateful that  
22 you've been generous in sharing your expertise  
23 and your time with us.

24 This is amazing information, and we  
25 will be sure to take your insights and

1 incorporate them into our final document that  
2 we'll share with the Secretary. Again, thank you  
3 all. It was a privilege to have you on the panel  
4 today. Take care. Thank you.

5 \* **Public Comment Period**

6 So as we transition, we have the next  
7 section is for our public commenters, and there's  
8 just a handful of folks who have signed up. The  
9 way this works is I will call on the individual,  
10 and they'll have three minutes. Working through  
11 the operator, they will have three minutes  
12 starting with their name, title, and  
13 organization. Then we'll go on to the next  
14 person.

15 To ensure that I have everyone who has  
16 signed up or wants to speak, I'll work with the  
17 operator at the end just to see if there is  
18 anyone else. Right now I've got two individuals  
19 starting with Jennifer Gasperini, who is the  
20 Director of Regulatory Affairs from the National  
21 Association of ACOs.

22 Jennifer.

23 MS. GASPERINI: Great. Can you hear  
24 me?

25 CHAIR BAILET: Sure.

1 MS. GASPERINI: Wonderful. Like you  
2 mentioned, I'm Director of Regulatory and Quality  
3 Affairs with the National Association of ACOs, or  
4 NAACOS. I'm glad to be here today to give some  
5 public remarks.

6 We really feel that ACOs are uniquely  
7 positioned to do this type of work. We are  
8 actually just about to release two white papers  
9 on this topic in the coming weeks so stayed tuned  
10 for more information, but I wanted to highlight a  
11 few of the things that we'll be addressing in  
12 those papers here today.

13 I think in order for ACOs to do more  
14 work in this area, we really need to provide  
15 funding to support expanding social services to  
16 address health equity; adjust certain benchmarks  
17 like financial benchmarks appropriately to not  
18 punish ACOs who are treating vulnerable  
19 populations; provide grant money to support this  
20 work; flexibility and payment rules to allow ACOs  
21 to deliver supplemental benefits to patients to  
22 help address health equity; and improve ACOs'  
23 access to data needed for care coordination to  
24 improve equity.

25 Finally, as was discussed today, we do

1 believe you need to reward improvements in this  
2 area which will require more uniform data  
3 collection, among other things, so we can  
4 accurately evaluate this work that is being done.

5 But, again, really just feel that  
6 looking across the population, as ACOs do, they  
7 are really uniquely positioned to do this work,  
8 and we want to really see models that use ACOs to  
9 support this type of ongoing work. So thank you  
10 for the opportunity to comment, and we will also  
11 be responding to the request for information.

12 CHAIR BAILET: Great. Thank you for  
13 doing that, and thank you for your comments  
14 today.

15 We have one other person from overseas  
16 who is trying to get on but, with the time  
17 differences, I'm not sure that person has been  
18 able to join us. It doesn't look like that's the  
19 case. I'll just ask my staff if there's anyone  
20 else who signed up for public comment. Hearing  
21 none, that was a very brief public comment  
22 section.

23 **\* Committee Discussion**

24 So we now roll into the last section  
25 of our meeting. We are a little ahead of

1 schedule, but it gives us an opportunity to  
2 refine our perspectives based on what we heard  
3 today. This is where the Committee members and I  
4 are going to discuss our perspectives based on  
5 the conversations today of the one public  
6 comment, our guests, and information that Jay and  
7 the PCDT presented this morning.

8 As with previous themes, we are going  
9 to take what we've learned and write a PTAC  
10 report to the Secretary about how efforts to  
11 address social determinants of health and equity  
12 can be optimized in APMs' value-based care and,  
13 more specifically, physician-focused payment  
14 models.

15 There's a lot of information to sift  
16 through, so I'm going to ask the team, our staff,  
17 to share a framework, put that up, that will help  
18 structure our conversation. Committee members  
19 received this document. It's in the binders  
20 tucked into a pouch in the binders. Please use  
21 the hand raise feature in Webex, and then Amy  
22 will keep me on track to make sure I get comments  
23 in the order.

24 Let's just talk about -- again, we  
25 don't have to cover all of the waterfront, but

1 let's talk about promising approaches for  
2 optimizing efforts to address social determinants  
3 of health and health-related social needs in  
4 value-based care to improve quality and reduce,  
5 or control, cost.

6           There's two subsections here.  
7 Important activities that should be included.  
8 The second section is the extent to which  
9 promising approaches are likely to vary based on  
10 population, specialty practice size, geographic  
11 area, discipline, et cetera. So that's the first  
12 section. I'll open it up to the Committee  
13 members. Anyone want to weigh in on important  
14 activities that we should include?

15           MR. STEINWALD: This is Bruce.  
16 Something struck me. A number of the panelists  
17 mentioned patient-level adjustments for  
18 geographically determined social vulnerability  
19 and something I hadn't heard before.

20           And I would only point out at this  
21 point that there's an infrastructure for doing  
22 that in Medicare. They have the geographic  
23 practice cost indexes. But they're only designed  
24 to adjust payments for differences in the cost of  
25 doing business. And I wonder if there's -- since

1 the infrastructure is already there, I wonder if  
2 there's a way of expanding those adjustments to  
3 get at the vulnerability factors that aren't  
4 typically built in to payment adjustments.

5 \* **Public Comment Period**

6 CHAIR BAILET: That's a great point.  
7 So I'm going to just throw this back to the  
8 Committee. The professor from Europe did get on  
9 the line, and I know we're a little out of  
10 sequence.

11 But we have time. I'd love to hear  
12 his perspective since he's calling from the other  
13 side of the world. If you guys will indulge me,  
14 is it okay to have him share his comments?

15 DR. DE MAESENEER: Yes.

16 CHAIR BAILET: All right. So it's Dr.  
17 Jan De Maeseneer. He's a professor at Ghent  
18 University -- might've pronounced that wrong --  
19 in Belgium. Please go ahead, Professor.

20 DR. DE MAESENEER: Thank you for  
21 having this opportunity. I have been working for  
22 40 years as a family doctor and was also a  
23 professor in family medicine and actually leading

1 WHO<sup>39</sup> Collaborating Centre on Family Medicine and  
2 Primary Health Care at University of Ghent in  
3 Belgium. What we did to address social  
4 determinants of health is we started 40 years ago  
5 a system of payment because that's the topic of  
6 this meeting where we have created and integrated  
7 niche-based capitation system for  
8 interprofessional teams of family doctors,  
9 nurses, physiotherapists. And now it will be  
10 completed with psychologists and so on.

11 So the idea is that those groups, they  
12 work in a community. They have five to six  
13 thousand people that they take care of. Most are  
14 underserved communities. For these practices, we  
15 have 200 intervention work actively.

16 And they have the patients on their  
17 list, and they provide integrated care. What is  
18 very important is that the team has also a social  
19 worker that's paid by the regional government and  
20 that helps to look at social determinants  
21 directly. And what we have seen is in the  
22 assessment of this kind of practice is -- and  
23 I've worked myself and inspected for over 40  
24 years -- is that, first of all, we have a very

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39 World Health Organization

1 low threshold, the practice I worked in, and  
2 dealt with people from 93 different countries in  
3 this practice population.

4 So it was really accessible. At  
5 certain moments, we did a comparative study and  
6 we saw that it was -- that we were unable to  
7 create a control group that was as deprived as  
8 the group that we take care -- that we took care  
9 of in the Community Health Centre with this  
10 capitation system. Another important element was  
11 that we did not choose for disease-oriented  
12 bundled payment programs because those people,  
13 they have -- most of them have multi-morbidity.

14 So we needed really an integrated  
15 approach looking at all the different components  
16 that contributed to the situation. So housing  
17 was important. And what we also did, we  
18 implemented community-oriented primary care.

19 So we used the records in our practice  
20 to make a community diagnosis apart from the  
21 patient diagnosis where we looked at the upstream  
22 cost of ill health. So actions were done in  
23 order to, for instance, create green spaces when  
24 we saw the bad physical conditions of our  
25 youngsters, improve housing conditions when we

1 saw that there were problems in that field. And  
2 recently, of course, we organized care and early  
3 diagnosis for the people in this multicultural  
4 community when it comes to COVID-19.

5 So what we learned and what the  
6 assessment showed that, on one hand, we were very  
7 accessible. A lot of poor people that we know  
8 the level of poverty that were cared for. We  
9 also took care of undocumented people. Actually,  
10 we have more than 250 in our practice. And also  
11 when it comes to quality indicators also in  
12 prevention -- and that's remarkable for such a  
13 kind of population -- we saw that we really could  
14 reach also with preventive actions people from  
15 very vulnerable socioeconomic groups.

16 And so that was, for us, a very  
17 important thing. And also, of course, we used  
18 that for training in order to motivate other  
19 providers, nurses, social workers, family doctors  
20 to start working in these kind of communities.  
21 Actually, in Ghent where we have 250,000 people,  
22 we have 11 community health centers with more  
23 than 100 physicians taking care of those people.

24 And the target population is not only  
25 people living in poverty. It's people that live

1 in a certain geographical area. So we don't want  
2 to have service only for the poor because we  
3 think that if you have service only for the poor,  
4 that risks to become a poor service.

5 And so we try to look at the whole  
6 population. And the other thing is we do a lot  
7 of advocacy in order to improve the living  
8 conditions of our population. And we do that  
9 because all in Ghent, we have a primary care zone  
10 that brings all the primary care providers  
11 together. And we have a strong kind of advocacy  
12 mechanism to really try to put the needs of our  
13 population on the agenda of the local  
14 authorities.

15 And actually, it's 40 years that this  
16 mechanism of payment exists. What we are now  
17 going to do is we are going to refine and improve  
18 the variables that are used for defining the  
19 needs of the populations we serve so that we can  
20 better adjust for the risks and the needs of our  
21 people and organize a payment accordingly. And  
22 probably we will be inspired by the ACG, Adjusted  
23 Care Group's model that's been developed by Johns  
24 Hopkins where you use the International  
25 Classification for Primary Care codes of your

1 patients in order to characterize their needs and  
2 also then adjust the payment accordingly to that.

3 So that's more or less what we did.  
4 And the advantage of this model was that now last  
5 for 40 years is that it was comprehensive. It  
6 took the whole population in an inclusive way and  
7 tried to improve the care for that population.

8 Of course, the threshold was very low.  
9 There was zero financial threshold. Of course,  
10 in Belgium, we have collective public insurance  
11 for a health system. So people have access  
12 through this system to the fact that there's a  
13 public insurance system.

14 So that was, more or less, what came  
15 into my mind when I saw the difference. Very  
16 interesting. Thanks for that. I appreciate it  
17 very much, kind of projects that actually are  
18 developing in PTAC which I think we have to  
19 exchange experiences to learn from each other --

20 CHAIR BAILET: Right.

21 (Simultaneous speaking.)

22 DR. DE MAESENEER: -- the needs of  
23 those people.

24 CHAIR BAILET: Right. Well, thank you  
25 for your comments. Thank you for reaching out

1 from the other side of the world from Belgium.  
2 And again, thank you for participating today.  
3 Appreciate it.

4 \* **Committee Discussion**

5 I'd like to go back to the framework  
6 now. Bruce had just talked about sort of an SDOH  
7 GPCI<sup>40</sup> adjustment kind of approach which I thought  
8 was a novel comment, Bruce. It's something that  
9 hopefully captures the eye of folks who have an  
10 opportunity to actually put something like that  
11 in motion. Any other comments from the Committee  
12 members on that first part about promising  
13 approaches for reducing or controlling costs or a  
14 driving quality?

15 DR. LIAO: This is Josh. Actually, I  
16 was struck by similar comments as Bruce was,  
17 perhaps a bit of a different angle which is that  
18 I think a few individuals mentioned the value of  
19 area-level measures. We heard that in the  
20 morning as well as in the afternoon or later on,  
21 afternoon for me.

22 But then at the same time, we asked a  
23 number of questions related to individual  
24 capture. And what I grapple with here and someone

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40 Geographic Practice Cost Indexes

1       hinted at it is on the area level, not every  
2       individual will have those needs. On the other  
3       hand, the individual is incredibly hard to  
4       capture data on for many reasons we all know  
5       well. Actually, some studies show that the  
6       agreement between those two can be as low as 30  
7       or 40 percent.

8               And so one of the things I think is  
9       really important is gathering more data. To me,  
10      I think area-level individual play a role. I  
11      think as we think about using area-level to  
12      adjust, though, that's a critical piece of that  
13      activity. An important activity is to think about  
14      how we braid together in the process of getting  
15      to where we want to be.

16              And in that final state, area-level  
17      and individual-level measures, they probably  
18      won't always agree. And it's not quite clear to  
19      me yet how they should be used in what kind of  
20      sequence to achieve the goals. But I do think  
21      that that type of adjustment can help improve  
22      quality in this -- under this first question.

23              CHAIR BAILLET:    Thanks, Josh.    Any  
24      other comments before I roll into the next  
25      section which is really built on the same

1 framework? But this is to address equity and  
2 value-based care to reduce or eliminate  
3 disparities. Same framework, what should be  
4 included, to what extent should approaches vary  
5 based on population, specialty, practice size, et  
6 cetera? Any comments there?

7 DR. FELDSTEIN: Well, Jeff, I think  
8 what I heard from a lot of our panelists,  
9 especially in the afternoon, is whatever we  
10 capture, we really need to keep the focus on the  
11 patient, on the consumer, on the individual as it  
12 relates to their community. Not just capturing  
13 data for the sake of capturing data for the  
14 provider community, but really put the needs of  
15 the patient first to really have patient-centered  
16 care, so that we don't end up making the same  
17 mistakes we've made for 30 years in terms of  
18 making it easy for provider, easy to  
19 administrate, but really not getting to the root  
20 cause problem that we're trying to address. And  
21 it seems in this instance, it really is to be  
22 focused on the patient-centered need.

23 CHAIR BAILET: Thanks, Jay. Anyone  
24 else have a comment on this section?

25 DR. LIAO: Yeah, Josh again. I would

1 just build on Jay's comment. I don't think  
2 they're at odds. I would just complement that by  
3 saying I take -- I value the second bullet there  
4 about kind of how these approaches might vary.  
5 What I heard from multiple people is this idea of  
6 practices or organizations that could be harmed,  
7 right, under payment incentives, mentioning kind  
8 of urban versus rural size of the practice.

9 And so I think it's incredibly  
10 important to center on the individual and their  
11 communities. I think if we believe that some of  
12 that is mediated by the type of organizations,  
13 then that second bullet becomes very important.  
14 And that's one of the things that came out to me  
15 implicitly for many of the comments.

16 We have to be mindful of that.  
17 Looping that back to my first comment about area-  
18 level measures, right, of deprivation, imagine  
19 two very different organizations. One is large,  
20 regional, draws a big catchment area. People  
21 travel across areas to get care for certain  
22 conditions versus maybe more rural providers,  
23 right? And so I really want to co-highlight that  
24 point as we think about Issue No. 2 here.

25 CHAIR BAILET: Thanks, Josh. Kavita?

1 DR. PATEL: Something Josh said  
2 sparked. It makes me think that if we're going  
3 to try to end disparities and have appropriately  
4 bold goals that so much of our information gets  
5 kind of locked within our own system. And even  
6 some of the programs the gentleman this morning,  
7 Dr. Reider -- Jacob Reider -- I'm going to  
8 mispronounce his last name.

9 I thought it was fascinating because  
10 when he talked about almost everybody does this  
11 kind of work where food pantry, in his case in  
12 the afternoon, thinking about, like, other  
13 community-based organizations. We have always  
14 had a model of data kind of where we just take it  
15 and pull it in. And if you kind of flip it and  
16 think about what most consumer -- what most  
17 people probably spend a majority of their time  
18 with, it's around food and work.

19 And is there a way to actually draw  
20 kind of some level of those patient-oriented  
21 outcomes by capturing some of that data in these  
22 other settings? So it makes -- it can make  
23 things complicated and kind of messy. But it  
24 offers, I think, such an opportunity because who  
25 better knows. I find that in working with those

1 organizations, they know the community much  
2 better than I do and their patients much better  
3 than I do.

4 I'm never going to have the kind of  
5 time and interface or that unique interface where  
6 it feels less hierarchical, which is also a  
7 problem in medicine. But anyway, just it brings  
8 up for both PTAC as well as an opportunity if  
9 somebody is thinking about submitting a proposal.

10 It just gives a -- it's a really provocative  
11 idea and one that the Accountable Health  
12 Communities, I think, started but you could build  
13 off of in CMMI.

14 CHAIR BAILET: Thanks, Kavita. I'm  
15 going to go ahead and roll into the challenges  
16 because I think there was a lot of comments made  
17 from our panelists earlier, subject matter  
18 experts around challenges. So we'll start with  
19 the challenges related to the beneficiary and the  
20 caregiver needs. Anyone want to comment?

21 (No audible response.)

22 CHAIR BAILET: While you guys are  
23 queuing up, the thing that struck me the most was  
24 actually ageism. And the sort of pigeonholing of  
25 older people, like, they can't use technology.

1 I've heard that so much, especially working in  
2 California, that the older population is not tech  
3 savvy. And there are statistics, greater than 70  
4 percent of older folks are very savvy in the  
5 technology space. And that just sort of  
6 highlights the need to change our sort of way of  
7 thinking in asking these folks and be more open  
8 minded.

9 The other point, being an ear, nose,  
10 and throat physician, she talked about hearing  
11 loss. And I certainly in my practice really  
12 appreciated the isolation that people with  
13 hearing loss essentially default to because it's  
14 exhausting to have to be asked to repeat your --  
15 to ask people to repeat themselves. And after a  
16 while, they just become closed off.

17 And it's just the fact that you can  
18 break through with having technology help these  
19 individuals better communicate, really was  
20 inspiring to me, particularly when I saw that 46  
21 percent of them were less likely to pursue the  
22 kind of care that we just normally take for  
23 granted. So the ageism concept is something that  
24 I think should get more focus. Maybe one other  
25 comment around the caregiver burden.

1           We're very quick to quantify the  
2 dollars that are spent on Medicare and Medicaid.  
3 But I think it's really sort of the unknown  
4 significant burden that's placed on caregivers,  
5 is the amount of dollars that the caregivers have  
6 to spend supporting nursing care that is not  
7 covered by insurance, skilled nursing facilities,  
8 assisted living facilities. There's a tremendous  
9 burden on the caregiver community.

10           People might have to leave their jobs  
11 to care for a loved one. And that's not  
12 calculated. And I'm wondering if there's some  
13 way to get some directional sense of dollars that  
14 are spent and start figuring out a way to assist  
15 caregivers when in providing care structures or  
16 care dollars even for those folks because of the  
17 burden --

18           DR. LIAO: Okay. I'm connected. Can  
19 you reset?

20           CHAIR BAILET: Yeah. What's that?  
21 Was that Josh? Maybe that was -- all right.

22           DR. FELDSTEIN: Yeah. Jeff, I mean,  
23 one of my -- one of the challenges that I think  
24 covers all of these is how we build a sustainable  
25 revenue stream to finance this from an

1 infrastructure standpoint and keep it going on an  
2 ongoing operational basis. So we have the \$3.6  
3 trillion spend of which, let's just for  
4 argument's sake, 80 percent is for health care  
5 services, traditional medical services. Are we  
6 going to reallocate resources from that pool to  
7 fund this?

8 Or are we going to take from  
9 additional revenue streams? Is it going to be  
10 self-financing through the savings of the  
11 traditional cost reduction inpatient  
12 hospitalization, decreases in ER visits? I mean,  
13 what's the sustainable revenue stream so we can  
14 achieve this goal?

15 CHAIR BAILET: Well, I welcome others  
16 to jump in. I think there was a picture of the  
17 little stick figure where 20 percent of the acute  
18 care makes up the holistic care for an  
19 individual. That's where most of the dollars,  
20 Jay, are going right now.

21 And we're clearly missing the boat  
22 because we're not getting the lift. We all know  
23 when we embed behavioral health in our primary  
24 care practices, the overall sense of well-being  
25 for our patients increases dramatically when they

1 have access to behavioral health on almost a  
2 real-time basis when those folks are actually in  
3 the same clinic setting. So I think we have to  
4 find a way to sort of inculcate social  
5 determinants into the medical sort of lexicon, if  
6 you will.

7 And it's not something different.  
8 Because as long as it's something different, the  
9 ability to access those dollars are going to be  
10 more challenging. That's my perspective.

11 All right. I think the next topic was  
12 challenges related to the provider needs,  
13 including information about community-based  
14 organizations. There was a lot of discussion  
15 about this. Anyone have any comments on this  
16 section?

17 DR. LIAO: This is Josh again. I  
18 wanted to move back to something that I think  
19 Kavita mentioned earlier. I think the idea of --  
20 actually, it was something I said and I think she  
21 said.

22 I think the idea of capturing  
23 individual-level data in a comprehensive,  
24 shareable way, I think is good. But it's  
25 incredibly hard in the context of how we deliver

1 health care in many settings to do that right  
2 now. So I think so long as this question is --  
3 for example, using area-level measures to change  
4 how providers are compensated in these models  
5 versus having providers use things like Z codes  
6 or other things or capturing data to screen  
7 things, I think it's incredibly hard.

8 That, to me, is a challenge. The  
9 thing that kind of was interesting to me, I think  
10 to Kavita's comment, was, are there ways to work  
11 with community organizations to not only actually  
12 fashion new measures that we should use but also  
13 a broader way of capturing data so it's not all  
14 just on provider organizations or not? I think  
15 that's a really problematic thing going forward.

16 CHAIR BAILET: Yeah, I agree. What  
17 struck me are the physicians. A lot of this is  
18 being placed on the backs of docs to try and  
19 ensure that, A, they're aware of what's available  
20 in their communities; B, they can connect to the  
21 patients and determine what they need; and C,  
22 they can actually refer these people to make sure  
23 that they get referrals. And then D, follow up  
24 and make sure they actually availed themselves.

25 And that's just unrealistic with the

1 practice of medicine today to expect all of that  
2 to be shouldered by the doc. And it's almost --  
3 physicians naturally feel they want to take it  
4 on. And it's not the best -- they're not the best  
5 individual or the best point in order to drive  
6 that.

7 And the more we provide the  
8 infrastructure for practices to ensure that all  
9 those activities happen without it falling on the  
10 backs of the clinicians I think would be a huge  
11 win. And I guess the other question that I've  
12 seen in different communities that have been  
13 faced with these challenges in different parts of  
14 the country, a lot of activities are very siloed.

15 And there's a lot of reproducibility and  
16 expenditure of resources, financial and  
17 otherwise, that are duplicative.

18 And where I've seen it work is where  
19 health systems make contributions and leverage  
20 their expertise. Not every health system or not  
21 every provider or clinic does the same thing.  
22 They coordinate and collectively contribute in  
23 their own ways where they add the most value on  
24 behalf of the social determinant folks who need  
25 those resources more readily.

1           So I think it's misguided to build  
2 these models where it's the physician or  
3 clinician responsibility. It clearly has to be  
4 part of the care team. But I would even go  
5 farther. I think more the responsibility has to  
6 fall within the communities themselves.

7           DR. MILLS: Yeah, I was struck with  
8 that same point, Jeff. And just one step  
9 further, I mean, it's fairly obvious and yet it  
10 bears repeating that it's such a huge enmeshed  
11 system of care and that every step of that  
12 system, we have to have a patient present. And  
13 you have to have screening done reliably, then  
14 you have to have the data and the results  
15 available at the right place at the right time  
16 with the right people.

17           And you have to respond. And you have  
18 to track the effectiveness of the response, then  
19 you have to find your gaps. All of that has to  
20 work.

21           Any single step not working and the  
22 whole chain of events that leads to improvements,  
23 the community health falls apart. So I think  
24 your point about physician practice, that being  
25 the focus and the brain that runs all that

1 probably is misguided, not well trained for that,  
2 not resourced for that, definitely has to be part  
3 of the system. What that best model looks like I  
4 think is still up in the air.

5 MR. STEINWALD: Yeah, the irony of the  
6 situation is that as you push things upstream,  
7 which a number of our panelists said needs to be  
8 done and what Jeff just said needed to be done,  
9 you're pushing the spending beyond what's  
10 typically thought of spending for health care  
11 services, right? So how do we tap into that \$3.6  
12 billion to provide upstream services that aren't  
13 strictly speaking health care services and yet  
14 have an enormous influence on our health care  
15 system, both the outcomes of patients and the  
16 costs of care? I'm a believer that we must be  
17 able to tap into the -- there's got to be a few  
18 hundred billion here and there to support an  
19 initiative like this.

20 CHAIR BAILET: Well, and Bruce, to  
21 your point, people aren't going to make those  
22 kinds of investments recklessly. And they're not  
23 going to make them without some ability to  
24 monitor the results. And I think that's another  
25 challenge that's listed here around the measures

1 that we would need to track progress.

2 First of all, what are they? And two,  
3 who would be collecting them and reporting on  
4 them? Anybody have a point of view on that?

5 (No audible response.)

6 CHAIR BAILET: I think one of the  
7 panelists mentioned that we shouldn't come up  
8 with a whole new set of measures, that we should  
9 probably try to adjust the measures that are out  
10 there. And I'm certainly a disciple of limiting  
11 and standardizing measure sets because that's  
12 just another point of abrasion to the practice,  
13 is to try and hoist a whole other set of measures  
14 on them. So we need to be thoughtful about the  
15 burden that that might create.

16 I don't know. You can see the  
17 questions there related to referrals, screenings.  
18 I'll just open it up to you guys. You guys can  
19 see the framework. I don't need to drain each  
20 slide. But these comments that we're making now  
21 will be incorporated into our draft.

22 I think one interesting observation  
23 was flexible, up-front infrastructure  
24 investments. And to a large degree, it wasn't

1 that long ago if you remember that HIE<sup>41</sup>,  
2 everybody was putting a lot of money into  
3 physician practices to help get them on an  
4 electronic health record. I'm wondering if there  
5 needs to be a similar movement, to your point,  
6 Bruce, about earmarking certain dollars to try  
7 and get the infrastructure not necessarily in  
8 individual practices, but certainly in individual  
9 communities to give them the resources that the  
10 practice and community can plug into to help  
11 secure the resources that these folks need. What  
12 do people think about that?

13 (No audible response.)

14 CHAIR BAILET: Well, I'll throw that  
15 question out there. And maybe as we wrap up, any  
16 other observations that you guys want to make  
17 before we wrap that the staff can capture to put  
18 into our report?

19 DR. LIAO: This is Josh. I'll just  
20 add one thing. The gears were turning, Jeff,  
21 while you were talking. But I think one thing I  
22 think is important, what I really appreciate from  
23 all the panelists is kind of the diversity, the  
24 different kind of facets of this thing we're

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1       trying to wrap our arms around.

2                   And I think when it comes down to how  
3 we think about payment models goes back in one  
4 part to that issue of evaluation. I really want  
5 to understand that we know what works. And it  
6 doesn't mean having incredibly restrictive ways  
7 of doing things, and you can allow flexibility.

8                   But I think it could be helpful to  
9 think about the other side as well, that if we  
10 provide up-front flexible things that's  
11 incredibly flexible, you may have some challenges  
12 at the other side. So understanding, so what  
13 exactly is it that we did and what do you get for  
14 it, upstream or downstream, some accounting for  
15 that couple hundred billion that Bruce is talking  
16 about. And so I don't know if that means, like,  
17 a quasi-type of flexibility, but just keeping  
18 evaluation in mind, within the context of payment  
19 models as one of many solutions to address equity  
20 I think is important.

21                   CHAIR BAILET: Yeah. Look, I would  
22 say, Josh, your study, your research that you  
23 shared with us this morning, it's very  
24 complicated. If it was easy, we'd already be  
25 doing it. And I'm glad to see that people are

1 digging in and trying to strike a path to find  
2 solutions.

3 And as you said, it's not one-size-  
4 fits-all. It's going to be a multifaceted  
5 approach. It's very patient-centric on what their  
6 specific needs and circumstances are because not  
7 everyone is homeless. Not everyone has food  
8 insecurity. Not everyone has a compendium of all  
9 of those elements, but many do.

10 And it behooves us as we're spending  
11 \$3.6 trillion on health care. Not to say what  
12 the caregivers are spending, it behooves all of  
13 us. This is a problem that has to be solved. And  
14 it's not a red or it's not a blue problem. It's a  
15 math problem.

16 And if we continue to care for  
17 patients tomorrow like we do today, there just  
18 isn't enough money in the system to make it  
19 happen to drive the outcomes that the patients  
20 deserve. So that's just food for thought. Any  
21 other closing comments before we move into the  
22 last section here?

23 DR. LIAO: Actually, Jeff, if I could  
24 just mention one more thing here. I think it's  
25 relatively closing. I think one of the things I

1 took away from this whole day which has been  
2 great I think is that SDOH is not a monolithic  
3 thing. It's like this thing we just adjust away.

4 It's a lot of complexity there. We  
5 all know that. On the other hand, no, it's not a  
6 laundry list of things. Here are the 25, 40  
7 things. And the intersectionality of it, right,  
8 to your point about homelessness versus  
9 minoritized status versus something else and how  
10 they cross over.

11 The road in front of us, there's  
12 opportunity. But it gets more complex. So I  
13 think a lot of the things we're highlighting now  
14 and what the challenges are in picking a set of  
15 things that are flexible enough but that we can  
16 evaluate, that we can move forward, I think are  
17 important because I think if we defer them, it  
18 only gets more complex. So I think those are  
19 some of the things I took away from our session  
20 today.

21 **\* Closing Remarks**

22 CHAIR BAILET: Thank you. Any other  
23 comments? All right. So I want to thank  
24 everyone for participating today, the guest  
25 presenters, our panelists, members of the public,

1 all of you folks on PTAC. We explored a lot of  
2 different facets of SDOH and equity, including  
3 the types of relationships needed to be able to  
4 better connect health care providers with their  
5 local community-based organizations, to address  
6 social needs, the data needed to measure  
7 progress, how payment approaches can incorporate  
8 equity as you all seek to drive improvement in  
9 health outcomes.

10 We know there's an enormous amount of  
11 energy. We heard that from Dr. Fowler this  
12 morning, an interest in this space. And we think  
13 the PTAC has an opportunity to make a  
14 contribution, and we're going to have a Request  
15 for Input that we are posting on the ASPE PTAC  
16 website. And we're sending that out through the  
17 PTAC listserv.

18 And then in closing on a personal  
19 note, this is my last public meeting as PTAC's  
20 Chair. I'm grateful for the opportunity to serve  
21 on PTAC and want to thank my PTAC colleagues and  
22 all of the ASPE leadership and staff for their  
23 support. It's been an exciting journey, and it's  
24 bittersweet to say farewell to my time on the  
25 Committee.

1           For the last year of my tenure on the  
2           Committee, I've had the honor to serve with Dr.  
3           Paul Casale as the Vice Chair. As I said  
4           earlier, unfortunately, Paul was not able to join  
5           the public meeting today. But I'm delighted to  
6           announce that he will be taking over as the Chair  
7           of PTAC. And I know I'm leaving the role in very  
8           capable hands.

9           Serving alongside Paul as Vice Chair  
10          will be Lauran Hardin. And she unfortunately  
11          also was called away for a family emergency  
12          today. But I know she will be wonderful in this  
13          role.

14          I'd also like to mention that this is  
15          the last public meeting for another one of the  
16          founding members of PTAC, Kavita Patel. Dr.  
17          Patel, she's been here since the start. And it's  
18          been a pleasure to work with her.

19          \*                   **Adjourn**

20          And in closing, this has been really  
21          truly an honor. And I wish my colleagues on the  
22          Committee all of the best. Please take care. Be  
23          well. And the meeting is adjourned. Thank you.  
24          (Whereupon, the above-entitled matter went off  
25          the record at 3:47 p.m.)

C E R T I F I C A T E

This is to certify that the foregoing transcript

In the matter of: Meeting

Before: PTAC Advisory Committee

Date: 09-27-21

Place: teleconference

was duly recorded and accurately transcribed under my direction; further, that said transcript is a true and accurate record of the proceedings.

  
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