

**CHARACTERISTICS OF  
GENERAL ASSISTANCE PROGRAMS  
1989**

Prepared for:

Office of the Assistant Secretary  
for Planning and Evaluation  
U.S. Department of Health and Human Services

By:

**Lewin/ICF**  
a Division of Health and Sciences International, Inc.

and

**James Bell Associates**

August 1990

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## PREFACE

This catalog of General Assistance programs was prepared by **Lewin/ICF** and James Bell Associates for the Office of the Assistant Secretary for Planning and Evaluation (ASPE). The catalog updates a 1982 catalog on General Assistance (GA) programs in 50 states and the District of Columbia. This edition of the catalog reflects numerous changes in these programs since 1982 and presents information in a number of areas that were not previously covered. A companion document, State and Local General Assistance Programs: Issues and Trends, summarizes key patterns and changes in GA programs since 1982. This companion piece was also prepared by **Lewin/ICF** and James Bell Associates, and is available from ASPE.

Preparation of this catalog and the companion document was supervised by Tim Eckels of **Lewin/ICF**. Project staff at Lewin/ICF included Abhay Pande, Jessica Miller, Jill Constantine, and Janet Weingart. Staff at James Bell Associates were supervised by John Trutko and included Susan Beck and Suzanne Neil. The project secretary was Bonita Bailey.

The catalog was prepared under Contract HHS-100-86-0051  
(Task Order #11).

#### ACKNOWLEDGEMENTS

The authors wish to thank the many persons involved in designing and completing this catalog of state and local General Assistance programs. First, and most importantly, we appreciate the time and effort devoted to this product by participating states and localities. Key contact persons in each featured state and localities spent considerable time completing the questionnaire and responding to information requests.

Also helping with the project were Ed Admundson of the Fairfax County Department of Human Development, Fairfax, Virginia, and Phyllis Hazel and Steve Hendrickson of Delaware Health and Social Services, Department of Economic Services, who participated in a pre-test of the survey instrument. Also providing valuable advise and assistance were David Howell of the Office of Refugee Resettlement, DHHS; Emily Young and Wendy Adler of the National Governors' Association; Susan Greenblatt of the Office of Family Assistance, DHHS; Paul **Bolden** of the Public Policy Division of the American Federation of State, County and Municipal Employees; and Bard Scollenburger of the American Public Welfare Association.

Finally, the project team wishes to thank the ASPE project officers for this effort, **Canta Pian** and Stephanie **Comai-Page**.

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## INTRODUCTION

This catalog presents a detailed description of General Assistance programs in each of the fifty states and the District of Columbia. ✓

General Assistance (GA) is the generic term used to describe state and local programs of ongoing or emergency income assistance to low-income persons. These programs are legislated, designed, and funded at the state and local **level**. In most states, GA programs complement existing federal programs of assistance to low-income individuals and families by providing financial and medical assistance to those who do not qualify for federally subsidized programs such as Supplemental Security Income (SSI), Aid to Families with Dependent Children (AFDC), and Medicaid. SSI, for example, is available only to the aged, blind, and disabled. AFDC is available largely to single-parent families and two-parent families with an unemployed breadwinner. Typically, GA is available to the remaining categories of low-income persons, such as single adults and couples without children. In this regard, GA programs are an important "safety net" for low-income persons otherwise ineligible for assistance.

Beyond the common generic term and the state and local control, GA programs have few common characteristics. Eligibility criteria and benefit levels vary considerably from state to state, as do forms of assistance (cash, vouchers, vendor payments, in-kind payments) and interaction with other public assistance programs, such as AFDC. Compounding these variations is the fact that GA program characteristics -- particularly eligibility criteria and benefit levels -- are particularly sensitive to budget pressures. As a result, GA programs fluctuate and change much more frequently than any other income assistance programs. The unpredictable nature of state and local programs and the absence of a consistent federal presence have contributed to a general lack of information about GA programs on a national basis. Furthermore, the lack of updated information on these programs impedes reliable analysis of changes in federal welfare policy **which** can affect federal, state, and local expenditures, as well as clients of these assistance programs.

The 1982 edition of this catalog was produced in large part to help the federal government anticipate the fiscal impact of the 1982 changes in refugee eligibility for federally financed cash and medical assistance which, for the

first time, directly involved the federal government in state and local General Assistance programs. Since 1982, the need for information on GA programs has increased as several new issue areas have moved to the forefront of federal policy deliberations. These include:

- Welfare reform. The Welfare Reform Act (P.L. 100-485) introduced a number of changes to existing federally-reimbursed welfare programs including requiring states to extend AFDC coverage to families with unemployed parents (UP programs), and requiring each state to have an employment and training program for welfare recipients. These changes are likely to effect many GA programs.
- Work programs. Between 1982 and 1988, the number of states implementing work programs for AFDC recipients nearly doubled; the impact on GA programs has not been clear. This catalog documents, to the extent information was available, state and county-level work programs for GA recipients.
- State programs for the homeless. An issue not addressed in earlier GA catalogs, homelessness has assumed greater national attention since 1982 and has become a focal point for federal policy makers. This catalog describes state and local GA initiatives for the homeless and should contribute to an understanding of the potential interactions between GA programs and federal homeless initiatives.
- Health insurance for the medically indigent. The provision and funding of health care services for the medically indigent -- persons with little or no public or private, health insurance and without resources to pay for essential medical services -- has long been a concern of national, state, and local policy makers, but the growing number of uninsured persons and rising health care costs have brought this issue to the forefront of public policy debates. State and local GA initiatives described in this catalog will help policy makers assess federal policies for expanding access to health care. It should be noted, however, that the catalog only presents information

on GA-related programs. Other medical assistance programs (e.g., public hospitals or insurance coverage that is separate from GA) may not be **described**.<sup>1</sup>

The information presented in this catalog was derived primarily from a mail survey of GA programs in each **state**. The survey instrument was designed to collect information on program purpose and administrative structure, expenditures and caseloads, most common uses, eligibility requirements, standards of assistance, payment methods, medical assistance, work programs, special programs for the homeless and refugees, and relationship of GA to SSI and AFDC.

The Office of the Assistant Secretary for Planning and Evaluation (ASPE), U.S. Department of Health and Human Services (**HHS**) contracted with Lewin/ICF and James Bell Associates (JBA) to produce the updated catalog. ASPE initially contacted key state officials with primary responsibility for public assistance programs, and requested their cooperation in the data collection effort. ASPE also requested that each state designate a study liaison to assist in the data collection. The survey instrument was designed by Lewin/ICF and JBA and authorized by the Office of Management and Budget. Lewin/ICF and JBA completed as much of the survey as possible from publicly available information and documents sent by the states, and then sent a survey to every state. Once completed surveys were received, follow-up calls were made to the states and localities to clarify or verify information.

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<sup>1</sup> For more information on state and local medical assistance programs for the medically indigent, please see Curtis, Richard E., and Susan White, eds., Access to Care for the Medically Indigent: A Resource Document for State and Local Officials, developed by the Health Policy Studies Group, Center for Policy Research, National Governors' Association, for the Academy for State and Local Government, 1985; Desonia, Randolph A., and Kathleen M. King, State Programs of Assistance for the Medically Indigent, by Intergovernmental Health Policy Project, George Washington University, for the Health Care Financing Administration, and Office of Health Planning and Administration, U.S. Public Health Service, U.S. Department of Health and Human Services, 1985; and Reinert, Christine A., General Assistance Medical Programs, by Intergovernmental Health Policy Project, for the Health Care Financing Administration, U.S. Department of Health and Human Services, 1989.

In some states, General **Assistance** programs are locally controlled and administered and state liaisons were unable to provide the information requested for the state as a whole. In these states, we contacted welfare administrators in the most populous locality to obtain specific information about the local GA program. The descriptions of these local programs are provided, along with generalizations of programs in the rest of the state where available.

In instances where neither the state nor the largest locality administered a General Assistance program, the catalog provides a marker page stating that no representative program was found. The number of small and medium counties and localities which might administer a General Assistance program is so large that searching beyond the largest localities in every such state was not possible given the time and resource constraints of the project.

The catalog is organized in two parts:

Part I: Summary of General Assistance Programs presents summary tables on the major features of state and county General Assistance programs, including expenditures and caseloads.

Part II: State-by-State Descriptions of General Assistance Programs provides information on each of the represented state and local programs. These descriptions are presented in alphabetical order by state. This Part also includes:

- A General Outline of Entry Format, including definitions and rules used to describe and present each state's program(s).
- A Glossary of Abbreviations and Terms used throughout the catalog entries.

***PART I***

***SUMMARY OF GENERAL ASSISTANCE PROGRAMS***

## INTRODUCTION TO SUMMARY TABLES

The following exhibits present an overview of the major characteristics of the state and selected local General Assistance (GA) programs described in this catalog. Most of the exhibits show state-level and local-level programs separately to facilitate comparison between programs with similar administrative structures and scope. Twenty states have statewide, uniform GA programs. For other states, the catalog presents information on the GA program in the most populous county or municipality. Additional detail on each of the individual state and local programs can be found in Part II of the catalog.

In several instances, requested information was not reported by responding states or localities. Such missing information is designated as **NR** (Not Reported) throughout the tables. Some states or localities did not respond to certain parts of the **survey** because the information requested was not relevant to their GA programs. For example, if a GA program is entirely state funded, survey questions related to local funding may not be applicable. Such omitted information is designated **NA** (Not Applicable) throughout the tables.

The Exhibits and Maps included in this section are as follows:

- **Exhibit 1: Overview of General Assistance Programs.** This table identifies the name and basic characteristics of each GA program featured in the Catalog. The table specifies whether the programs are General Assistance, providing short-term or ongoing assistance to persons in need; or Emergency Assistance (EA), providing aid in crisis or emergency situations only. (Some states have both GA and EA programs although only the largest of these is summarized in the catalog and in this table.) The programs are further defined by the type of administration (state or local) and the primary source of funds (state, local, or a combination of state and local **funds**)<sup>1</sup>.

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<sup>1</sup> While states and counties may receive some federal funds for certain components of their GA programs, these monies do not comprise a substantial portion of GA program funding.

The duration of assistance of assistance (i.e., the length of time for which assistance is provided) is also included.

Map 1: Administration of General Assistance Programs. This map shows three types of administrative arrangements for GA programs. Statewide, state administered programs are generally uniform throughout the state although income eligibility standards may vary according to local cost-of-living variations.' Statewide, locally administered programs typically vary within the state although all localities (e.g. counties) have a program, usually in response to a state mandate or available state funding. Finally, local programs are funded and administered at county discretion, and not all localities in the state have a program. The map also shows states that have neither a statewide program nor a local program in the most populous county.

- Map 2: General Assistance by Type of Program. This map displays three general types of GA programs:

- Ongoing or short-term without categorical limits. These relatively comprehensive programs are available to most or all low income persons who cannot qualify for AFDC or SSI. In effect, these programs complement state AFDC programs by extending coverage to single adults, childless couples, and families ineligible for federal assistance. Income eligibility levels often mirror those for AFDC. In some states however, these limits and corresponding benefits are lower than AFDC. Assistance is usually available on an ongoing basis although some programs limit aid to three or six months in a year.

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In Connecticut, New York, and Minnesota, these programs are actually administered by localities, but on a uniform basis under state rules and regulations.

-- Ongoing or short-term with categorical **limits**. These programs cover a subset of the population ineligible for SSI and AFDC. Usually the programs are restricted to persons who have been determined "unemployable" due to a medical condition or disability. Some also cover such specified populations as two-parent families ineligible for AFDC, persons awaiting an eligibility determination for SSI or **AFDC**, and adults over the age of 55.

-- Emergency assistance. These programs offer one-time payments or vendor reimbursements for crisis situations and emergency needs. Payments are generally based on actual living costs of the applicant. Categorical limits are often not specified, although the programs tend to focus on "**unemployables**" and persons awaiting federally subsidized assistance.

■ Exhibits 2 and 3: Funding Sources and Expenditures. Funding by source (state, local, or Federal dollars) and expenditures by type of program assistance (including administrative expenses for program operation) for state and county administered GA programs are described here. Federal funding often includes federal program dollars for certain GA program components, such as assistance to refugees. Due to reporting inconsistencies, these Federal funds and funds for administration and special programs are excluded from the "funding source" totals, unless otherwise indicated. As a result, funding source totals may not match expenditure totals. Expenditure totals include expenditures for administration and special programs where they exist.

■ Exhibits 4 and 5: Caseload Information. "Cases" represent the number of eligible assistance units (e.g., couples or families) participating in the program. "Individuals" refers to the total number of persons receiving assistance. The monthly average figures provide information on the average size of the GA financial

assistance population in any given month. Totals of the medical and financial averages were generally omitted (unless otherwise noted) due to lack of information concerning cases or individuals simultaneously receiving medical and financial assistance. Finally, the tables describe the primary groups served, i.e. those making up most (or the largest percentages) of the recipient population.

- Exhibits 6 and 7: Payment Standards (GA and AFDC). The GA payment standard is the maximum amount that can be received by a family or individual. Payments may be less than this amount, however, depending on the particular formula used by each state as specified in the individual catalog entries. In most GA programs, the payment standard is also the primary figure used in determining eligibility for the program. Generally, an applicant's monthly income must be below this level once allowable deductions (or "disregards") have been subtracted from their gross income. This exhibit shows the type of payment standard and monthly amount for an individual, couple, and family of three. The payment standard as a percentage of the federal poverty guideline for a couple is also shown (\$668 per month in 1989).

GA Payment standards may be of four types:

- consolidated, a single fixed payment level;
- partially consolidated, a single fixed payment level plus a variable component based on actual costs, such as housing and utility expenses;
- unconsolidated, based on multiple fixed components added together to determine the amount of money allowed to a recipient for basic needs; and
- based on actual costs, as a single variable amount or multiple variable components.

The monthly **AFDC** payment standard is provided for comparison (and is also presented as a percentage of the 1989 federal poverty guideline for a couple).

- Exhibits 8 and 9: Other Eligibility Criteria. Many GA programs have several non-financial eligibility criteria, including citizenship requirements, residency requirements (including duration of residence), and participation in a work program to receive assistance. Exhibits 8 and 9 reports whether groups are excluded from eligibility based on citizenship/legal status. Some programs, for example, may exclude undocumented aliens while others have no formal rules on this issue. Also shown is whether residency and duration requirements must be met (e.g. proof of residency in the jurisdiction), and whether participation in a work program is mandatory to receive assistance.
  
- Exhibits 10 and 11: Medical Assistance Program Characteristics. Where they exist, medical assistance programs for GA recipients are described. Medical assistance for GA recipients may be administered as a component of GA or as a separate program. GA recipients may be automatically eligible for medical assistance, or there may be eligibility requirements distinct from those for the GA program; non-GA recipients may also be eligible for medical assistance. Income eligibility requirements are also compared to Medicaid. (As discussed earlier, the catalog does not cover **all** medical assistance programs available to GA recipients. Respondents were asked to describe non-federal medical assistance programs that are linked to GA either by administration or by formal referral arrangements. Thus there may be states where existing programs for the medically indigent are not described, such as publicly financed hospitals and clinics available to the low-income uninsured.)

Exhibits 12 and 13: Medical Assistance Programs: Scope of Covered Services. Medical assistance programs are described further in terms of the scope of services offered, and how these services compare to those offered under Medicaid, the federal/state medical assistance program. Where available, services provided, limited, or excluded are listed in detail. Responses that services provided are "same as Medicaid" were interpreted to mean that overall, the services covered by these medical assistance programs are the same as those required under the federal/state Medicaid program. (Federal law requires that certain services must be provided under a state's Medicaid program; states have the option of providing several additional services.) A list of the required services under federal/state Medicaid appears in the notes for Exhibits 12 and 13.

Exhibits 14 and 15: Work Programs. Where present, work programs (as well as education and training provisions) are described. As indicated in Exhibits 8 and 9 participation in these programs may be mandatory or voluntary. Many jurisdictions have no work programs in part because "employable" adults are ineligible for the benefits. GA related work programs may include: job search activity: **workfare** (including CWEP); job training; remedial education; counseling services; transportation; and child care. Some work programs are administered as a part of the GA program, while others are linked to other assistance and training programs such as AFDC.

**EXHIBIT 1**  
OVERVIEW OF GENERAL ASSISTANCE PROGRAMS: 1989

STATE	LOCALITY	TITLE /a	MPE OF PROGRAM		ADMINISTRATION		PRIMARY SOURCE OF FUNDS			DURATION OF ASSISTANCE /1b		
			General Assistance	Emergency Assistance	State	Local	Stat	Local	Combination	Ongoing	short -Term	Emergenc
ALABAMA	JEFFERSON	Emergency Assistance		X	X	X		X		X		X
ALASKA		General Relief	X		X		X			X		
ARIZONA		General Assistance	X	X	X		X			X		
ARKANSAS		- No Program -	-				-			-		
CALIFORNIA	LOS ANGELES	General Relief	X			X		X		X		
COLORADO	DENVER	General Assistance		X		X		X				X
CONNECTICUT		General Assistance	X		X	X		X		X		
DELAWARE		General Assistance	X		X	X		X		X		
D.C.		General Public Assistance	X		X	X		X			X	
FLORIDA	DADE	General Assistance	X			X		X		X		
GEORGIA	FULTON	General Assistance	X			X		X		X	X	X
HAWAII		General Assistance	X		X		X			X		
IDAHO	ADA	General Assistance	X			X		X		X		
ILLINOIS	CHICAGO	General Assistance	X		X	X		X	X	X		
INDIANA	MARION	Poor Relief		X		X		X				X
IOWA	POLK	General Relief	X			X		X		X /c	X /c	
KANSAS		General Assistance	X		X		X			X		
KENTUCKY	JEFFERSON	Emergency Assistance		X		X		X				X
LOUISIANA		- No Program -	-					-		-		
MAINE	PORTLAND	General Assistance	X			X		X		X		
MARYLAND		General Public Assistance	X		X		X			X		
MASSACHUSETTS		General Relief	X		X		X			X	X	
MICHIGAN		General Assistance	X		X		X			X		
MINNESOTA		General Assistance	X		X		X		X	X /c	X /c	
MISSISSIPPI	HINDS	Emergency Services		X		X		X				X
MISSOURI		General Relief	X		X		X			X		
MONTANA	YELLOWSTON	General Assistance	X			X		X		X	X	
NEBRASKA	DOUGLAS	General Assistance	X			X		X		X	X	
NEVADA	CLARK	Direct Assistance	X			X		X		X	X	X
NEW HAMPSHIRE	MANCHESTER	Direct Relief	X			X		X		X	X	X
NEW JERSEY		General Assistance	X		X		X		X	X		
NEW MEXICO		General Assistance	X		X		X			X		
NEW YORK		Home Relief	X		X		X		X	X		
NORTH CAROLIN	MECKLENBURC	General Assistance		X		X		X			X	X
NORTH DAKOTA	CASS	General Assistance	X			X		X		X		
OHIO	FRANKLIN	General Assistance	X			X		X		X		
OKLAHOMA		-No Program-	-					-		-		
OREGON		General Assistance	X		X		X			X	X	
PENNSYLVANIA		General Assistance	X		X		X			X	X	
RHODE ISLAND		General Public Assistance	X			X		X		X		

**EXHIBIT 1**  
OVERVIEW OF GENERAL ASSISTANCE PROGRAMS: 1989

STATE	LOCALITY	TITLE / a	NPE OF PROGRAM		ADMINISTRATION		PRIMARY SOURCE OF FUNDS			DURATION OF ASSISTANCE /b		
			General Assistance	Emergency Assistance	State	Local	State	Local	Combination	Ongoing	Short-Term	Emergency
SOUTH CAROLINA	CHARLESTON	General Assistance	X			X					X	
SOUTH DAKOTA	MINNEHAHA	Poor Relief	X				X					X
TENNESSEE	-	No Program -	-	-								
TEXAS	HARRIS	No Program -	-	-								
UTAH	-	General Assistance (GASSP)	X		X					X		
VERMONT	-	General Assistance	X		X							X
VIRGINIA	FAIRFAX	General Relief	X			X		X		X	X	X
WASHINGTON	-	General Assistance	X		X			X		X		
WEST VIRGINIA /d	-	General Assistance for Disabled Adults	X		X			X			X	
WISCONSIN	MILWAUKEE	General Relief	X			X			X	X		
WYOMING	-	General Assistance	X		X			X			X	

Source: Survey of State and County General Assistance programs conducted by Lewin/ICF and James Bell Associates for the Assistant Secretary for Planning and Evaluation, U.S. Department of Health and Human Services, 1990.

/a This and subsequent tables only summarize the primary GA-type program in each jurisdiction.

Some jurisdictions have more than one program (e.g. a general assistance and an emergency assistance program), as indicated in the individual catalog entries. Detailed information, however, is generally reported only on the program serving the largest number of individuals.

/b Ongoing assistance is generally lacks formal limits to the duration of assistance;

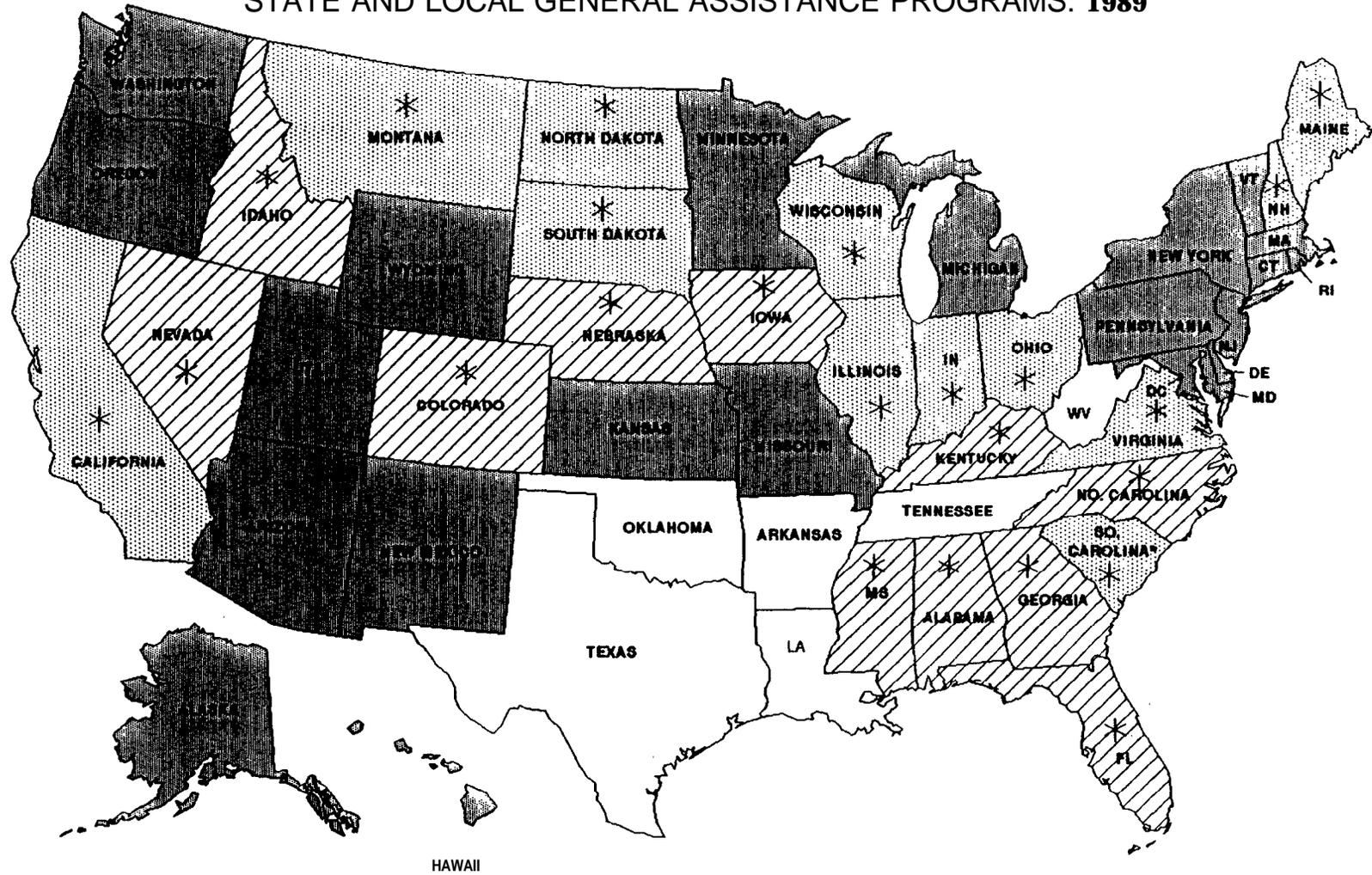
short-term assistance is subject to formal duration limits, usually six months to a year;

emergency assistance is limited to crisis or emergency situations - often a one time payment.

/c Duration of assistance is limited for employable recipient, but not for disabled recipients.

/d While West Virginia has a program, the financial portion has not been funded since 1980. For this reason, it was reported as a "No Program" state in Map 1.

MAP 1  
STATE AND LOCAL GENERAL ASSISTANCE PROGRAMS: 1989



Statewide, state administered (22 states \*\*)
  Local (11 states)

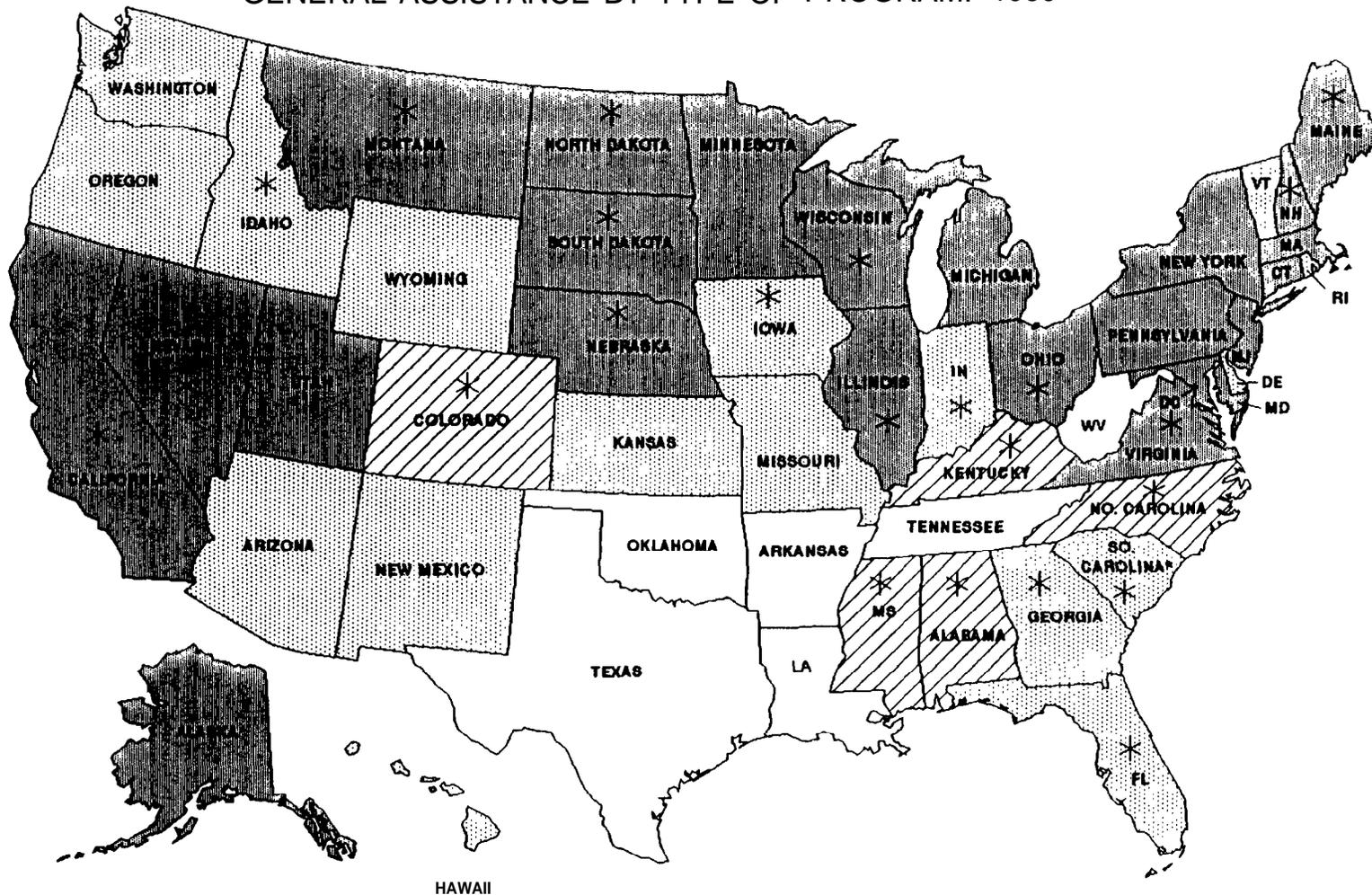
Statewide, locally administered (12 states)
  No program at state level or largest county (6 states)

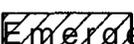
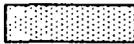
\* Information based on most populous county

\*\* Including District of Columbia

Source: Survey of State and County General Assistance Programs conducted by Lewin/ICF and James Bell Associates for the Assistant Secretary for Planning and Evaluation, U.S. Department of Health and Human Services, 1990

MAP 2  
GENERAL ASSISTANCE BY TYPE OF PROGRAM: 1989



	Ongoing or short-term without categorical limits		Emergency Assistance
	Ongoing or short-term with categorical limits		No program at state level or in largest county

\* Information based on largest county

Source: Survey of State and County General Assistance Programs conducted by Lewin/ICF and James Bell Associates for the Assistant Secretary for Planning and Evaluation, U.S. Department of Health and Human Services, 1990

**EXHIBIT 2**  
**FUNDING AND EXPENDITURES -- STATE GENERAL ASSISTANCE PROGRAMS: 1989**

STATE	REPORTING PERIOD	FUNDING BY SOURCE				EXPENDITURE BY TYPE OF ASSISTANCE			
		State /a	Local /a	Federal	TOTAL /a /b	Financial	Medical	Admin. /c	TOTAL /d
ALASKA	SFY 1989	\$8,905,634	NA	\$0	\$8,905,634	\$1,245,334	\$7,660,300	\$370,000	\$9,275,634
ARIZONA	SFY 1990	\$12,459,391	NA	\$0	\$12,459,391	\$12,459,391	NR	NR	\$12,459,391
CONNECTICUT	SFY 1989	NR	NR	NR	NR	\$36,816,497	\$28,175,650	NR	\$68,503,819
DELAWARE	SPY 1988	NR	NR	NR	\$1,600,000	NR	NR	NR	\$1,600,000
D. C.	SFY 1988	\$15,642,000	NA	\$0	\$15,642,000	\$12,016,000	\$3,626,000	NR	\$15,642,000
-----									
HAWAII	SFY 1988	\$59,333,000	NA	\$38,960,000	\$59,333,000	\$98,293,000	NR	\$3,890,549	NR
KANSAS	SFY 1989	\$31,750,284	NA	\$1,056,923	\$31,750,284	\$11,755,587	\$23,832,440	\$1,413,500	\$33,192,784
LOUISIANA	- NO PROGRAM	-	-	-	-	-	-	-	-
MARYLAND	SPY 1987	\$97,544,156	NA	\$8,098,206	\$97,544,156	\$35,004,730	\$62,539,426	\$7,041,786	\$104,585,942
MASSACHUSETTS	SFY 1989	\$125,800,000	NA	\$900,000	\$125,800,000	\$104,800,000	\$21,000,000	\$14,800,000	\$145,200,000
-----									
MICHIGAN	SFY 1988	\$281,220,000	NR	\$2,381,265	\$281,220,000	\$237,630,000	\$43,590,000	\$61,090,000	\$342,310,000
MINNESOTA	SFY 1988	\$121,888,550	\$24,490,262	\$471,852	\$146,378,812	\$66,610,101	\$79,768,711	NR	\$146,378,812
MISSOURI	SFY 1989	\$8,752,106	NA	\$707,086	\$8,752,106	\$3,866,286	\$4,885,820	NR	\$8,752,106
NEU JERSEY	SFY 1988	\$57,318,260	\$25,549,832	NR	NR	\$40,834,194	\$42,033,898	\$11,889,277	\$94,757,369
NEW MEXICO	SFY 1989	\$2,030,049	NA	\$16,646	\$2,030,049	\$1,390,819	NA	\$639,230	\$2,030,049
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NEU YORK	CY 1988	\$346,521,000 /f	\$346,521,000 /	\$22,681,569	\$693,042,000 /e	\$693,042,000	\$996,141,744	\$4,632,000	NR
OKLAHOMA	- NO PROGRAM	-	-	-	-	-	-	-	-
OREGON	SFY 1909	\$15,053,502	NR	NR	\$15,053,502	\$4,600,000	\$10,500,000	\$3,000,000	\$18,100,000
PENNSYLVANIA	SFY 1989	\$664,138,625	NA	\$731,066	\$664,138,625	\$263,334,050	\$400,804,575	\$52,700,000	\$664,138,625
RHODE ISLAND	SFY 1989	\$20,598,922	NA	\$241,144	\$20,598,922	\$8,794,754	\$10,498,097	5963,691	\$20,598,922
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UTAH	SFY 1989	\$12,087,000	NA	\$167,600	\$12,237,000 /g	\$5,597,000	\$6,200,000	NR	\$12,237,000
VERMONT	SFY 1989	\$2,961,160	NA	\$0	\$2,961,160	\$2,734,247	\$226,913	\$569,176	\$3,530,336
WASHINGTON	SFY 1988	\$74,381,201	NA	\$292,697	\$74,673,898 /f	\$45,654,881	\$29,019,017	\$268,196	\$74,942,094
WEST VIRGINIA	NR	NR	NR	NR	NR	NA	NR	NA	NR
WYOMING	SFY 1988	\$1,352,075	NA	\$244,045	\$1,352,075	\$330,340	\$1,021,735	NR	\$1,352,075

Source: Survey of State and County General Assistance programs conducted by Lewin/ICF and James Bell Associates for the Assistant Secretary for Planning and Evaluation, U.S. Department of Health and Human Services, 1990.

- /a Expenditures for administration and special programs not included unless otherwise noted.
  - /b Federal Funds not included unless otherwise noted.
  - /c Expenditures associated with administration of the GA program
  - /d Expenditures for special programs, where they exist, are included.
  - /e Financial assistance funds only.
  - /f Federal Funds included.
  - /g Includes \$150,000 of federal funds for special program.
  - 'WA' Not applicable. Indicates that the particular information was not relevant to GA program
  - 'NR' Not reported. Indicates that information was not reported by the county or state.
- Note: Due to reporting inconsistencies, funding and expenditure totals may not match.

**EXHIBIT 3**  
**FUNDING AND EXPENDITURES -- SELECTED COUNTY GENERAL ASSISTANCE PROGRAMS**

STATE	COUNTY	REPORTING PERIOD	FUNDING BY SOURCE				EXPENDITURE BY TYPE OF ASSISTANCE			
			State /a	Local /a	Federal	TOTAL /a /b	Financial	Medical	Admi n. /c	TOTAL /d
ALABAMA	JEFFERSON	CY 1988	NA	512,000	so	\$12,000	NR	NR	NR	\$12,000
ARKANSAS	PULASKI	-NO PROGRAM-								
CALIFORNIA	LOS ANGELES	SFY 1989	NA	\$152,099,065	\$11,480,000	\$152,099,065	\$157,097,204	NR	\$27,980,066	\$180,179,131
COLORADO	DENVER	CY 1988	NA	\$230,569	NR	\$230,569	NR	NA	NR	\$230,569
FLORIDA	DADE	SFY 1989	NA	\$18,400,000	\$3,000	\$18,403,000	\$2,400,000	\$16,000,000	NR	NR
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GEORGIA	FULTON	CY 1988	NA	\$1,468,973	NR	\$1,468,973	NR	NA	NR	\$1,468,973
IDAHO	ADA	FFY 1988	NA	\$2,570,703	\$699,249	\$2,570,703	\$89,193	\$1,644,510	\$276,604	\$2,847,307
ILLINOIS	CHI CAGO	SFY 1989	\$208,569,325	\$15,795,758	NR	NR	\$139,306,183	\$63,601,800	\$21,457,100	\$224,365,083
INDIANA	MARION	NR	NR	NR	NR	NR	NR	NR	NR	NR
IOWA	POLK	SFY 1990	NA	\$800,000	NA	\$800,000	\$600,000	NA	\$200,000	\$800,000
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KENTUCKY	JEFFERSON	SFY 1989	NA	\$1,479,844	\$22,000	\$1,501,844 /	\$985,669	NA	9494,175	\$1,501,844
MAINE	PORTLAND	SFY 1989	\$3,528,000	\$702,373	so	\$4,745,000	\$4,230,000	\$0	\$515,000	\$4,745,000
MISSISSIPPI	HINDS	NR	NR	NR	NR	NR	NR	NR	NR	NR
MONTANA	YELLOWSTONE	SFY 1989	NR	\$485,000	NR	\$485,000	\$135,000	\$350,000	NR	\$485,000
NEBRASKA	DOUGLAS	CFY 1988-89	NA	\$4,884,382	NA	\$4,884,382	\$1,650,032	\$3,234,350	\$703,153	\$5,587,535
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NEVADA	CLARK	SFY 1988	NR	\$23,000,000 /	NR	NR	\$1,000,000	\$15,000,000	NR	\$16,000,000
NEW HAMPSHIRE	MANCHESTER	CY 1988	NR	NR	NR	NR	\$725,546	\$34,745	\$267,350	\$1,332,148
NORTH CAROLINA	HECKLENBURG	SFY 1989	NR	\$460,000	NR	\$460,000	5370,000	\$134,000	NR	\$504,000
NORTH DAKOTA	CASS	CY 1988	NR	NR	NR	NR	NR	NR	NR	\$94,305
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NMIO	FRANKLIN	SFY 1989	\$25,278,797	\$3,394,691	NR	\$28,673,488	\$15,068,498	\$13,604,990	\$2,931,868	\$31,605,356
SOUTH CAROLINA	CHARLESTON	CY 1988	\$1,961	NR	NR	\$1,961	91,961	NA	NR	\$1,961
SOUTH DAKOTA	MINNEHANA	CY 1988	NA	\$1,238,000	\$0	\$1,238,000	\$122,405	\$916,045	\$200,000	\$1,238,450
TENNESSEE	MEMPHIS	-NO PROGRAM-								
TEXAS	HARRIS	-NO PROGRAM								
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VIRGINIA	FAIREFAX	SFY 1988	\$1,580,270	\$1,481,046	\$0	\$3,061,316	\$2,625,303	\$336,501	NR	\$3,061,316
WISCONSIN /h	MILWAUKEE	CY 1988	\$25,069,190	\$26,624,754	\$84,261	NR	\$20,453,315	\$31,322,896	NR	\$51,776,205

Source: Survey of State and County General Assistance programs conducted by Lewin/ICF and James Belt Associates for the Assistant Secretary for Planning and Evaluation, U.S. Department of Health and Human Services, 1990.

- a Expenditures for administration and special programs not included unless otherwise noted.
- b Federal Funds not included unless otherwise noted.
- c Expenditures associated with administration of the GA program
- d Expenditures for special programs, where they exist, are included.
- e Financial assistance funds only.
- f Federal Funds included.
- g Medical assistance funds only.
- h Funding and Expenditure information reported is for the entire state, not just the reported county.
- IA' Not applicable. Indicates that the particular information was not relevant to GA program
- NR' Not reported. Indicates that information was not reported by the county or state.
- te: Due to reporting inconsistencies, funding and expenditure totals may not match.

EXHIBIT 4  
CASELOAD INFORMATION -- STATE GENERAL ASSISTANCE PROGRAMS: 1989

STATE	REPORTING PERIOD	MONTHLY AVERAGE /a		PRIMARY POPULATION SERVED /d
		Cases	Individuals	
ALASKA	SFY 1989	NR	NR	F
ARIZONA	SFY 1990	6,230	NR	D
CONNECTICUT	SFY 1989	12,490 /b	17,850 /b	D F S
DELAWARE	SFY 1988	1,085	1,355	D S
D. C.	SFY 1988	4,454	4,608	S
-----				
HAWAII	SFY 1988	14,668	43,889	O E S
KANSAS	SFY 1989	5,316	NR	D F S
LOUISIANA	- NO PROGRAM-			
MARYLAND	SFY 1987	17,537 /b	19,688 /b	D
MASSACHUSETTS	SFY 1989	24,140	29,503	D s
-----				
MICHIGAN	SFY 1989	100,991 /b	130,480	S
MINNESOTA	NR	26,020	30,403	D E S
MISSOURI	SFY 1988	3,947 /b	3,947 /b	D
NEW JERSEY	SFY 1988	19,078	19,276	c s
NEW MEXICO	SFY 1989	685	709	D
-----				
NEW YORK	CY 1988	180,972	232,835	S
OKLAHOMA	- NO PROGRAM-			-
OREGON	SFY 1989	3,449	3,870	C D S
PENNSYLVANIA	SFY 1989	126,637	156,412	S
RHODE ISLAND	SFY 1989	2,842	3,086	D
-----				
UTAH /c	SFY 1989	1,800	NR	c o s
VERMONT	SFY 1989	1,302 /b	NR	D F
WASHINGTON	SFY 1988	14,079 /b	NR	D S
WEST VIRGINIA	RR	NR	NR	NR
WYOMING	SFY 1988	177 /b	495 /b	D E

Source: Survey of State and County General Assistance programs conducted by Lewin/ICF and James Bell Associates for the Assistant Secretary for Planning and Evaluation, U.S. Department of Health and Human Services, 1990.

/a Figures are for those receiving financial assistance, although many may also be receiving medical assistance.

/b Figures above are reported totals for both financial and medical assistance.

/c GASSP program only.

/d Notation: F: Intact families with dependent children  
S: Single Adults  
C: Couples  
D: Disabled persons not eligible for or awaiting SSI  
E: Elderly persons awaiting SSI

'NA' Not applicable. Indicates that particular information was not relevant in GA program

'NR' Not reported. Indicates that information was not reported by county or state.

**EXHIBIT 5**  
**CASELOAD INFORMATION -- SELECTED COUNTY GENERAL ASSISTANCE PROGRAMS: 1989**

STATE	COUNTY	REPORTING PERIOD	MONTHLY AVERAGE /a		PRIMARY POPULATION SERVED /e
			Cases	Individuals	
ALABAMA	JEFFERSON	CY 1988	500 /b	1,200 /b	W
ARKANSAS	PULASKI	-NO PROGRAM-			
CALIFORNIA	LOS ANGELES	SFY 1989	46,757	NR	D S
COLORADO	DENVER	CY 1988	473	NR	D E F S
FLORIDA	DADE	FFY 1989	1,162	NR	S
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GEORGIA	FULTON	CY 1988	857 /b	942 /b	D H
IDAHO	ADA	FFY 1988	223	51	M S
ILLINOIS	CHICAGO	SFY 1989	82,790	86,538	s
INDIANA	MARION	NR	NR	NR	F S
IOWA	POLK	NR	NR	NR	S
-----	-----	-----	-----	-----	-----
KENTUCKY	JEFFERSON	SFY 1989	8,720 /c	NR	D E S
MAINE	PORTLAND	SFY 1989	1,500	1,550 /d	D E S
MISSISSIPPI	HINDS	NR	NR	NR	N
MONTANA	YELLOWSTONE	SFY 1988	80	NR	S
NEBRASKA	DOUGLAS	CFY 1988-89	400	448	C D S
-----	-----	-----	-----	-----	-----
NEVADA	CLARK	SFY 1988	NR	NR	E S
NEW HAMPSHIRE	MANCHESTER	CY 1988	900 /b	NR	F S
NORTH CAROLINA	HECKLENBURG	SFY 1989	NR	NR	D E F
NORTH DAKOTA	CASS	CY 1988	40 /b	200 /b	F
OHIO	FRANKLIN	CY 1988	7,537	8,368	S
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SOUTH CAROLINA	CHARLESTON	CY 1988	NR	NR	D S
SOUTH DAKOTA	MINNEHaha	CY 1988	360 /b	NR	F S
TENNESSEE	MEMPHIS	-NO PROGRAM-			
TEXAS	HARRIS	-NO PROGRAM-			
VIRGINIA	FAIRFAX	NR	934	NR	D
-----	-----	-----	-----	-----	-----
WISCONSIN	MILWAUKEE	CY 1988	9,583	10,384	S

Source: Survey of State and County General Assistance programs conducted by Lewin/ICF and James Bell Associates for the Assistant Secretary for Planning and Evaluation, U.S. Department of Health and Human Services, 1990.

/a Figures represent recipients for financial assistance, although many may also receive medical assistance.

/b Figures are reported totals for financial and medical assistance.

/c Figures were reported as annual totals rather than monthly averages.

/d Reported as households rather than individuals.

/e Notation: W: Single women with minor children (receiving AFDC)

F: Intact families with dependent children.

S: Single Adults

C: Couples

D: Disabled persons not eligible for or awaiting SSI

E: Elderly persons awaiting SSI

H: Homeless persons

M: Medically Indigent

'NA' Not applicable. Indicates that particular information was not relevant in GA program

'NR' Not reported. Indicates that information was not reported by county or state.

**EXHIBIT 6**  
**PAYMENT STANDARDS -- STATE GENERAL ASSISTANCE AND AFDC: 1989**

STATE	TYPE OF STANDARD				MONTHLY PAYMENT STANDARD			GA PAYMENT STANDARD AS PERCENT OF POVERTY FOR ONE COUPLE /c/	MONTHLY AFDC MAXIMUM PAYMENT STANDARD			AFDC MAXIMUM PAYMENT AS PERCENT OF POVERTY FOR ONE COUPLE /c
	Consolidated	Partially Consolidated	Unconsolidated	Actual costs	Single	Couple	Family-3		Single	Couple	Family-3	
ALASKA	X				\$120	\$240	\$360	28.7%	\$453	\$719	\$809	86.0%
ARIZONA /a			X		\$145	\$233	WA	34.9%	\$173	\$233	\$293	34.9%
CONNECTICUT	X				NR	NR	NR		\$326	\$434	\$534	64.9%
DELAWARE	X				\$119	\$166	\$224	24.8%	\$184	\$247	\$333	37.0%
D.C.	X				258	321	409	48.0%	\$248	\$309	\$393	46.2%
HAWAII	X				357	480	602	62.5%	\$332	\$445	\$557	57.9%
KANSAS	X				\$198	\$272	\$410	40.7%	\$240	\$324	\$401	48.5%
LOUISIANA					-	-	-		\$72	\$138	\$190	20.6%
MARYLAND	X				\$195	\$254	\$315	38.0%	\$167	\$294	\$377	44.0%
MASSACHUSETTS		X			\$344	\$435	\$527	65.1%	\$392	\$486	\$579	72.7%
MICHIGAN			X		\$223	\$310	\$455	46.4%	\$290	\$386	\$476	57.8%
MINNESOTA	X				\$203	\$260	\$510	38.9%	\$250	\$437	\$532	65.4%
MISSOURI	X				\$80	\$160	\$240	23.9%	\$132	\$228	\$285	34.1%
NEW JERSEY	X				\$210	\$289	NA	43.2%	\$162	\$322	\$424	48.2%
NEW MEXICO	X				\$156	\$210	NA	31.4%	\$156	\$210	\$264	31.4%
NEW YORK		X			\$334	\$440	\$539	65.8%	\$334	\$439	\$539	65.7%
OKLAHOMA									\$201	\$252	\$325	37.7%
OREGON	X				\$251	\$331	NA	49.5%	\$276	\$352	\$412	52.7%
PENNSYLVANIA /b	X				\$215	\$350	\$421	52.4%	\$195	\$301	\$384	45.0%
RHODE ISLAND/a	X				\$321	\$438	\$542	65.5%	\$306	\$419	\$517	62.7%
UTAH /d	X				\$224	\$310	WA	46.4%	\$217	\$301	\$376	45.0%
VERMONT				X	Discr.	Discr.	Discr.		\$431	\$527	\$629	78.9%
WASHINGTON	X				\$314	\$397	\$492	59.4%	\$314	\$397	\$492	59.4%
WEST VIRGINIA					NA	NA	NA		\$145	\$201	\$249	30.1%
WYOMING		X			\$145	\$235		35.2%	\$195	\$320	\$360	47.9%

Source: Survey of State and County General Assistance programs conducted by Lewin/ICF and James Bell Associates for the Assistant Secretary for Planning and Evaluation, U.S. Department of Health and Human Services, 1990.

- 'Discr.' indicates that payment levels are discretionary; there are no formal payment levels.
- 'WA' Not applicable. Indicates that the category is not eligible for assistance.
- 'NR' Not reported. Indicates that the figure was not reported by the state.
- /a Payment standard is different for persons not in need of shelter; standard is lower for persons not in need of shelter.
- /b Maximum payment varies by region in the state.
- /c The Federal Poverty Guidelines are income levels established by the Department of Health and Human Services as a scale to determine eligibility for federally subsidized assistance programs. The 1989 monthly poverty income guideline for two persons (one couple) is \$668. Alaska and Hawaii use different guidelines from the rest of the nation; in Alaska and Hawaii, the relevant monthly poverty guidelines for one couple are \$836 and \$768, respectively. Source: Social Security Bulletin, Annual Statistical Supplement, 1989.
- /d GASSP only.

**EXHIBIT 7**  
**PAYMENT STANDARDS -- SELECTED COUNTY GENERAL ASSISTANCE AND AFDC: 1989**

STATE	COUNTY	TYPE OF PAYMENT				MONTHLY GA PAYMENT STANDARD			GA PAYMENT STANDARD AS PERCENT OF POVERTY /c	MONTHLY AFDC MAXIMUM PAYMENT STANDARD			AFDC MAXIMUM PAYMENT AS PERCENT OF POVERTY c/
		Consolidated	Partially Consolidated	Unconsolidated	Actual costs	Single	Couple	Family-3		Single	Couple	Family-3	
ALABAMA	JEFFERSON				X	0iscr.	0iscr.	0iscr.		\$59	\$88	\$118	13.2%
ARKANSAS	PULASKI						-			\$81	\$162	\$204	24.2%
CALIFORNIA	LOS ANGELES			X		\$312	\$504	\$590	75.4%	\$326	\$535	\$663	80.0%
COLORADO	DENVER /b				X	\$190	\$190	\$190		\$214	\$288	\$357	43.1%
FLORIDA	DADE	X				\$220	\$268	\$300	40.1%	\$163	\$220	\$287	32.9%
GEORGIA	FULTON /a	X	X			\$225	\$107	\$107	16.0%	\$149	\$226	\$270	33.8%
IDAHO	ADA				X	Discr.	Discr.	Discr.		\$200	\$245	\$304	36.7%
ILLINOIS	COOK					\$154	\$308	\$342	46.1%	\$198	\$250	\$342	37.4%
INDIANA	MARION	X				\$165	NR	NR		\$139	\$229	\$288	34.3%
IOWA	POLK				X	Discr.	Discr.	Discr.		\$169	\$333	\$394	49.8%
KENTUCKY	JEFFERSON				X	\$140	\$160	\$200	23.9%	\$155	\$188	\$218	28.1%
MAINE	PORTLAND		X			\$385	\$600	\$760	89.8%	\$207	\$326	\$438	48.8%
MISSISSIPPI	HINDS					Discr.	0iscr.	Discr.		\$60	\$96	\$120	14.4%
MONTANA	YELLOWSTONE	X				\$209	\$281	\$352	42.0%	\$212	\$286	\$359	42.8%
NEBRASKA	DOUGLAS			X		\$240	\$280	\$350	41.9%	\$222	\$293	\$364	43.8%
NEVADA	CLARK /b		X			\$142	NR	NR		\$210	\$270	\$330	40.4%
NEW HAMPSHIRE	NANCHESTER				X	Discr.	Discr.	0iscr.		\$372	\$433	\$496	64.8%
NORTH CAROLINA	MECKLENBURG				X	0iscr.	0iscr.	0iscr.		\$177	\$231	\$266	34.6%
NORTH DAKOTA	CASS		X			\$315	NR	\$535		\$209	\$313	\$386	46.8%
OHIO	FRANKLIN		X			\$148	\$194	\$225	29.0%	\$191	\$263	\$321	39.4%
SOUTH CAROLINA	CHARLESTON	X				\$27	\$27	NR	4.0%	\$119	\$160	\$201	23.9%
SOUTH DAKOTA	MINNEHAHA			X		Discr.	Discr.	Discr.		\$257	\$323	\$366	48.3%
TENNESSEE	MEMPHIS					-	-	-		\$89	\$133	\$173	19.9%
TEXAS	HARRIS									\$75	\$158	\$184	23.6%
VIRGINIA	FAIRFAX	X				\$243	\$327	\$393	48.9%	\$157	\$231	\$291	34.6%
WISCONSIN	MILWAUKEE		X			\$195	\$334	\$395	50.0%	\$248	\$440	\$517	65.8%

Source: Survey of State and County General Assistance programs conducted by Lewin/ICF and James Bell Associates for the Assistant Secretary for Planning and Evaluation, U.S. Department of Health and Human Services, 1990.

'Discr.' indicates that there is no formal payment standard, and is discretionary.

'NA' Not applicable. Indicates that category was not eligible for GA.

'NR' Not reported. Indicates that figure was not reported by state or county.

/a Several different consolidated or partially consolidated payment standards are used.

Figures reported above are the highest for family size.

/b Multiple standards are used based upon applicants need for housing and board. Figures provided are maximum for family size

/c Comparison is made for two persons (one couple). The Federal Poverty Guidelines are income levels established by the

Department of Health and Human Services as a scale to determine eligibility for federally subsidized assistance programs. The 1989 monthly poverty income guideline for two people (one couple) is \$668. Alaska and Hawaii have different guidelines from the rest of the country. In Alaska and Hawaii, the relevant monthly poverty guidelines a couple are \$836 and \$768, respectively.

**EXHIBIT 8**  
**OTHER ELIGIBILITY CRITERIA -- STATE GENERAL ASSISTANCE PROGRAMS: 1989**

STATE	RESTRICTIONS BASED ON CITIZENSHIP/LEGAL STATUS		JURISDICTION REQUIREMENTS		WORK REQUIREMENTS b/	
	Yes	No	Residency	Duration	Yes	No
ALASKA	<b>X</b>		None	None		X
ARIZONA	<b>X</b>		State Resident	None		<b>X /a</b>
CONNECTICUT		X	None	None	X	
DELAWARE		X	None	None		<b>X</b>
D.C.		X	Resident	None		<b>X</b>
-----						
HAWAII	<b>X</b>		State Resident	None	<b>X /c</b>	
KANSAS	<b>X</b>		State Resident	None	X	
LOUISIANA	-		NA	WA		
MARYLAND		X	State Resident	None		X
MASSACHUSETTS		X	State Resident	None	<b>X /c</b>	
-----						
MICHIGAN	<b>X</b>		State Resident	None	X	
MINNESOTA		X	State Resident	None	X	
MISSOURI	<b>X</b>		State Resident	None		X /a
NEW JERSEY		X	Intent	None	X	
NEW MEXICO	<b>X</b>		State Resident	None		X /a
-----						
NEW YORK	<b>X</b>		State Resident	None	X	
OKLAHOMA			WA	NA		
OREGON	<b>X</b>		Intent	None		X
PENNSYLVANIA	<b>X</b>		Intent	None	<b>X</b>	
RHODE ISLAND	<b>X</b>		Hailing Address	None	<b>X</b>	
-----						
UTAH		X	Intent	None	<b>X</b>	
VERMONT	<b>X</b>		State Resident	None		X
WASHINGTON	<b>X</b>		State Resident	None		X
WEST VIRGINIA			NA	NA		
WYOMING		X	Resident/Intent	None		X

Source: Survey of State and County General Assistance programs conducted by **Lewin/ICF** and James Bell Associates for the Assistant Secretary for Planning and Evaluation, U.S. Department of Health and Human Services, 1990.

'Intent' Indicates that intent to reside in the state or county is the only requirement.

/a Only **unemployables** are eligible for the GA program.

/b Indicates whether **employable** recipients are required to participate in job search and/or other formal work or training programs.

/c Mandatory **work** requirements for some employable recipients.

**EXHIBIT 9**  
**OTHER ELIGIBILITY CRITERIA -- SELECTED COUNTY GENERAL ASSISTANCE PROGRAMS: 1989**

STATE	COUNTY	RESTRICTIONS BASED ON CITIZENSHIP/LEGAL STATUS		JURISDICTION RESIDENCY REQUIREMENTS		WORK REQUIREMENTS b/	
		Yes	No	Residency	Duration	Yes	No
ALABAMA	JEFFERSON		X	None	None		X
ARKANSAS	PULASKI		X	WA	WA		
CALIFORNIA	LOS ANGELES	X		County Resident	None	X	
COLORADO	DENVER		X	County Resident	30 Days		X /a
FLOR I DA	DADE	X		None	None		X
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GEORGIA	<b>FULTON</b>	X		County Resident	None		X
IDAHO	ADA		X	None	None		X
ILLINOIS	CHICAGO	X		State Resident	None	X	
INDIANA	MAR ION	X		Town Resident	None	X	
<b>IOWA</b>	POLK		X	State Resident	None		X
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KENTUCKY	JEFFERSON	X		County Resident	None		X
<b>MAINE</b>	PORTLAND		X	None	None	X	
<b>MISSISSIPPI</b>	HINDS		X	County Resident	None		X
<b>MONTANA</b>	YELLOWSTONE	X		Intent	None	X	
NEBRASKA	<b>DOUGLAS</b>	X		County Resident	One Year	X	
-----	-----	-----	-----	-----	-----	-----	-----
NEVADA	CLARK		X	County Resident	Six Weeks		X
<b>NEW HAMPSHIRE</b>	MANCHESTER	X		None	None		X
NORTH CAROLINA	HECKLENBURG	X		County Resident	None		X
<b>NORTH DAKOTA</b>	CASS		X	County Resident	One Year		X
<b>OHIO</b>	FRANKLIN		X	Resident/Intent	30 Days	X	
-----	-----	-----	-----	-----	-----	-----	-----
<b>SOUTH CAROLINA</b>	CHARLESTON	X		Intent	None		X /a
<b>SOUTH DAKOTA</b>	<b>MINNEHAHA</b>	X		County Resident	None	X	
<b>TENNESSEE</b>	MEMPHIS		X	NA	NA		
<b>TEXAS</b>	HARRIS		X	NA	WA		
VIRGINIA	FAIRFAX	X		Local Resident	None	X	
-----	-----	-----	-----	-----	-----	-----	-----
WISCONSIN	<b>MILWAUKEE</b>		X	State Resident	60 Days	X	

Source: Survey of State and County General Assistance programs conducted by Lewin/ICF and James Bell Associates for the Assistant Secretary for Planning and Evaluation, U.S. Department of Health and Human Services, 1990.

'Intent' Indicates that intent to reside in state or county is the only requirement.  
/a Employables not eligible for GA program.  
/b Unless otherwise noted, mandatory work requirements are for employables.

**EXHIBIT 10**  
**MEDICAL ASSISTANCE PROGRAM CHARACTERISTICS -- STATE GENERAL ASSISTANCE PROGRAMS: 1989**

STATE	TITLE OF MEDICAL PROGRAM	MEDICAL PROVIDED		ELIGIBILITY			INCOME ELIGIBILITY COMPARED TO MEDICAID	
		As Part of GA	As Separate Program	Automatic for GA	Separate Requirements	Other Groups Eligible	Same	Lower
ALASKA	GR-Medical	X			X	X		X
ARIZONA	AHCCS		X		X	X	X	
CONNECTICUT	GA	X			X	X		X
DELAWARE	-No Medical Program	-						
D.C.	MCP		X	X		X		X
-----								
HAWAII	State Medicaid	X			X	X	X	
KANSAS	MediKan	X		X				X
LOUISIANA	- No Program -	-				-		
MARYLAND	MASO		X	X		X		X
MASSACHUSETTS	CR Medical	X		X				NR
-----								
MICHIGAN	Medical Assistance	X		X		X		X
MINNESOTA	GAMC		X	X		X		X
MISSOURI	CR Medical	X		X				X
NEU JERSEY	GA-Medical			X			X	
NEW MEXICO	-No Medical Program-							
-----								
NEU YORK	HAP		X		X	X		X
OKLAHOMA	- No Program -				-	-		-
OREGON	Medical Assistance	X			X			X
PENNSYLVANIA	Medical Assistance		X	X		X		X
RHODE ISLAND	CPA-Medical	X		X		X		X
-----								
UTAH	UMAP		X	X		X		X
VERMONT	GA-Medical	X		X		X	NR	
WASHINGTON	GA-Medical	X		X		X	X	
WEST VIRGINIA	GADA Medical		X		X	X		X
WYOMING	Minimum Medical		X		X	X	X	

Source: Survey of State and County General Assistance programs conducted by Lewin/ICF and James Bell Associates for the Assistant Secretary for Planning and Evaluation, U.S. Department of Health and Human Services, 1990.

'NR' Not reported. Indicates that the figure was not reported by the state.

Note: Only medical programs related directly to GA financial assistance program are described. States and localities may have other forms of non-Medicaid medical assistance available, such as public hospitals and clinics.

**EXHIBIT 11**  
**MEDICAL ASSISTANCE PROGRAM CHARACTERISTICS -- SELECTED COUNTY GENERAL ASSISTANCE PROGRAMS: 1989**

STATE	COUNTY	TITLE OF MEDICAL PROGRAM	MEDICAL PROVIDED		ELIGIBILITY			INCOME ELIGIBILITY COMPARED TO	
			As Part of GA	As Separate Program	Automatic for GA	Separate Requirements	Other Groups Eligible	MEI Same	AID Loner
ALABAMA	JEFFERSON	EA Medical Assistance	X			X			X
ARKANSAS	PULASKI	- No Program -	-						
CALIFORNIA	LOS ANGELES	MISP		X	X			X	
COLORADO	DENVER	- No Program -	-						
FLORIDA	DADE	CMA		X	X				X
GEORGIA	FULTON	County Hospital		X	X		X		X
IDAHO	ADA	GA Medical Assistance	X			X	X		X
ILLINOIS	CHICAGO	GA-Medical	X		X				X
INDIANA	MARION	PR Medical	X		X		X	NR	NR
IOWA	POLK	- No Program -	-						
KENTUCKY	JEFFERSON	- No Program -	-						
MAINE	PORTLAND	- No Program -	-						
MISSISSIPPI	HINDS	Medical Assistance	X		X		X		X
MONTANA	YELLOWSTONE	County Medical Program	X		X		X		X
NEBRASKA	DOUGLAS	Primary Health Network	X		X		X		X
NEVADA	CLARK	Medical Assistance (HA)		X	X		X	NR	NR
NEW HAMPSHIRE	MANCHESTER	DR Medical	X		X		NR		X
NORTH CAROLINA	MECKLENEURG	GA Medical Assistance	X		X		X		X
NORTH DAKOTA	CASS	GA Emergency Medical	X		X		X		X
OHIO	FRANKLIN	GA Medical	X			X			X
SOUTH CAROLINA	CHARLESTON	MIAP		X		X			X
SOUTH DAKOTA	MINNEHAWA	Medical Assistance	X		X		X		NR
TENNESSEE	MEMPHIS	- No Program -	-		-				
TEXAS	HARRIS	- No Program -	-						
VIRGINIA	FAIRFAX	Medical Assistance	X		X				X
WISCONSIN	MILWAUKEE	County Health Care		X	X		X		NR

Source: Survey of State and County General Assistance programs conducted by Lewin/ICF and James Bell Associates for the Assistant Secretary for Planning and Evaluation, U.S. Department of Health and Human Services, 1990.

'NR' Not reported. Indicates that the figure was not reported by the state.

Note: Only medical assistance programs related directly to GA financial assistance programs are described. State and localities may have other forms of non-Medicaid medical assistance available such as public hospitals and clinics.

EXHIBIT 12  
MEDICAL ASSISTANCE SERVICES -- STATE GENERAL ASSISTANCE PROGRAMS: 1989

STATE	SCOPE OF Same as Medicaid	COVERAGE Less than Medicaid	SERVICES/LIMITS
ALASKA ARIZONA CONNECTICUT DELAWARE D.C.	X X	X	Covers only necessary medical expenses. -NO MEDICAL PROGRAM-
-----	-----	-----	-----
HAWAII KANSAS LOUISIANA MARYLAND MASSACHUSETTS	X X X	X	-NO PROGRAM- Limited non-institutional services only.
-----	-----	-----	-----
MICHIGAN MINNESOTA MISSOURI	X	X	Limited hospital outpatient services, physician services, and prescription drugs.
-----	-----	-----	-----
NEW JERSEY NEW MEXICO	X	X	Limited hospital inpatient care, outpatient care, physician services, and prescription drugs (up to five per month). Generally the same as Medicaid -NO MEDICAL PROGRAM-
-----	-----	-----	-----
NEW YORK OKLAHOMA OREGON PENNSYLVANIA RHODE ISLAND	X X X	X	Some services not covered under Medicaid are covered under MAP (e.g. chiropractic services) -NO PROGRAM- Inpatient hospital services, outpatient care; emergency facilities; laboratory and x-ray facilities; dental, optometric services; podiatry and visiting nurse services.
-----	-----	-----	-----
UTAH VERMONT WASHINGTON WEST VIRGINIA WYOMING	X X	X X	Care for acute, life threatening, or infectious diseases only. Emergency care only; other inpatient or outpatient hospital care not covered. Dental care; eye care; hearing aids; laboratory and x-ray services; oxygen services; physician services; prescription drugs; some over the counter drugs.

Source: Survey of State and County General Assistance programs conducted by Lewin/ICF and James Bell Associates for the Assistance Secretary for Planning and Evaluation, U.S. Department of Health and Human Services, 1990.

Note: GA medical assistance is considered 'same' as Medicaid if GA medical coverage is comparable to Medicaid required services. These include: inpatient and outpatient hospital services; rural health clinic services; other laboratory and x-ray services; skilled nursing facility services and home health care services for individuals 21 and older; EPSDT; family planning services and supplies; physician services; and nurse midwife services.

EXHIBIT 13  
MEDICAL ASSISTANCE SERVICES -- SELECTED COUNTY GENERAL ASSISTANCE PROGRAMS: 1989

STATE	COUNTY	SCOPE OF OVERAGE		SERVICES/LIMITS
		Same as Medicaid	Less than Medicaid	
ALABAMA ARKANSAS CALIFORNIA COLORADO FLORIDA	JEFFERSON PULASKI LOS ANGELES- DENVER DADE		X	-NO PROGRAM Inpatient and basic emergency care.
			X	-NO MEDICAL PROGRAM Inpatient and outpatient hospital services; physician services; prescription drugs; skilled nursing; outpatient dialysis; and home health care.
GEORGIA IDAHO ILLINOIS INDIANA IOWA	FULTON ADA CHICAGO MARION POLK	X	X X	-NO MEDICAL PROGRAM- Only necessary medical care. Provides services to supplement any hospital services. -NO MEDICAL PROGRAM
KENTUCKY MAINE MISSISSIPPI MONTANA NEBRASKA	JEFFERSON PORTLAND HINDS YELLOWSTONE DOUGLAS	X	X X	-NO MEDICAL PROGRAM -NO MEDICAL PROGRAM Necessary prescription drugs only. Most medical necessities except eyeglasses and dental care.
NEVADA NEW HAMPSHIRE	CLARK MANCHESTER	X	X	Excludes physician fees. Medically necessary services. Assistance granted on an as-needed basis. Hospitalization not covered.
NORTH CAROLINA NORTH DAKOTA OHIO	MECKLENBURG CASS FRANKLIN		X X X	Emergency room and other hospital related services for emergency needs only. Emergency prescription and dental care only. Maximum scope of services is same as Medicaid.
SOUTH CAROLINA SOUTH DAKOTA	CHARLESTON MINNEHAHA		X X	Inpatient hospital services only. Necessary inpatient medical care; outpatient care not covered unless referred by Community Health Center.
TENNESSEE TEXAS VIRGINIA	MEMPHIS HARRIS FAIRFAX		X	-NO PROGRAM -NO PROGRAM Physician care (except inpatient); laboratory and x-ray services; supplemental services; prescription drugs; medical supplies and appliances; dental care; medical transportation.
WISCONSIN	MILWAUKEE		X	All inpatient and some outpatient care.

Source: Survey of State and County General Assistance programs conducted by Lewin/ICF and James Bell Associates for the Assistance Secretary for Planning and Evaluation, U.S. Department of Health and Human Services, 1990.

Note: GA medical assistance is considered 'same' as Medicaid if GA medical coverage is comparable to Medicaid required services. These include: inpatient and outpatient hospital services; rural health clinic services; other laboratory and x-ray services; skilled nursing facility services and home health care services for individuals 21 and older; EPSDT; family planning services and supplies; physician services; and nurse midwife services.

**EXHIBIT 14**  
**WORK PROGRAMS - STATE GENERAL ASSISTANCE PROGRAMS: 1989**

STATE	PROGRAM TITLE	PART OF GA		MANDATORY PARTICIPATION		TYPE OF PROGRAM					Other Services, Allowances, and Provisions	
		Yes	No	Yes	No	Work Relief	Job Search Assistance	Job Training and Experience	Job Readiness Counseling	Educational Services /g		
ALASKA ARIZONA CONNECTICUT DELAWARE D.C.	/b /c UETP /b /c	-	-	-	-	-	-	-	-	-	-	Rehabilitation Services.
HAWAII KANSAS LOUISIANA MARYLAND MASSACHUSETTS	TLF KanWork -NO GA PROGRAM- Work Relief METCP	-	X	X	-	X	X	-	X	X	-	Child care; work allowance. Transportation; day care.
MICHIGAN MINNESOTA MISSOURI NEW JERSEY NEW MEXICO	MOST UR /c GAEP /c /e	X	X	X	X	X /f X /f	X	X	X	X	X	Day care; medical services; etc. Child care; work related expenses. Transportation (\$40/month)
NEW YORK OKLAHOMA OREGON PENNSYLVANIA RHODE ISLAND	CEP -NO GA PROGRAM- /c New Directions GPA Work Training	-	-	X	-	X	X	X	X	X	-	Child care; transport; clothing. Transportation; child care; job search expenses.
UTAH VERMONT WASHINGTON WEST VIRGINIA WYOMING	EUP /a /c /b /b /e	X	-	X	-	X	X	X	X	X	-	Medical services; drug and alcohol treatment.

Source: Survey of State and County General Assistance programs conducted by **Lewin/ICF** and **James Bell Associates** for the Assistant Secretary for **Planning** and Evaluation, U.S. Department of Health and **Human Services**, 1990.

- /a No formal work program for GA recipients; recipients are required to conduct job search activity as a condition of assistance.
- /b No formal work program for GA recipients; no requirements.
- /c No formal work program for GA recipients; employables are not eligible for GA.
- /e Clients are referred to other agencies (e.g. State **Employment Service**) for work or rehabilitation.
- /f CWEP (Community Work Experience Program).
- /g Generally includes remedial and basic skills education, GED preparation, and ESL (English as a Second Language) classes.

**EXHIBIT 15  
WORK PROGRAMS -- SELECTED COUNTY GENERAL ASSISTANCE PROGRAMS: 1989**

STATE	COUNTY	PROGRAM TITLE	PART OF GA		MANDATORY PARTICIPATION		TYPE OF PROGRAM					Other Services, Allowances, and Provisions.
			Yes	No	Yes	No	Work Relief	Job Search Assistance	Job Training and Experience	Job Readiness Counseling	Educational Services /	
ALABAMA	Jefferson	/b										
ARKANSAS	Pulaski	-NO GA PROGRAM										
CALIFORNIA	Los Angeles	Workfare /d		X	X		X /g					
COLOADO	Denver	/c										
FLORIDA	Dade	/c Je										
GEORGIA	Fulton	/c										
IDAHO	Ada	/a										
ILLINOIS	Chicago	Project Chance		X	X		X /f	X	X	X		Transportation, day care, initial expenses.
INDIANA	Marion	Workfare					X /g					
IOWA	Polk	/b										
KENTUCKY	Jefferson	DHS Employment		X		X		X	X	X		Transportation service.
MAINE	Portland	AEYS Workfare			X		X /g					
MISSISSIPPI	Hinds	/b										
MONTANA	Yellowstone	County Work Progr		X	X							
NEBRASKA	Douglas	Job Service		X	X		X /f			X		Transportation and work related expenses.
NEVADA	Clark	/a										
NEW HAMPSHIRE	Manchester	Work Relief	X		X							
NORTH CAROLINA	Mecklenburg	/c										
NORTH DAKOTA	Cass	/b										
OHIO	Franklin	JOBS		X	X		X /f	X		X		Work related expenses; child care.
SOUTH CAROLINA	Charleston	/c										
SOUTH DAKOTA	Hinnehahe	Turn About		X	X					X	X	Transportation.
TENNESSEE	Shelby	-ND GA PROGRAM-										
TEXAS	Harris	-NO GA PROGRAM						X		X		
VIRGINIA	Fairfax	ESP										
WISCONSIN	Milwaukee	Workfare					X /g					

Source: Survey of State and County General Assistance programs conducted by Lewin/ICF and James Bell Associates for the Assistant Secretary for Planning and Evaluation, U.S. Department of Health and Human Services, 1990.

- /a No formal work program for GA recipients; recipients are required to conduct job search activity as a condition of assistance.
- /b No formal work program for GA recipients; no requirements.
- /c No formal work program for GA recipients; employables are not eligible for GA.
- /d Los Angeles also has a second program entitled EARN.
- /e Clients are referred to other agencies (e.g. State Employment Service) for work or rehabilitation.
- /f CUEP (Community Work Experience Program).
- /g Workfare.
- /h Generally includes remedial and basic skills education, GED preparation, and ESL (English as a Second Language) classes.

*PART II*

*STATE-BY-STATE DESCRIPTIONS OF  
GENERAL, ASSISTANCE PROGRAMS*

## INTRODUCTION TO THE STATE-BY-STATE DESCRIPTIONS

This part of the catalog presents information on GA programs reported by the states and localities participating in the survey. As described in the introduction, information is presented on each of the states with uniform, statewide programs. In states without uniform programs, detailed information is presented on the GA program in the largest locality (i.e. county or municipality) in the state. An entry page is also included for states where no GA program was identified at either the state level or in the largest locality.

This part of the catalog has three sections:

- Entry Format outlines how information is presented for each state entry and defines the terms and decision-rules used in describing the programs.
- Glossary of Terms and Abbreviations lists frequent programs terms and abbreviations used in the entries.
- State Entries are presented in alphabetical order by state.

***ENTRY FORMAT***

## ENTRY FORMAT - 1

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### GENERAL ASSISTANCE CATALOG ENTRY FORMAT

This outline of the catalog entry format provides a general description of the information presented in the individual program entries which follow, and describes the definitions and rules used to describe and present each program.

#### I. **GENERAL** DESCRIPTION

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##### A. Type of Program

Title(s) of major non-federal **assistance programs**. Provides official program title~~(s)~~**(s)** used by the administrative agency. If no formal or official title exists, GA and **EA** are applied as generic terms.

**GA:** usually short-term or on-going assistance not limited to crisis or emergency situations; usually no limits on duration of assistance:

**EA:** usually requires demonstration of a "crisis" or "emergency", and assistance is usually limited to a one time payment.

Description limited to the most significant programs in each state. **EA programs** are omitted unless they are (1) the only non-federal assistance program in the state or (2) have expenditures or caseload at least half the size of the major GA program(s) in the state.

Programs with different titles and separate funding and administration are treated as separate programs. Programs with different titles but shared funding and administration are treated as multiple components of a single program.

Sources and type of funding. Describes whether funding comes primarily from state or local sources or from a combination of the two. Also identifies whether funding is open-ended or fund-limited.

open-ended funding: funding is available to meet the needs of all who qualify for aid, If the original budget is exhausted, additional funds are made available.

fund-limited funding: funding is fixed. Once the budget is exhausted, additional funds are not generally available.

ENTRYFORMAT-

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Deegree of uniformity. Identifies whether assistance is provided across the state or only in certain parts of the state. Also identifies whether provisions are uniform across the state or vary across localities.

Administrative structure. Describes whether administrative unit is a state or local agency. Also provides official name of administrative agency and specifies number of local administrative units.

Secondary programs. Other minor non-federal assistance programs are mentioned briefly.

Sample locality. Described in states where programs vary by locality. Sample locality is usually the most populous city or county in the state. Population of locality and its share of state population are presented. Includes general description about how local **GA/EA** program compares with other **GA/EA** programs in the state. Also includes name of local agency.

NOTE: In the remaining sections of the format, where **GA/EA** varies locally, general statements about **GA/EA** programs statewide are made when such information was provided. Information on the sample locality is provided only if:

- . it describes a situation which differs from the general statement;
- . it adds useful detail to the general statement; or
- no statewide general information about GA was available.

B. Most Common Uses

Type of assistance. Describes whether program provides financial assistance (for maintenance) medical assistance, **or** both. Also identifies whether assistance is ongoing, short-term, or emergency assistance:

**ongoing:** generally no formal limits on duration of assistance.

**short-term:** subject to formal limits on duration of assistance; usually limited to six months, or less than a twelve month period.

**emergency:** generally limited to crisis or emergency situations; often a one-time payment only.

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ENTRYFORHAT-3

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- twical clients. Describes in general terms most (or largest percentage) of the clients, e.g., predominantly single men or childless couples.
- C. Recent or Pending Changes
- Recent changes. Includes major changes approved or implemented during the last two years (calendar years 1988 and 1989).
- Pending changes. Includes major changes approved or scheduled to be implemented in the next program year.
- D. Expenditures and Source of Funds
- Total program exoenditures. Total annual program expenditures are described by component -- financial, medical, and administrative, where available. Expenditures for special programs are also included, when pertinent. Reporting period (State Fiscal Year, Federal Fiscal Year, etc.) varies by state.
- Sources of funds. Generally includes state and/or local funding by program component (financial and medical). In some cases, federal monies are available to fund assistance to special populations and programs. These federal sources include State Legalization Impact Assistant Grants (**SLIAG**) and Federal Refugee Reimbursement (**FRR**), among others. Federal and other sources of funds are included when applicable.
- Unless otherwise noted, sources of funds for administrative expenses and special programs were not reported and are not included in sources of funds. As a result, total **sources** of funds may not equal total expenditures reported above.
- E. Caseload
- Monthly Average: Number of reported cases (e.g., households) and individuals, by program component (financial, medical), where available. These caseload figures are typically reported as a **monthly** average (for **FFY, SFY, or CY**).
- Unless otherwise noted, total financial and medical assistance caseloads are omitted due to a lack of information concerning the number of persons receiving both financial and medical assistance. When noted, total caseloads of both components are reported under the 'Financial' heading.

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II. ELIGIBILITY REQUIREMENTS

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- A. Eligible Unit Filing unit to which assistance can be granted, e.g., individuals, couples, families, etc.
- B. Categorical Eligibility Non-financial restrictions governing eligibility for assistance.
- C. GA Financial Eligibility
1. Income Eligibility Gross income eligibility limits. These income limits, where they exist, are a special eligibility requirement applicants must meet in order to qualify for GA. **They** should not be confused with payment standards which are used to compute the amount of assistance granted. Where there are no income limits, it is assumed that income eligibility is determined through the payment computation. Note that most GA programs do not have these separate income limits. Typically, eligibility is determined by the GA "payment standard" after allowable deduction (or "income disregards") have been subtracted from gross income. Unless otherwise noted, eligibility limits are reported as monthly figures.
- Limits are defined for (a) an individual, (b) a couple, (c) a family of three, and (d) a family of four. In some **GA/EA** programs, families are ineligible for assistance; in such cases, limits are described only for individuals and couples. Limits are briefly compared with the corresponding AFDC income limits.
- Exclusions. Sources of income not subject to the income eligibility limits and excluded from the payment computation.
2. Asset Limits Asset limits. Limits are defined for (a) an individual, (b) a couple, (c) a family of three, and (d) a family of four. In some **GA/EA** programs families are ineligible for assistance; in such cases limits are described only for individuals and couples. Limits are briefly compared with the corresponding AF'DC asset limits.
- Exclusions. Describes assets not subject to the asset eligibility limits.
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**ENTRY FORMAT - 5**

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|--|--|
| 3. Relative Responsibility                   | Lists those relatives deemed legally responsible for support of applicant. Applicant is generally expected to exhaust support from these relatives before <b>apply</b> for aid.<br><br>Also describes whether refusal by relatives to provide support impedes applicant's receipt of assistance. |
| 4. Lien and Recovery                         | Describes provisions for liens on property, for other secured and unsecured claims, and for recovery from responsible relatives. Also mentions any special agreements with the Social Security Administration to recover interim GA payments to SSI applicants.                                  |
| <br>D. Other Eligibility Criteria            |  |
| 1. Citizenship                               | Describes whether specific citizenship legal status requirements exist or whether assistance is limited to U.S. citizens, permanent residents, and/or legalized aliens.  |
| 2. Residence                                 | Describes state, county, or other residence requirements. Identifies programs which sometimes provide aid to non-residents in emergencies. (Special programs for the homeless are detailed in Section V.)  |
| 3. Employability and Employment              | Describes whether employable adults are eligible for aid (and under what conditions). Defines "unemployable" for programs in which employable and unemployable adults are treated differently.   |
| 4. Participation in Work Programs            | Describes whether employable adults are required to participate in a work program in order to receive GA benefits. (Specifics of work programs are detailed in Section IV.)  |
| 5. Participation in State/Federal Assistance | Describes whether <b>AFDC</b> or SSI recipients are eligible for GA.   |
| 6. Other Special Conditions                  | Identifies any other special conditions of eligibility, e.g., special requirements for refugees. (Specifics on assistance to refugees is detailed in Section V.)   |
| 7. Continued Eligibility                     | Specifies limits on duration of assistance, where such limits exist. Also specifies any recertification periods,   |
-

III. STANDARDS OF ASSISTANCE AND **PAYMENT** METHODS

A. Standards of Assistance

1. Need Standard

Need standard. Describes whether the program has a need standard which is defined separately from the payment standard. Need standards generally represent the cost of those basic living needs per month that the agency recognizes as essential for all applicants or recipients under the assistance programs. These standards are defined as one of the following four types:

- consolidated: a single, fixed amount;
- partially consolidated: single, fixed amount plus variable components based on actual costs;
- unconsolidated: multiple fixed components;
- needs based on actual costs: single variable amount or multiple variable components based on actual costs.

Description includes types of needs taken into account and formula ingredients, e.g., shelter costs (including types of shelter covered).

Standard, in dollars, defined for (a) an individual, (b) a couple, (c) a family of three, and (d) a family of four, where available. Standard is briefly compared with corresponding **AFDC** need standard, in dollars.

In the absence of a formal need standard, entry specifies needs considered.

Special needs considered. Lists items considered **over** and above the items in the need standard.

Variations in the standard are identified, e.g., family or household size, region, or type of shelter.

2. Payment Standard

Payment standard. Describes whether program has a formal payment standard. If not, then payments are described as "discretionary". If a formal standard does exist, then the standard must **be** one of four types:

- consolidated;
- partially consolidated;

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**ENTRY FORMAT - 7**

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- unconsolidated;
- needs based on actual costs.

Monthly maximum benefit levels are defined, where they exist.

Monthly standard, in dollars, defined for (a) an individual, (b) a couple, (c) a family of three, and (d) a family of four, where available. Standard is briefly compared with corresponding AE'DC need standard, in dollars. Treatment of special needs is also explained.

B. Payment Computation

Computation method. Explains whether payment amount is discretionary or computed by formula. In the latter case, payment generally equals payment standard less countable income (see Section **II.C.1**, Income Eligibility); in addition, certain types of deductions and disregards may be allowed.

C. Payment Methods

Describes payment grant as:

- cash (or check);
- vendor payments (direct payment to provider or two-party checks);
- vouchers;
- in-kind (provided directly by agency).

Also describes non-cash benefits, such as shelter, food, clothing, etc., particularly as they apply to the homeless (also see Section V).

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**IV. SPECIAL PROGRAM FEATURES**

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A. Medical Assistance  
for GA Recipients

1. Program  
Description

Title of program. Provides official program title. Describes only major program where information was reported by survey respondents. Local medical assistance via public institutions is generally omitted **unless** it is a formal program with formally defined eligibility criteria and benefits. Other programs may be omitted if they are not linked to GA by administration or referral arrangements. Type of program.

ENTRYFORMAT-

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Identifies whether medical assistance is provided as part of **GA/EA** program, or as a program separate from **GA/EA**.

Deegree of uniformity. Identifies whether medical assistance is provided across the state or only in certain areas or localities. Also identifies whether provisions are uniform across the state or vary across counties.

2. Eligibility Requirements

Identifies administrative agency.

Explains whether **GA/EA** financial recipients are automatically eligible for medical assistance and whether any **non-GA/EA** recipients are eligible, and identifies any spend-down mechanisms that may exist.

Where eligibility requirements differ from **GA/EA**, they are described by type of requirement:

- . categorical;
- . income limits;
- . asset limits;
- employment restrictions; and
- . continued eligibility.

Also briefly compares eligibility requirements with those of Medicaid.

Note: Although not specified by most states, children receiving GA financial assistance are generally eligible for federal/state Medicaid (under Medicaid provisions for "Ribicoff Children" who meet **AFDC** income eligibility criteria but not family composition requirements.)

3. Covered Services

Identifies services provided.

Also briefly compares benefits with those provided by Medicaid.

4. Payment Methods

Identifies which of the following types of payment are employed:

- cash (or check);
- vendor payments (direct payments to provider or two-party checks);
- . vouchers;
- in-kind (provided directly by the agency or facilities funded/administered by agency).

**ENTRY FORMAT - 9**

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B. Education, Training,  
and Employment  
Programs

1. Program  
Description

Title of program where program exists. Identifies administering agency and describes relationship between **GA/EA** and work program.

Two of program. Explains whether program exists statewide or only in certain areas. Identifies program components:

- work experience;
- supplemented work/grant diversion;
- job search;
- job training;
- job counseling;
- remedial education.

Describes types of jobs and worksites involved (if information is available).

2. Conditions of  
Participation

Identifies whether participation is mandatory **or** voluntary, and explains how services and requirements may vary across types of **GA/EA** recipients. In particular, notes special provisions for non-English speaking clients.

3. Child Support  
Enforcement  
Requirements

Describes any linkages between GA work requirements and child support enforcement obligations.

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**V. SPECIAL POPULATIONS**

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A. Programs for the  
Homeless

Describes any special programs **or** policies for assistance to homeless persons, including special eligibility, benefits, and other supports.

B. Programs for Refugees

Describes any special programs or provisions for refugees, other than that provided through the Federal Refugee Reimbursement Program.

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ENTRY FORMAT - 10

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VI. RELATIONSHIP WITH **OTHER** PROGRAMS

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A. Supplemental Security  
Income (SSI)

1. Program Administration Identifies agency administering SSI state supplements (where they exist), and explains its relationship to the **GA/EA** administrative agency.
2. Program Interaction Identifies those programs in which the applicant may be required to apply for SSI. Also describes whether **GA/EA** provides interim assistance to SSI applicants awaiting SSI eligibility determination.

B. Aid to Families with  
Dependent Children  
**(AFDC)**

1. Program Administration Identifies agency administering AFDC and explains its relationship to the **GA/EA** administrative agency.
2. Program Interaction Focuses on program interaction for persons who fail to meet AFDC eligibility requirements, specifically:
  - mothers who lose eligibility or cannot meet AFDC eligibility requirements due to age of youngest **child**;
  - high **school** students who lose or cannot meet AFDC eligibility due to age; and
  - families who cannot satisfy work history requirements for **AFDC-U** or AFDC-UP (where such programs exist);

C. Food Stamps

1. Program Administration Identifies agency administering the Food Stamp Program and explains its relationship to the **GA/EA** administrative agency.
  2. Program Interaction Identifies those circumstances in which the **GA** applicants may be required to apply for Food Stamps. Explains relationship between **GA** program and Food Stamp work program.
-

ENTRY FORMAT - 11

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VII. STATE LIAISONS

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- A. General State Contacts                      Name, address, and phone provided when available.
- B. Specific GA Contacts                      Name, address, and phone provided when available.
- C. Special Program Contacts
  - 1. SLIAG                                      Name, address, and phone provided when available.
  - 2. Work Programs                              Name, address, and phone provided when available.
  - 3. Medical Assistance                              Name, address, and phone provided when available.



***GLOSSARY OF TERMS AND ABBREVIATIONS***

GLOSSARY

Abbreviations and Terms

AFDC	Aid to Families with Dependent Children
AFDC-U and AFDC-UP	AFDC- Unemployed Parent program
asset limits	Limits on liquid and/or real assets which determine whether an individual or family unit is eligible to participate in a <b>GA/EA</b> program.
Board and Care	Long-term care facility providing unskilled non-medical daily care for persons not capable of caring for themselves (e.g., elderly, mentally ill, mentally retarded, developmentally disabled, etc.). Level or intensity of care provided is less than that provided by <b>ICFs</b>
categorical eligibility requirements	Non-financial eligibility requirements. For example, the requirement that a person be disabled or unemployable in order to be eligible for assistance.
consolidated standard	Need standard or payment standard defined by a single fixed payment level.
copayment	A cost sharing provision in which the recipient pays part of the cost of services (usually medical) directly to the provider.
CFY	County Fiscal Year (defined by county).
CY	Calendar Year. Reporting period from January 1 to December 31.
disregards	Income or assets which are excluded from the determination of eligibility and the payment amount.
eligibility or filing unit	Individuals or group who file together for assistance (as a single entity).
Emergency Assistance <b>(EA)</b>	A generic term describing short-term or emergency aid. Assistance is usually subject to fixed duration limits and usually requires demonstration of a "crisis" or "emergency." <b>EA</b> may also serve as the name for programs providing such assistance.
exclusions	Income or <b>assets</b> which are excluded from consideration in income or asset limits. Eligibility units may possess excluded income or assets while receiving GA or <b>EA</b> .

FFY	Federal Fiscal <b>Year</b> . Reporting period from October 1 to the following September 30.
<b>FRR</b>	Federal Refugee Reimbursement Program.
fund-limited funding	Funding which is fixed. Additional funds are generally not made available once the budget is exhausted.
General Assistance ( <b>GA</b> )	A generic term describing short-term or ongoing assistance, administered and funded at the state or local level. Assistance is generally not limited to crises or emergency situations.
ICF	Intermediate Care Facility. Long-term care facility providing non-skilled care for aged and disabled.
income limits (eligibility <b>limits</b> )	Gross income eligibility limits which determine whether an individual or household is eligible to participate in a GA or <b>EA</b> program. If the filing unit has gross income below the income limit, a payment computation would be made based on the program payment standard. Most GA or <b>EA</b> programs do not have separate income eligibility limits.
<b>NA (N/A)</b>	Not Applicable. Used when information requested does not apply to the particular situation of the state.
<b>NR (N/R)</b>	Not Reported. Used when information requested was unavailable or not reported by the state.
need standard	Monetary standard which represents the cost of those basic living needs that the program recognizes as essential for all applicants or filing units under the assistance programs. If the filing unit has countable income below the need standard, a payment computation would be made based on the program payment standard. Need standards are not the same as income eligibility limits which are based on gross income before disregards or deductions. Need standards are not the same as payment standards either, though they may be equal to the payment standards. Most GA or <b>EA</b> programs do not have formal need standards which exist separately from payment standards.
open-ended funding	Funding available to meet the needs of all who qualify for assistance. If the original budget is exhausted, additional funds are made available.

partially consolidated standard	A type of need standard or payment standard consisting of a single-fixed payment level plus a variable components based on actual costs (e.g., housing and utility expenses).
payment standard	Monetary standards used by GA or <b>EA</b> administrative agencies to compute the amount of assistance provided. In most cases, net or countable income is subtracted from the payment standard in order to determine the amount of assistance provided. Where need standards exist, payment standards are usually set to meet all or part of the need defined. Payment standards should not be confused with income eligibility limits. Most GA and EA programs do not have separate income eligibility or need standards; in these cases, financial eligibility is based on the payment computation.
recertification period	Length of time during which <b>GA/EA</b> recipients can continue to receive assistance before <b>eligibility</b> must be redetermined. Recertification may involve a review of both financial and categorical eligibility.
<b>SES</b>	State Employment Service, or the equivalent.
SFY	State Fiscal Year. Reporting period usually running from July 1 to the following June 30.
<b>SLIAG</b>	State Legalization Impact Assistance Grants. Provides federal reimbursement to states for providing public assistance, public health services, and educational services to "eligible legalizedaliens" ( <b>ELAs</b> ) legalized under the Immigration Reform Act (IRCA) of 1986.
SNF	Skilled Nursing Facility. Long-term care facility licensed by the state to provide skilled nursing care for disabled, convalescent, or elderly.
SSA	Social Security Administration.
<b>SSI</b>	Supplemental Security Income.
unconsolidated standard	A type of need or payment standard consisting of multiple fixed components which are added together to determine the amount of money allowed to a recipient for basic needs.
vendor payment	Direct payments to the provider for services or goods provided to the GA or <b>EA</b> recipient. Approved vendors may submit bills directly to the program's administering agency.

vouchers

Coupons issued to program recipients for the purchase of specified goods or services. Providers accept the vouchers from recipients and then redeem them with the administering agency.

All other abbreviations refer to specific states and are defined when introduced in each state's catalog entry.

*STATE ENTRIES*

ALABAMA - 1

I. GENERAL DESCRIPTION

A. Type of Program **ALABAMA has** no statewide non-federal assistance program. Provision is left to the discretion of each county; two counties have elected to provide their own Emergency Assistance (EA) program. EA is fully funded and administered at the county level. Funding is generally fund-limited; assistance is provided until the budget is exhausted. In counties with **EA programs**, administration **is** delegated to the County Department of Human Resources.

Information on the **number** of counties providing EA was not available; nor was information on total expenditures, caseloads or program variations among the counties.

Jefferson County (including Birmingham) has a population of 678,000 and comprises roughly 22% of the state's total population.

B. Most Common Uses Jefferson County: EA provides only limited emergency shelter assistance for AFDC applicants and recipients and financial and medical assistance for minors in agency custody. Duration of assistance is limited to a crisis situation; emergency one-time payment. EA recipients are predominantly single women with children and minors in agency custody.

C. Recent or Pending Changes Jefferson County: No recent changes. No major changes are anticipated for the current or next program year.

D. **Expenditures and Sources of Funds** Expenditures: CY 1988  
Jefferson County

Financial	N/R
Medical	N/R
Administrative	<b>N/R</b>
TOTAL	<b>\$12,000</b>

Sources of Funds: CY 1988  
Jefferson County

	State	<u>local</u>
Financial	N/A	N/R
Medical	N/A	<b>N/R</b>
TOTAL	N/A	<b>\$12,000</b>



ALABAMA - 3

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4. Participation in Work Programs      Jefferson County: No requirements.
5. Participation in State/Federal Assistance      Jefferson County: Eviction payments provided only to AFDC recipients or applicants. AFDC and SSI recipients are not eligible for any other assistance.
6. Other Special Conditions      Jefferson County: None.
7. Conditions for Continued Eligibility      Jefferson County: Eviction payments limited to one time only. For minors in agency custody, there are no limits on aggregate amount or duration of payments and no recertification period.
- 

III. **STANDARDS** OF ASSISTANCE AND PAYMENT METHODS

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- A. Standards of Assistance
1. Need Standard      Jefferson County: No separate need standard.  
Needs considered: Shelter (for AFDC); basic maintenance and medical needs as necessary for children in agency custody.
2. Payment Standard      Jefferson County: No formal payment standard. Payments based on actual costs (single variable amount or multiple variable components).
- B. Payment Computation      Jefferson County: Payments are discretionary.
- C. Payment Method      Jefferson County: Vendor payments (direct payment to provider or two-party checks).
-

IV. SPECIAL PROGRAM FEATURES

---

A. Medical Assistance

- |                             |   |
|-----------------------------|---|
| 1. Program Description      | Where it exists, <b>EA</b> medical assistance is administered as a small part of the <b>EA</b> program and benefits vary across counties.   |
|                             | <u>Jefferson County</u> : <b>EA</b> provides limited medical assistance only for minor children in the custody of the agency. Benefits are intended as a supplemental to pay for medicines not covered by Medicaid. |
| 2. Eligibility Requirements | <u>Jefferson County</u> : Same as <b>EA</b> financial assistance for minor children in agency custody. These <b>EA</b> financial recipients are automatically eligible.   |
| 3. Covered <b>Services</b>  | <u>Jefferson County</u> : Covers only those "necessary" medical expenses not covered by Medicaid or other state sources. Benefits provided on a discretionary basis and limited to available fun&.                  |
| 4. Payment Method           | <u>Jefferson County</u> : Vendor payments to providers.   |

B. Education, Training and Employment Programs

- |   |   |
|---|---|
| 1. Program Description                    | <u>Jefferson County</u> : None.           |
| 2. Conditions of Participation            | <u>Jefferson County</u> : Not applicable. |
| 3. Child Support Enforcement Requirements | <u>Jefferson County</u> : Not applicable. |

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V. SPECIAL POPULATIONS

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- |                              |   |
|------------------------------|---|
| A. Programs for the Homeless | <u>Jefferson County</u> : No <b>special</b> programs or provisions <b>for</b> assistance to homeless individuals. There are no fixed address requirements; payments can be made to a shelter. |
|------------------------------|---|
-

ALABAMA - 5

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- B. Programs for Refugees                      No special program or provision for refugees other than that provided through the **Federal** Refugee Reimbursement Program.
- 

VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

---

A. **SSI**

1. Program Administration                      No SSI state supplements.
2. Program Interactions                      Not applicable.

B. AFDC

1. Program Administration                      Jefferson County: AFDC is administered by the County Department of Human Resources offices through the same structure as EA.
2. Program Interactions                      Jefferson County: AFDC applicants and recipients are eligible for EA.

C. Food Stamps

1. Program Administration                      Jefferson County: Food **Stamp** program is administered through the same structure as EA.
2. Program Interactions                      Jefferson County: EA applicants are always encouraged to apply for Food Stamps.
- 

VII. STATE LIAISONS

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- A. General State Contact                      David Owens  
Director of Public Assistance  
State of Alabama Department of Human Resources  
64 N. Union Street  
Montgomery, AL 36130  
(205) 261-2875
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ALABAMA-6

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B. Specific EA  
Program Contacts

1. State **EA** Contact      Joel Sanders  
Public Assistance Special Programs  
State of Alabama Department of Human Resources  
64 N. Union Street  
Montgomery, AL 36130  
(205) **242-2920**

,2. County **EA** Contact      Nancy **Fulk**  
Community Resources Supervisor  
Jefferson County Department of Human Resources  
P.O. Box 11926  
Birmingham, AL 35202  
(205) 939-2454

C. Special Program  
Contacts

1. **SLIAG** Program      Not available.

2. Work Programs      Terrie Reid  
Welfare Reform Project  
State of Alabama **Department of** Human Resources  
64 N. Union Street  
Montgomery, AL 36130

3. Medical      Medical Services Administration  
Assistance      (205) 277-2710

ALASKA - 1

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I. GENERAL DESCRIPTION

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A. Type of Program **ALASKA has** one major non-federal program: General Relief Assistance (GR). GR is a uniform, statewide programs funded at the state level. GR is administered by the State's Department of Health and Social Services (DHSS), Division of Public Assistance, through 18 district offices. Funding is open-ended; i.e., available to meet the needs of all who qualify.

B. Most Common Uses GR provides emergency financial and medical assistance for basic needs to persons not eligible for AFDC and **SSI**. GR recipients are predominantly intact families with dependent children.

C. Recent or Pending Changes No recent major changes. One change scheduled for 1990: clients' medical insurance premiums will be deducted from income calculations. This change will permit individuals with medical insurance to obtain GR for other basic needs such as shelter.

D. Expenditures and **Sources** of Funds

**Expenditures:** SFY 1989

Financial	\$1,245,334
Medical	\$7,660,300
Administration	\$370,000
TOTAL	\$9,275,634

**Sources of Funds:** SFY 1989

	<u>State</u>	<u>Local</u>
Financial	\$1,245,334	N/A
Medical	\$7,660,300	N/A
Total	\$8,905,634*	N/A

\*Excludes Administration.

E. Caseload

**Monthly Average:** SFY 1989

	<u>Cases</u>	<u>Individuals</u>
Financial	N/R	12,168
Medical	N/R	527

---

II. ELIGIBILITY REQUIREMENTS

---

- A. Eligible Unit                      Individuals, couples, and families.
- B. Categorical Eligibility              None.
- C. GA Financial Eligibility
1. Income Eligibility              No separate income limits; eligibility determined by payment computation.
2. Asset Limits                      Limits:
- Individual   \$500
- Couple       \$500
- Family- 3   \$500
- Family-4   \$500
- Exclusions: home, auto, and other miscellaneous items.
- GR asset limits are less than those for AFDC and SSI.
3. Relative Responsibility              Spouse responsible for spouse, parents for children, children for parents, grandparents for grandchildren, siblings for each other. **Refusal** by relative to provide support, however, does not generally impede receipt of assistance.
4. Lien and Recovery                State may file recovery claim against estate, and for recovery from responsible relatives.
- D. Other Eligibility Criteria
1. Citizenship                      U.S. Citizens, permanent residents, and lawful aliens.
2. Residence                        No residency or duration requirement.
3. Employability and Employment      Employed and employable adults are eligible.
4. Participation in Work Program      GR does not have a work program.
-

ALASKA- 3

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- |  |   |
|--|---|
| 5. Participation in State/Federal Assistance | AFDC and SSI recipients are not eligible for GR.  |
| 6. Other Special Conditions                  | None.   |
| 7. Conditions for Continued Eligibility      | No limits to the amount or duration of payment. Recertification period is one month; clients must reapply for each month of need. |
- 

III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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A. Standards of Assistance

1. Need Standard                      The need standard is consolidated and covers basic maintenance needs (e.g. shelter, clothing, utilities, food).

**Limits:**

Individual: \$300  
Couple:        \$400  
Family-3:     \$500  
Family-4:     \$600

**Special Needs:**    burial expenses; transportation for return to legal residence.

**Variations:** Need standard varies by family size.

2. Payment Standard                The payment standard is a consolidated, single fixed figure.

**Maximum Benefits:**

**Individual**    \$120  
Couple         \$240  
Family-3       \$360  
Family-4       \$480

In addition to the payment standard, **GR** also includes special payments which are exempt from maximums (e.g. burial, transportation).

Payment standard is generally between 30 and **50** percent of AFDC payment standard.

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ALASKA - 4

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- B. Payment Computation                      Payment equals payment standard minus income up to the maximum benefit level. (In emergency situations, the GR grant can exceed the difference between income and payment standard -- but it can never exceed the maximum benefit level.)
- C. Payment Method                              Vendor payment.
- 

IV. SPECIAL PROGRAM FEATURES

---

- A. Medical Assistance for GA Recipients
1. Program Description                      General Relief provides medical assistance through its General Relief Medical Assistance program (**GRM**). **GRM** is a uniform, statewide program administered by the Department of Health and Social Services (same as the GR financial), and funded by the state. The program is provided as part of the GR program.
  2. Eligibility Requirements                      **.Available** to all GR recipients who have a covered medical need. Unlike Medicaid, GRM provides assistance only to persons who have need for a specific medical service.
  3. Covered **Services**                              Not reported
  4. Payment Method                              Vendor payments.
- B. Education, Training and Employment Program(s)
1. Program Description                      None.
  2. Conditions of Participation                      Not applicable (see above).
  3. Child Support Enforcement Requirements                      Not applicable (see above)
-

ALASKA - 5

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V. SPECIAL POPULATIONS

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- A. Programs for the Homeless                      No special provisions for the homeless. GR makes vendor payments for shelter on behalf of a needy individual or household. No fixed address requirement.
- B. Programs for Refugees                No special program or provision for refugees other than that provided through the Federal Refugee Reimbursement program.
- 

VI. **RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS**

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- A. SSI
1. Program Administration              The SSI state supplement is administered by DHSS through roughly the same administrative structure as GR.
2. Program Interaction                 GR recipients are required to apply for SSI. CR does not provide payment to SSI applicants awaiting eligibility determination.
- B. AFDC
1. Program Administration              AFDC is administered by DHSS through roughly the same administrative structure as GR.
2. Program Interaction                 AFDC mothers who lose eligibility for AFDC (due to age of youngest child) may be eligible for GR. High school students who lose eligibility for AFDC (due to age) may also be eligible for GR.
- C. Food Stamps
1. Program Administration              The Food Stamp Program is administered by the DHSS through roughly the same administrative structure as GR.
2. Program Interaction                 All **GR** applicants are encouraged to apply for food stamps, if not already receiving them. GR does not have a work program.
-

ALASKA - 6

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VII. STATE LIAISONS

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- A. General State Contact      Myrtle Ellerbee  
Division of Public Assistance  
P.O. Box H-07  
Juneau, AK 99811-0640  
(907) 465-3347
- B. Specific GA Program      Same  
Contacts
- C. Special Program  
Contacts
1. **SLIAG** Program      Not available.
2. Work Programs      Not available.
3. Medical Assistance      Kim Busch, Director  
Division of Medical Assistance  
P.O. Box H-07  
Juneau, AK 99811-0640  
(907) 465-3355

I. GENERAL DESCRIPTION

A. Type of Program **ARIZONA has** three major non-federal assistance programs: General Assistance (GA), Emergency Assistance (**EA**), and the state component of the Arizona Health Care Cost Containment System (AHCCCS). Both GA and EA are administered by Department of Economic Security (DES) through **70** local offices throughout the state. Eligibility for AHCCCS is determined by DES and county workers. AHCCCS is administered by the AHCCCS administration. Both programs are state funded and state administered. Funding is open-ended to meet the needs of all who qualify.

Information below is on GA unless otherwise noted.

B. Most Common Uses The purpose of GA is to provide assistance to applicants who do not qualify for AFDC or SSI, but are physically or mentally handicapped or are currently residing with and caring for an incapacitated person. Payment is usually financial assistance in the form of ongoing cash payments. Recipients are predominantly disabled persons who do not meet SSI requirements.

C. Recent or Pending Changes No major recent changes. To reduce program costs, the program is considering prorating of **GA benefits** based on the date of application.

D. Expenditures and Sources of Funds

**Expenditures: SFY 1990**

Financial	\$12,459,391
Medical	N/R
Administrative	N/R
TOTAL	N/R

Sources of Funds: Not reported.

E. Caseload

**Monthly Average: SFY 1990**

	<u>Cases</u>	<u>Individuals</u>
Financial	6,230	N/R
Medical	N/R	N/R

II. ELIGIBILITY REQUIREMENTS

A. Eligible Unit Individuals and couples.

ARIZONA - 2

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- B. Categorical Eligibility Program is limited to mentally and physically incapacitated persons and their caretakers.
- C. GA Financial Eligibility
1. Income Eligibility Income Limits: No separate income limits; eligibility based on payment computation.
2. Asset Limits Asset Limits:
- |             |        |
|-------------|--------|
| Individual: | \$1000 |
| Couple:     | \$1400 |
| Family-3:   | N/A    |
| Family-4:   | N/A    |
- Exclusions: Current home equity not in excess of \$50,000; household and personal effects; tools for trade; and an automobile with an equity value of \$1500 or less.
3. Relative Responsibility No provisions.
4. Lien and Recovery No provisions.
- D. Other Eligibility Criteria
1. Citizenship U.S. citizens, permanent residents, and lawful aliens.
2. Residence State residents only; no duration requirements.
3. Employability and Employment Employable adults are not eligible. Unemployable adults are defined as those certified permanently or temporarily disabled.
4. Participation in Work Program Not applicable (see above).
5. Participation in State/Federal Assistance **AFDC** and SSI recipients are not eligible for GA.
6. Other Special Conditions None.
-

ARIZONA - 3

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7. Conditions for Continued Eligibility	No limits on total amount or duration of assistance. Review period is six months or less, as specified by qualified physician or state medical consultant.
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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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A. Standards of Assistance

1. Need Standard	The need standard is a consolidated amount covering basic maintenance needs.  <u>Variation:</u> Standard varies for single individuals or couples and whether there is an obligation to pay shelter costs.
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2. Payment Standard	Payment standard is a consolidated amount covering basic maintenance needs and is 47.2% of need standard. Varies by whether there is an obligation to pay shelter costs.
---------------------	--

Limits:

	<u>Without Shelter</u>	<u>With Shelter</u>
Individual:	\$108	\$173
Couple:	\$145	\$233
Family-3:	<b>N/A</b>	<b>N/A</b>
Family-4:	<b>N/A</b>	<b>N/A</b>

Payment standard generally same as AFDC.

B. Payment Computation	Assistance grant equals payment standard less income plus selected work related expenses.
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C. Payment Method	Cash payments.
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IV. SPECIAL PROGRAM FEATURES

A. Medical Assistance

1. Program Description Arizona has one major state-federal program providing medical assistance to needy persons, the Arizona Health Care Cost Containment System (AHCCCS). AHCCCS is the state's equivalent of Medicaid. It is a uniform, statewide program administered by the state AHCCCS administration within the Department of Health Services.

2. Eligibility Requirements GA recipients are not automatically eligible, but must meet specific requirements of AHCCCS. However, GA recipients usually qualify as medically needy.

Income Limits:

Individual: \$3,200 (annual)  
 Couple: \$8,266 (annual)

Note: Spend-down provisions apply for those whose income exceeds income ceiling.

Asset Limits:

Individual: \$5,000  
 Couple: \$5,000

Exclusions: \$30,000 real property excluded.

3. Covered Services Hospital inpatient care, outpatient care, physician services, prescription drugs, and emergency dental care.

4. Payment Method Vendor payment by contract.

B. Education, Training and Employment Program(s) None.

1. Program Description Not applicable.

2. Conditions of Participation Not applicable.

3. Child Support Enforcement Requirement None.

V. SPECIAL POPULATIONS

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- |                              |   |
|------------------------------|---|
| A. Programs for the Homeless | No special programs or provisions for homeless persons.   |
| B. Programs for Refugees     | No special program or provision for refugees other than that provided by the Federal Refugee Reimbursement program. |
- 

VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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**A. SSI**

- |                           |  |
|---------------------------|--|
| 1. Program Administration | SSI is administered by the Social Security Administration.   |
| 2. Program Interaction    | The GA program frequently provides payments to SSI applicants awaiting eligibility determination.  |
| B. AFDC                   |  |
| 1. Program Administration | AFDC is administered by DES through roughly the same administrative structure as GA and EA.  |
| 2. Program Interaction    | AFDC mothers who lose eligibility for AFDC (due to the age of their youngest child) are not generally eligible for GA, but may be eligible for EA. |
| C. Food Stamps            |  |
| 1. Program Administration | Food Stamp program is administered by DES through roughly the same administrative structure as GA and EA.  |
| 2. Program Interaction    | Most GA applicants also apply for food stamps. A single application is used to apply for both programs.  |
-

VII. STATE LIAISONS

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- A. General State Contact      **Allan** Hodgson  
1400 W. Washington  
Phoenix, **AZ** 85001  
(602) 542-0315
- B. Specific GAContact      Not available.
- C. Special Program  
Contacts
- 1. SLIAG**      Not available.
2. Work Programs      Not available.
3. Medical Assistance      Not available.

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**ARKANSAS - 1**

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I. GENERAL DESCRIPTION

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- A. Type of Program                   **ARKANSAS** has no non-federal assistance program. Due to budgetary constraints, a very limited crisis General Assistance (GA) program was phased out in 1987. Currently, clients who are ineligible for Federal assistance are referred to private agencies. State sources report that none of the counties currently administer a General Assistance program either.
- B. Most Common Uses                 Not applicable.
- C. Recent or Pending Changes       Not applicable.
- D. Expenditures and Sources of Funds   Not applicable.
- E. Caseload                           Not applicable.
- 

**VII. STATE LIAISONS**

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- A. General State Contact           Linda Greer  
Income Support Division  
Arkansas Department of Human Services  
329 Donaghey Building  
P.O. Box 1437  
Little Rock, Arkansas 72203-1437  
(501) 682-8257
- B. Specific GA Contact
1. State GA Contact             Not applicable.
2. County GA Contact           Not applicable.
- C. Special Program Contacts
1. SLIAG Program               Not reported.
2. Work Programs               Not reported.
3. Medical Assistance           Not applicable.
-

I. GENERAL DESCRIPTION

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A. Type of Program

CALIFORNIA has two statewide non-federal assistance programs: GR and AFDC-U (state only). Although the state has mandated General Relief for each of the 58 counties, each county program has different features and provisions: within certain guidelines established by the state. AFDC-U (state only) is uniformly administered throughout the state, through county welfare offices. The state also provides partial financing to counties for medical care to GA-type populations, and in some cases administers these funds for the county.

Los Angeles County has two major non-federal assistance programs: General Relief (GR) and the Medically Indigent Services Program (**MISP**). General Relief is administered by the L.A. County Department of Public Social Services (DPSS), and is county funded and county administered. MISP is administered by the Department of Health Services and funded by the state and county. Funding for the programs is open-ended; funds are available to meet the needs of all who qualify.

Los Angeles County has a population of over **8,710,400** people, comprising over 30 percent of the state population. Each of the 58 counties in California has a separate program, with different features and provisions.

AFDC-U (state only AFDC) is a uniform, statewide program. AFDC-U (state only) is funded by the state: funding is open-ended; assistance is provided to **all** who qualify. AFDC-U (state only) is supervised by the State Department of Social Services (DSS) and is uniformly administered through county welfare offices.

B. Most Common Uses

Los Aneeles County GR: The General Relief Program (**GR**) provides ongoing financial assistance to indigent persons who are not eligible for federal assistance programs. It also provides emergency assistance to families and individuals who are in temporary need. Recipients are predominantly individuals, disabled persons not meeting SSI criteria, and employable persons without jobs.

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AFDC-U (state only): State-only AFDC provides short-term financial and medical assistance to single women who are pregnant and two-parent families not eligible for federal AFDC-U. **State-only AFDC** generally mirrors AFDC-UP but grants exceptions to specific AFDC eligibility requirements.

C. Recent or Pending Changes

Los Angeles County GR: The following changes were made within the last two years:

- Job search requirements were reduced for employable recipients from 20 searches per month to 12 per month.
- A system was developed to identify and assist mentally disabled GR clients through the GR process and link them with mental health and other support services.
- Process of making medical appointments, notices of action, referrals, as well as of tracking of clients through the **SSI** application process, was automated.
- Payment level for individuals was increased to \$312.00.

**No** major changes anticipated for the current year or next program year.

AFDC-U (state only): Eligibility criteria have remained the same. Payment levels have changed to reflect increased cost of living, No planned changes for the next program year.

D. Expenditures and Sources of Funds

Expenditures: SFY 1989  
Los Angeles County GR

Financial	\$157,097,000
Medical	N/R
Special Programs	\$7,748,000
Administrative	\$27,980,000
TOTAL	\$180,179,000

AFDC-U (state only): Not reported.

CALIFORNIA - 3

Sources of Funds: SFY 1989

Los Angeles County

	<u>State</u>	<u>Local</u>	<u>Federal*</u>
Financial	W A	\$152,199,000	\$11,480,000
Medical	N/R	N/A	N/A
TOTAL	N/A	\$152,199,000	\$11,480,000

\*SLIAG, FRR and IAP funds.

E. Caseload

AFDC-U (state only): Not reported.

Monthly Average: SFY 1989 (9 month average)

Los Angeles County

	<u>Cases</u>	<u>Individuals</u>
Financial	46,757	N/R
Medical	N/R	N/R

AFDC-U (state only)

Caseload:

	<u>Cases</u>	<u>Individuals</u>
Financial	400*	N/R
Medical	N/R	N/R

\*Approximate.

**II. ELIGIBILITY REQUIREMENTS**

A. Eligible Unit

Los Angeles County GR: Individuals, couples, and families.

AFDC-U (state only): Families with dependent children; pregnant women.

B. Categorical Eligibility

Los Angeles County GR: No categorical eligibility requirements.

AFDC-U (state only): **Families** (AFDC-UP) otherwise eligible for AFDC, but who do not meet certain federal **AFDC** requirements, specifically the work history test and the family relationship

test, are eligible for AFDC-U (state only). Persons working more than 100 hours per month are not eligible for AFDC-U (state only).

C. GA Financial Eligibility

1. Income Eligibility

Los Aneeles Countv GR:

No income limit separate from need or income standard; eligibility is determined by payment computation.

Exclusions: The following is not counted as income:

- Payments made to a GR household for use by a third party.
- Payments made by a third party to meet a GR recognized special need allowance.
- In-kind transportation provided for a GR person to attend family emergencies involving critical illness or death.
- Rehabilitation programs or JTPA funds.
- Educational grants or loans.
- Personal loans used solely to meet the food, housing or personal care needs of a GR person.
- Income of a battered **client's** spouse and monies received from the California Victim Assistance Program.
- Rent subsidies, relocation benefits, HUD mortgage loans and disaster relief funds.
- Utility assistance provided in-kind by a utility assistance program to or for a GR client or any member of the GR client's household.

AFDC-U (state **only**):

Individual	\$341
Family-3	\$694
Family-4	\$824

Those with net income above grant (payment level) are also ineligible. Income limit comparable to AFDC.

Exclusions: Some miscellaneous exclusions.

2. Asset Limits

Asset Limits:  
Los Angeles County GR

Individual	\$ 50
Couple	\$100
Family 3	\$100
Family 4	\$100

Exclusions: Home valued up to \$34,000, additional real estate with value \$34,000 (with the condition that it be sold in one year); mobile home, trailer, boathome, or houseboat with value up to \$11,500; motor home valued up to \$15,000 (if used as a home); \$50.00 in cash and securities; insurance policy with cash value under \$500; burial space valued under \$500; one motor vehicle with value under \$1500.00; tools of trade; relocation benefits from a government agency; and household furnishings and personal effects; funds in a retirement system for up to six months if on medical leave.

AFDC-U (state only):  
Limits:

Individual:	\$1000
Family of 4:	\$1000

Same as **AFDC**; lower than SSI limits.

Exclusions: Home; car (valued up to \$1500); certain burial plots and burial insurance.

3. Relative Responsibility

Los Angeles County GR: Spouses responsible for spouses; parents for minor children. Investigation is conducted to determine if the responsible relatives can assume full or partial support of the GR clients. Refusal by relative to provide support may lead to denial of aid if the responsible relative resides in the same home.

AFDC-U (state only): Spouse for spouse, parent for minor child. Upon refusal, assistance granted and suit filed for recovery.

4. Lien and Recovery

Los Angeles County GR: As a condition of GR, a lien must be taken and, if possible, recorded on all real property in which the GR client has an interest. The lien covers GR granted within 4

years prior to data of the lien, and all GR issued after the lien has been taken.

AFDC-U (state only): In some situations the applicant may be required to grant the county a lien against real property which is payable when the property is sold.

D. Other Eligibility Criteria

1. Citizenship

Los Angeles County GR: U.S. Citizens, permanent residents, and lawful aliens; aliens granted temporary resident status under the Immigration Reform and Control Act of 1986 may be eligible.

AFDC-U (state only): Limited to U.S. citizens, permanent residents, and lawful aliens.

2. Residence

Los Angeles County GR: Must be a resident of Los Angeles County and intend to remain permanently or indefinitely. Transients meeting GR criteria except for residence are given aid to return to their place of residence.

AFDC-U (state only): Intent to reside in state; no duration requirements.

3. Employability and Employment

Los Angeles County GR: Employable adults are eligible for GR. All able-bodied GR clients are considered employable and are required to comply with employment requirements. Exemptions from work requirements are made to GR clients with medical documentation of their unemployability, mentally disabled clients, persons deemed unemployable by an administrator of the DPSS, and clients who are participating in job training programs approved by the DPSS.

AFDC-U (state only): Varies. Unemployed parent eligible if they (1) register with employment service; (2) apply for unemployment insurance benefits; and (3) accept employment offers. Employed persons and their families eligible if they are working less than 100 hours and meet financial eligibility criteria.

4. Participation **in** Work Programs

Los Angeles County GR: Employable GR clients are required to apply for Unemployment Insurance Benefits, work off their GR grants at County

- Workfare** Projects, make 12 job searches per month and accept referrals to and offers of employment or employment training, and register for work at the State Employment Development Department.
- AFDC-U (state only): AFDC (federal) and SSI recipients *not* eligible.
5. Participation in State/  
Federal Assistance      Los Angeles County GR: SSI and AFDC recipients are generally not eligible.
6. Other Special Conditions      Los Angeles County GR: None.
7. Conditions for Continued  
Eligibility      Los Angeles County GR: No limits to duration or amount of assistance; redetermination of eligibility is conducted annually.
- AFDC-U (state only): **3-month** limit in any 12-month period; reapplication after 12 months. Monthly reporting by recipients required.
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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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A. Standards of Assistance

1. Need Standard      Los Angeles County GR: There is no need standard separate from the payment standard.
- Needs considered: Number of persons in the household; housing/utilities; food; personal care and household upkeep; clothing; and special diet.
- AFDC-U (state only): No need standard separate from payment standard.
- Needs considered: Up to \$300 per month for non-recurring catastrophic expenses; up to \$10 per person per month for recurring expenses; pregnancy allowance.
- Variation: **Family size.**  
Individual: \$341  
Family of 2: N/A  
Family of 3: \$694  
Family of 4: \$824
- Same as for AFDC.
-

2. Payment Standard

Los Aneeles County GR: Payments are unconsolidated, fixed amounts based upon costs for housing, food, personal care, and household upkeep.

Limits: Maximum Benefits

Individual	\$312
Couple	\$504
Family-3	\$590
Family-4	\$665

Special Needs: If medical circumstances require, payment standard will also consider special diets, meals [out of home], a telephone, and distilled water. In addition, special needs such as clothing, transportation, and trade tools are taken into account in the payment. Homeowner's special needs and special needs to prevent eviction/foreclosure are available.

AFDC-U (state only): Payment standards equal need standards:

Individual:	\$341
Couple:	<b>N/A</b>
Family of 3:	\$694
Family of 4:	\$824

Maximum benefit level tops out at \$1,468.

Same as AFDC standards.

B. Payment Computation

Los Aneeles County GR: Grant size is based upon maximum basic grant for household size less all deductible income.

AFDC-U (state only): Same as for **AFDC**.

C. Payment Method

Los Aneeles County GR: Cash (ongoing assistance), vendor payments (emergency aid, Board and Care cases, clothing), and vouchers (emergency aid for the homeless).

AFDC-U (state only): Cash for maintenance needs.

IV. SPECIAL PROGRAM **FEATURES**

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A. Medical Assistance for GA Recipients

1. Program Description

Los Angeles County GR: The Medically Indigent Services Program (MISP) for GR recipients, and all County indigents, is administered and funded by Los Angeles county Department of Health Services and the state. California funds counties for part of their MISP costs.

AFDC-U (state only): No separate medical program for AFDC-U (state only). Recipients may be eligible for County provided medical assistance.

2. Eligibility Requirements

Los Angeles County GR: GR recipients are automatically eligible for County health services because they have been determined to be 1) indigent and 2) County residents by the Los Angeles County Department of Public Social Services. Generally, to have County residency for health **care**, a patient must be present in the County with intent to reside.

AFDC-U (state only): Not applicable.

3. Covered **Services**

Los Angeles County GR: Health care provided by the county includes: Inpatient emergency physician and hospital services; non-emergency inpatient hospital services; inpatient and outpatient rehab services; pharmaceutical supplies; inpatient and outpatient mental health services; eyeglasses and optometric services; dental services; speech pathology; physical therapy services; audiological services; dialysis; laboratory and x-ray services; and skilled and intermediate nursing care services. It also offers recovery programs for alcohol and drug abusers. MISP does not cover the cost of spiritual healing programs, intermediate care facilities, chiropractic services, hearing aids, and in-home medical care. The program is comparable in comprehensiveness to Medicaid.

AFDC-U (state only): Not applicable.

4. Payment Method

Los Angeles County GR: GR recipients receive County health services at no cost. They are automatically eligible for the County's **Ability-to-Pay Plan (ATP)**. ATP adjusts charges for health services at County facilities on a sliding scale according to the financial conditions of the patient and responsible relatives.

AFDC-U (state only): Not applicable.

B. Education, Training, and Employment Programs

1. Program Description

Los Angeles County GR: There are two GR-related work programs: **EARN** (Earning Alternative Resource Network) and **Workfare**. Both programs are administered by the County Department of Public Social Services. **EARN** and **Workfare** are funded by the L.A. County general funds.

AFDC-U (state only): Employment services are available statewide for all AFDC-U (state only) applicants through the Employment Development Department (EDD). These services are state-funded and administered. The EDD program provides a combination of job search activity and some job readiness counseling. **GAIN** the California AFDC work program (state and federally funded) is available to those AFDC-U (state only) clients who request it. **GAIN** is administered by the California Department of Human Services through the county Human Services Departments. **GAIN** provides a wide variety of services including **CWEP**, individual and group job search, job training and counseling, and remedial **education** for basic skills. English as a second language classes are available.

2. Conditions of Participation

Los Angeles County GR: **EARN** participation is voluntary. Volunteers are recruited from the employable GR population; once recruited however, GR benefits may be discontinued for failure to cooperate. **EARN** participants are exempt from workfare.

Participants receive employment counseling and job leads provided by a job developer. **EARN** job preparatory participants receive 10 days of training in completing employment applications, employment interviewing, job search techniques,

job market information and grooming. EARN participants receive monthly bus passes. Spanish-speaking participants have access to Spanish speaking job specialists. Past EARN participants, upon job placement, earn an estimated \$4.25 to \$7.50 per hour.

Workfare is mandatory for those employable GR recipients not participating in EARN. Participants "work off" their CR grant at a rate of \$4.25 per hour, can develop some occupational skills by performing their assigned tasks under supervision at Workfare sites. Participants are also required to:

- Attend a Workfare project a minimum of one day per month and a maximum of 17 days per month.
- Apply for Unemployment Insurance Benefits, if appropriate.
- Accept a referral to, or an offer of, employment or job training.
- Accept services offered by DPSS Employment Services Section.
- Register for work at the State Employment Development Department.

AFDC-U (state only): Registering with EDD by principal earner is mandatory for receipt of AFDC-U (state only). Refusal to participate results in ineligibility for State-Only AFDC-U. Participation in GAIN program activities is voluntary although no AFDC-U (state only) client can be refused.

3. Child Support Enforcement Requirements

Los Angeles County GR: No requirements that wages earned by GR recipients be used for meeting child support obligations.

AFDC-U (state only): None.

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V. SPECIAL POPULATIONS

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A. Programs for the Homeless

Los Angeles County GR: Homeless clients: are given vouchers to vendor hotel/contract shelters for lodging and meals. If without identification, applicants are fingerprinted and

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photographed; are given up to two months to provide a residence address; and are allowed to use authorized community agencies or the GR district offices as mailing addresses.

AFDC-U (state only): A homeless family seeking permanent housing is eligible to receive Homeless Assistance. Homeless Assistance is available to meet the reasonable costs of temporary or permanent housing for families with children. Homeless Assistance is administered by the county welfare departments.

B. Programs for Refugees

Los Angeles County GR: No special program or provision for refugees, other than that provided by the Federal Refugee Reimbursement program.

AFDC-U (state only): State Only AFDC-U (state only) Assistance is available to refugee families who do not qualify for Federal Refugee Assistance programs.

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VI. RELATIONSHIP TO **OTHER** ASSISTANCE PROGRAMS

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A. SSI

1. Program Administration

SSI is administered by the SSA.

2. Program Interaction

Los Angeles County GR: Permanently disabled persons receiving GR are required to apply for **SSI/SSP** benefits. GR may be issued to persons pending eligibility determination: this assistance, "interim assistance," is a federal program that allows the county to recover all GR issued to clients for the period that SSI/SSP is paid. Interim assistance is recovered from the initial SSI payment. Persons receiving SSI are thereafter ineligible for GR.

AFDC-U (state only): GR and AFDC-U (state only) recipients deemed unemployable are generally required to apply for SSI. GR often provides payments to SSI applicants awaiting eligibility determination.

B. AFDC

1. Program Administration

Los Angeles County GR: AFDC is administered by the Los Angeles DPSS, through roughly the same administrative structure as GR.

AFDC-U (state only): AFDC supervised by DSS and administered by counties through roughly the same administrative structure as AFDC-U (state only).

2. Program Interaction

Los Angeles County GR: The following previously eligible AFDC clients may be eligible for GR:

- Minors who were legally married or are emancipated.
- 18 year olds residing with their parents and who are attending high school or trade school full time, and are expecting to complete school before they are 19.
- Disabled **18** year olds living with needy parent and whose disability prevents, them from fulfilling AFDC school requirements.
- Families which have exhausted their three months of State-only AFDC-U eligibility.
- GR clients awaiting pregnancy verification.
- Mothers who lose eligibility due to the age of their youngest child.
- Sponsored alien families who are determined eligible but cannot receive aid because their sponsors refuse to provide support.

AFDC-U (state only): California does include families with unemployed parents in its AFDC (**AFDC-U**) program. Families who fail to satisfy the work history requirements, however, may qualify for state-only AFDC-U (state only). If they also fail to meet the AFDC-U (state only) work tests they may qualify for GR.

C. Food Stamps

1. Program Administration

Los Anveles County GR: The Food Stamp program is administered by the County DPSS through roughly the same administrative structure as GR.

2. Program Interaction

Los Anneles County GR: Anyone applying for assistance at a DPSS office may also apply for Food Stamps. Most GR recipients also apply for Food Stamps. Job Search requirement for the Food Stamp program is limited to 24 searches during

the first eight weeks at application time and each annual recertification.

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VII. STATE LIAISONS

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- A. General State Contact                      Not available.
- B. Specific GA Program Contact              Los Angeles County  
Clayton Hertz, Program Deputy  
3401 Rio Honde Avenue  
El Monte, CA 91731  
(818) 572-5734
- C. Special Program Contacts
1. SLIAG Program                              Not available.
2. Work Programs                              Los Anneles County  
Clayton Hertz, Program Deputy  
General Relief Planning Section  
3401 Rio Hondo Avenue  
El Monte, CA 91731  
(818) 572-5734
3. Medical Assistance                        Los Angeles County  
Roy Fleuschman, Acting Chief of Staff  
Hospitals Division  
Department of Health Services  
313 N. Figueroa, Room 906  
Los Angeles, CA 90012  
(213) 974-8123
- D. General State AFDC-U (state only) Contacts
- Stephen Larsen, Chief  
   Welfare Policy Branch  
   744 P Street  
   Sacramento, CA 95814  
   (916) 323-7498
1. Specific AFDC-U (state only) Contact      Henry **Puga**  
   744 P Street  
   Sacramento, CA 95814  
   (916) 323-7498
-

2. State SLIAG Program  
Contact  
Walter Barnes, Chief  
Refugee and Immigration Program Branch  
744 P Street  
Sacramento, CA 95814  
(916) 324-1576
  
3. State Level Contact •  
**AFDC-U** (state only) Work  
Program  
Kathy Lewis, Chief  
Employment Program Branch  
744 P Street  
Sacramento, CA 95814  
(916) 323-1321
  
4. Medical Assistance  
Department of Health Services  
714 P Street  
Sacramento, California 95814  
(916) 445-6141  
ATTN: Medi-Cal Policy Division

**COLORADO - 1**

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**I. GENERAL DESCRIPTION**

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A. Type of Program

COLORADO has no statewide non-federal assistance program. Provision is left to the discretion of each county; 52 of 63 counties have elected to provide their own General Assistance (GA) program. Funding is generally fund-limited; assistance is provided until budget is exhausted. In counties with their own GA program, administration is delegated to the local offices of the County Department of Social Services.

Information on the total caseloads for counties providing GA was not available; nor was detailed information on program variations among counties.

Colorado has four additional assistance programs:

- Old Age Pension program provides cash and Medicaid assistance for individuals ages 60-65 (Department of Social Services);
- Home care allowance and adult foster care for the disabled and aged is an alternative to nursing home care for those eligible for other programs (Department of Social Services);
- Homeless Prevention Program and Shelters (State Social Services Contract Administration); and
- Domestic Abuse Shelter (State Social Services Contract Administration).

Denver County has a population of 498,250 and comprises roughly 15% of the state's total population. GA in Denver County generally has comparable eligibility requirements and levels to most other participating counties.

B. Most Common Uses

GA is most commonly used to provide emergency financial assistance to transients and indigent adults in crisis one-time situations.

Denver County: GA provides short-term financial assistance to low income needy adults. Payments are one-time, temporary or emergency. GA recipients are predominantly single adults, elderly individuals awaiting SSI determination, disabled persons who do not meet SSI requirements and two-parent families.

**COLORADO - 2**

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**C. Recent or Pending Changes**      Denver County: Within the past two years a Homeless Unit has been established separate from the GA program. The state reported that this is due to the increase in the state's homeless population and their efforts to effectively serve this group.

No major changes are anticipated for the current or next program year.

**D. Expenditures and Sources of Funds**      The statewide GA budget, excluding Denver County, for program year 1988 was \$660,000.

Expenditures:      CY 1988  
Denver County

Financial	N/R
Medical	N/A
Administrative	<b>N/R</b>
TOTAL	<b>\$230,569</b>

Sources of Funds:      CY 1988  
Denver County

	<u>State</u>	<u>Local</u>
Financial	N/A	\$230,569
Medical	N/A	N/A
TOTAL	N/A	\$230,569

**E. Caseload**      Monthly Average:      CY 1988  
Denver County

	<u>Cases</u>	<u>Individuals</u>
Financial	473	N/R
Medical	N/A	N/A
Special Programs	178	N/R

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II. ELIGIBILITY REQUIREMENTS

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**A. Eligible Unit**      Denver County: Individuals, couples and families with dependent children.

**B. Categorical Eligibility**      Each county establishes eligibility criteria independently.

Denver County: No categorical restrictions.

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C. Financial Eligibility

1. Income Eligibility

Denver County: No separate income limits; eligibility determined by payment computation.

Disregards: None. All resources are considered.

Variations: In situations where there is income, the only disregards are those verified by recent medical receipts or court authorized deductions.

Income limits are substantially lower than **AFDC** and SSI.

2. Asset Limit

Denver County: No formal asset limits; non-excluded assets considered in payment computation.

Exclusions: Home (residence), furniture, clothing, non-negotiable prepaid burial policy, insurance policy (unless loan/cash value is equal to \$50 or more), burial plots for immediate family.

Asset limits and exclusions are more restrictive than **AFDC** or SSI.

3. Relative Responsibility

Denver County: No provisions.

4. Lien and Recovery

Categorical recipients voluntarily sign repayment agreements to allow GA to recover shelter payments. Not mandatory, however, for eligibility.

D. Other Eligibility Criteria

1. Citizenship

Denver County: No requirements.

2. Residence

Denver County: Must be a resident of Denver County; present in City or County of Denver for at least 30 days prior to application. Non-residents are referred to various agencies within their resident county.

3. Employability and Employment

Varies. Employables are generally not eligible for GA in most counties.

Denver County: Employable adults, other than families with dependent children, are not eligible for GA;

COLORADO - 4

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- |  |   |
|--|---|
| 4. Participation in Work Programs            | <u>Denver County:</u> GA benefits are provided to unemployable adults. Recipients are not required to participate in work programs. |
| 5. Participation in State/Federal Assistance | <u>Denver County:</u> AFDC and SSI recipients are not eligible for GA.  |
| 6. Other Special Conditions                  | <u>Denver County:</u> None.   |
| 7. Conditions for Continued Eligibility      | <u>Denver County:</u> Maximum eligibility for GA does not exceed three months.  |
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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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A. Standards of Assistance

- |                     |   |
|---------------------|---|
| 1. Need Standard    | <u>Denver County:</u> No separate need standard. Needs assessed at discretion of the Board of Supervisors.<br><br>Needs considered: Housing (rent) or shelter, food and clothing needs. |
| 2. Payment Standard | <u>Denver County:</u> Payment standard based on actual needs (up to maximum benefit levels). Discretionary standards may cover rent needs in emergencies.                               |

Shelter	\$ 96.00/mo*
Room and Board	\$190.00/mo

\*Emergency shelter assistance for **categorical** recipients cannot exceed 1 month grant amount.

Payment standard is substantially lower than AFDC and **SSI**.

B. Payment Computation

Denver County: Payment equals payment standard.

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C. Payment Method                    Denver County: Cash, vouchers, vendor payments and in-kind assistance. Cash is used only for emergency issuance (i.e., in some instance categorical assistance check has been stolen), Vendor payments for shelter assistance. In-kind assistance to cover personal needs (i.e., disposal diapers, hygiene products).

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IV. SPECIAL **PROGRAM FEATURES**

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A. Medical Assistance

1. Program Description                    There is no statewide medical assistance program. Providers that serve the medically indigent can receive financing, however, through the Colorado Medically Indigent program.

Denver County: -Medical care for the indigent is available at public clinics and hospitals (Denver General Hospital).

2. Eligibility Requirements                    Denver County: Not applicable.

3. Covered Services                    Denver County: Not applicable.

4. Payment Method                    Denver County: Not applicable.

B. Education, Training and Employment Programs

1. Program Description                    Most counties provide one-time emergency payments only to unemployables and transients. Work programs are generally not applicable.  
Denver County: None.

2. Conditions of Participation                    Denver County: Not applicable.

3. Child Support Enforcement Requirements                    Denver County: Not applicable.

V. SPECIAL POPULATIONS

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A. Programs for the Homeless

Denver County: A caseworker is available nightly to work with homeless individuals and families who cannot locate shelter. Depending on their eligibility, they will be issued a hotel and/or meal voucher from either GA or a special supplementary fund (if not eligible for GA). Anytime the temperature is below 25 degrees, all homeless persons are guaranteed shelter.

The Denver Department of Social Services has created a permanent unit specifically designed for single parent families, elderly (over 60 years of age), the physically and mentally disabled and Veterans. All homeless clients eligible for social services are given priority in terms of appointments and are assisted with birth certificate purchases if necessary.

There is no fixed address requirement for GA; payments may be made to a shelter.

B. Programs for Refugees

Denver County: No special programs or provisions for assistance to refugees other than that provided by the Federal Refugee Reimbursement program.

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VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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A. SSI

1. Program Administration

SSI is administered by SSA.

2. Program Interactions

Denver County: SSI refers clients to GA for transitional **assistance** and application for Food Stamps. Interim (**emergency**) assistance provided to persons awaiting SSI eligibility determination such as Food coupons, bus tokens, meal and hotel vouchers, shelter, and eviction assistance.

B. AFDC

1. Program Administration

AFDC is administered by the County Department of Social Services through the same structure as GA.

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- 2. Program Interactions                    Denver County: Interim (emergency) assistance may be provided to persons awaiting eligibility determination.
  - C. Food Stamps
    - 1. Program Administration            The Food Stamp program is administered through the same structure as GA.
    - 2. Program Interactions            Denver County: Food Stamp clients are referred to GA for transitional emergency assistance.
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VII. STATE LIAISONS

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- A. General State Contact            Irene Ibarra  
Executive Director  
State Department of Social Services  
1375 Sherman Street  
8th Floor  
Denver, CO 80203-1714  
(303) 866-5800
  - B. Specific GA Contact
    - 1. State GA Contact            Thomas L. Allen  
Management Analyst  
State Department of Social Services  
Data Management and Analysis Division  
1575 Sherman Street  
Denver, CO 80203-1714  
(303) 866-3061
    - 2. County GA Contact            Jim Jacobs or Elisabeth Hempstead  
Denver County Department of Social Services  
Income Assistance Division  
2200 West Alameda Avenue  
Denver, CO 80223  
(303) 937-2902
  - C. Special Program Contacts
    - 1. **SLIAG** Program            Not available.
    - 2. Work Programs                Not available.
    - 3. Medical Assistance            Not available.
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CONNECTICUT - 1

I. GENERAL DESCRIPTION

- A. Type of Program
- CONNECTICUT has one' non-federal assistance program: General Assistance (GA). GA is a uniform statewide program partially funded and supervised at the state level. Funding is open-ended; available to meet the needs of all who qualify. Program expenditures are shared, generally 90 percent state and 10 percent town (100 percent state funded in some welfare cases), while administrative expenditures are **100 percent town** funded. However, towns receive \$50 per month per **workfare** participant to help defray the administrative costs of workfare. GA is administered by each of the 169 towns through. local offices of the Department of Income Maintenance.
- B. Most Common Uses
- GA provides financial and medical assistance to persons awaiting or not eligible for federally funded assistance programs. GA also provides emergency assistance and burial of eligible indigent. Duration of assistance is on-going; no formal limits for receiving benefits. GA recipients are predominantly single men and women, disabled persons who do not meet SSI requirements and families who are pending AFDC and other state assistance.
- C. Recent or Pending Changes
- Recent changes: 1) payment standard increases of 1.9 percent in July 1987, 3.7 percent in July 1988, and 4.1 percent in July 1989; 2) maximum **workfare** suspension period (due to failure to participate) reduced from 90 to 30 days; 3) state now pays inpatient hospital bills on behalf of towns; 4) **\$50/month** special rent payment, in excess of flat allowance, for certain family cases; and 5) increased shelter allowance for single adults to actual rent up to **\$200/month**.
- Major changes in the GA program scheduled for the next program year: 1) state may withhold 25 percent of town bills for late submission penalty; 2) clients may retain up to \$250 in cash assets; and 3) hospital disputes must be referred to the state.
- D. Expenditures and Sources of Funds
- Expenditures:** SFY 1989
- |                  |                |
|------------------|----------------|
| Financial        | \$36,816,497   |
| Medical          | \$28,175,650   |
| Special Programs | \$ 3,511,672*  |
| Administrative   | N/R            |
| TOTAL            | \$68,503,819** |

\*Burial, emergency shelter and **workfare** incentive expenditures.

\*Gross state costs.

Sources of Funds: Not reported.

E. Caseload

Monthly Average: SFY 1989

	<u>Cases</u>	<u>Individuals</u>
Financial*	12,490	17,850
Medical	N/R	N/R

\*Amounts were reported as total for financial and medical assistance.

II. ELIGIBILITY REQUIREMENTS

A. Eligible Unit                      Individuals and families with dependent children. Couples without children are treated as two separate individuals.

B. Categorical Eligibility              No categorical restrictions.

C. Financial Eligibility

1. Income Eligibility

Income Limits:

Individual	Varies
Family of Two	\$452
Family of Three	\$555
Family of Four	\$652

Variations: Income limits **vary by** region and case type: amounts shown are Region B (most populous).

**Disregards**: \$75 earned income, income **in kind** for needs not met by GA, unavailable income (**e.g., wages not counted until** received), foster care payments, certain housing relocation and condo conversion payments, cash contributions for security deposits, gifts, garnished wages, and Criminal Injury Compensation Board awards.

Income limits for families are equal to AFDC.

**CONNECTICUT - 3**

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2. Asset Limits

Asset Limits:

Individual	\$250
Family of Two	*
Family of Three	*
Family of Four	*

\*Pending regulatory approval, family assets will be limited to \$250 per person in household (not to exceed \$1,000).

**Exclusions:** Real property (provided lien is placed), one car (not to exceed \$1,500 equity value), \$250 cash, personal affects, term life insurance, burial plots and other miscellaneous items.

Asset limits are substantially lower than AFDC; exclusions for home property and available cash are lower than **AFDC**.

3. Relative  
Responsibility

Legally liable relatives (LLR) are spouses and parents of children under 18 years. All income and assets of **LLRs** who live with the applicant are applied against basic needs. Towns are required to contact absent **LLRs** to evaluate their ability to contribute support. Income and assets of step-parents are applied against the financial (not medical) needs of step children who live with them. Upon refusal to provide support, towns may file suit; however this rarely results in receipt of support unless dependent children are involved.

4. Lien and Recovery

Liens must be placed against GA recipient's real property; assignments must be taken against pending lawsuits and inheritances. Recipients are liable to repay GA, if so able.

D. Other Eligibility  
Criteria

1. Citizenship

No requirements.

2. Residence

Towns are liable to assist their own residents but may not deny assistance solely based on applicant's lack of residency; and must assist de-institutionalized persons up to 60 days following discharge even if the person relocates to another town.

**There** are no duration requirements. Emergency assistance is provided to non-residents. The Department of Income Maintenance (DIM) assigns a town of residency if the applicant is homeless.

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CONNECTICUT - 4

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- |  |  |
|--|--|
| 3. Employability and Employment              | Employable adults are eligible. GA applicants/recipients are determined employable unless they are: <ul style="list-style-type: none"><li>• Under age 16 or over age 65;</li><li>• A caretaker of a child under six years or an incapacitated relative;</li><li>• Medically certified as mentally or physically disabled;</li><li>• A person with a documented history of chronic substance abuse;</li><li>• Homeless and receiving emergency shelter services;</li><li>• Attending high school;</li><li>• Living in a town other than the town responsible for support;</li><li>• Awaiting AFDC or SSI eligibility determination; or</li><li>• A person receiving medical assistance benefits only.</li></ul> |
| 4. Participation in Work Programs            | Employable adults are eligible to receive GA benefits only if they: <ul style="list-style-type: none"><li>• Register with the State Employment Office;</li><li>• Participate in the work relief program; and</li><li>• Accept referral to suitable employment.</li></ul>   |
| 5. Participation in State/Federal Assistance | AFDC recipients are not eligible for GA. GA recipients must pursue all state and federal assistance for which they may be eligible; they need not apply for Food <b>Stamps</b> but must be made aware of the available option.   |
| 6. Other Special Conditions                  | None.  |
| 7. Conditions for Continued Eligibility      | No limits on duration of assistance or maximum total benefits.<br><br>Redetermination must be at least once every 60 days; GA recipients are generally seen weekly or bi-weekly.   |

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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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A. Standards of Assistance

- |                  |  |
|------------------|--|
| 1. Need Standard | No separate need standard.<br><br>Needs considered: Basic <b>financial needs</b> (food personal, household, clothing, shelter, utilities). |
|------------------|--|

Special needs considered: Therapeutic diets, moving expenses, emergency shelter, and homemaker services.

Variations: Family size and supplements and options chosen by the town.

2. Payment Standard Payment standard equals need (up to maximums).
- Family Cases • payments based on consolidated amount; varies only by family size and region. Maximum benefit level equals flat grant up to family size and regional limits.
  - Single Cases • payments based on actual expenditures (single variable amount or multiple components). Uniform standards for all basic needs other than shelter and utilities. Shelter varies by town; however, the minimum shelter benefit (actual rent up to \$200) must be applied. Towns may supplement utility component. Since supplementals are paid for actual rent and utility expenditures, there is no maximum benefit level.

B. Payment Computation Payment equal to payment standard minus earned and unearned income, disregards and certain forms of in-kind income.

C. Payment **Method** Cash, vendor or voucher payments or a combination of all three. Cash is usually given for food, personal and household items. Vendor payments often used for rent and utilities. Some towns use vouchers routinely for all needs; others use only for emergency payments.

Towns use a prospective payment system; rarely reimburse for prior incurred expenses.

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#### IV. SPECIAL PROGRAM FEATURES

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A. Medical Assistance

1. Program Description **Medical** assistance is uniform statewide and administered by municipalities as part of GA program.

2. Eligibility Requirements All GA recipients are eligible for medical assistance given that the following requirements are met:

- Income limits (Region B):

Individual	\$452
Family of Two	\$601
Family of Three	\$738

- Asset limits - same as GA financial;
- Employment requirements - none;
- Continued eligibility - benefits on-going as long as client continues to meet income and asset requirements;
- Categorical restrictions - none..
- Other requirements - applicant must pursue available third-party benefits; may not have transferred asset(s) within the past 24 months in order to qualify for medical assistance.

Non-GA clients are eligible for medical assistance if they are ineligible for Medicaid, meet program requirements and are "medically needy," i.e., their excess income (over income limits) is insufficient to pay for medical expenses over a two-year period.

Unlike Medicaid, GA Medical assistance has no categorical eligibility requirements and recipients must repay assistance given. Income limits are same as for Medicaid Medically Needy program.

3. Covered Services

Covers only **"necessary"** medical expenses. Cosmetic, experimental treatment and convalescent care are not covered.

Limitations: Payments limited to state rate, least costly treatment available, and in-state treatment (except in emergencies, or if necessary treatment is not available in state). Some towns may require prior authorization for services.

4. Payment Method

Vendor payments to providers. Some towns have contractual relationships with local clinics for outpatient services. [Clients are never given cash to purchase medical services.]

B. Education, Training and Employment Programs

1. Program Description

Towns are required by state law to operate a mandatory work relief program which is supervised and fully funded at the state level. Few of the education, training and rehabilitation programs are operated directly by the towns. Rather, towns contract with private, non-profit or state program operators.

The Work, Employment and Training Program (WETP) is a statewide program funded by the State Department of Income Financial (state also reimburses \$50/mo for each participant to defray the administrative expenses).

Municipal welfare agencies administer the WETP, referring GA recipients to work and training assignments as appropriate.

Component services:

- Work Relief • provides jobs in public and private non-profit sites, generally financial and clerical;
- Education programs (adult basic education, GED, ESL and remedial);
- Training programs • sponsored by training agencies and some private employers provide on-the-job training;
- Rehabilitation programs; and
- Job readiness programs.

2. Conditions of Participation

Participation is mandatory for those GA recipients determined employable. Duration of participation is continuous until grant is paid off.

Sanctions: Failure to comply results in a **30-day** suspension of financial aid; clients may apply for conditional reinstatement one time during suspension period.

3. Child Support Enforcement Requirements

No provisions.

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**V. SPECIAL POPULATIONS**

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**A. Programs for the Homeless**

Towns provide immediate emergency assistance for the homeless for up to four days, based on the client's unverified declaration of eligibility. Emergency aid may continue up to 56 days per year (with possible extension), provided that the individual appears for a personal interview and meets all GA program requirements. All towns are required to have on-file plans to meet the emergency needs of their homeless.

There is no fixed address requirement; payments may be made to a shelter. State reimburses towns \$11.00 per day for emergency shelter and \$3.00 per day for emergency food; additional expenditures are absorbed by the towns.

- 
- B. Programs for Refugees
- No special program or provision for assistance to refugees other than that provided by the Federal Refugee Reimbursement program.
- 

VI. RELATIONSHIP TO OTHER ASSISTANCE **PROGRAMS**

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**A. SSI**

1. Program Administration
- SSI supplements are administered by the State Department of Income Maintenance.
2. Program Interactions
- GA provides transitional assistance to clients pending SSI determination. Clients who appear to be SSI eligible must apply for **SSI** and assign their retroactive benefits (up to amount given while SSI was pending) to the town.

**B. AFDC**

1. Program Administration
- AFDC is administered by the State Department of Income Maintenance.
2. Program Interactions
- GA provides transitional assistance to clients pending **AFDC** determination. Clients who appear to be AFDC eligible must apply for **AFDC**
- Mothers who lose AFDC eligibility due to age of youngest child may receive GA benefits; a "child" who loses AFDC eligibility due to age may receive GA.

**C. Food Stamps**

1. Program Administration
- The Food Stamp program is administered by the State Department of Income Maintenance.
2. Program Interactions
- Towns are required to refer their GA recipients to Food Stamps but may not **deduct** the value of food coupons from the GA award. Food Stamp recipients who are participating in GA work program requirements are exempt from Food Stamp work programs. All GA benefits are counted as income in determining Food Stamp eligibility.

VII. STATE LIAISONS

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- A. General State Contact  
Claudette Beauliere  
State Department of Income Maintenance  
110 Bartholomew Avenue  
Hartford, CT 06106  
(203) 566-4978
- B. Specific GA Program Contacts
1. State GA Contact  
focelyn Watrous  
State Department of Income Maintenance  
General Assistance Unit  
110 Bartholomew Avenue  
Hartford, CT 06106  
(203) 566-2465
2. County GA Contact  
Not applicable.
- C. Special Program Contacts
1. SLIAG  
Not available.
2. Work Programs  
William Ruffleth  
State Department of Income Maintenance  
General Assistance Unit  
110 Bartholomew Avenue  
Hartford, CT 06106  
(203) 566-2465
3. Medical Assistance  
Jocelyn Watrous  
State Department of Income Maintenance  
General Assistance Unit  
110 Bartholomew Avenue  
Hartford, CT 06207  
(203) 566-2465

**DELAWARE - 1**

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I. GENERAL DESCRIPTION

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- A. Type of Program DELAWARE has one major non-federal assistance program: General Assistance (GA). GA is a uniform statewide program fully funded and administered at the state level. Funding is generally open-ended: available to meet the needs of all who qualify. GA is administered by the Division of Social Services, Department of Health and Social Services, through three regional offices (one in each county).
- The state also operates a Crisis Alleviation Services Program which provides emergency assistance for GA recipients and others facing emergency situations.
- B. Most Common Uses GA provides financial assistance to low income persons not eligible for federally funded programs. Duration of assistance is on-going; no formal limits for receiving benefits. GA recipients are predominantly single adults and disabled persons who do not meet SSI requirements.
- C. *Recent or Pending Changes* No recent changes. No major changes are anticipated for the current or next program year.
- D. Expenditures and Sources of Funds
- Expenditures:** SFY 1988
- |                |                    |
|----------------|--------------------|
| Financial      | N/R                |
| Medical        | N/A                |
| Administrative | N/R                |
| TOTAL          | <b>\$1,600,000</b> |
- Sources of Funds: Not reported.
- E. Caseload
- |           |                         |                                 |
|-----------|-------------------------|---------------------------------|
|           | <u>Monthly Average:</u> | SFY 1988                        |
|           |                         | <u>Cases</u> <u>Individuals</u> |
| Financial | 1,085                   | 1,355                           |
| Medical   | N/A                     | N/A                             |
- 

II. ELIGIBILITY REQUIREMENTS

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- A. Eligible Unit Individuals, couples and families with dependent children.
- B. Categorical Eligibility Eligibility restricted to the following types of applicants:
- Age 55 years or older;
  - Unemployable adults (deemed medically incapacitated);
-

- Persons enrolled in high school (in which education can be completed within 2 years);
- Persons caring for an incapacitated relative;
- Families with dependent children who are not eligible for AFDC; and
- Children age 6 and under who reside with an unrelated adult and the adult is financially needy.

C. Financial Eligibility

1. Income Eligibility                    No separate income limits; income cannot exceed the maximum payment standard.

2. Asset Limits                         Asset Limits:

Individual	\$1,000
Couple	\$1,000
Family of Three	\$1,000
Family of Four	\$1,000

Exclusions: One car (not to exceed \$1,500 equity value), home (residence), personal effects and some miscellaneous items.

Asset limits are the same as AFDC.

3. Relative Responsibility            No provisions.

4. Lien and Recovery                    No liens. Repayment agreements may be taken on anticipated lump-sum, non-earned income.

D. Other Eligibility Criteria

1. Citizenship                            No requirements.

2. Residence                              No requirements.

3. Employability and Employment      Employable adults are eligible for GA only if they:

- Have dependent children:
  - Are high school students; or
  - Are over age 54.

Unemployable defined as ill or incapacitated, verified by physician's statement.

4. Participation in Work Programs      Recipients are not required to participate in work programs.

- 
- |  |  |
|--|--|
| 5. Participation in State/Federal Assistance | AFDC and SSI recipients are not eligible for GA.   |
| 6. Other Special Conditions                  | None.  |
| 7. Conditions for Continued Eligibility      | No limits on the maximum total benefits or duration of assistance.<br><br>Recertification is required every six months or less as determined by a medical diagnosis. |
- 

III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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- A. Standards of Assistance
- |                     |  |            |       |        |       |                 |       |                |       |
|---------------------|--|------------|-------|--------|-------|-----------------|-------|----------------|-------|
| 1. Need Standard    | No separate need standard.<br><br>Needs considered: Basic financial needs.   |            |       |        |       |                 |       |                |       |
| 2. Payment Standard | Payment standard based on consolidated costs (single, fixed dollar amount).<br><br><table border="0"><tr><td>Individual</td><td>\$119</td></tr><tr><td>Couple</td><td>\$166</td></tr><tr><td>Family of Three</td><td>\$224</td></tr><tr><td>Family of Four</td><td>\$263</td></tr></table><br>Payment standard is substantially lower than AFDC. | Individual | \$119 | Couple | \$166 | Family of Three | \$224 | Family of Four | \$263 |
| Individual          | \$119  |            |       |        |       |                 |       |                |       |
| Couple              | \$166  |            |       |        |       |                 |       |                |       |
| Family of Three     | \$224  |            |       |        |       |                 |       |                |       |
| Family of Four      | \$263  |            |       |        |       |                 |       |                |       |
- B. Payment Computation
- |  |   |
|--|---|
|  | Payment equals payment standard, minus income disregard of <b>\$50.</b> |
|--|---|
- C. Payment Method
- |  |       |
|--|-------|
|  | Cash. |
|--|-------|
- 

IV. SPECIAL PROGRAM FEATURES

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- A. Medical Assistance
- |                        |  |
|------------------------|--|
| 1. Program Description | There is no statewide non-federal program providing medical assistance to the needy. Medical care for the indigent is available through each county's public facilities. |
|------------------------|--|
-

- 
- 2. Eligibility Requirements Not applicable.
  - 3. Covered Services Not applicable.
  - 4. Payment Method Not applicable.
  - B. Education, Training and Employment Programs
    - 1. Program Description None.
    - 2. Conditions of Participation Not applicable.
    - 3. Child Support Enforcement Requirements Not applicable.

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V. SPECIAL POPULATIONS

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- A. Programs for the Homeless No special programs or provisions for assistance to homeless individuals.
- B. Programs for Refugees No special programs or provisions for assistance to refugees other **than that** provided by the Federal Refugee Reimbursement program.

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VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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- A. **SSI**
    - 1. Program Administration SSI state supplements are administered by SSA.
    - 2. Program Interactions GA frequently provides payments to SSI applicants pending eligibility determination; however, there are no provisions for recovery of interim assistance.
  - B. AFDC
    - 1. Program Administration AFDC is administered by the Division of Social Services, Department of Health and Social Services through the same structure as GA.
-

DELAWARE - 5

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2. Program Interactions High school students who lose eligibility of AFDC (due to age) are generally eligible for GA. Families with unemployed parents who failed to satisfy AFDC work history requirements may sometimes be eligible for GA.
- C. Food Stamps
1. Program Administration The Food Stamp program is administered through the same administrative structure as GA.
2. Program Interactions GA payments are counted as unearned income in the Food Stamp program.
- 

VII. STATE LIAISONS

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- A. General State Contact Phyllis Hazel  
Director  
Division of Social Services  
CT Building  
1901 N. **Dupont** Highway  
New Castle, DE 19720  
(302) 421-6734
- B. Specific **EA** Program Contacts
1. State **EA** Contact Steve **Henrickson**  
Division of Social Services  
CT Building  
1901 N. **Dupont** Highway  
New Castle, DE 19720  
(9302) 421-6156
2. County **EA** Contact Not applicable.
- C. Special Program Contacts
1. **SLIAG** Program Not available.
2. Work Programs Not available.
3. **Medical Assistance** Not available.
-





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- |  |  |
|--|--|
| 4. Participation in Work Programs            | GPA benefits are provided to unemployable adults. Recipients are not required to participate in work programs.   |
| 5. Participation in State/Federal Assistance | <b>AFDC</b> and SSI eligible/recipients are not eligible for GPA. Individuals who meet the requirements of 7 <b>CFR</b> are eligible for food stamps.  |
| 6. Other Special Conditions                  | None.  |
| 7. Conditions for Continued Eligibility      | Assistance is limited to six months within any 12 month period; extensions are granted if it is medically determined that the incapacity continues. There are no limits on the maximum total benefits. |
- 

III. **STANDARDS** OF ASSISTANCE AND PAYMENT METHODS

---

- A. Standards of Assistance
- |                         |   |  |
|-------------------------|---|--|
| 1. Need <b>Standard</b> | No separate need standard.  |  |
| 2. Payment Standard     | Payment standard based on consolidated costs (single fixed amount). |  |
|                         | Limit:  |  |
|                         | Individual  | \$258  |
|                         | Couple  | \$321  |
|                         | Family of Three   | \$409  |
|                         | Family of Four  | \$499  |
|                         | Variations:   | Family size and countable income.  |
|                         |   | Payment need standard is the same as <b>AFDC</b> , but substantially lower than SSI. |
- B. Payment Computation
- Payment is determined by deducting net income from the payment standard.
- C. Payment **Method**
- Cash.
-

IV. SPECIAL PROGRAM **FEATURES**

---

A. Medical Assistance

1. Program Description

The Medical Charities Program (MCP) is a uniform program administered separately from GPA by the Office of Health Care Financing, Department of Human Services. MCP is funded by district appropriations and funding is **open-ended**.

2. Eligibility Requirements

All GPA recipients are automatically eligible for MCP.

Non-GPA clients are eligible given that the following program requirements are met:

- Income limit - individual \$407 (spend-down provisions for those with income above limits);
- Asset limit - individual \$2,600;
- Categorical restrictions - none;
- Employment requirements - none;
- Continued eligibility - assistance provided up to 12 months.

Income and spend-down limits for Medicaid apply to MCP; however, Medicaid categorical requirements do not have to be met.

3. Covered Services

Provides inpatient and outpatient care services which are limited to the D.C. General Hospital and health clinics operated by the Department of Human Services. Less comprehensive than Medicaid.

4. Payment Method

In-kind services to clients.

B. Education, Training and Employment Programs

1. Program Description

None.

2. Conditions of Participation

Not applicable.

3. Child Support Enforcement Requirements

Not applicable.

V. SPECIAL POPULATIONS

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- |    |                           |   |
|----|---------------------------|---|
| A. | Programs for the Homeless | No special programs or provisions for assistance to homeless individuals. There is no fixed address requirement; payments can be made to a shelter, |
| B. | Programs for Refugees     | No special programs or provisions for assistance to refugees other than that provided by the Federal Refugee Reimbursement program.                 |
- 

VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

---

A. **SSI**

- |    |                        |   |
|----|------------------------|---|
| 1. | Program Administration | SSI supplements are administered by SSA.  |
| 2. | Program Interactions   | Interim assistance is provided to persons pending SSI eligibility determination; recipients sign an agreement to reimburse the District of Columbia for GPA interim assistance. |

B. AFDC

- |    |                        |  |
|----|------------------------|--|
| 1. | Program Administration | AFDC is administered through the same structure as GPA.  |
| 2. | Program Interactions   | AFDC mothers who lose eligibility due to no eligible children in the home may be eligible for GPA if they have a medically documented incapacity. GPA recipients may share a household with an AFDC family without any effect on their GPA payments. |

Individuals between the ages of 18 and 21 must have a medically documented incapacity. The loss of AFDC eligibility due to age does not automatically qualify a child for GPA benefits.

C. Food Stamps

- |    |                        |   |
|----|------------------------|---|
| 1. | Program Administration | The Food Stamp program is administered through the same administrative structure as GA. |
|----|------------------------|---|

2. Program Interactions
- Food stamp applications are taken and processed for all GPA applicants who are the heads of their households. There is no direct relationship between GPA and Food Stamp work programs since GPA recipients must be unemployable; however, some GPA recipients do participate in Food Stamp employment and training activities.
- 

VII. STATE LIAISONS

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- A. General State Contact
- James D. Butts  
Administrator  
Income Financial Administration  
645 H. Street, N.E.  
Suite 5000  
Washington, DC 20002  
(202) 724-5506
- B. Specific GPA Contact
1. State GPA Contact
- Henry Chambers  
Manager  
General Public Assistance Program  
1207 Taylor Street, N.W.  
Washington, DC 20011  
**(202)576-6505**
2. County CPA Contact
- Not applicable.
- C. Special Program Contacts
1. **SLIAG** Program
- Not available.
2. Work Programs
- Not available.
3. **Medical** Assistance
- Not available.
-

I. GENERAL DESCRIPTION

A. Type of Program

**FLORIDA has** no statewide **non-federal** assistance program. Emergency Assistance (EA), General Assistance (GA), and County Medical Assistance (CMA) are funded and administered at the county level. Provisions of EA GA and CMA are left to the discretion of the county commissioners; approximately 4 out of the state's 67 counties provide GA and/or EA. In small counties, the programs are administered by the County Commissioner; in large counties the programs are administered by the county welfare department.

Dade County, Florida, with a population of 1.9 million, comprises 14.3% of the total Florida population. It is the largest county in the state. Dade County has a General Assistance program administered by the Dade Office of Emergency Assistance, and funded by the county. Program funding is fixed: additional funds are generally not available once budget is exhausted.

B. Most Common Uses

Dade County: GA provides short-term financial assistance (and immediate emergency services) to residents of Dade county who are determined physically and mentally unable to work. Recipients are predominantly single men (85%) and single women (10%).

C. Recent or Pending Changes

Dade County: In the past two years, the size of the assistance grant has been increased to keep pace with inflation. In addition, OEA will implement an Emergency Housing Assistance program due to the increase in the volume of clients in need of housing.

D. Expenditures and Sources of Funds

**Expenditures:** FFY 1989

Dade County

Financial	\$2,400,000
Medical	\$16,000,000
Administrative	N/R
TOTAL	N/R

Sources of Funds: FFY 1989

Dade County

	<u>State</u>	<u>Local</u>	<u>Federal*</u>
Financial	N/A	\$2,400,000	\$3,000
Medical	N/A	\$16,000,000	N/R
TOTAL	N/A	\$18,400,000	N/R

\*SLIAG.

E. Caseload	<u>Monthly Average:</u> FFY 1989	
	<u>Dade County</u>	
	<u>Cases</u>	<u>Individuals</u>
Financial	1,162	N/R
Medical	1,200	N/R

II. ELIGIBILITY REQUIREMENTS

- A. Eligible Unit                    Dade County: Individuals, couples, and families.
- B. Categorical Eligibility            Dade County: Categorically eligible groups include: Persons certified medically unable to work due to mental or physical incapacitation; persons awaiting **SSI** eligibility determination; families awaiting AFDC eligibility determination if parent is medically unable to work.
- C. GA Financial Eligibility
1. Income Eligibility            Dade County: No income limits separate from need standard or payment standard; income eligibility is determined by payment computation.
- Exclusions: Training allowances from any agency such as the Office of Vocational Rehabilitation; 50% of employment earnings of minors still attending school; **FEMA** utility payments; Low Income Energy Assistance Program (LIHEAP) Payments.
2. Asset Limits                    Asset Limit: All assets are included except those listed below.
- Exclusions: Home; household and personal effects; and automobile.
3. Relative Responsibility            Dade County: Spouses responsible for each other; parents responsible for minor children. Refusal of parents or spouses to provide support will result in rejection of application or closure of active case.
4. Lien and Recovery            Dade County: Dade County generally files liens on property which applicants own or acquire. Assistance granted to **SSI** applicants awaiting eligibility determination is recovered from first SSI payment.

Litigation agreements are filed on all accidents and job injuries.

D. Other Eligibility  
Criteria

1. Citizenship Dade County: U.S. Citizens, permanent residents, and lawful aliens.
2. Residence Dade County: No residency or duration requirements.
3. Employability and Employment Dade County: Employable adults or employed adults are generally ineligible for GA. Unemployable adults, who constitute a major percentage of cases, are defined as those medically unable to work.
4. Participation in Work Program Not applicable (see above).
5. Participation in State/Federal Assistance Dade County: SSI and AF'DC recipients are generally not eligible for GA.
6. Other Special Conditions Dade County: None.
7. Conditions for Continued Eligibility Dade County: Assistance is granted as long as person is medically disabled and unable to work and meets all other factors of eligibility. Recertification is conducted each month.

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III. STANDARDS OF ASSISTANCE AND PAYMENT **METHODS**

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A. Standards of  
Assistance

1. Need Standard Dade County: No need standard separate from payment standard.
  2. Payment Standard Dade County: Payment standard is a consolidated flat amount based on family size.
-

Limits:

Individual	\$220
Couple	\$268
Family-3	\$300
Family-4	\$320

Special Needs: Food Vouchers and special needs items (prosthetic devices, eyeglasses, etc.) are sometimes granted to specified clients.

Note: Dade County GA standards are generally **higher than** AFDC payment standards.

B. Payment Computation      Dade County: Payment equal to payment standard minus allowable income.

C. Payment Method      Dade County: Cash for basic needs and **maintenance**; vendor payments for rent or housing; vouchers for selected items; in-kind services and housing facilities are provided by Office of Emergency Assistance (**OEA**).

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IV. SPECIAL PROGRAM FEATURES

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A. Medical Assistance

1. Program Description      Florida has no statewide non-federal program providing medical assistance to the needy. County Medical Assistance (CMA) is available in some counties, and is provided primarily through the county hospitals.

Dade County: GA embodies a County Medical Assistance (**CMA**) provision through the county hospital.

2. Eligibility Requirements      Dade County: All GA recipients are automatically eligible. Others may be eligible under certain discretionary conditions. There is no limit on the duration of assistance provided (Medicaid is limited to 45 days per illness).

3. Covered **Services**      Dade County: Inpatient and outpatient hospital services, physician services, and prescription drugs. Services also include skilled nursing, outpatient dialysis, and home health care.

Income and asset limits are higher than those for Medicaid. The services provided are less comprehensive than Medicaid.

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B. AFDC

1. Program Administration            **AFDC** is administered through the State Department of Health and Rehabilitative Services through 11 district offices.
  
2. Program Interaction            Dade County: Where there is a GA program recipients are generally required to apply for **AFDC** if appropriate. GA sometimes provides payments to single parents awaiting eligibility determination.

C. Food Stamps

1. Program Administration        The Food Stamp program is administered by the State Department of Health **and Rehabilitative** Services through 11 District offices.
  
2. Program Interaction            Dade County: GA applicants **and** recipients are required to apply for food stamps.

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VII. STATE LIAISONS

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- A. General State Contact        Not available.
  
- B. Specific GA Program Contacts    Dade County  
Walter C. Anders  
Director  
Office of Emergency Assistance  
Metro-Dade Department of Human Resources  
111 NW 1st Street, Suite 2130  
Miami, Florida  
(305) 375-2196
  
- C. Special Program Contacts

  1. SLIAG                            Not available.
  
  2. Work Programs                Not available.
  
  3. Medical Assistance            Not available.

GEORGIA - 1

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I. GENERAL DESCRIPTION

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A. Type of Program      **GEORGIA has** no statewide non-federal assistance program. Provision is left to the discretion of each county; 37 of 159 counties have elected to provide their own General Assistance (GA) program. GA is fully funded and administered at the county level. Funding is generally fund-limited; assistance is provided until budget is exhausted. In counties with GA programs, administration is delegated to the County Department of Family and Children Services.

Information on the total expenditures and caseloads for counties providing GA was not available, nor was detailed information on program variations among the counties.

Fulton County has a population of approximately 662,200 and comprises roughly 11% of the state's total population. GA in **Fulton** County has less restrictive eligibility requirements and higher benefit levels than most other counties.

B. Most Common Uses      GA is most commonly used to provide short-term assistance to indigent adults, homeless individuals and to other applicants who are "needy".

Fulton County: GA provides financial assistance to low income individuals and families in distress. Duration of assistance varies according to client(s) served -- ongoing (maximum of 2 years), short-term (maximum of 3-6 months) and emergency (one time payment in a 12 month period). GA recipients are predominantly single adults with temporary or partial disabilities, homeless individuals and disabled persons awaiting **SSI** eligibility determination.

C. Recent or Pending Changes      Fulton County: No recent changes. No major changes are anticipated for the current or next program year.

D. Expenditures and Sources of Funds      Expenditures:CY 1988  
Fulton County

Financial	N/R
Medical	N/A
Administrative	N/R
TOTAL	\$1,468,973

Sources of Funds: CY 1988

<u>Fulton County</u>	<u>State</u>	<u>Local</u>
Financial	N/A	\$1,468,973
Medical	N/A	N/A
TOTAL	N/A	\$1,468,973

E. Caseload

Monthly Average: CY 1988

<u>Fulton County</u>	<u>Cases</u>	<u>Individuals</u>
Financial*	857	942
Medical	-N/A	N/A

\*Amounts were reported as total for medical and financial assistance.

II. ELIGIBILITY REQUIREMENTS

- A. Eligible Unit Fulton County: Individuals, couples and families with dependent children.
- B. Categorical Eligibility Fulton County: Eligibility is restricted to the following types of applicants:
- Ongoing assistance limited to partially or totally disabled persons (disability must be medically documented;
  - Short-term assistance limited to applicants of other assistance programs, pregnant women (at least seven months) and homeless individuals; and
  - Emergency assistance limited to able-bodied, unemployed (at least 30 days and have exhausted unemployment benefits), evictions and other low income persons "in dire distress".
- C. Financial Eligibility
1. Income Eligibility Fulton County: Varies. Generally no separate income limit; eligibility determined by payment computation.
- Disregards: Varies. Generally all resources are considered.

2. Asset Limit

Fulton County:  
Asset Limits:

Individual	\$400
Couple	\$400
Family of Three	\$400
Family of Four	\$400

Exclusions: Home, one automobile and personal effects.

Asset limits are substantially lower than AFDC and SSI.

3. Relative  
Responsibility

Fulton County: Spouse for spouse; parents for children; adult children for parents. Refusal by a relative to provide support does not generally impede assistance.

4. Lien and Recovery

Fulton County: No liens. County recovers interim payments to SSI applicants from SSA.

D. Other Eligibility  
Criteria

1. Citizenship

Fulton County: U.S. citizen or alien legally admitted for permanent residence.

2. Residence

Fulton County: Must be a resident of Fulton County; no duration requirements. Non-residents may qualify for emergency assistance if they have no income or resources.

3. Employability  
and Employment

Fulton County: Employed individuals are only eligible for emergency assistance; GA recipients are determined employable unless they are:

- Unemployed for 30 days and have exhausted unemployment benefits; or
- Temporarily or partially disabled.

4. Participation in  
Work Programs

Fulton County: GA benefits are provided to unemployed adults. Recipients are not required to participate in work programs.

5. Participation in  
State/Federal  
Assistance

Fulton County: GA recipients can receive Food Stamps, but generally do not receive AFDC or SSI.

6. Other Special  
Conditions

Fulton Counts: None.

7. Conditions for Continued Eligibility

Fulton County: No limits on the duration of assistance to unemployables or SSI applicants. Recertification period varies from one to six months, depending on situation.

Able-bodied employed persons are limited to one emergency payment within a 12 month period. Assistance to homeless individuals is limited to 10 days.

III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

A. Standards of Assistance

1. Need Standard

Fulton County: Several different consolidated or partially consolidated need standards are used, dependent upon the category of assistance for which the GA applicant qualifies.

Needs considered: Personal and shelter.

Special needs considered: Utility costs (pregnant women only).

	<u>Personal</u>	<u>Shelter</u>	<u>Total</u>
Individuals			
1) Disabled & SSI applicants	\$80	\$145	\$225
2) Pregnant women*	\$80	\$ 82	\$162
3) Homeless			<b>\$ 70</b>
4) Emergency cases			\$225
5) All others			\$107
Family of Four			\$229

\*Shelter amount given is the maximum allowance for rent and utilities.

Variations: Family size and category of assistance.

2. Payment Standard

Fulton County: Payment standard equals need standard.

B. Payment Computation

Fulton County: Payment equals payment standard minus gross income (up to maximum payment level).

C. Payment Method

Fulton County: Cash for maintenance needs and vendor payments for homeless cases.

IV. SPECIAL PROGRAM FEATURES

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- A. Medical Assistance
1. Program Description                      There is no statewide medical assistance program for indigent persons.  
Fulton County: Medical care for the indigent is available at the public hospital (Grady Memorial).
2. Eligibility Requirements                Fulton County: Medical care is provided to GA clients who are not under the care of a private physician.
3. Covered Services                        Fulton County: Full medical services are provided; some contribution (on a sliding scale) may be required.
4. Payment Method                         Fulton County: In-kind.
- B. Education, Training and Employment Programs
1. Program Description                    Fulton County: None.
2. Conditions of Participation            Fulton County: Not applicable.
3. Child Support Enforcement Requirements    Fulton County: Not applicable.
- 

V. SPECIAL POPULATIONS

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- A. Programs for the Homeless                Fulton County: Homeless individuals may receive benefits only once in a year. Duration of assistance is limited to 10 days.  
  
There is no fixed address requirement; payments can be made to a shelter.
- B. Programs for Refugees                    Fulton County: No special programs or provisions for assistance to refugees other than that provided by the Federal Refugee Reimbursement program.
-

VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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A. SSI

1. Program Administration                    SSI state (mandatory) supplements are administered by SSA and the State Department of Health and Rehabilitative Services (optional supplements).
2. Program Interactions                Fulton County: Interim assistance provided to persons awaiting SSI eligibility determination.

B. AFDC

1. Program Administration                Fulton County: AFDC is administered through the same structure as GA.
2. Program Interactions                Fulton County: No interactions with the GA program; GA is disbursed according to separate criteria from AFDC. Two possible exceptions are pregnant women in their third trimester and individuals awaiting AFDC certification.

C. Food Stamps

1. Program Administration                Fulton County: The Food Stamp program is administered through the same structure as GA.
  2. Program Interactions                Fulton County: GA recipients are encouraged to apply for food stamps.
- 

VII. STATE LIAISONS

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A. General State Contact                    Doug Greenwell  
Director  
State Division of Family and Child Services  
878 Peachtree Street  
Room 421  
Atlanta, GA 30309  
(404) 894-6386

B. Specific GA Contact

1. State GA Contact                    Not applicable.
-

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2. County GA Contact      Nancy Baer  
                                 County Program Director  
                                 County Department of Family and Child Services  
                                 800 Peachtree Street  
                                 Atlanta, GA 30309  
                                 (404) 894-5182

C. Special Program  
Contacts

- 1. SLIAG Program            Not available.
- 2. Work Programs            Not available.
- 3. Medical Assistance      Not available,

I. GENERAL DESCRIPTION

A. Type of Program HAWAII has one non-federal assistance program: General Assistance (GA). GA is a uniform statewide program fully funded and administered at the state level. Funding is generally open-ended: available to meet the needs of all who qualify. GA is administered by the Family and Adult Services Division, Department of Human Services through 35 local offices.

B. Most Common Uses GA provides financial and medical assistance to applicants who are ineligible for federally funded programs. Duration of assistance is ongoing; no formal limits for receiving benefits. GA recipients are predominantly single adults, elderly individuals awaiting SSI determination and disabled persons who do not meet SSI requirements.

C. Recent or Pending Changes Recent changes: 1) pro-ration of interim assistance reimbursement in initial month of SSI eligibility if SSI approved other than within the first month; 2) flat grant of GA based upon a percentage of the poverty level; 3) allowance of earned income exemptions for state funded programs; and 4) full-time employment definition changed to increase from 120 hours per month to 130 hours per month.

No major changes are anticipated for the current or next program year.

D. Expenditures and Sources of Funds

**Expenditures:** SFY 1988

Financial	\$ 98,293,000
Medical	N/R
Administrative	\$ 3,890,549
TOTAL	N/R

**Sources of Funds:** SFY 1988

	<u>State</u>	<u>Local</u>	<u>Federal*</u>
Financial	\$ 59,333,000	N/A	\$ 38,960,000
Medical	N/R	N/A	N/R
TOTAL	N/R	N/A	N/R

\*Includes FRR funds and other federal funds. These funds are included in the expenditure figure shown.

E. Caseload

**Monthly Average:** SFY 1988

	<u>Cases</u>	<u>Individuals</u>
Financial	14,668	43,889
Medical	15,579	43,445

II. ELIGIBILITY REQUIREMENTS

- A. Eligible Unit Individuals, couples and families with dependent children.
- B. Categorical Eligibility Eligibility is restricted to the following types of applicants:
- Physically or mentally disabled;
  - Age 55 or older;
  - Parent(s) with dependent children; and
  - **SSI** applicants awaiting eligibility determination.
- C. Financial Eligibility
1. Income Eligibility No separate income limits; income eligibility is determined by payment computation.
- Disregards: Earned income of a child who is a full-time student (or part-time student who is not full-time employed), student grants or loans, wages/compensation from JTPA participation, heating fuel assistance, and a home (residence).
- Income limits are the same as **AFDC**; slightly lower than **SSI**.
2. Asset Limits Asset Limits:
- |                 |         |
|-----------------|---------|
| Individuals     | \$1,000 |
| Couple          | \$1,000 |
| Family of Three | \$1,000 |
| Family of Four  | \$1,000 |
- Exclusions: N/R
- Asset limits are the same as **AFDC**; substantially lower than SSI.
3. Relative Responsibility Spouse responsible for spouse; parents for unemancipated minor children. Refusal by a relative to provide support generally does **not** impede receipt of assistance.
4. Lien and **Recovery** State may impose liens on property, file claims against the estate of a former recipient and sue responsible relative for recovery of payments. State also recovers interim assistance payments to SSI applicants from SSA.

- 
- D. Other Eligibility Criteria
1. Citizenship U.S. citizen or alien legally admitted for permanent residence.
  2. Residence Must reside in the state; no duration requirements.
  3. Employability and Employment Employable adults are eligible. GA recipients are determined employable unless they are:
    - Eligible for VRSBD services;
    - Eligible for assistance payment less than the equivalent of eight hours of work at the prevailing minimum wage;
    - Employed full-time or enrolled in a training program;
    - Under the age of 18 and attending school;
    - Caretaker of a child under age 6;
    - Caretaker of an incapacitated family member; or
    - Age 65 years or older.
  4. Participation in Work Programs Employable adults are eligible for GA only if they:
    - Register with the Employment Service;
    - Participate in work program activities; and
    - Accept referral to suitable employment.
  5. Participation in State/Federal Assistance **AFDC** and SSI recipients are not eligible for GA.
  6. Other Special Conditions None.
  7. Conditions for Continued Eligibility No limits on the maximum total benefits or duration of assistance.  
Recertification period: Every 12 months.
- 

III. STANDARDS OF ASSISTANCE AND **PAYMENT METHODS**

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- A. Standards of Assistance
1. Need Standard No separate need standard. Need based on consolidated costs (single fixed amount).  
Need standard is the same as **AFDC**; lower than SSI.
  2. Payment Standard Payment standard based on consolidated costs (single fixed amount).
-

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Individual	\$357
Couple	\$480
Family of Three	\$602
Family of Four	\$725

Variations: Standard of assistance is a flat grant based on family size.

- B. Payment Computation      Payment equals payment standard less countable income net of earnings disregard (\$90 plus \$30 and 1/3 earned income exemption) and work related expenses (full-time employed day care at \$175 for children 2 and older, \$200 for under 2 years of age; part-time employed day care at \$165 for children 2 and older, \$190 for under 2 years of age).
- C. Payment Method      Cash or vendor payments (direct payments to provider or two-party checks).

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IV. SPECIAL PROGRAM FEATURES

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- A. Medical Assistance
1. Program Description      State Medicaid (SM) is a uniform statewide program and is administered as an integral part of the GA program.
2. Eligibility Requirements      GA recipients are eligible for SM given that the following requirements are met:
- Income limit •      Individual      \$357  
   Couple      \$480  
   Family of Three      \$602  
   Family of Four      **\$725\***  
   \*Each additional person is approximately \$120;
  - Asset limit •      Individual      \$2,000  
   Couple      **\$3,000\***  
   \*Each additional person is \$250.
  - Categorical restrictions • assistance limited to persons who are physically or mentally disabled, persons between the ages of 55 and 65, parent(s) with dependent children or childless couples.
  - Employment requirements • employable adults are eligible only if they are older than 54 years of age or have dependent children; must register with the State Employment Service, complete four job searches per month, and participate in public works projects where assigned.
  - Continued eligibility • recertification required every 12 months.

Non-GA clients are eligible for SM given they meet the same requirements set for GA recipients, except that TLF participation is not required for Medicaid participants.

Unlike Medicaid, SM eligibility requires a disability to last more than 30 days; Medicaid requires a disability of 12 months or longer.

3. Covered Services                      Covers the same services as Medicaid. No limitations or maximum cost limits.

4. Payment Method                      Vendor payments to providers.

**B.** Education, Training and Employment Programs

1. Program Description                      All counties participate in the state public works program. The types of work vary according to local conditions, but generally are with the municipal government. Automatic referral is given for non-exempt employable GA recipients. The Temporary Labor Force (TLF) program is a statewide employment and training program administered by the State Department of Human Services and funded entirely by the state.

Component services:

- Work experience program for GA recipients. Participants are considered employees of the Department; number of hours worked based on grant amount.
- Individual job search is required of any participant.
- Project Success assesses a participant's job readiness.
- Supportive services such as work related allowance (\$33 for participation in public works projects) and child care allowance (same for GA).

2. Conditions of Participation                      Participation is mandatory for those GA recipients determined employable; voluntary for others. Duration of participation varies by program component in which the recipient is enrolled.

Requirements: Complete 12 job searches per month if under age 55 (only 4 job searches per month if between the ages of 55 and **65**), register with the state employment **service**, and participate in public works project where assigned.

**Limitations:** Project Success participation limited to two years from date of enrollment or six months after **eligibility** for welfare payments ends (whichever comes first); participants of employment and training programs must be re-referred every 12 months.

**Sanctions:** Failure to comply with work program results in the persons being removed from the GA assistance unit.

- 3. Child Support Enforcement Requirements
- No provisions.

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V. SPECIAL POPULATIONS

- A. Programs for the Homeless
  - B. Programs for Refugees
- No special programs or provisions for assistance to homeless individuals. There is no fixed address requirement; payments may be made to a shelter.
- No special programs or provisions for assistance to refugees other than that provided by the Federal Refugee Reimbursement program.

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VI. RELATIONSHIP TO **OTHER** ASSISTANCE PROGRAMS

- A. **SSI**
    - 1. Program Administration
    - 2. Program Interactions
  - B. AFDC
    - 1. Program Administration
    - 2. Program Interactions
- SSI is administered by SSA.
- Individuals potentially eligible for SSI must apply for **SSI** before qualifying for GA.
- AFDC is administered by Family and Adult Services Division, Department of Human Services through the same administrative **structure** as GA.
- Individuals who do not qualify for AFDC may receive GA benefits. GA is not available to able-bodied non-exempt persons between the ages of 18 and 55.

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C. Food Stamps

- |                           |   |
|---------------------------|---|
| 1. Program Administration | The Food Stamp program is administered through the same administrative structure as GA. |
| 2. Program Interactions   | GA recipients are generally eligible for food stamps.                                   |

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VII. STATE LIAISONS

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A. General State Contact

Winona E. **Rubin**  
Director  
State Department of Human Services  
P.O. Box 339  
Honolulu, HI 96809  
(808) 548-6260

B. Specific GA Contact

- |                      |   |
|----------------------|---|
| 1. State GA Contact  | Ernie Acopan<br>State Department of Human Services<br>P.O. Box 339<br>Honolulu, HI 96809-0339<br>(808) 548-7835 |
| 2. County GA Contact | Not applicable.   |

C. Special Program Contacts

- |                              |  |
|------------------------------|--|
| 1. <b>SLIAG</b> Program      | Ernie Acopan<br>State Department of Human Services<br>P.O. Box 339<br>Honolulu, HI 96809-0339<br>(808) 548-7835          |
| 2. Work Programs             | Ernie Acopan<br>State Department of Human Services<br>P.O. Box 339<br>Honolulu, HI 96809-0339<br>(808) 548-7835          |
| 3. <b>Medical</b> Assistance | <b>Irvette</b> Hanley<br>State Department of Human Services<br>P.O. Box 339<br>Honolulu, HI 96809-0339<br>(808) 548-4292 |

I. GENERAL DESCRIPTION

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A. Type of Program

IDAHO has no statewide non-federal assistance program. Provision of financial assistance is left to the discretion of each county; 44 counties have elected to provide their own General Assistance (GA) program. State law requires **all** boards of County Commissioners to maintain and care for the medically indigent. GA programs are fully funded and administered at the county level. Funding is generally open-ended; available to meet the needs of all who qualify. Administration is delegated to the county government (under the direction of the County Commissioners).

Information on the total expenditures and caseloads for counties providing GA was not available, nor was detailed information on program variations among counties.

Ada County has a population of approximately 193,800 and comprises roughly 20% of the state's total population. County Assistance (CA) in Ada County is administered by Ada County Community Services, and has generally less restrictive eligibility requirements and higher benefit levels than most other counties.

B. Host Common Uses

GA is most commonly used to provide supplemental medical care to indigent adults. Emergency financial needs are also covered in many counties. Duration of assistance is generally ongoing; no formal limits for receiving benefits. GA recipients are predominantly unemployed and underemployed disabled adults and **AFDC** or SSI recipients who receive medical assistance.

Ada County: CA provides financial and medical assistance to meet the needs of indigent persons ineligible **for** other programs. Duration of assistance varies according to component benefit received: financial assistance limited to emergency or short-term assistance and medical can range from emergency to ongoing assistance. CA recipients are predominantly unemployed and underemployed medically indigent adults and disabled persons who are ineligible for SSI.

C. Recent or Pending Changes

Ada County: Effective **10/87** Ada County withdrew as a member of the State Catastrophic Health Care Costs Program and established its own Catastrophic Medical Care Coverage.

Effective 7/1/91, the County Medically Indigent program is transferred to the State Department of Health and Welfare. Counties will then provide, at their option, an emergency maintenance program only.

D. Expenditures and Sources of Funds

Expenditures: FFY 1988  
Ada County

Financial	\$ 89,193
Medical	<b>\$1,644,510</b>
Special Programs	<b>\$ 837,000*</b>
Administrative	\$ 276,604
TOTAL	<b>\$2,847,307</b>

\*Ada County Catastrophic Medical Care Premium.

Sources of Funds: FFY 1988

	<u>State</u>	<u>Local</u>	<u>Federal*</u>
Financial	N/A	\$89,193	N/E
Medical	N/A	<b>\$1,644,510</b>	\$699,249
Special Programs*	N/A	\$837,000	<b>N/R</b>
TOTAL	N/A	<b>\$2,570,703</b>	<b>\$699,249</b>

Excludes administration.  
These funds are not included in expenditure figures shown above.

**\*\*Ada** County Catastrophic Medical Care Premium.

E. Caseload

Monthly Average: FFY 1988  
Ada County\*

	<u>Cases</u>	<u>Individuals</u>
Financial	223	51
Medical	579	169

\*Figures based on number of requests and not the actual number of cases/individuals served. Individual figures are approved requests only.

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II. ELIGIBILITY REQUIREMENTS

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A. Eligible Unit

Ada County: Individuals, couples and families with dependent children.

B. Categorical Eligibility

Ada County: No categorical restrictions.

C. Financial Eligibility

1. Income Eligibility                    Ada County: No separate income limits; eligibility determined by payment computation.

Disregards: None. All resources are considered.

2. Asset Limit                            Ada County: No formal asset limits; non-excluded assets considered in payment computation.

Exclusions: Home (residence), one automobile per household, \$100 (nursing home patients only) and burial fund of \$1,200 (nursing home patients only).

3. Relative Responsibility            Ada County: Spouse for spouse; parents for children; adult children for parents. Refusal by a relative to provide support does not generally impede assistance.

4. Lien and Recovery                   Ada County: County seeks reimbursement from any responsible relative(s). County Commissioners may file suit against a responsible relative who is able (but refuses) to maintain the indigent.

When appropriate, County does take liens on property which are payable upon the death of all persons who resided in the home at the time of lien or at the time of the sale of such property; reimbursement is made for the amount of assistance only. Promissory notes are initiated by the County when appropriate.

D. Other Eligibility Criteria

1. Citizenship                           Ada County: No requirements.

2. Residence                            No requirements other than establishing the county obligated for payment of medical assistance. The last county in Idaho in which an individual resided for six consecutive months or longer (within the past five years) becomes the county obligated for payment. If none of the aforementioned apply, then the county where the eligible applicant lives is the obligated county.

3. Employability and Employment    Ada County: Employable adults are eligible for CA. Employed individuals are only eligible for emergency aid; disabled **unemployables** are eligible for ongoing financial and medical assistance, as long as medical condition exists.

Unemployables are defined as those persons with a medically verified disability.

- 
- |  |   |
|--|---|
| 4. Participation in Work Programs            | <u>Ada County:</u> CA recipients are not required to participate in work programs. Employable adults are eligible for CA only if they: <ul style="list-style-type: none"><li>• Provide evidence of diligent job search; and</li><li>• Register with the Employment Service.</li></ul> |
| 5. Participation in State/Federal Assistance | <u>Ada County:</u> GA applicants potentially eligible for AFDC or SSI are required to apply; county assistance must be the last resource. However, supplementary medical benefits are extended to qualifying AFDC and SSI recipients.   |
| 6. Other Special Conditions                  | <u>Ada County:</u> Able-bodied full-time students are not eligible for GA financial assistance since they are not available to seek full-time employment;   |
| 7. Conditions for Continued Eligibility      | <u>Ada County:</u> No limits on the duration of assistance to disabled unemployables; benefits are provided as long as medical evidence of continued inability to work exists.<br><br>Able-bodied employed persons are limited to two weeks financial assistance.                     |

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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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- |                            |  |
|----------------------------|--|
| A. Standards of Assistance |  |
| 1. Need Standard           | <u>Ada County:</u> No separate need standard.<br><br>Needs considered: Basic maintenance and medical.  |
| 2. Payment Standard        | <u>Ada County:</u> Payment standard based on actual costs (single variable amount or multiple variable component).<br><br>Payments for financial needs are discretionary; medical payments cannot exceed the Medicaid rate of reimbursement. |
| B. Payment Computation     | <u>Ada County:</u> Payment equals payment standard minus available income.   |
| C. Payment Method          | <u>Ada County:</u> Vendor payments (direct payment to provider or two-party checks).   |
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**IV. SPECIAL PROGRAM FEATURES**

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**A. Medical Assistance**

**1. Program Description**

There is no statewide medical assistance program for "needy" persons; however, counties are mandated to provide medical assistance to indigent persons. Medical programs are generally uniform across counties, with few exceptions. Counties generally provide emergency and ongoing medical benefits as part of their GA program. In some counties, GA medical is used to supplement the state's Medicaid program.

Ada County: CA medical assistance is administered by the Ada County Community Services (**ACCS**) (under **supervision** of the Board of Ada County Commissioners).

**2. Eligibility Requirements**

Ada County: CA and non-CA clients are eligible for medical assistance given that the following requirements are met:

- Income/Asset limits • no available resources are sufficient to pay for necessary medical services;
- Categorical restrictions • none;
- Employment requirements • able-bodied persons must seek employment and register with the State Employment Service (verification required);
- Other requirements • county must be last resource and there must be an emergency medical need;
- Continued eligibility • ongoing for as long as medical need is verified; each medical need must be applied for and person must meet other eligibility requirements at time of application.

**3. Covered Services**

Ada County: Provides same services as Medicaid, except elective services and cosmetic surgery, and additional services of nursing home care, prostheses, shelter home, life flight, optical and audio needs and oxygen.

County coverage exceeds Medicaid coverage and services are funded on a smaller tax base than Medicaid.

**4. Payment Method**

Ada County: Vendor payments to providers.

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B. Education, Training  
and Employment  
Programs

1. Program Description                    Ada County: No formalized work programs; employable CA recipients are referred to available training programs in the community.
2. Conditions of Participation            Ada County: Not applicable.
3. Child Support Enforcement Requirements       Ada County: Not applicable.

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V. SPECIAL POPULATIONS

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A. Programs for the Homeless

Ada County: Financial and medical assistance provisions for the homeless are as follows:

- Financial • free emergency shelters are available, with time restriction of less than 30 days. **Two** of the shelters can be utilized one time only; one shelter is for men only and restricted to five days per month. After utilization of these shelters has been exhausted, county supplements housing for two weeks, unless person is disabled or extenuating circumstance exists, in which case duration of assistance is extended.
- Medical • the Boise Clinic (Terry Reilly Clinic) provides out-patient medical care to the homeless. Any medical need unmet by the Boise Clinic, or any other agency, will be provided by the county's medical program given that eligibility criteria are met.

B. Programs for Refugees

Ada County: Refugees applying for CA must first be verified with the State Department of Health **and Welfare** that RAP \*benefits are unavailable. If so, refugee applicant is processed in the same manner as other GA applicants.

To date, the county has not requested any reimbursement for assistance granted to refugees.

VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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A. **SSI**

1. Program  
Administration

SSI is administered by SSA.

2. Program  
Interactions

Ada County: Interim assistance is provided to individuals awaiting SSI eligibility determination. Recovery of county payments is strictly based on the integrity of the county recipient; the State Department of Health and Welfare has the **ability** to recover reimbursement from SSI but the counties **do not**. When appropriate, verification of application is required before ongoing assistance is given to a potential SSI recipient.

B. AFDC

1. Program  
Administration

AFDC is administered by the Idaho Department of Health and Welfare (HAW).

2. Program  
Interactions

Ada County: Individuals ineligible for AFDC and living with AFDC families are eligible for both medical and financial assistance if they meet program requirements.

C. Food Stamps

1. Program  
Administration

The Food Stamp program is administered by the State Department of Health and Welfare.

2. Program  
Interactions

Ada County: CA recipients potentially eligible for food stamps are encourage to apply. Application is required for persons requesting ACCS assistance (medical). The Food Stamp Work Program **would be** part of the requirement for employable able-bodied adults to seek employment, but that program in itself would not suffice as a job search. .

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VII. STATE LIAISONS

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A. General State  
Contact

Allen K. Korhonen  
Administrator  
State Department of Health and Welfare  
Division of Welfare  
Statehouse  
Boise, ID 83720  
(208) 334-5500

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B. Specific GA Contact

1. State GA Contact           Tresa Newman  
Program Director  
Medical and Maintenance Assistance  
Health and Welfare Region IV  
4355 Emerald  
Statehouse Mail  
Boise, ID 83720  
(208) 334-6700
  
2. County GA                   Gloria Greco  
Contact                        Director  
Ada County Community Services  
650 Main  
Boise, ID 83702  
(208) 383-4418

C. Special Program  
Contacts

1. **SLIAG** Program            Scott Cunningham  
State Coordinator  
Self Support Program  
450 West State Street  
Boise, ID 83720  
(208) 334-5704
  
2. Work Programs               Scott Cunningham  
State Coordinator  
Self Support Program  
450 West State Street  
Boise, ID 83720  
(208) 334-5704
  
3. Medical                      Theo **Murdock**  
Assistance                    Welfare Policy Program Specialist  
Department of Health and Welfare  
Division of Welfare  
Statehouse  
Boise, ID 83720  
(208) 334-5747

I. GENERAL DESCRIPTION

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A. Type of Program ILLINOIS has one non-federal financial assistance program: General Assistance (GA). Provision of GA is statewide, **but eligibility** criteria and payment levels vary across localities. GA is primarily locally funded and administered -- except for the City of Chicago, which is state administered with shared funding, and about 40 downstate townships which are state supervised with shared funding. Funding is generally **funded-limited**; once funding is exhausted additional funds are not available. In counties with state-administered GA programs, administration is delegated to the State Department of Public Aid.

Local programs are divided into "receiving units" (i.e., R units) and "non-receiving units" according to receipt of state supplemental funds. R units must levy a **one-**mill tax (i.e., a tax on property equal to **.1%** of assessed property valuation) and comply with state guidelines to receive a supplement to cover GA expenditures in excess of revenues. There are 1455 local governmental units in the state: two are cities (Chicago and Cicero), 17 are commission counties and the remaining 1436 are townships.

Information on program variations in eligibility criteria and payment levels for GA units not receiving state funds is not available.

The City of Chicago has a population of **2,978,000** and comprises roughly 26% of the state's total population. GA in Chicago has generally less restrictive eligibility requirements and higher benefit levels than most other municipalities.

B. Most Common Uses GA provides financial and medical assistance to meet the needs of low-income persons who are ineligible for Federal assistance programs. Duration of assistance is generally on-going; no formal limits for receiving benefits. GA recipients are predominately single adults.

C. Recent of Pending Changes The City of Chicano: Effective **11/01/87** the following changes have occurred in the GA program: 1) employable adults must participate in Project Chance; 2) rehabilitation services must be made available to **non-**disabled clients who have employment barriers; 3) assistance to homeless must **be** available in applying for

GA and for locating a place to live; and 4) SSI interim assistance is available which may include special need items and more extensive medical coverage than those available to GA participants who have not filed for SSI benefits. Implementation of these changes occurred as part of the Department's initiative to assist program participants to become self-sufficient.

No major changes are anticipated for the current or next program year.

D. Expenditures and Sources of Funds

Expenditures: SFY 1989  
Chicago

	<u>Annual</u>
Financial	\$139,306,183
Medical	\$ 63,601,800
Administrative	\$ 21,457,100
TOTAL	\$224,365,083

Sources of Funds:

Chicago

	<u>State</u>	<u>County</u>
Financial	N/R	N/R
Medical	N/R	N/R
Administrative	N/R	N/R
TOTAL	\$208,569,325	\$15,795,758

E. Caseloads

Monthly Average: SFY 1989  
Chicago

	<u>Cases</u>	<u>Individuals</u>
Financial	82,790	86,538
Medical	N/A*	N/A*

\*Financial and medical assistance are provided simultaneously under the GA program.

II. ELIGIBILITY REQUIREMENTS

A. Eligible Unit                      Individuals, couples and families with dependent children.

B. Categorical Eligibility            City of Chicago: Varies. Generally, no categorical restrictions. GA program open to all persons or households who meet program' requirements.

C. Financial Eligibility

1. Income Eligibility

City of Chicago: No separate income limits; eligibility determined by payment computation.

Disregards: Income-in-kind, loans (except from responsible relatives), educational benefits, adoption subsidies and foster care payments, and child support payments.

2. Asset Limit

City of Chicago: No separate asset limits.

Exclusions: Home (residence), one car (equity value not to exceed **\$1,500**), household furnishings, clothing, principal and interest of court ordered trust fund for a child, benefits from fund raisers for seriously ill clients which are not under the control of the client or responsible relative.

3. Relative Responsibility

City of Chicago: Spouse responsible for spouse; parent for dependent children under the age of 18 (or under age 21 if they live with parent). Refusal by a relative to provide support does not generally impede assistance unless relative resides with applicant, in which case assistance may be denied.

4. Lien and Recovery

Varies. Generally, no liens. GA units generally recover interim payments to SSI applicants from SSA.

B. Other Eligibility Requirements

1. Citizenship

City of Chicago: U.S. citizen or alien legally admitted for permanent residence.

2. Residence

State residency is required. However, there is no duration requirement. If applicant has not resided in the governmental unit at least six months, the unit in which he/she last resided is responsible for providing GA; persons who **have** resided in the state less than six months receive GA from the governmental unit in which they currently reside.

Temporary assistance is given to non-residents such as transportation and support during the journey.

3. Employability and Employment

City of Chicago: Employable adults are eligible. GA recipients are determined employable unless they are:

- . Under 18 years of age (or under 16 years for family cases);
- . Age 59 or older (or age 64 or older for family cases);
- Chronically ill;
- . Temporarily incapacitated;
- . Caretaker of an incapacitated household member requiring full-time care;
- Vista volunteer;
- Homeless; or
- . Participating in a rehabilitation service program.

Additional Provisions for Family Cases

- . Children age 16-18 who are full-time students;
- . A household member is already participating in work program;
- . A pregnant woman in her sixth month of pregnancy;
- Employed over 30 hours per week; or
- . Caretaker of a child under the age of six.

These work exemptions are the same as AFDC.

4. Participation in Work Programs

City of Chicago: Employable adults are eligible for GA only if they:

- . Register with the State Employment Service:
- Participate in work program activities; and
- Accept referral to suitable employment.

5. Participation in State/Federal Assistance

City of Chicago: AFDC and SSI recipients are ineligible for GA.

6. Other Special Conditions

None.

7. Conditions for Continued Eligibility

City of Chicago: No limits on the duration of assistance or maximum total benefits a person can receive during period of eligibility.

Recertification period: Every five months for GA recipients exempt from work program participation; otherwise redetermination performed every 10 months.

III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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A. Standards of Assistance

1. Need Standard

City of Chicago: Need standard based on consolidated costs (single flat dollar amount).

Needs considered: Shelter, utility costs, food, clothing and personal essentials.

Special needs considered: Educational allowance for a student who is a Junior/Senior in high school; therapeutic diet allowance; purchase of household furniture and equipment; and day care to enable client to participate in work programs.

Limits:	Individual	\$333
	Couple	\$539
	Family of Three	\$740
	Family of Four	\$835

Variations: Family size, presence/absence of an adult in the assistance unit, region.

Need standards are lower than AFDC for individuals; identical to AFDC cases consisting of families.

2. Payment Standard

City of Chicago: Payment standard based on consolidated costs (single flat dollar amount).

Limits:	Individual	\$154
	Couple	\$308
	Family of Three	\$342
	Family of Four	\$386

Payment standards are slightly lower than AFDC for individuals; identical to AFDC cases consisting of families.

B. Payment Computation

City of Chicago: Payment equals payment standard less available income.

C. Payment Method

City of Chicago: Direct deposit, vouchers and vendor payments (direct payment to provider or two-party checks).

IV. SPECIAL PROGRAM FEATURES

A. Medical Assistance

1. Program Description

The state has two non-federal programs providing medical assistance: General Assistance-medical (GA) and Aid to the Medically Indigent (**AMI**). GA provides on-going medical assistance simultaneously to GA financial assistance and is administered as an integral part of the GA program.

**AMI** is a uniform, statewide program fully funded at the state level and operated separately from GA. Funding is open-ended; available to meet the needs of all who **qualify**. **AMI** is administered by the Department of Public Aid through county offices.

2. Eligibility Requirements

All GA recipients are automatically eligible for GA-medical. Medical assistance is continuous while receiving GA cash grant.

Non-GA clients are eligible for medical assistance only under **AMI**. Eligibility requirements are the same as GA-medical except:

- No citizenship and state residency requirements;
- Income and asset limits are higher; and
- No work program participation requirements.

Medicaid differences: GA-medical and **AMI** have no categorical requirements. Medicaid income and asset limits are higher than GA and **AMI**.

3. Covered **Services**

Provides only necessary or essential medical care. However, there is no restriction on the type of care for persons under 17 years of age; full range of medical **services** (same as Medicaid) are provided. **Also**, supplementary medical **services** (more comprehensive than generally provided) are given to individuals awaiting SSI eligibility determination.

4. Payment Method

Vendor payments to providers.

B. Work Programs

Local community work and **training** programs operate in many localities. Programs vary, but generally are designed to provide work experience for GA recipients and service for the community.

1. Program Description
- The City of Chicago: Project Chance is a local employment and training program administered by the State Department of Public Aid. All employable GA recipients are automatically referred.
- Funding: Combination of state and Federal funds.
- Component Services:
- The Community Work Experience provides job experience at public and private (non-profit) organizations. Participants are not paid, rather the hours of work assigned equal the grant amount divided by the minimum (or prevailing) wage;
  - Job Search and Jobs Club are programs for individuals or groups to enhance job-seeking techniques;
  - Time-limited job training skills for special target populations and job readiness counseling; and
  - Supportive services such as transportation, day care, necessary physical examinations and initials employment expenses (i.e., special clothing, tools and auto repairs).
2. Conditions of Participation
- Participation **in work** programs is mandatory for those GA recipients determined employable. Duration of participation varies by local programs and component in which the participant is enrolled.
- The City of Chicago: Mandatory for employable adults; voluntary for others. In addition, program materials are provided in Spanish for no-English speaking clients.
- Variations: GA recipients who have employment barriers such as alcohol/drug abuse are referred for rehabilitation services and are exempt from Project Chance.
- Sanctions: First failure to participate results in the sanctioned individual's needs being removed from the GA grant for three months; six months for every subsequent instance.
3. Child Support Enforcement Requirements
- None.
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V. SPECIAL POPULATIONS

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- A. Programs for the Homeless      City of Chicaeo: The Department offers an outreach program which assists homeless persons in applying for assistance and links them with services directed toward stabilization and obtaining a place to live.
- Homeless individuals may be eligible for GA given that they meet program requirements; homeless individuals are exempt from participation in work programs. There is no fixed address requirement.
- B. Programs for Refugees      City of Chicago: The state has a Refugee Related Assistance Program in which assistance is provided to refugees who have lived in the U.S., or been paroled by INS, for more than 12 but less than 24 months. The standards used are **the** same as GA.
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VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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- A. **SSI**
1. Program Description      SSI is administered by SSA.
2. Program Interactions      City of Chicaeo: Interim assistance is provided for individuals pending SSI eligibility determination. As a condition of GA eligibility, the participant must sign an agreement authorizing repayment.
- B. AFDC
1. Program Description      AFDC is administered by the State Department of Public Aid through local offices:
2. Program Interactions      City of Chicaeo: Mothers who lose AFDC eligibility (due **to** age of youngest child) are generally eligible for GA.
- C. Food Stamps
1. Program Description      The Food Stamp program is administered through the same structure as AFDC.
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2. Program Interactions      City of Chicago: All GA applicants are offered the opportunity to apply for Food Stamps at the time they apply for GA benefits. After approval, the participant receives the food stamp benefits in conjunction with their GA and are recertified at the same time.
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VII. STATE LIAISONS

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- A. General State Contact      **William V. Opper**  
Chief  
State Department of Public Aid  
Bureau of Policy and Procedures  
100 S. Grand Avenue, East  
Jesse B. Harris Building  
Springfield, IL 62762  
(217) 782-6716
- B. Specific GA Contact      **Vicki Bateman**  
Public Aid Program  
100 S. Grand Avenue, East  
Springfield, IL 62762
1. State GA Contact      John Rupich  
Supervisor  
State Department of Public Aid  
100 S. Grand Avenue, East  
Jesse B. Harris Building  
Springfield, IL 62762  
(217) 782-1239
2. Municipal GA Contact      Not available.
- C. Special Contacts
1. **SLIAG** Program      Not reported.
2. Work Programs      Not reported.
3. Medical Assistance      Not reported.
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INDIANA-1

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I. GENERAL DESCRIPTION

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- A. Type of Program
- INDIANA has one non-federal assistance program: Poor Relief (PR). PR is a uniform statewide program supervised at the state level and administered by individual townships. Funding is generally **fund-limited**, derived from township property taxes. PR administration is delegated to the Township Trustee (an elected official) in each of the 1,008 townships.
- Information on the total expenditures and caseloads for municipalities providing PR was not available, nor was detailed information on program variations among the counties.
- Center Township of Marion County has a population of approximately 208,624 and comprises roughly 38% of the state's total population. PR in Center Township has more liberal eligibility and benefit standards **than most** other municipalities.
- B. Most Common Uses
- PR is most commonly used to provide financial and medical assistance to low income persons. Duration of assistance is generally limited to crisis situations; one time payments. PR recipients are predominantly single adults and two-parent families.
- Marion County: PR provides financial and medical assistance to low income persons. Duration of assistance is ongoing; no formal limits for receiving benefits.
- C. Recent or Pending Changes
- Marion County: No **recent** changes. No major changes are anticipated for the current or next program year.
- D. Expenditures and Sources of Funds
- Marion County: Not reported.
- E. Caseload
- Monthly Average  
Marion County: Not reported.
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II. ELIGIBILITY REQUIREMENTS

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- A. Eligible Unit Marion County: Individuals, couples and families with dependent children.
- B. Categorical Eligibility Marion County: No categorical restrictions.
- C. Financial Eligibility
1. Income Eligibility Marion County: Varies. Generally no separate income limit; eligibility determined by payment computation.
2. **Asset Limit** Marion County:  
Asset Limits:
- |                |       |
|----------------|-------|
| Individual     | \$500 |
| Family of Four | \$800 |
- Exclusions: Personal property (except luxuries such as high cash values on insurance policies).
3. Relative Responsibility Marion County: Spouse for spouse; parents for minor children. Refusal by a relative to provide support does not generally impede assistance. However, to avoid abuse, the Trustee will not issue vouchers for PR assistance to relatives of an applicant.
4. Lien and Recovery Marion County: PR applicants are not required to promise repayment prior to the receipt of assistance; however, a person who is financially ineligible but receives emergency assistance from the Trustee (due to a crisis or other unusual circumstance) may be required to repay the assistance received if resources are available. There is no recovery of interim payments to SSI applicants.
- D. Other Eligibility Criteria
1. Citizenship Marion County: U.S. citizen or alien legally admitted for permanent residence.
2. Residence Marion County: Generally township residents only; no duration requirement. Non-residents are sometimes aided to continue to destination.
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INDIANA-3

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3. Employability and Employment      Marion County:    Employable adults are eligible. PR recipients are determined employable unless they are certified mentally or physically incapacitated.
4. Participation in Work Programs      Marion County:    Employable adults are eligible for PR only if they:  
    .    Register the State Employment Service; and  
    .    Participate in work programs.
5. Participation in State/Federal Assistance      Marion County:    AFDC and SSI recipients are ineligible for PR.
6. Other Special Conditions      Marion County:    None.
7. Conditions for Continued Eligibility      Marion County:    Period of eligibility can be discretionary, depending on circumstance of applicant. No limits on the maximum total benefits or duration of assistance.
- Recertification is required every 180 days.
- 

III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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- A. Standards of Assistance
1. Need Standard      Marion County: No separate need standard.
- Needs considered: Medical services and supplies, food, clothing, shelter, utilities, household supplies and other discretionary needs as assessed by the Trustee.
- Special needs considered: Care for low income aged persons at the Marion County Home.
2. Payment Standard      Marion County: Payment standard based on actual costs (up to maximums).
- |                |       |
|----------------|-------|
| Individual     | \$165 |
| Family of Four | \$315 |
- B. Payment Computation      Marion County: Payment equals payment standard less available income.
- C. Payment Method      Marion County: Vouchers.
-

IV. SPECIAL PROGRAM FEATURES

A. Medical Assistance

1. Program Description

There is no statewide GA-type medical assistance program. Medical care is generally available through county hospitals. There are **often no** special procedures for PR recipients.

Marion County: Medical assistance is provided through two non-federal programs: PR-medical and the Marion County Hospital. PR-medical provides limited medical assistance to recipients who are ineligible for Medicaid. The Marion County Hospital provides medical services (and long-term care at the Marion County Home) to PR recipients and other low income persons ineligible for Medicaid. Both programs are less comprehensive than Medicaid.

2. Eligibility Requirements

Generally, eligibility determined by each county hospital without regard to PR eligibility.

Marion County: PR recipients are automatically eligible for PR-medical. No formal eligibility requirements for county hospital program.

3. Covered Services

Marion County: PR-medical provides services to supplement county hospital services (including prescription drugs). County hospital provides limited services which are less comprehensive than Medicaid.

4. Payment **Method**

Marion County: PR-medical provides vendor payments to providers. County hospital provides in-kind services.

B. Education, Training and Employment Programs

1. Program Description

Townships may elect to operate **workfare** programs; however, many do provide some type of work program which provides jobs in municipal agencies and in non-profit public service organizations. The Township Trustee administers the **program**, referring eligible PR recipients to job assignments where appropriate.

INDIANA-5

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- Marion County: Operates a **workfare** program for PR recipients. Participants are not paid; rather the hours of work assigned equal the grant amount divided by the minimum (or prevailing) wage. Information on component services was not available.
2. Conditions of Participation  
Marion County: Participation is mandatory for those PR recipients determined employable.  
PR recipients who have been determined unemployable due to lack of education may attend **GED** classes. These recipients are exempt from the employment program until GED is acquired. GED instructors are provided by the State Public School System.
3. Child Support Enforcement Requirements  
Marion County: No provisions.
- 

**V. SPECIAL POPULATIONS**

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- A. Programs for the Homeless  
Marion County: No special programs or provisions for assistance to homeless individuals.
- B. Programs for Refugees  
Marion County: No special programs or provision for assistance to refugees other than that provided by the Federal Refugee Reimbursement program.
- 

**VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS**

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- A. **SSI**
1. Program Administration  
SSI supplements are administered by each county's Department of Public Welfare.
2. Program Interactions  
Marion County: PR recipients deemed unemployable are generally required to apply for SSI before qualifying for benefits-. Interim assistance is provided to individuals awaiting SSI eligibility determination.
- B. AFDC
1. Program Administration  
AFDC is administered by each county's Department of Public Welfare.
-

INDIANA- 6

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2. Program Interactions                    Marion County; AFDC mothers who lose eligibility due to age of youngest child are generally eligible for PR. High school students who lose **AFDC** eligibility due to age are not generally eligible for PR as long as responsible relatives can be identified. Interim assistance is provided to individuals awaiting SSI eligibility determination.

C. Food Stamps

1. Program Administration                    Marion County: Not reported.

2. Program Interactions                    Marion County: Not reported.

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VII. STATE LIAISONS

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A. General State Contact                    Suzanne L. Magnant  
Administrator  
State Department of Public Welfare  
701 State Office Building  
Indianapolis, IN 46204  
(317) 232-4704

B. Specific PR Contact

1. State PR Contact                    Marcell Coulomb  
Indiana Township Trustees Association  
825 Circle Tower Building  
5 East Market Street  
Indianapolis, IN 46204  
(317) 635-4828

2. County **PR** Contact                    Lois Drake  
County Director  
Department of Public Welfare  
145 S. Meridian Street  
Indianapolis, IN 46225  
(317) 232-3645

C. Special Program Contacts

1. **SLIAG** Program                    Not available.

2. Work Programs                    Not available.

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3. Medical  
Assistance

Not available.

I. GENERAL DESCRIPTION

A. Type of Program IOWA has no statewide non-federal assistance program. GA, where it exists, is funded and administered at the county level. Provisions are left to the discretion of each county; all 99 counties in the state have a GA program, but information was not available on the variations among the counties. Funding is generally fund-limited; assistance is provided **until** the budget is exhausted.

Polk County (including Des Moines) has a population of 319,300 and roughly composes 12% of the state's total population. GA in Polk County is administered by the Polk County General Relief Agency.

B. Most Common Uses Polk County: GA provides ongoing, short-term, and emergency financial assistance to persons not eligible for any federal assistance programs. GA recipients are predominantly single individuals.

C. Recent or Pending Changes Polk County: Recent changes: 1) Levels of eligibility have been adjusted according to increases in the cost of living; 2) eligibility criteria have been adjusted to include a greater variety of people. No major changes are anticipated for the current or next program year.

D. Expenditures and Sources of Funds **Expenditures:** SFY 1990  
Polk County

Financial	\$600,000
Medical	N/A
Administrative	\$200,000
TOTAL	\$800,000

**Sources of Funds:** SFY 1990  
Polk County

	<u>State</u>	<u>Local</u>
Financial	N/A	\$600,000
Medical	N/A	N/A
TOTAL	N/A	\$600,000*

\*Excludes administration.

E. Caseload Polk County: Not Reported.

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II. ELIGIBILITY REQUIREMENTS

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- A. Eligible Unit Polk County: Individuals, couples, and families.
- B. Categorical Eligibility Polk County: No categorical requirements; the program is open to all who meet the financial eligibility requirements.
- C. GA Financial Eligibility
1. Income Eligibility Polk County Limits:
- |             |       |
|-------------|-------|
| Individuals | \$329 |
| Couples     | N/R   |
| Family-3    | N/R   |
| Family-4    | N/R   |
- Exclusions: N/R
2. Asset Limits Asset Limits: No formal asset limits.  
Exclusions: Home
3. Relative Responsibility Polk County: Relatives are expected to provide assistance when possible. **Refusal** by relative to assist does not impede receipt of assistance.
4. Lien and Recovery Polk County: A lien is placed on all property based on amount of assistance provided. GA interim assistance provided to persons eligible for SSI is recovered from SSI payments.
- D. Other Eligibility Criteria
1. Citizenship No citizenship requirement.
2. Residence Polk County: State residents only; no duration requirements.
3. Employability and Employment Polk County: Employables are eligible, generally for one month or less.
4. Participation in **Work** Program No GA work program.
-

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- |  |   |
|--|---|
| 5. Participation in State/Federal Assistance | <u>Polk County</u> : Participants of AFDC and SSI are generally ineligible for GA, although exceptions may be made in crises.   |
| 6. Other Special Conditions                  | <u>Polk County</u> : None   |
| 7. Conditions for Continued Eligibility      | <u>Polk County</u> : Clients must have a medical reason to receive GA for more than one month. Maximum total GA benefits is equal to three times the AFDC payment for any 12 month period. Ongoing recipients must reapply after 12 months. |
- 

III. **STANDARDS OF ASSISTANCE AND PAYMENT METHODS**

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- |                            |  |
|----------------------------|--|
| A. Standards of Assistance |  |
| 1. Need Standard           | <u>Polk County</u> : No need standard separate from the payment standard.  |
| 2. Payment Standard        | <u>Polk County</u> : Payment standard is based on actual costs. <b>There</b> is no formally established set of maximum payments.                         |
| B. Payment Computation     | <u>Polk County</u> : Payment is generally based on necessary needs less all allowable income. Payment also based on size of requests made by applicants. |
| C. Payment Method          | <u>Polk County</u> : Vouchers.   |
- 

IV. **SPECIAL PROGRAM FEATURES**

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- |                             |  |
|-----------------------------|--|
| A. Medical Assistance       |  |
| 1. Program Description      | <u>Polk County</u> : No medical assistance program associated with General Assistance. |
| 2. Eligibility Requirements | Not applicable.  |
| 3. Cwered Services          | Not applicable.  |
| 4. Payment Method           | Not applicable.  |
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B. Education, Training,  
and Employment  
Program(s)

1. Program Description                      Polk County: None.

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V. SPECIAL POPULATIONS

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A. Programs for the Homeless                      Polk County: Temporary assistance is provided unconditionally to homeless persons. No special programs or provisions for assistance to homeless persons.

B. Programs for Refugees                      Polk County: No program or provision assisting **refugees** other than that provided by the Federal Refugee Reimbursement program.

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VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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A. SSI

1. Program Administration                      SSI in Iowa is administered by the state Income Maintenance Program.
2. Program Interaction                      Polk County: SSI recipients are generally ineligible for **GR** assistance, although some assistance may be provided in crisis situations.

B. AFDC

1. Program Administration                      AFDC in Iowa is administered by the state Income Maintenance Program.
2. Program Interaction                      Polk County: Although AFDC recipients are generally ineligible for GR, some assistance may be provided in crisis situations.

C. Food Stamps

1. Program Administration                      The Food Stamp Program in Iowa is administered by the state Income Maintenance Program.
-

2. Program  
Interaction

Polk County: Although food stamp recipients are generally ineligible for GR, some assistance may be provided in crisis situations.

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VII. STATE LIAISONS

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A. General State Contact

None.

B. Specific GA Program  
Contacts

Polk County  
Bill Pepmeier  
General Relief Program Manager  
1900 Carpenter **St.**  
Des Moines, IO 50314  
(515) 286-3457

C. **Special** Program  
Contacts

1. SLIAG

Not available.

2. Work Programs

Not available.

3. Medical Assistance

Not available.

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**KANSAS - 1**

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I. GENERAL DESCRIPTION

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A. Type of Program                   **KANSAS** has two non-federal assistance **programs**: General Assistance (GA) and General Assistance Reintegration (**GAR**). Both programs are uniform statewide and supervised at the state level. Funding is generally open-ended; available to meet the needs of all who qualify. Both programs are administered by the Department of **Social and Rehabilitation** Services through its 15 area offices and 93 local offices.

B. Most Common Uses               **GA/GAR** (herein referred to as GA) provides financial support and medical assistance to individuals and families not eligible for federally funded assistance programs. Duration of assistance is on-going; no formal limits for receiving benefits. GA recipients are predominately disabled adults who either do not meet SSI requirements or are pending eligibility determination, families with children ineligible for AFDC, and single adults between the ages of 55 and 65.

C. Recent or Pending Changes      Recent changes: **1)** GA for able-bodied individuals and childless couples between the ages of 18 and 54 was terminated, and **2)** coverage was added for persons under age 21 who attend high school full-time.

No major changes are anticipated for the current or next program year.

D. Expenditures and Sources of Funds      **Expenditures**: SFY 1989

Financial	<b>\$11,755,587</b>
Medical	<b>\$19,254,697</b>
Special Programs*	\$ 769,000
Administrative	<b>\$ 1,413,500</b>
TOTAL	<b>\$33,163,784</b>

\*Burial assistance.

Sources of Funds: SFY 1989

	<u>State</u>	<u>Local</u>	<u>Federal*</u>
Financial	<b>\$12,495,587**</b>	N/A	<b>\$540,485</b>
Medical	<b>\$19,254,697</b>	N/A	\$516,438
TOTAL	<b>\$31,750,284</b>	N/A	<b>\$1,056,923</b>

Excludes administration.

**\*SLIAG** and **FRR** funds. FRR includes expenditures for social services. These federal funds are not included in expenditure figures shown above.

\*Includes burial assistance.

KANSAS-2

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E. Caseload	<u>Monthly Average:</u> SFY 1989		
		<u>Cases</u>	<u>Individuals</u>
	Financial	5,316	N/R
	Medical	N/R	N/R

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II. ELIGIBILITY REQUIREMENTS

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- A. Eligible Unit                      Individuals, couples and families with dependent children.
- B. Categorical Eligibility            Eligibility is restricted to the following types of applicants:
- Disabled adults;
  - Adults age 55 or over;
  - Persons awaiting SSI eligibility determination;
  - Families not meeting AFDC unemployed parent requirements;
  - Pregnant women in the first or second trimester (and spouse);
  - Foster children ineligible for AFDC;
  - Persons under age 21 who are attending high school full-time;
  - Caretaker relative of another household member (and spouse);
  - Non-essential persons in an AFDC household;
  - Persons participating in vocational rehabilitation;
  - Persons in substance abuse facilities; and
  - Parent(s) of a child placed in temporary foster care.
- C. Financial Eligibility
1. Income Eligibility                      **Gross** income may not exceed 185% of the payment standard.
- Disregards:** Work expense (\$90 per working person), day care expenses (\$200 for each child under 2 and \$175 per child over 2), \$30 and 1/3 of earned income for children receiving GA (not adults), and SSI income.
-

KANSAS-3

2. Asset Limits

Asset Limits:

Individuals	\$1,000
Couple	\$1,000
Family of Three	\$1,000
Family of Four	\$1,000

Exclusions: Home (residence); assets of less than \$1,000; one automobile (not to exceed \$1,500 equity value), household equipment and furnishings in use (including personal effects); income producing property; life insurance (not to exceed \$1,500 face value); and unavailable resources.

Asset limits and exclusions are the same as AFDC; limits are substantially lower than SSI and exclusions are comparable.

3. Relative Responsibility

Income and resources of parents residing in the home are considered in full; resources of step-parents (not in the applying unit) are exempt, but their income is counted with applicable disregards. Caretaker relatives, other than the parents, are not legally responsible to provide support; income and resources are not considered if they did not request assistance for themselves.

Upon refusal by an absent parent to provide support, referral is made to Child Support Enforcement.

4. Lien and Recovery

No provisions.

D. Other Eligibility Criteria

1. Citizenship

U.S. citizens, permanent residents and lawful aliens.

2. Residence

State residency is required; must be living in the state voluntarily and not on a temporary basis.

3. Employability and Employment

Employable adults are eligible. GA recipients are determined employable unless they are:

- Ill, injured or incapacitated;
- Age 60 or over;
- Under age 16;
- Living in a remote area;
- Attending high school or vocational school **full-time**;
- Caretaker of another household member with a verified illness;
- Caretaker of a child under 3 years of age;

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**KANSAS - 4**

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- Caretaker of a child under 6 years or age when another adult in the assistance unit is participating; or
- Person employed **30 or** more hours per week and receiving compensation equal to or greater than the federal minimum wage.

Work exemptions are the same for AFDC.

- |  |   |
|--|---|
| 4. Participation in Work Programs            | Employable adults are eligible for GA only if they: <ul style="list-style-type: none"><li>• Participate in work program activities; and</li><li>• Accept referral to suitable employment.</li></ul>   |
| 5. Participation in State/Federal Assistance | AFDC and SSI recipients are ineligible for GA; however, persons who are non-essential persons <b>in an AFDC</b> household may receive GA benefits. GA recipients may apply for food stamps, emergency assistance (if a child is in the home) and burial assistance. GA recipients must apply for SSI if potentially eligible. |
| 6. Other Special Conditions                  | None.   |
| 7. Conditions for Continued Eligibility      | No limits on the maximum total benefits or duration or assistance. Recertification is required every 12 months.   |

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III. STANDARDS OF ASSISTANCE AND **PAYMENT METHODS**

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A. Standards of Assistance

1. Need Standard

No separate need standard.

Special needs considered: Conservator or personal representative expense; clothing allowance for persons entering a state institution; temporary foster care; out **of home** placement for child's education/training; travel and subsistence to and from child care institution; home visits for children; moving expenses; and educational and training expenses.

2. Payment Standard

Payment standard based on consolidated costs (single fixed amount).

Individual	\$198
Couple	<b>\$272</b>
Family of Three	\$410
Family of <b>Four</b>	\$480

**KANSAS - 5**

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Variations: Household composition: shelter allowance varies by county and living arrangement (persons who share residence with others not in the assistance unit receive a reduced shelter allowance proportionate to the number of persons in the household).

Payment standards for individuals and couples are lower than **AFDC**; for families, same as **AFDC**. Limits for all units are substantially lower than SSI.

- B. Payment Computation      Payment is determined by deducting net income from the payment standard. Net income is gross income (including countable step-parent income and child support), minus the work expense for each employed person (limited to **\$90**), minus \$30 income disregard (if applicable), minus **1/3** of income amount remaining, minus child care expense.
- C. Payment Method      Cash and one party checks. Vendor payments are issued for burial assistance and medical assistance.
- 

IV. SPECIAL PROGRAM **FEATURES**

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- A. Medical Assistance
1. Program Description      **MediKan** is a uniform statewide medical assistance program administered as an integral part of the GA program.
  2. Eligibility Requirements      All GA recipients are automatically eligible for **MediKan**; in order to receive medical assistance an individual must be receiving GA financial.
  3. Covered Services      Similar to Medicaid, except vision services and medical transportation. **MediKan** also provides less coverage for inpatient psychiatric care, home based family therapy, psychotherapy, testing and drug formulary.
  4. Payment Method      Vendor payments to providers.
- B. Education, Training and Employment Programs
1. Program Description      The state has established over 350 work projects for employable GA recipients, with assignments in public and private non-profit organizations.
-

**KanWork** is the statewide employment and training program administered by the State Department of Social and Rehabilitative Services and funded by the state with matching federal funds (only for persons participating in the Food Stamp work program).

Component services:

- The Community Work Experience Program (**CWEP**) provides job experience to enhance the participant's ability to obtain gainful employment;
- Job Club is a program for individuals or groups to conduct job searches and job readiness activities in conjunction with agencies or approved programs;
- Educational activities (remedial, ESL, GED);
- Supportive services such as transportation and day care allowances.

2. Conditions of Participation

Participation is mandatory for those GA recipients determined employable; voluntary for others. **Non-English** speaking clients may be excused from CWEP participation if there is not suitable employment.

Sanctions: GA recipients become ineligible to receive benefits if they refuse to comply with work program requirements, refuse employment or render themselves ineligible for employment.

Limitations: Job search is limited to 320 hours per year, CWEP no more than 15 work days per month and Job Club participation no more than eight weeks per year.

3. Child Support Enforcement Requirements

No provisions.

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V. SPECIAL POPULATIONS

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A. Programs for the Homeless

Emergency assistance is available to families with a child under 18 if the family has an eviction notice or is homeless as the result of a natural disaster. Otherwise, homeless individuals are eligible for GA if they meet program requirements.

There is no fixed address requirement; payments can be made to a shelter or local social service office.

**KANSAS - 7**

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- B. Programs for Refugees                      No special programs or provisions for assistance to refugees other than that provided by the Federal Refugee Reimbursement program.

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VI. **RELATIONSHIP** TO OTHER ASSISTANCE PROGRAMS

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- A. SSI
- 1. Program Administration                      SSI supplements are administered by SSA.
  - 2. Program Interactions                      All persons potentially eligible for SSI must apply for federal assistance before becoming eligible for GA. Interim assistance is provided (and reimbursed) for individuals pending SSI eligibility determination.
- B. AFDC
- 1. Program Administration                      AFDC is administered by the State Department of Social and Rehabilitative Services through the same administrative structure as GA.
  - 2. Program Interactions                      AFDC mothers who lose eligibility due to age of youngest child may receive GA benefits if they meet program requirements. A child who loses eligibility due to age can receive GA benefits **if** he/she is disabled or attending high school full-time.
- C. Food Stamps
- 1. Program Administration                      The Food Stamp program is administered through the same administrative structure as GA.
  - 2. Program Interactions                      All GA recipients who meet requirements for the Food Stamp program are encouraged to apply; there is a combined application which is used to simultaneously apply for food stamps and GA.

VII. STATE LIAISONS

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- A. General State Contact  
Diane Dykstra  
State Department of Social and Rehab Services  
Income Maintenance Policy Section  
Docking State Office Building  
Room 624-S  
Topeka, KS 66612  
(913) 296-3349
- B. Specific GA Contact
1. State GA Contact  
Randy Shortle  
Administrator  
State Department of Social and Rehab Services  
Income Maintenance Policy Section  
Docking State Office Building  
Room 624-S  
Topeka, KS 66612  
(913) 296-3374
2. County GA Contact  
Not applicable.
- C. Special Program Contacts
1. SLIAG Program  
Phil Gutierrez  
Refugee Program Coordinator  
West Hall  
2700 S.W. 6th  
Topeka, KS 66606  
(913) 296-4300
2. Work Programs  
Marjorie Turner  
Director  
Job Preparation Programs  
Topeka State Hospital Grounds  
West Hall  
Topeka, **KS** 66606  
(913) 296-4276
3. Medical Assistance  
Dennis Priest  
Medical Assistance Policy Specialist  
Docking State Office Building  
Room 624-S  
Topeka, KS (913) 296-3349

KENTUCKY -1

I. GENERAL DESCRIPTION

A. Type of Program KENTUCKY has no major non-federal assistance program. Emergency Assistance (EA), where available, is funded and administered at the county level. Provisions of EA are left to the discretion of each county, and programs are not uniform throughout the state. Funding is generally fund-limited; assistance is provided until the budget is exhausted. Where it exists, EA is administered by the county welfare office.

Jefferson County (including the area of Louisville) has a population of 680,700, and comprises roughly 18% of the state population. EA in Jefferson county is administered by the County Department of Human Services (DHS).

B. Most Common Uses Jefferson County: EA provides limited emergency or short-term financial assistance to low-income persons. EA is designed to help pay for food, shelter, and utility bills. EA recipients are predominantly single men, elderly or disabled individuals awaiting SSI receipt and disabled persons who do not meet SSI requirement, as well as employable single, heads of households, and 2 and 3 person households.

C. Recent or Pending Changes Jefferson County: The county DHS recently instituted an **overpayment/extension policy that allows** some additional funds to meet basic needs in special situations. No major changes are anticipated for the current or next program year.

D. Expenditures and Sources of Funds Expenditures: SFY 1989  
Jefferson County

Financial	\$985,669
Medical	N/A
Special Programs*	\$22,000
Administrative	<u>s494,172</u>
TOTAL	<b>\$1,501,844</b>

\*Homeless Families Transitional Housing Program.

KENTUCKY-2

Sources of Funds: SFY 1989

Jefferson County

	<u>State</u>	<u>Local</u>	<u>Federal</u>
Financial*	N/A	\$1,479,844	\$0
Medical	N/A	N/A	\$0
Special Programs**	N/A	\$0	\$22,000
TOTAL	N/A	\$1,479,844	\$22,000

\*Includes administration.

\*\*Homeless Families Transitional Housing Program. Funding is Federal Stewart McKinney monies.

E. Caseload

Annual Amounts (SFY 1989)

Jefferson County

	<u>Cases</u>	<u>Individuals</u>
Financial	8,720	N/R
Medical	N/R	N/R

II. ELIGIBILITY REQUIREMENTS

A. Eligible Unit

Jefferson County: Individuals, couples, and families.

B. Categorical Eligibility

Jefferson County: No restrictions.

C. Financial Eligibility

1. Income Eligibility

Jefferson County

Unit program provides assistance to persons with zero income in the primary areas of food and shelter.

Exclusions: Income of minor children.

2. Asset Limits

Jefferson County: There are no formal asset limits.

Exclusions: Discretionary.

3. Relative Responsibility

Jefferson County: No relative responsibility unless relative resides with party requesting assistance. Refusal by a relative cohabitating with person(s) in need to provide support may result in denial of assistance.

- 
4. Lien and Recovery      Jefferson County: Program has an Interim Assistance Reimbursement Agreement to recover assistance provided to persons approved for SSI. Program also recovers some expenses on county burials from insurance and personal assets.
- D. Other Eligibility Criteria
1. Citizenship      Jefferson County: U.S. Citizens, permanent residents, and lawful aliens.
2. Residence      Jefferson County: Must reside in Jefferson County. No duration requirement except for recent arrivals, who are referred to emergency shelters for free resources until the intent to reside in Jefferson County can be established.
3. Employability and Employment      Jefferson County: Employable adults are eligible if they are involuntarily unemployed.
4. Participation in Work Program      Jefferson County: Employable adults are not required to participate in work programs in order to receive cash assistance.
5. Participation in State/Federal **Assistance**      Jefferson County: Applicants are required to consider other sources of assistance before EA, and are referred to other programs if they appear eligible. AFDC or SSI recipients are not eligible for assistance.
6. Other Special Conditions      None.
7. Conditions for Continued Eligibility      Jefferson County: Limited to one payment (one month) in any **12-month** period. Exception made for the temporarily disabled, who may obtain assistance for as long as 12 continuous months. Recipients are recertified every 3 months. Recipients must provide documentation that they are still unable to work.

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III. STANDARDS OF ASSISTANCE AND PAYMENT **METHODS**

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**A. Standards of Assistance**

1. Need Standard      Jefferson County: No formal need standard.
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**KENTUCKY - 4**

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2. Payment Standard      Jefferson County: No formal payment standard; payments are discretionary, though a "maximum budget" is applied to determine food and shelter payments. The payment budget considers expenses for food, shelter, and other basic maintenance needs, as well as special needs such as transportation, household supplies, moving expenses, and eyeglass purchases.

Limits:    Maximum Payment

	<u>Total</u>	<u>Food</u>	<u>Shelter</u>
Individual	\$140	\$40	\$100
Couple	\$160	\$60	\$100
Family-3	\$200	<b>\$88</b>	\$112
Family-4	\$230	\$104	\$126

Special Needs:

Eyeglasses	\$21.00
Moving	\$35.00
Transportation	\$15.00
Household	Less than one week's food allowance.

An overpayment/extension procedure allows persons in crises (illness, **injury**, death, separation, or incarceration of head of household) to be assisted for extended periods or without regard to income/resources.

- B. Payment Computation      Jefferson County: Payment is discretionary; usually equals the maximum allowable amount, except when overpayment or extensions are utilized.
- C. Payment Method      Jefferson County: Cash (for **transportation** and household supplies) and vendor payments (for rent and utilities).

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**IV. SPECIAL PROGRAM FEATURES**

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A. Medical Assistance

1. Program Description      Jefferson County: No GA-type program for medical assistance. Limited medical care is sometimes available through private and public facilities,
2. Eligibility Requirements      Not applicable.

- 
3. Covered Services Not applicable.
4. Payment Method Not applicable.
- B. Education, Training and Employment Programs

**1. Program Description**

Jefferson County: The DHS Employment Program is administered by the Jefferson County Department for Human Services, operated under the auspices of the Jefferson County fiscal court. The program is county funded and administered. The EA program and the Employment Program work in conjunction; a majority of referrals for the employment program are from the Jefferson County EA program. The Employment Program offers assistance in individual job search; an on-site job and training referral system; job readiness counseling (resume, motivational, and interviewing assistance); an on-site GED program; transportation services; and funds to pay for higher education tests and special licenses.

2. Conditions of Participation

Jefferson County: Participation is voluntary. The program has access to Vietnamese interpreters through local Catholic charities. Participants must attend a pre-employment skills workshop which lasts 6 hours, and are assigned a social worker and job developer. Average post-placement wage for participants is between \$4 and \$6 per hour. The program currently has **no** requirements that recipient uses proceeds of employment for meeting child support obligations (for a non-custodial parent).

3. Child Support Enforcement Requirements

None.

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**V. SPECIAL POPULATIONS**

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A. Programs for the Homeless

Jefferson County: Homeless persons are assisted under EA. Program also has special **HUD** grant (matching funds) to provide transitional housing and case management to persons who are homeless. County DHS rents apartments and provides case managers who **work with** families toward more permanent housing and stable income sources.

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- B. Programs for Refugees      Jefferson County: No special program or provision for refugees other than that provided by the **Federal** Refugee Reimbursement program.
- 

VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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A. SSI

1. Program Administration      SSI is administered by the State Cabinet for Human Resources (**CHR**) through state office in each county.
2. Program Interaction      Jefferson County: Applicants to **SSI** awaiting determination may receive EA but must sign a SSI Reimbursement Agreement.

B. AFDC

1. Program Administration      AFDC is administered by the State Cabinet for Human Resources (**CHR**) through local offices in each county.
2. Program Interaction      Jefferson County: EA provides assistance for one month to persons who are no longer eligible for AFDC due to the age of their youngest child, and to persons who lose AFDC due to age. EA also assists AFDC applicants awaiting determination. **EA** does not assist **AFDC** recipients when interruptions in AFDC occur due to administrative errors or failure to comply with program requirements.

C. Food Stamps

1. Program Administration      The Food **Stamps** program is administered by the State Cabinet for Human Resources (**CHR**), through local offices in each county.
2. Program Interaction      Jefferson County: EA refers applicants who appear to be eligible for Food Stamps to the local **CHR** offices.
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VII. STATE LIAISONS

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- A. General State Contact      Not available.
- B. Specific GA Contact      Mary Bryan, Prog. Mgr.  
Emergency Assistance  
Jefferson County Department of Human Services  
200 South 7th Street  
Frankfort, KY 40621  
(502) 625-6002
- C. Special Program  
Contacts
- 1. SLIAG**                      Not available.
2. Work Programs              Not available.
3. Medical Assistance        Not available.

LOUISIANA • 1

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I. GENERAL DESCRIPTION

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- A. Type of Program                      LOUISIANA has no non-federal assistance program. Due to budgetary constraints, General Assistance (GA) was phased out in 1986. Currently, clients who are ineligible for Federal assistance are referred to private agencies. The state reported that should funding for social services become available, re-instatement of GA will be a top priority.
- B. Most Common Uses                      Not applicable.
- C. Recent or Pending Changes              Not applicable.
- D. Expenditures and Sources of Funds              Not applicable.
- E. Caseload                                  Not applicable.
- 

VII. STATE LIAISONS

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- A. General State Contact                      Howard L. Prejean  
Assistant Secretary  
State Department of Social Services  
Office of Eligibility Determination  
755 Riverside North  
P.O. Box 94065  
Baton Rouge, LA 70804-4065  
(504) 342-3950
- B. Specific GA Contact
1. State GA Contact                      Not applicable.
2. County GA Contact                      Not applicable.
- C. Special Program Contacts
1. SLIAG Program                          Not reported.
2. Work Programs                          Not reported.
-

I. GENERAL DESCRIPTION

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A. Type of Program

MAINE has one major non-federal assistance program: General Assistance (GA). GA is locally administered in the 494 local municipalities. Funding is primarily local; the state reimburses localities for 90% of their costs exceeding .0003% of that municipality's 1981 tax valuation. The state also reimburses municipalities for administrative costs based on two possible formulas: 1% of all GA granted up to .0003 of 1981 tax valuation, or 2% of GA direct costs. Funding is open-ended; assistance is available to meet the needs of all who qualify.

Portland has a population of 62,670 and comprises roughly 5% of the state's population. General Assistance in Portland is locally administered by the Portland DHHS.

B. Most Common Uses

General Assistance provides emergency and ongoing financial assistance.  
~~GA~~ provides ongoing assistance to low income persons regardless of eligibility for AFDC and SSI. Recipients are predominantly single adults, couples without children, and disabled persons not eligible for **SSI**.

C. Recent or Pending Changes

Portland: Recent changes: 1) City council raised assistance levels for rent and food by **30-40%**; 2) State legislature voted to reimburse municipalities for direct costs up to the annual obligation to help cover administrative expenses; and 3) the state legislature ruled that homeless persons may be declared categorically eligible without identification or documentation, as many homeless persons are unable to provide such documentation but are still in need of assistance.  
No major changes are anticipated for the current or next program year.

D. Expenditures and Sources of Funds

**Expenditures:** SFY 1989 est.  
Portland

Financial	\$4,230,000
Medical	N/A
Administrative	\$515,000
TOTAL	\$4,745,000

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MAINE-2

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Sources of Funds: SFY 1989

Portland

	<u>State</u>	<u>Local</u>
Financial	\$3,528,000	\$702,373
Medical	N/A	N/A
TOTAL	\$3,528,000	\$1,217,000*

\*Includes administration.

SFYthly Average: 1989

Portland

E. Caseload	<u>Cases</u>	<u>Individuals*</u>
Financial	1,500	1,550
Medical	N/A	N/A

\*Reported as households.

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II. ELIGIBILITY REQUIREMENTS

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- A. Eligible Unit                      Individuals, couples, and families.
- B. Categorical Eligibility            No restrictions.
- C. GA Financial Eligibility
1. Income Eligibility            Limits: No separate income limits; eligibility determined by payment computation.
- Asset Limits: No formal asset limits. All liquid assets are considered as available funds when considering need.
- Exceptions: Tools of trade, automobile (value lower than **\$2,500**), and principal residence.
2. Relative Responsibility        Father, mother, grandfather, grandmother, by consanguinity who reside in Maine or own property in Maine are financially liable for the welfare of the recipient. Refusal to assist or provide support may result in a **complaint** being filed in the Superior Court.
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**MAINE - 3**

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3. Lien or Recovery                      Recipient has an obligation to repay assistance in the event that he/she has the resources to do so, but repayment cannot be required if **it will** cause the person to reapply for assistance.
- D. Other Eligibility  
Criteria
1. Citizenship                              U.S. citizens, permanent residents, and legal aliens.
2. Residence                                Any person present in the municipality regardless of residency in another community is eligible for GA. Place of residency may be billed for assistance provided.
3. Employability and  
Employment                                Employable adults are eligible for GA.
4. Participation in  
Work Programs                            Unemployed recipients are expected to participate in a work search program, job-training program, and/or workfare. Exceptions are made for persons with disability or illness (as evidenced by a letter from a physician), children under the age of 6, or need to care for a dependent or ill person.
5. Participation in  
Other Assistance  
Programs                                  SSI and AFDC recipients may also receive GA if they qualify.
6. Other Special  
Conditions                                GA applicants must first apply for all other programs and benefits for which they may be eligible. The exception is the Food Stamp Program, which courts deemed as exempt from resource considerations.  
Portland: Same.
7. Conditions for  
Continued  
Eligibility                                None.
- 

III. STANDARDS OF ASSISTANCE AND **PAYMENT** METHODS

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- A. Standards of  
Assistance
1. Need Standard                        No need standard separate from the payment standard.
-

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2. Payment Standard                      Payment standard is based on actual costs up to a defined maximum covering basic maintenance costs.

Portland  
Limits:

Individual:                      \$ 385.00  
Couple:                                \$ 600.00  
Family of Three:                \$ 761.00  
Family of Four:                  \$ 830.00

Variation:    Payment Standard varies by family size.  
GA Payment Standard is comparable to that of AFDC.

B. Payment Computation                      Payment is based on actual costs for the needs considered. Additional needs (i.e., fuel, drugs, utilities) will raise the need standard. Need is based on 'individual expenses'; assistance is equal to expenses less available income.

C. Payment Method                              Portland; Vendor payments (housing and fuel) and vouchers (food and drugs).

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IV. SPECIAL PROGRAM FEATURES

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A. Medical Assistance

- |                                    |   |
|------------------------------------|---|
| 1. Program Description             | No special program or provisions for medical assistance to GA recipients. |
| 2. <b>Eligibility</b> Requirements | Not applicable.   |
| 3. Covered Services                | Not applicable.   |
| 4. Payment <b>Method</b>           | Not applicable.   |

B. Education, Training, and Employment Programs

- |                        |   |
|------------------------|---|
| 1. Program Description | Varies by municipality; many do not have work programs. |
|------------------------|---|
-

Portland; Municipality has one employment and training program in conjunction with GA: Adult Employment and Youth Services Workfare. This program is administered by the Portland DHHS. All employable GA recipients are automatically referred to the program, which places applicants into jobs with the city government or community agencies. The program is funded by Federal Housing and Community Development funds and local property taxes. The program provides for job training, counseling, remedial education, and job development through either a city-employed staff or private agencies.

2. Conditions of Participation

Varies by municipality; many do not have work programs.

Portland: Participation in the program is mandatory, except for exempt or employed clients. Client must be available for education, training, or employment for at least 40 hours a week. Voluntary participants cannot be denied, and the program has special assignments for disabled clients and clients with children under six. Pay is based at the state minimum wage, \$4.85 per hour, and is used to work off the grant. Translators are also available for non-English speaking clients. Sanction for non-compliance in the work program is a 60 day suspension from GA financial assistance, which is automatically lifted if client decides to comply. **Post-program** follow-up has revealed that wages of past participants average \$5.50 per hour.

3. Child Support Enforcement Requirements

None.

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V. SPECIAL POPULATIONS

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A. Programs for the Homeless

Portland: Program manages four shelters for homeless GA recipients. GA covers lodging and food; social workers provide housing location assistance. The shelter **can be** used as a mailing address to receive mail.

B. Programs for Refugees

Portland: No special program or provision for refugees other than that provided by the Federal Refugee Reimbursement program.

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VI. RELATIONSHIP TO **OTHER** ASSISTANCE PROGRAMS

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A. SSI

1. Program Administration                      SSI is administered by SSA.
  
2. Program Interaction                      GA is provided to SSI applicants and recipients (if need is present), and GA costs are not recovered from SSA. GA refers persons to the SSA if they seem eligible, and provides support for those awaiting eligibility determination. The SSA notifies the **city** when SSI payments begin.

B. AFDC

1. Program Administration                      Portland: AFDC **is** administered by the Portland DHHS through roughly the same administrative structure as GA.
  
2. Program Interaction                      Portland: Applicants and recipients for AFDC may also receive GA. One third of Portland's GA recipients are also AFDC recipients. Persons denied AFDC but eligible for GA may also receive GA.

C. Food Stamps

1. Program Administration                      Portland: The Food Stamp Program is administered by the DHHS in roughly the same administrative structure as GA.
  
2. Program Interaction                      Portland: All GA recipients are referred to the Food Stamp Program as an available resource. However, the receipt of food stamps may not be considered as a resource in determining eligibility for GA food assistance.

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VII. STATE LIAISONS

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- A. General State Contact                      Richard Morrow  
Dept. of Human Services  
Station 11  
State House  
Augusta, **ME** 04333  
(800) 442-6003
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B. Specific GA Program            Same as above.  
Contact

C. Special Program  
Contacts

1. **SLIAG**                            Not available.

2. Work Programs                    Not available.

3. Medical Assistance              Not available.

**MARYLAND - 1**

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I. GENERAL DESCRIPTION

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- A. Type of Program
- MARYLAND has two major non-federal assistance programs: General Public Assistance (GPA) and General Public Assistance-Employables (GPA-E). Both programs are supervised at the state level and administered according to uniform standards. GPA is mandated statewide and is 100% state funded. GPA-E is optional, with expenditures shared equally by the state and jurisdiction; 3 of 24 jurisdictions (23 counties and Baltimore **City**) participate in the GPA-E program. Funding for GPA is generally open-ended, available to meet the needs of all who qualify. Both programs are administered by the Department of Human Resources through 24 local social service offices.
- Maryland has four smaller general assistance programs:
- 1) State funded Emergency Assistance for recipients of state and federal aid as well as to **non-**recipient families;
  - 2) State funded Public Assistance for Adults in protective housing care;
  - 3) Emergency Assistance for Maryland veterans and their dependents which is administered by the Maryland Veteran's Commission; and
  - 4) General Public Assistance for Pregnant Women (GPA-PW), available to low-income pregnant women ineligible for any other state or federal direct cash assistance program.
- B. Most Common Uses
- GPA provides financial assistance to physically or mentally handicapped persons ineligible for AFDC or SSI. Duration of assistance is ongoing; no formal limits for receiving benefits. GPA recipients are predominantly single disabled individuals.
- GPA-E provides short-term financial assistance to **able-**bodied persons who are **unemployed and** ineligible for AFDC or SSI. GPA-E recipients are predominately single adults.
- C. Recent or Pending Changes
- Within the past two years, the payment levels for both the GPA and GPA-E programs have increased.
- No major changes are anticipated for the current or next program year.
-

**MARYLAND-2**

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D. Expenditures and Sources of Funds

GPA and GPA-E  
Expenditures: SFY 1987

Financial	\$ 35,004,730
Medical	\$ 62,539,426
Administrative	\$ 7,041,786
TOTAL	\$104,585,942

GPA and GPA-E  
Sources of Funds: SFY 1987

	<u>State</u>	<u>Local</u>	<u>Federal *</u>
Financial	\$35,004,730	N/A	\$2,795,212
Medical	\$62,539,426	W A	\$3,700,149
TOTAL	\$97,544,156	N/A	\$8,098,206

Excludes administration.

**\*FRR.** These funds are not included in the expenditure figures shown above.

Administrative expenditures for GPA are **100%** state funded; GPA-E administration expenditures are shared equally by the state and jurisdiction.

E. Caseload

GPA and GPA-E  
Monthly Average: SFY 1987

	<u>Cases</u>	<u>Individuals</u>
Financial*	17,537	19,688
Medical	N/R	N/R

\*Amounts were reported as total for financial and medical assistance.

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**II. ELIGIBILITY REQUIREMENTS**

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A. Eligible Unit

**GPA:** Individuals, couples and caretakers of persons medically verified as requiring care.

**GPA-E:** Individuals, couples and families with dependent children.

B. Categorical Eligibility

**GPA:** Eligibility is restricted to persons who are fully or partially unemployable due to a medically verified impairment.

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MARYLAND - 3

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GPA-E eligibility is restricted to the following types of applicants:

- Able-bodied adults who are unemployed and ineligible for federal assistance and who have not been disqualified for unemployment insurance; and
- Families with dependent children who do not meet labor force attachment test for AFDC.

C. Financial Eligibility

1. Income Eligibility

GPA and GPA-E:  
Income Limits:

Individual	\$195
Couple	\$254
Family of Three*	\$315

\*Figure shown is for a GPA unit of 2 plus a caretaker.

Exclusions: Some miscellaneous exclusions.

Income limits are slightly lower than AFDC.

2. Asset Limits

GPA:  
Asset Limits:

Individual	\$1,500
Couple	\$2,250

Exclusions: Home, auto, one life insurance policy for each member of the assistance unit.

GPA-E:  
Asset Limits: All non-exempt assets considered resources.

Exclusions: Home.

Asset limits for GPA are lower than AFDC and SSI; limits for GPA-E are substantially lower than AFDC and SSI.

3. Relative Responsibility

Spouse responsible for spouse; parent for dependent child and for adult handicapped child; adult child for indigent parents. Upon refusal of spouse to provide support, assistance is granted and suit filed for support recovery. No requirement to file suit for support of an adult handicapped child or destitute parents.

- 
4. Lien and Recovery      Local social service agency files claim on estate after death if the recipient dies while receiving assistance. Provisions exist for recovery from current recipient who obtains assets or income well in excess of need. Interim assistance to SSI applicants recovered from SSA.
- D. Other Eligibility Criteria
1. Citizenship      No requirements.
2. Residence      **GPA:** State residents only.  
**GPA-E:** Residents of respective jurisdiction (where program is offered).
3. Employability and Employment      **GPA:** Employable adults are not eligible unless they have a medically certified disability which results in partial unemployability (able to work less than 100 hours per month).  
  
Unemployable adults are defined as those certified as medically disabled.  
**GPA-E:** All adults are determined employable.
4. Participation in Work Programs      **GPA:** Benefits are provided to unemployable adults. Recipients are not required to participate in work programs.  
  
~~**GPA-E:**~~ Employable adults are eligible for benefits only if they:  
    . Register with the State Employment Service; and  
    . Accept assignment to suitable employment.
5. Participation in State/Federal Assistance      **GPA and GPA-E:** AF'DC and SSI recipients are not eligible. (The SSI spouse of the GPA recipient is excluded from the assistance unit.)
6. Other Special Conditions      **GPA and GPA-E:** None.
7. Conditions for Continued Eligibility      **GPA:** Eligibility continues as long as a physician certifies disability; there are no limits on the maximum total benefits a person can receive during period of eligibility.  
  
Recertification period varies; up to 12 months depending upon expiration of previous medical finding.
-

GPA-E: Varies by local jurisdictions (options chosen). Limitations are generally seasonal (maximum number of grants within **12-month** period): only one jurisdiction, Montgomery, has a year-round program with no maximum number of grants.

III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

A. Standards of Assistance

1. Need Standard

GPA: No separate need standard.

Needs considered: Basic financial needs.  
Special needs considered.

GPA-E: No formal need standard.

Variations: Household size and separate components for basic needs, energy/home heating and work bonuses for work program participants.

Need standard is lower than AFDC and SSI.

2. Payment Standard

GPA: Payment standard based on consolidated costs (single fixed amount).

Basic Energy Maximum

Individual	\$155	\$40	\$195
Couple	\$199	\$55	\$254
Family of Three*	N/R	N/R	\$315

\*Figure shown is for a GPA unit of two plus a caretaker.

Payment standard is lower than AFDC (except for individuals); substantially lower than SSI.

~~GPA-E~~ Payment standard based on partially consolidated costs (single fixed amount plus variable components).

Maximum Energy Work Bonus

Individual	\$155	\$40	\$38	\$233
Family of Four	\$282	\$84	\$28	\$366

B. Payment Computation

GPA: Payment equals payment standard less available income (net of \$55 earned and \$25 unearned income disregard per assistance unit).



MARYLAND-7

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B. Education, Training  
and Employment  
Programs

1. Program  
Description

No work programs have been established for GPA recipients. Those counties participating in GPA-E are required to establish an employment program for GPA-E recipients. Programs vary by jurisdiction, with work relief and some training opportunities in public and private non-profit organizations.

Local offices of the Department of Social Services administer GPA-E work programs, referring recipients to job assignments or to training programs where appropriate. Participants are not paid; rather the hours of work assigned equal the grant amount divided by the minimum (or prevailing) wage. Transportation and equipment are provided by the host agency.

2. Conditions of  
Participation

Participation is mandatory for all GPA-E recipients. Duration of participation varies by program component.

Sanctions: Failure to participate results in the denial of the following month's grant. Reapplication is required after each offense.

3. Child Support  
Enforcement  
Requirements

No provisions.

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V. SPECIAL POPULATIONS

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A. Programs for the  
Homeless

No special programs or provisions for assistance to homeless individuals, There is no fixed address requirement; payments can be made to a shelter.

B. Programs for  
Refugees

No special programs or provisions for assistance to refugees except that provided by the Federal Refugee Reimbursement program.

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VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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A. **SSI**

1. Program Administration                      SSI state supplements are administered by SSA.
2. Program Interactions                      CPA recipients deemed terminally or severely disabled for 12 months or more are required to apply for SSI. GPA provides interim assistance for individuals pending SSI eligibility determination.

B. **AFDC**

1. Program Administration                      **AFDC** is administered by local social service offices through the same administrative structure as GPA.
2. Program Interactions                      AFDC mothers who lose eligibility due to age of youngest child may be eligible for **GPA/GPA-E** if they meet **GPA/GPA-E** requirements. High school students who lose eligibility for **AFDC** due to age are not generally eligible for GPA, but may be eligible for GPA-E in participating counties.

The state does include families with unemployed parents in its AFDC program. Families who fail to satisfy the work history requirements, however, may be eligible for GPA-E in participating counties.

C. **Food Stamps**

1. Program Administration                      None.
2. Program Interactions                      Not applicable.

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VII. STATE LIAISONS

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- A. General State Contact                      Carolyn W. **Colvin**  
Acting Secretary  
State Department of Human Resources  
311 W. Saratoga  
Baltimore, **MD** 21201  
(301) 333-0001
-

B. Specific **GPA**  
Contact

1. State GPA Contact Darlene Wakefield  
Office of the Secretary  
State Department of Human Resources  
311 W. Saratoga, 10th floor  
Baltimore, MD 21202  
(301) **333-0095**

2. County GPA Contact Not applicable.

C. Special Program  
Contacts

1. **SLIAG** Program Not available.

2. Work Programs Not available.

3. Medical Assistance Not available.

I. **GENERAL DESCRIPTION**

A. Type of Program            MASSACHUSETTS has one major non-federal assistance program: General Relief (GR). General Relief is a uniform, statewide program funded and administered by the state. Funding is open-ended; the program provides assistance to all who qualify. GR is administered by the Massachusetts Department of Public Welfare (DPW) through 59 local offices.

B. Most Common Uses            General Relief provides ongoing financial and medical assistance to low-income persons who are not eligible for federally-subsidized assistance. Recipients are predominantly single women, single men, and disabled persons not eligible for SSI.

C. Recent or Pending Changes    The need and payment standards were increased in July 1988. No major changes are anticipated for the current or next program year.

D. Expenditures and Sources of Funds

**Expenditures:** SFY 1989

Financial	\$104,800,000
Medical	\$ 21,000,000
Special Programs*	\$ 4,600,000
Administrative	\$ 14,800,000
TOTAL	\$145,200,000

\*Emergency Relief.

**Sources of Funds:** SFY 1989

		<b><u>Local</u></b>	<b><u>Federal*</u></b>
Financial	\$ 104,800,000	N/A	\$900,000
Medical	\$ 21,000,000	N/A	N/A
TOTAL	\$125,800,000	N/A	\$900,000

Excludes administration and special programs.

**\*FRR** funds. These are not included in expenditure figures shown above.

E. Caseload

**Monthly Average:** SFY 1989

	<b><u>Cases</u></b>	<b><u>Individuals</u></b>
Financial	24,210	29,503
Medical	N/R	N/R

II. ELIGIBILITY REQUIREMENTS

- |    |                                  |  |
|----|----------------------------------|--|
| A. | Eligible Unit                    | Individuals and families.  |
| B. | Categorical Eligibility          | No restrictions.   |
| C. | GA Financial Eligibility         |  |
|    | 1. Income Eligibility            | No separate income limits: eligibility determined by payment computation.  |
|    | 2. Asset Limits                  | <u>Asset Limits:</u>   |
|    |                                  | Individuals:           \$250.00  |
|    |                                  | Couple:               \$500.00   |
|    |                                  | Family-3:           \$500.00   |
|    |                                  | Family-4:           \$500.00   |
|    |                                  | <u>Exclusions:</u> Home equity; one auto; household and personal effects; assets of <b>SSI</b> recipients in household; other miscellaneous.   |
|    | 3. Relative Responsibility       | Spouses are responsible for each other; parents are responsible for minor children. Refusal by relative to provide support does not generally impede receipt of assistance.  |
|    | 4. Lien and Recovery             | No liens, <b>except in</b> case of fraud or concealment. State recovers interim payments to SSI applicants from SSA. Recovery of insurance payments limited to amount GR provided as a result of accident, injury, or illness.   |
| D. | Other Eligibility Criteria       |  |
|    | 1. Citizenship                   | No citizenship requirements.   |
|    | 2. <b>Residence</b>              | State residents only. No duration requirements. No fixed residence requirement.  |
|    | 3. Employability and Employment  | Employable persons can qualify for assistance.   |
|    | 4. Participation in Work Program | Ex-offenders and recipients over age of 45 with no <b>recent</b> work history are required to register with the Department of Employment and Training. Many heads of households who do not meet AFDC work requirements must register with the state employment service and ET. |

**MASSACHUSETTS - 3**

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- |  |   |
|--|---|
| 5. Participation in State/Federal Assistance | AFDC and SSI recipients are not eligible to receive GR. GR recipients may concurrently receive Food Stamps. |
| 6. Other Special Conditions                  | None.   |
| 7. Conditions for Continued Eligibility      | No limits to the duration or total amount of payment; recipient must be recertified every 3 months.         |
- 

**III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS**

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**A. Standards of Assistance**

- |                     |   |
|---------------------|---|
| 1. Need Standard    | No separate need standard.  |
| 2. Payment Standard | Payment standard is partially consolidated <b>and</b> varies with rental payment. Annual clothing allowance payment of \$115 made on September 1. |

Limits: Maximum Benefits

Individual	\$344
Couple	\$435
Family-3	\$527
Family-4	\$618

- |                        |   |
|------------------------|---|
| B. Payment Computation | Payment equal to payment standard less income net of work expense disregard (\$90, pro-rated by hours worked), child <i>care</i> costs, and \$30 and 1/3 disregard. |
| C. Payment Method      | Cash and vendor payments (for certain immediate needs pending receipt of check).  |
- 

**IV. SPECIAL PROGRAM FEATURES**

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**A. Medical Assistance**

- |                               |   |
|-------------------------------|---|
| 1. Program <b>Description</b> | The General Relief Medical Program provides limited, non-institutional medical assistance for GR recipients. The medical assistance program <b>is</b> administered uniformly across the state by the DPW as part of the GR program. |
|-------------------------------|---|
-

2. Eligibility Requirements	GR recipients are automatically eligible for medical assistance. GR clients under the age of 21 are also eligible for Medicaid and receive more extensive services. Medical assistance is not available to persons not on GR. Income and asset limits for GR medical assistance are lower than those for Medicaid.
3. Covered Services	Covers only limited, non-institutional services such as physicians office visits, basic dental care, life sustaining drugs, lab tests, durable devices, eye care, and home health care. Generally less comprehensive than Medicaid.
4. Payment Method	Vendor payment.
B. Education, Training and Employment Programs	
1. Program Description	The Massachusetts Employment and Training Choices Program is a separate program administered uniformly across the state by the Department of Public Welfare ( <b>DPW</b> ). It is funded by state funds and USDA Food Stamps Work Program funds. The program offers aid in job search, provides job training skills, job readiness counseling, educational activities and other supportive services (transportation, work-related expenses, and child care).
2. Conditions of Participation	<p>All CR recipients are eligible <b>to</b> participate voluntarily. Recipients who are over 45 with no recent work history and ex-offenders are required to register with the Department of Employment and Training. Many heads of households who do not meet AFDC work requirements must register with the state employment service and ET.</p> <p>Individuals required to participate must do so for durations determined by the particular component of the work program they are involved with. Program also has <b>special</b> provisions for Spanish speaking clients. While in the work program, clients earn an average of <b>\$7.27</b>. Post-program <b>followup</b> studies show that former participants earn an average of \$7.58.</p>
3. Child Support Enforcement Requirements	None.

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V. SPECIAL POPULATIONS

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- A. Programs for the Homeless                      The DPW contracts with eleven organizations statewide to provide advocacy and outreach services to potential GR recipients who are homeless. Three of these organizations also provide direct health care to homeless families and individuals. The DPW also provides funding for overflow beds to aid the homeless during the winter months. GR does not require a fixed address.
- B. Programs for Refugees                      Beginning February 1, 1990, any refugee applicant who has resided in the U.S. for more than 12 months will be eligible for GR. Refugee applicants can register with REEP program services as well as GR.
- 

VI. RELATIONSHIP TO **OTHER** ASSISTANCE PROGRAMS

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- A. **SSI**
1. Program Administration                      SSI state supplement is administered by SSA.
2. Program Interaction                      GR recipients deemed unemployable (by disability, blindness, or age) are required to apply for SSI. GR frequently provides payments to SSI applicants awaiting eligibility determination, and recovers payments made for those clients certified eligible for SSI.
- B. AFDC
1. Program Administration                      AFDC is administered by the DPW through roughly the same administrative structure as GR.
2. Program Interaction                      AFDC mothers over age 44 who lose eligibility for AFDC due to the age of the youngest child are generally eligible for GR. High School students over the age of 17 who lose eligibility for AFDC due to age are also generally eligible for GR.
- C. Food Stamps
1. Program Administration                      The Food Stamps program is administered by the DPW through roughly the same administrative structure as GR.
-

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**MASSACHUSETTS - 6**

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2. Program Interaction                      All GR applicants are encouraged to apply for Food stamps. Certain GR recipients who also receive Food Stamps are required to participate in the Food Stamp/Employment and Training program.

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VII. STATE LIAISONS

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A. General State Contact                      Joe Gallant  
Asst. Commissioner for Program Management  
Department of Public Welfare  
180 Tremont Street, 13th Floor  
Boston, MA 02111  
(617) 574-0202

B. Specific GA Program Contact                      Not available.

C. Special Program Contacts

1. SLIAG    Not available.

2. Work Program                                      Ron **Newcomb**  
Asst. Commissioner for ET  
Department of Public Welfare  
180 Tremont Street, 13th Floor  
Boston, MA 02111

3. Medical Assistance                              Bruce **Bullen**  
Assoc. Commissioner for Medicaid  
Department of Public Welfare  
180 Tremont Street, 13th Floor  
Boston, MA 02111

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I. GENERAL DESCRIPTION

A. Type of Program

MICHIGAN has one non-federal assistance program: General Assistance (GA). GA is a uniform statewide program fully funded and administered at the state level. Funding is generally fund-limited; fixed by state appropriations. GA is administered by the Office of Maintenance Assistance Programs, State Department of Social Services, through each of the 83 county social service offices.

Emergency assistance for GA applicants and recipients is covered under the Emergency Needs Program (ENP). ENP expenditures are partially **funded by federal dollars** for those GA families meeting AFDC-EA criteria; 100% **state-funded** for ENP eligible single adults, childless couples and families.

B. Most Common Uses

GA provides financial and outpatient medical assistance to individuals and families who are not eligible for federally funded assistance programs. Duration of assistance is ongoing; no formal limits for receiving benefits. GA recipients are predominantly single adults.

C. Recent or Pending Changes

Within the past two years the GA program's asset limit has increased to \$250; however, the state reported that increases in asset limits have not kept pace with inflation or provider rates.

A major change in the GA program scheduled for the next program year is the addition of a pilot Job Start program in six counties for employable 18-25 year olds. Job Start is designed to emphasize high school completion, skills training, and job readiness development with the goal of assisting this age group in becoming long-term employable.

D. Expenditures and Sources of Funds

**Expenditures:** SFY 1988

	<u>Annual</u>
Financial	<b>\$237,630,000</b>
Medical	<b>\$ 43,590,000</b>
Administrative	<b>\$ 61,090,000*</b>
TOTAL	<b>\$342,310,000</b>

\*Administrative expenditures comprise \$59,160,000 for GA and \$1,930,000 for GA medical.

MICHIGAN - 2

Sources of Funds: SFY 1988

	<u>State</u>	<u>Local</u>	<u>Federal*</u>
Financial	\$237,630,000	N/A	\$1,762,147
Medical	\$ 43,590,000	N/A	\$ 619,118
TOTAL	\$281,220,000	N/A	\$2,381,265

\*FEE expenditures are not included in the figures shown above.

E. Caseload Monthly Average: SFY 1989

	<u>Cases</u>	<u>Individuals</u>
Financial	100,991*	130,480
Medical	N/R	22,530

\*Amount was reported as total for financial and medical assistance.

II. ELIGIBILITY REQUIREMENTS

- A. Eligible Unit Individuals, couples and families with no dependent children.
- B. Categorical Eligibility No categorical restrictions.
- C. Financial Eligibility
1. Income Eligibility No separate income eligibility limits; income cannot exceed 185% of the need standard.

Disregards:

- Wages a person would be receiving if he were not on strike;
- Training expenses allowance - except those funded under JTPA and reimbursements;
- Work training incentive allowance;
- Student educational grants and loans;
- LTC diverted income, money deemed to the dependent group of a long term care client;
- Payments made by outsiders directly to the eligible group's creditor; and
- Cash assistance from home heating fuel suppliers.

Under Special Circumstances

- Children's earnings;

- JTPA wages and training expense reimbursements;
- Payments under Title I of Domestic Volunteer Services Act, except reimbursements;
- Windfall income;
- Child foster care payments; and
- Adoption support subsidies.

Income limits for individuals and couples are **lower** than AFDC and SSI; limits for families of three and four are comparable to AFDC.

2. Asset Limits

Asset Limits:

Individual	\$250
Couple	\$250
Family of Three	\$250
Family of Four	\$250

Exclusions: Home; one car (up to \$1,500 equity value and a possible additional \$250 exemption if used for work); household **and** personal effects; and other miscellaneous items.

Asset limits are substantially lower than AFDC; exclusions are the same as AFDC.

3. Relative Responsibility

Spouse responsible for spouse; parents for children under 18. Refusal to seek support may result in ineligibility.

4. Lien and Recovery

No property liens. Reimbursement agreements are established for any anticipated lump sum income (except retroactive social security and railroad retirement payments). State also recovers interim payments to SSI applications from SSA.

B. Other Eligibility Criteria

1. Citizenship

U.S. citizens, permanent residents and lawful aliens.

2. Residence

Must be living in Michigan at the time of application (except for a temporary absence); must intend to remain in Michigan permanently for an indefinite period; must not be receiving assistance from another state. Non-residents in need of medical care can apply for GA Medical coverage only.

3. Employability and Employment

Employable adults are eligible. GA recipients are determined employable unless they are:

- Under 16 years of age;
- Age 60 or older;
- A parent or other relative of a child under one year of age who personally provides care for the child;
- A person who personally provides care for an ill or incapacitated household member;
- A pregnant woman in her third month of pregnancy;
- A person who is a resident of an Adult Foster Care Home;
- A person who is employed 30 hours or more per week and receiving weekly earnings at least equal to the Federal minimum wage times 30 hours;
- A person between 16 and 18 years of age who regularly attends school full-time. This also applies to 18 year olds expected to graduate by their 19th birthday;
- A parent or caretaker of a minor child, when another eligible adult in the case is a mandatory participant; or
- A person who is permanently or temporarily unemployable due to a physical or mental illness or injury.

These work exemptions are similar to **AFDC**.

4. Participation in Work Programs

Employable adults are eligible for GA only if they:

- Participate in work program activities; and
- Accept referral to suitable employment.

5. Participation in State/Federal Assistance

AFDC recipients cannot receive GA. Further, a GA applicant cannot be approved for GA within the same pay period for which **AFDC** was received.

6. Other Special Conditions

None.

7. Conditions for Continued Eligibility

No limits on the duration of assistance or maximum total benefits a person can receive during period of eligibility.

Redetermination is periodic; at the minimum, a complete redetermination is done every twelve months (except in certain joint Food Stamp/ **AFDC/GA** cases and certain Medical Assistance cases).

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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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A. Standards of Assistance

1. Need Standard

Need standard based on unconsolidated costs (composed of multiple fixed cost components).

Needs considered: Personal care needs, shelter obligations, heat and utility obligations and medical transportation.

Individual	\$ 540
Couple	\$ 732
Family of Three	\$1,052
Family of Four	\$1,269

Variations: The following four aspects make up the need standard --

- Basic Amount - based on shelter area, group size, living arrangement and shelter allowance;
- **HAP/EAP** - if the group has a separate heat/electric allowance included in its payment standard, a prorated amount is added to the basic amount. **This HAP/EAP** amount is not included in the first month of eligibility;
- Home purchase increment - the amount by which the allowance for home purchase/ownership in the payment standard budget exceeds the group's basic shelter allowance is added to the basic amount; and
- Taxes, Assessments, Insurance - **1/12** of the annual amount of any tax, assessment and insurance expense, when paid directly to the taxing authority or insurance company, is added to the basic amount.

Need standards are lower than **AFDC** for individuals and couples; identical to AFDC cases consisting of families.

2. Payment Standard

**Payment** standard based on unconsolidated costs (composed of multiple fixed cost components).

Individual	\$223
Couple	\$310
Family of Three	\$455
Family of Four	\$552

Note: These payment standards are typical payment amounts based on cases where rent obligation is \$51 or more and live in shelter area six, heat and utilities assistance is required and there are no special needs.

- B. Payment Computation      Payment is determined by deducting net income from the payment standard. Net income is gross income, minus the standard work expense for each employed person (limited to less than \$90 if expenses exceed income), minus the cost of dependent care (up to maximums based on gross earnings) arising from employment, minus \$30, minus  $\frac{1}{3}$  of income amount remaining (the \$30 +  $\frac{1}{3}$  disregard is used for only four consecutive months; the \$30 portion is used for an additional eight months).
- C. Payment Method      Cash or vendor payments (direct payment to provider or two-party checks). Cash benefits in the form of warrants are issued to eligible client groups twice a month.

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#### IV. SPECIAL PROGRAM **FEATURES**

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##### A. Medical Assistance

1. Program Description      Medical assistance is **generally** uniform across the state (except for Wayne County, which operates an independent medical program ("county care") and is administered as part of the GA program; however, inpatient medical services for low-income persons not eligible for Medicaid are provided by the counties through their county hospitalization programs.

2. Eligibility Requirements      There are no categorical requirements for GA recipients. GA recipients are automatically eligible for medical assistance.
- Income limit • same as GA cash grant: however, GA medical has a "spend down" provision:
  - Asset limit • same as GA cash grant-.

Non-GA clients are eligible for medical assistance if **one** of the following requirements is met:

- Income after deducting incurred medical expenses does not exceed the GA income limit:
- Persons who are non-residents;
- Persons sanctioned due to failure to comply with work requirements of grant program;

- **Persons** who reject the cash-grant in favor of the medical only program; or
- Persons participating in special employment programs who are ineligible for Medicaid.

GA medical **only** is limited to six months, unless extended, or 12 months, **unless** extended, for participants in special employment programs.

**3. Covered Services**

Provides **limited** outpatient services including hospital outpatient, physician services and prescription drugs. GA medical services are subject to the same limitations as Medicaid services; in some cases the services are more restricted than Medicaid. Inpatient and long-term care **services are not covered.**

4. Payment Method

Vendor payments to providers.

Payment schedule for GA Medical services is less than the Medicaid payment schedule.

B. Education, Training and Employment Programs

1. Program  
**Description**

All counties are **required** to establish work training, work **experience** or work **relief** programs **for** employable GA recipients. Programs vary by county, with assignments in public and private non-profit organizations.

The Michigan Opportunity and Skills Training Program (MOST) is a statewide employment and training program administered by the Michigan Department of Social Services and funded by the State with matching federal funds available under the Food Security Act of 1985 (P.L. 99-198).

Component services:

- The Community Work Experience Program (CWEP) **provides** welfare recipients who have never worked or who have not worked in a long time with job experience opportunities. Participants are not paid; rather the hours of work assigned equal the grant amount divided by **the** minimum (or prevailing) wages;
- Job Search is a program for individuals or groups to enhance job-seeking techniques;

- Vocational training and job readiness counseling (both on-site and classroom);
- Educational activities (remedial, ESL, GED); and
- Supportive services such as counseling, day care, medical services, relocation, transportation and special job-related purchases (includes tools, clothing, textbooks, initial union fees, etc).

2. Conditions of Participation

Registration is mandatory and participation in MOST is required for those GA recipients determined employable. Duration of participation varies by program component in which the recipient is enrolled. In addition, bilingual staff is available in local offices that have a significant number of non-English speaking clients. All mandatory forms and participant handbooks are available in Spanish.

Sanctions: Failure to participate without good cause results in removal from the GA grant for three months.

3. Child Support Enforcement Requirements

None.

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V. SPECIAL POPULATIONS

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A. Programs for the Homeless

No special programs or provisions for assistance to homeless individuals. **There** is no fixed address requirement; payments can be made to local offices or alternative locations. A shelter allowance may be given depending on the living arrangement and a verified shelter obligation.

B. Programs for Refugees

No special programs or provisions for assistance to refugees except that provided by the Federal Refugee Reimbursement program.

VI. RELATIONSHIP TO **OTHER** ASSISTANCE PROGRAMS

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A. **SSI**

1. Program Description                      SSI supplements are administered by SSA.
  
2. Program Interactions                GA applicants/recipients who are unemployable and perhaps disabled are referred to SSA. Interim assistance is provided (and reimbursed) for individuals pending SSI eligibility determinations. If SSI is denied and the Department feels the client's case merits an appeal, Department of Social Services provides advocacy for such cases.

B. **AFDC**

1. Program Description                AFDC is administered by county offices of the State Department of Social Services through **the** same structure as GA.
  
2. Program Interactions                Families and/or individual family members who lose AFDC eligibility must meet both financial and non-financial GA requirements before GA is authorized. It is common to have individuals receiving GA residing with groups who receive AFDC. GA is not used to provide interim assistance for those potentially eligible for AFDC.

C. **Food Stamps**

1. Program Administration            The Food Stamp program is administered through the same administrative structure as GA.
  
2. Program Interactions                Application for Food Stamps and GA can be made simultaneously on a common application form. Most GA recipients (86%) participate in the Food Stamp program. All **GA/FS** recipients must register with MOST, unless exempt.

VII. STATE LIAISONS

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- A. General State Contact  
C. Patrick Babcock  
Director  
State Department of Social Services  
**300** S. Capitol Avenue  
P.O. Box 30037  
Lansing, Michigan 48909  
(517) 373-2000
- B. Specific GA Contacts
1. State GA Contact  
William K. Dailey  
State Department of Social Services  
Office of Maintenance Assistance Program  
Commerce Center Building, Suite 1208  
P.O. Box 30037  
Lansing, Michigan 48909  
(517) 373-2535
2. County GA Contact  
Not applicable.
- C. Special Program Contacts
1. **SLIAG** Program  
William K. Dailey  
State Department of Social Services  
Office of Maintenance Assistance Program  
Commerce Center Building, Suite 1208  
P.O. Box 30037  
Lansing, Michigan 48909  
(517) 373-2535
2. Work Programs  
Robert Cecil  
State Department of Social Services.  
Bureau of Employment Services  
Commerce Center Building, Suite 711  
P.O. Box **30037**  
Lansing, Michigan 48909
3. **Medical** Assistance  
William K. Dailey  
State Department of Social Services  
Office of Maintenance Assistance Program  
Commerce Center Building, Suite 1208  
P.O. Box 30037  
Lansing, Michigan 48909  
(517) 373-2535
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I. GENERAL DESCRIPTION

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A. Type of Program

**MINNESOTA has** two major non-federal assistance programs: General Assistance (GA) and General Assistance Medical Care (GAMC). Both programs are currently county administered; funding is shared between county and state as follows: GA - 75% state, 25% county; GAMC - 90% state, 10% county. Funding for both programs is essentially open-ended; funds are available to assist all who qualify. Both programs are supervised by the State Department of Human Services and are administered by the 87 county welfare offices.

Minnesota has two smaller general assistance programs: (1) a Veteran's Relief Program similar to GA administered by the state Department of Veterans Affairs; and (2) **Emergency** Assistance programs administered by the counties and supervised by the state Department of Public Welfare (DPW).

B. Most Common Uses

GA provides ongoing cash assistance to families with minor children who are not eligible for **AFDC** or people who are unable to work due to substantial barriers to employment. Work Readiness (WR) (the employment and training program provided in conjunction with GA) provides up to 6 months of cash assistance and job skills and job search training to people who are employable.

GA recipients are predominantly single men and women, many of whom are elderly or disabled. 27% are functionally illiterate (8th grade reading level or less) or face other barriers to employment.

C. Recent or Pending Changes

Recent changes: 1) The income of GA clients in a family with minor children is now budgeted the same as AF'DC, with the same work expense deductions, work incentives, etc. 2) Effective 10-1-90, many **of the** non-disabled GA clients will become WR clients. WR limits will be removed and persons must work at overcoming their barriers to employment (**literacy** levels, vocational skills, **etc.**) to receive WR. 3) Effective 10-1-89, state residence requirement will no longer be durational, but criteria for residence will be tightened. 4) Effective 1-1-91, the GA program will become completely funded by the state.

MINNESOTA - 2

D. Expenditures and Sources of Funds

Expenditures: SFY 1988

Financial	\$66,610,101
Medical	\$79,768,711
Administrative	N/A
TOTAL	\$146,378,812

Sources of Funds: SFY 1988

	<u>State</u>	<u>Local</u>	<u>Federal*</u>
Financial	\$50,096,710	\$16,513,391	\$381,523
Medical	\$71,791,840	\$7,967,871	\$90,329
TOTAL	\$121,888,550	\$24,490,262	\$471,852

\*FRR funds. These are not included in expenditure figures shown above.

E. Caseload

Monthly Average: SFY 1988

	<u>Cases</u>	<u>Individuals</u>
Financial	26,020	30,403
Medical	22,304	23,067

II. ELIGIBILITY REQUIREMENTS

A. Eligible Unit Individuals, couples, and families.

B. Categorical Eligibility No restrictions.

C. Financial Eligibility

1. Income Eligibility For individuals and childless couples, there are no income limits separate from need or payment standard. GA families with children must meet a gross income test of **300%** of their payment level.

Income limits for families are comparable to **AFDC** limits.

Exclusions:

- \$50 of earned income disregarded each month for every employed individual every month.

- Transportation expenses excluded (\$0.24 per mile until 100 miles a day)
- \$2.00 disregarded per day (per employed)
- Cost of day care is exempt from eligibility limits.
- Cost of uniforms, tools, and equipment needed to retain a job.
- Cost of health insurance premiums paid from earned income.
- State and federal taxes and withholdings; FICA; mandatory pension fund contribution.
- Payments for foster care.
- All other work-related expenses.
- State and federal tax refunds.
- In kind income.
- Loans except educational loans on which payment is deferred.

2. Asset Limits

Asset Limits: \$1,000 in liquid assets.

Exclusions: property which produces net income; personal residential property; assets needed to retain employment; assets that cannot be liquidated quickly for purposes of emergency relief; property that is for sale but has not been sold; and property that is not legally available for sale.

3. Relative  
Responsibility

Spouses are responsible for each other; parents are responsible for minor children and adult children who reside in the same household. Refusal to provide support does not impede receipt of assistance, but responsible relatives living together cannot refuse to provide relevant financial information; refusal to provide such information could result in denial of assistance.

4. Lien and Recovery

County may file claim against a recipient's estate in probate and may file suit for recovery from responsible relatives. County also recovers interim payments to SSI applicants from SSA.

D. Other Criteria

1. Citizenship

No requirements.

2. Residence

State residents only; no duration requirement. Migratory workers are considered residents. Non-residents are sometimes also aided in emergencies.

3. Employability and  
Employment

Employable adults are eligible for GA.

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4. Participation in Work Program      Participation in the Work Readiness (WR) program is mandatory except for the following conditions: incapacity; illness; need to care for another person on a continuous basis; institutionalization; residence in a shelter for battered women; full-time attendance at a school; inability to communicate in English; mental retardation or illness; advanced age; pregnancy; illiteracy; learning disabilities; chemical dependency; and attendance of a GED program. (WR can currently be received for only 6 months.)
5. Participation in State/Federal Assistance      Persons eligible for AFDC or SSI are ineligible for GA.
6. Other Special Conditions      Persons eligible because they cannot speak English must attend "English as a Second Language" (ESL) classes or they will be ineligible for 2 months. Recipients who are eligible due to illiteracy must attend literacy training.
7. Conditions for Continued Eligibility      Eligibility reviewed every 12 months. WR, the GA component for employable adults, is limited to 6 months out of a 12 month period.

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III. STANDARDS OF ASSISTANCE AND PAYMENT **METHODS**

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A. Standards of Assistance

1. Need Standard      No need standard separate from the payment standard.
2. Payment Standard      Payment standard is a fixed consolidated amount varying by family size.

**Limits**

Individual	\$203
Couple	\$260
Family-3	\$510
Family-4	\$605

GA payment standard is generally lower than AFDC for single individual and couples but same as AFDC for families.

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- B. Payment Computation Grant amount is equal to the payment standard less allowable income net of \$50 disregard and work-related expenses.
- C. Payment Method Cash (for financial assistance); vouchers or vendor payments (for emergency assistance and for financial assistance to persons incompetent to handle financial affairs).
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IV. SPECIAL PROGRAM **FEATURES**

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A. Medical **Assistance**

1. Program Description General Assistance Medical Care (**GAMC**) is a uniform, state-wide program which provides hospital and physician benefits for low-income persons not eligible for Medicaid. **GAMC** is state and county funded and, although state supervised, is administered as a separate program by the DPW and county welfare offices.
2. Eligibility Requirements Adult GA recipients are automatically eligible for **GAMC**; children must apply for Medicaid. Others may be eligible for **GAMC** if they meet **GAMC** income and asset criteria and are not eligible for Medicaid.
3. Covered Services **GAMC** provides for chiropractic services; community mental health services; outpatient services for mental illness; dental care; diabetic equipment; family planning supplies; hearing aids; independent lab services; inpatient hospital services; ambulance transportation; rehabilitative services; outpatient hospital; physician services; podiatric services; prescription drugs; prosthetic devices; and vision care services.

**GAMC** services are generally comparable to Medicaid: the limits and payment rates for **GAMC** services are the same as for Medicaid (for all services except dental care).

4. Payment Methods Vendor payments.

B. Education, Training and Employment Programs

1. Program Description Work Readiness (WR) is a state supervised and county administered job training and employment readiness program. The program is not uniform across the state: each county structures its own program based on general
-

requirements established by the state. WR is funded by the state and counties, and administered as a separate program by the DPW and county welfare office.

Clients must spend between 8 and 32 hours per week in job search activities -- job search requirements must be limited to the local labor market (within 2 hours round trip of the client's residence). WR also includes participation in the Community Work Experience Program (CWEP), job training activity, job readiness counseling, and support services (transportation, child care, work related expenses). Non-English speaking clients must attend ESL classes (English as a Second Language).

2. Conditions of Participation

All GA recipients are eligible for WR; persons who are financially eligible for GA, but do not fit in a GA category of eligibility may still participate in the WR program. Clients must follow their individual Employability Development Plan (EDP) to continue receiving WR cash assistance: this plan is aimed at placing WR participants in stable permanent employment based on an assessment of the clients education, work experience, and the availability of suitable employment in the area. Plan is designed and completed by the county WR provider. In GA-eligible families with minor children, both adults are required to participate in WR if the children are above 6 years of age. Persons with borderline mental retardation or who exhibit signs of mental illness can participate in WR for 6 months but can continue to receive GA for another 6 months beyond that date.

A third instance of non-compliance to the WR employment and training condition results in a termination of support and a two-month disqualification. Receipt of WR is generally limited to 6 months out of any 12-month period.

3. Child Support Enforcement Requirements

None.

**V. SPECIAL POPULATIONS**

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- A. Programs for the Homeless                      Persons who lack or lose a home may apply for Emergency General Assistance (EGA) to pay for emergency shelter. Many counties have emergency shelter networks or connections to shelters. Persons may receive Emergency General Assistance in addition to their regular GA payment, but the GA payment is considered a resource. Counties must meet homeless clients' needs by placing them in room and board facilities or by providing for all basic needs regardless of the standard of assistance. **This** may be accomplished by vendor payments or by frequent cash payments to the client.
- B. Programs for Refugees                      Counties make arrangements for interpreters to assist refugees in obtaining GA and other public services. GA not reimbursed by normal Federal Refugee Reimbursement is funded by the State Office of Refugee Resettlement, which oversees welfare of refugees in Minnesota.
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**VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS**

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- A. SSI
1. Program Administration      SSI state supplements are administered by the DPW through roughly the same administrative structure as GA.
2. Program Interaction              GA provides payments to SSI applicants awaiting eligibility determination. The GA program recovers GA payments (from SSA) for recipients certified eligible for SSI. GA clients who appear to be eligible for SSI must apply and must sign an interim assistance agreement. Counties are required to assist the client with the SSI application process (or contract an outside agency to do so) and can recover costs of such assistance alongwith the recovered interim assistance.
- B. AFDC
1. Program Administration      AFDC is administered by the DPW through roughly the same administrative structure as GA.
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2. Program Interaction AFDC mothers who lose eligibility for AFDC (due to age of the youngest child) and high school students over the age of 17 who lose eligibility for GA (due to age) may be eligible for GA. Other individuals living with AFDC recipients but not eligible for AFDC themselves may also be eligible for GA.

C. Food Stamps

1. Program Administration The Food Stamps program is administered by the DPW and counties through roughly the same administrative structure as GA.

2. Program Interaction GA applicants and recipients are encouraged to apply for Food Stamps -- most **GA/WR** clients qualify for Food Stamps except for those who live in room and board facilities. Participation in WR program fulfills the work requirements necessary to participate in the Food Stamp Program.

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VII. STATE LIAISONS

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A. General State Contact Barb Case  
Program Development Section'  
Assistance Payment Division  
Family Support Programs  
Department of Human Services  
444 Lafayette Road  
St. Paul, Minnesota 55155-3834  
(612) 296-9369

B. Specific GA Contact Not available.

C. Special Program  
Contacts

1. SLIAG Robert Reyna  
(612) 296-4638  
(same address as above)

2. Work Programs Mike **Sirovy**  
(612) 296-9369  
(same address as above)

3. Medical Assistance Pat **Floumen**  
(612) 297-1187  
(same address as above)

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MISSISSIPPI - 1

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I. GENERAL DESCRIPTION

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- A. Type of Program
- MISSISSIPPI has no statewide non-federal assistance program. Provision is left to the discretion of the County Board of Supervisors; 26 of 82 counties have elected to provide their own Emergency Assistance (EA) program. **EAs** fully funded from county levies or a combination of county and municipal funds and is administered at the county level. Funding is generally fund-limited; assistance is provided until budget is exhausted. In counties with **EA programs**, administration is delegated to the Board of Supervisors or to the county offices of the Department of Public Welfare.
- Information on total expenditures and caseloads for counties providing **EA** was not available, nor was detailed information on program variations among the counties.
- Hinds County has a **population of** approximately 257,000 and comprises roughly 12% of the state's total population. The Emergency Services Program (ES) in Hinds County, like most **EA** in the state, is a somewhat informal and highly discretionary program.
- B. Most Common Uses
- EA** is most commonly used to provide emergency financial and medical assistance to low income persons, regardless of eligibility for Federal programs.
- Hinds County: ES provides specific financial assistance to low income persons. Duration of assistance is limited to a crisis situation; one-time payment.
- C. Recent or Pending Changes
- Hinds County: No recent changes. No major changes are anticipated for the current or next program year.
- D. Expenditures and Sources of Funds
- Hinds County: Not reported.
- E. Caseload
- Hinds County: Not reported.

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II. ELIGIBILITY REQUIREMENTS

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- A. Eligible Unit
- Hinds County: ~~Individuals~~, couples, and families with dependent children.
- B. Categorical Eligibility
- Hinds County: No categorical restrictions.
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C. Financial Eligibility

1. Income Eligibility Hinds County: No separate income limits; eligibility determined by payment computation.

Disreerards: None. All resources are considered.

2. Asset Limit Hinds County: No formal asset limits; all non-excluded assets are considered in payment computation.

Exclusions: Discretionary, however liquid assets must be considered.

3. Relative Responsibility Hinds County: No provisions.

4. Lien and Recovery Hinds County: No provisions.

D. Other Eligibility Criteria

1. Citizenship Hinds County: No requirements.

2. Residence Hinds County: County residents only; no duration requirement. Non-residents are sometimes aided in emergencies.

3. Employability and Employment Hinds County: Employable and unemployable adults are eligible for ES.

4. Participation in Work Programs Hinds County: No requirements.

5. Participation in State/Federal Assistance Hinds County: AFDC and SSI recipients may be eligible for EA given that they meet program requirements.

6. Other Special Conditions Hinds County: None.

7. Conditions for Continued Eligibility Limits on aggregate amount and duration of EA assistance are set at the discretion of County Board of Supervisors.

Hinds County: Same.

Recertification period: Discretionary.

III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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- A. Standards of Assistance
1. Need Standard      Hinds County: No separate need standard.  
Needs considered: Basic maintenance needs, medicine and household durables.
2. Payment Standard      Hinds County: No formal payment standard.  
Payments are generally lower than **AFDC** and SSI.
- B. Payment Computation      Hinds County: Payments are discretionary: based on case-by-case determinations of emergency need.
- c. Payment Method      Hinds County: Vouchers for food and vendor payments for all other needs.
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IV. SPECIAL PROGRAM FEATURES

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- A. Medical Assistance
1. Program Description      Where **EA** exists, medical assistance is administered as a small part of the **EA** program.  
Hinds County: Same.
2. Eligibility Requirements      Hinds County: **EA** recipients are automatically eligible for **EA-medical**. **Non-EA** clients are eligible given that they meet program requirements (same as **EA** financial).
3. Covered **Services**      Medical benefits vary across counties. Generally much less comprehensive than Medicaid.  
Hinds County: Covers only necessary prescription medications.
4. Payment **Method**      Hinds County: Vendor payments to providers.
-

B. Education, Training  
and Employment  
Programs

1. Program Description                    Hinds County: None.
2. Conditions of Participation        Hinds County: Not applicable.
3. Child Support Enforcement Requirements    Hinds County: Not applicable.

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V. SPECIAL POPULATIONS

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- A. Programs for the Homeless                    Winds County: Not reported.
- B. Programs for Refugees                    Hinds County: Not reported.

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VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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A. **SSI**

1. Program Administration                    Not reported.
2. Program Interactions                    Hinds County: ES recipients are not required to apply for SSI. ES sometimes provides assistance to persons awaiting SSI eligibility determination, if an emergency situation exists.

B. **AFDC**

1. Program Administration                    **AFDC** is administered by County Department of Public Welfare through the same structure as EA.
2. Program Interactions                    Hinds County: AFDC mothers who lose eligibility due to age of youngest child and high school students who lose eligibility due to age may be eligible for ES. In both cases, an emergency need must be demonstrated.

ES sometimes provides assistance to persons awaiting AFDC eligibility determination, if an emergency situation exists.

C. Food Stamps

1. Program Administration **Hinds County:** Not reported.
  2. Program Interactions **Hinds County** reported.
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VII. **STATE** LIAISONS

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- A. General State Contact Thomas H. Brittain, Ph.D.  
Commissioner  
State Department of Public Welfare  
P.O. Box 352  
Jackson, MS 39205  
(601) 354-0341
- B. Specific **EA** Contact
1. State **EA** Contact Mary Roth  
Director  
Bureau of Economic Assistance  
State Department of Public Welfare  
P.O. Box 352  
Jackson, MS 39205  
(601) 354-0341
  2. County ES Contact Francis Williams  
P.O. Box 352  
Jackson, MS 39205  
(601) 354-6650
- C. Special Program Contacts
1. **SLIAG** Program Not reported.
  2. Work Programs Not reported.
  3. Medical Assistance Not reported.
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MISSOURI - 1

I. GENERAL DESCRIPTION

- A. Type of Program MISSOURI has one non-federal assistance program: General Relief (GR). GR is a uniform statewide program fully funded and administered at the state level. Funding is generally funded-limited; assistance is provided until the budget is exhausted. GR is administered by the Division of Family Services, State Department of Social Services, through 115 county welfare offices.
- B. Most Common Uses GR provides financial and medical assistance to unemployable low income applicants not eligible for federally funded programs. Duration of assistance is on-going; no formal limits for receiving benefits. GR recipients are predominantly disabled persons who do not meet SSI requirements.
- C. Recent or Pending Changes Recent changes: 1) effective 07/89 the penalty for transferring property without receiving fair and valuable consideration was eliminated, and 2) total property maximum increased to \$27,000 on 07/01/88 and to \$29,000 on 07/01/89.
- Effective 10/1/90, the following major changes are scheduled for the next program year: 1) the limit on an applicant's total property will be eliminated; and 2) a claimant's home will not be counted in resource determination. These changes are necessary to keep the GR program consistent with the state's federally funded adult programs.
- D. Expenditures and Sources of Funds
- Expenditures: SFY 1989**
- |                |             |
|----------------|-------------|
| Financial      | \$3,866,286 |
| Medical        | \$4,885,820 |
| Administrative | N/R         |
| TOTAL          | \$8,752,106 |
- Sources of Funds: SPY 1989**
- |           | <u>State</u> | <u>Local</u> | <u>Federal*</u> |
|-----------|--------------|--------------|-----------------|
| Financial | \$3,866,286  | N/A          | \$561,182       |
| Medical   | \$4,885,820  | N/A          | \$145,904       |
| TOTAL     | \$8,752,106  | N/A          | \$707,086       |
- \*Represents first nine months of FFY 1989. Includes FRR and other federal programs. These are not included in expenditure figures shown above.



3. Relative Responsibility      Certain specified relatives of applicant who are both employed and living in the same household: spouse responsible for spouse, parent(s) for children under 21, sibling for sibling, children for parents, grandparents for grandchildren. Refusal by relative to provide support generally impedes receipt of assistance.
4. Lien and Recovery      State may sue for recovery from recipient (where overpayment occurs) and from responsible relatives. State also recovers interim payments to SSI applicants from SSA.
- D. Other Eligibility Criteria
1. Citizenship      U.S. citizens and lawful aliens.
2. Residence      Assistance available only to state residents; no duration requirements.
3. Employability and Employment      Employable adults are not eligible for GR.
- Unemployable adults are defined as those:
- Under 18 years;
  - Medically certified mentally or physically disabled; or
  - Presence needed at home to care for another household member.
- These** work program exemptions are more restrictive than AFDC.
4. Participation in Work Programs      GR benefits are provided to unemployable adults. Recipients are not required to participate in work programs.
5. Participation in State/Federal Assistance      **AFDC** and SSI recipients are not eligible for GR. Disabled individuals must apply for SSI.
- Exemptions: A GR **recipient** who begins receiving SSI may continue receiving **GR** medical assistance until Medicaid eligibility is determined.
6. Other Special Conditions      **GR** benefits may be granted or continued during vocational rehabilitation training.
7. Conditions for Continued Eligibility      No limits on total amount or duration of assistance. Recertification required every 12 months; medical (disability) redetermination as frequent as deemed necessary.
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**MISSOURI - 4**

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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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A. Standards of Assistance

1. Need Standard

Need based on consolidated costs (single, fixed dollar amount).

Needs considered: Food, clothing, personal expenses, transportation, household expenses, shelter and medical costs.

Special needs considered: Restaurant needs, vocational training, special school expenses, and nursing and housekeeping services.

Individual	\$181
Couple	\$256
Family of Three	\$301
Family of Four	\$346

Need standard is higher than AFDC for individuals and couples; lower for family of 3 or more.

2. Payment Standard

Payment standard based on consolidated costs (single, fixed dollar amount).

Individual	<b>\$80</b>
Couple	\$160
Family of Three	\$240
Family of Four	\$320

Variations: Household size, special needs.

Maximum **payment levels** substantially **lower than AFDC** and **SSI**.

B. Payment Computation

Payment equals consolidated payment standard minus available income (net of allowance expenses plus deductions) up to maximum payment levels.

C. Payment Method

Cash and vendor payments (direct **payments** to provider or two-party checks).

IV. SPECIAL PROGRAM FEATURES

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A. Medical Assistance

- |                             |  |
|-----------------------------|--|
| 1. Program Description      | Medical assistance to low-income persons ineligible for Medicaid is uniform across the state and is administered by the Division of Medical Services as part of the GR program.  |
| 2. Eligibility Requirements | All GR recipients are eligible for medical assistance.<br><br>Variations: GR recipients who begin receiving SSI benefits have cash benefits discontinued; however, GR medical assistance may be continued until eligibility is determined under the federal Medicaid program.<br><br>Unlike Medicaid, GR-medical recipients are not restricted to permanently or totally disabled adults; others may be served. Also, Medicaid income eligibility is based on SSI maximums which are substantially higher than GR income limits. |
| 3. Covered <b>Services</b>  | Limited hospital inpatient care, outpatient care, physician services and prescription drugs (up to 5 prescriptions per month). <b>Less</b> comprehensive than Medicaid.  |
| 4. Payment Method           | Vendor payments to providers.  |

B. Education, Training and Employment Programs

- |   |                 |
|---|-----------------|
| 1. Program Description                    | None.           |
| 2. Conditions of Participation            | Not applicable. |
| 3. Child Support Enforcement Requirements | Not applicable: |

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**MISSOURI - 6**

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V. SPECIAL POPULATIONS

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- |                              |  |
|------------------------------|--|
| A. Programs for the Homeless | No special programs or provisions for assistance to homeless individuals. There is no fixed address requirement; payments can be made to a shelter.  |
| B. Programs for Refugees     | Payments are made on behalf of refugees for services designed to help overcome language barriers, acquire vocational skills and adapt to the new environment. Grant awards for the Refugee program are funded through the letter of credit system. |
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VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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- |                           |   |
|---------------------------|---|
| A. <b>SSI</b>             |   |
| 1. Program Administration | SSI supplements are administered by the Department of Social-Services through the same structure as GR.   |
| 2. Program Interactions   | GR recipients are required to apply for SSI. Benefits are frequently available for persons awaiting SSI eligibility determination.  |
| B. <b>AFDC</b>            |   |
| 1. Program Administration | AFDC is administered through the same administrative structure as GR.   |
| 2. Program Interactions   | Mothers who lose <b>AFDC</b> eligibility due to the age of their <b>youngest</b> child are generally not eligible for GR. High school students who lose eligibility for <b>AFDC</b> due to age are generally not eligible for <b>GR</b> . Families who fail to satisfy <b>AFDC</b> work history requirements are generally not eligible for GR. |
| C. <b>Food Stamps</b>     |   |
| 1. Program Administration | The Food Stamp program is administered through the same administrative structure as CR.   |
| 2. Program Interactions   | GR applicants are encouraged to apply for Food Stamps.  |
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VII. STATE LIAISONS

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- A. General State Contact Gary J. Stangler  
Director  
State Department of Social Services  
P.O. Box 1527  
Jefferson City, MO 65102  
(314) 751-3815
- B. Specific GR Program Contacts
1. State GR Contact Janel Luck  
Program Director  
Broadway State Office Building  
P.O. Box 88  
Jefferson City, MO 65103  
(314) 751-4334
2. County GR Contact Not applicable.
- C. Special Program Contacts
1. SLIAG Program Sharon Michel  
Supervisor V  
Income Maintenance  
Broadway State Office Building  
P.O. Box 88  
Jefferson City, MO 65103
2. Work Programs Not applicable.
3. Medical Assistance Janel Luck  
Program Director  
Broadway State Office Building  
P.O. Box 88  
Jefferson City, MO 65103  
(314) 751-4334

MONTANA - 1

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I. GENERAL DESCRIPTION

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- A. Type of Program **MONTANA has** one non-federal assistance program: General Relief Assistance (GRA). GRA is a legally mandated statewide program, but eligibility criteria and benefit levels vary at county discretion; 12 county **GRA programs** are uniformly administered and fully **funded by** the state while 44 others have elected to develop and fund their own GRA programs under state supervision. Funding is generally open-ended; available to meet the needs of all who qualify. GRA programs are administered through the Department of Social and Rehabilitation Services.
- Yellowstone County has a population of approximately 110,000 and comprises roughly 13.5% of the state's total population. Yellowstone is one of the 44 counties which have developed their own financial assistance program: General Assistance (GA). GA Yellowstone County has generally comparable eligibility requirements and lower benefit levels than most other counties.
- B. Most Common Uses GRA provides financial and medical assistance to **low-income** persons ineligible for **AFDC** or SSI. Duration of assistance is generally short-term, although ongoing assistance may be available for clients determined unemployable. GRA recipients are predominantly single male adults.
- Yellowstone County: GA provides short-term financial and medical assistance to meet the basic needs of persons who are pending return to employment or approval of **SSI**. GA recipients are predominantly single adults and disabled individuals awaiting SSI determination.
- C. Recent or Pending Changes Recent changes: 1) the entire program has changed from one of ongoing assistance to one of time-limited benefits; 2) work requirements have also become the focus to enable self-sufficiency for clients; 3) formal work-training programs have been contracted for outside the agency to promote self-sufficiency.
- No major changes are anticipated for the current or next program year.
- Yellowstone County: Changes in the state's GA statutes **required** the following changes effective **1/1/89**: 1) new allowance of a \$30 + **1/3** income disregard after the first month of assistance (not to exceed four months); 2) mandatory three month disqualification for the first GA program non-compliance and six months disqualification for successive non-compliances.

Major changes in Yellowstone County GA to be implemented 7/1/90: 1) GA for employable persons will be limited to four months of assistance in any 12 month period; 2) GA for employable persons with serious barriers to employment will be limited to six months of assistance in any 12 month period; and 3) emphasis will be placed on job referral, job search and job training. These changes will be enacted to provide only temporary transitional assistance with emphasis on helping individuals return to work and self-sufficiency.

D. Expenditures and Sources of Funds

**Expenditures:** SFY 1989

State

Financial	\$ 4,718,023
Medical	\$ 5,626,958
Administrative	N/R
TOTAL	\$10,344,981

Yellowstone County

Financial	\$135,000
Medical	\$350,000
Administrative	N/R
TOTAL	\$485,000

Sources of Funds: SFY 1989

State

	<u>State</u>	<u>Local</u>
Financial	\$ 4,718,023	N/R
Medical	\$ 5,626,958	N/R
TOTAL	\$10,344,981	N/R

Yellowstone County

	<u>State</u>	<u>Local</u>
Financial	N/R	\$135,000
Medical	N/R	\$350,000
TOTAL	N/R	\$485,000

E. Caseload

**Monthly Average:** SFY 1989

State

	<u>Cases</u>	<u>Recipients</u>
Financial	1,860	2,290
Medical	N/R	2,854

Yellowstone County

	<u>Cases</u>	<u>Recipients</u>
Financial	80	N/R
Medical	25	N/R



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3. Relative Responsibility
- Spouse for spouse: natural, adoptive or step-parents for children; and any person(s) mutually dependent upon each other for the basic necessities (a rebuttable presumption). Refusal by a legal relative to provide support results in denial of benefits equal to the required support for the GRA client.
- Yellowstone County: All income and resources of the household are considered available to offset the cost of GA. Refusal by responsible parties to provide support results in denial of benefits if eligibility (based on household income and resources) is in excess of GA standards. Applicant can request a Fair Hearing to refute judgement.
4. Lien and Recovery
- GRA applicants must sign a repayment agreement for an amount equal to any benefits/income received from other sources.
- Yellowstone County: State may recover payments made to a GA recipient if the following occurs:
- A third party liable for medical expenses;
  - SSI interim assistance agreement; or
  - Receipt of lump sum payment.
- D. Other Eligibility Criteria
1. Citizenship
- U.S. citizen or alien legally admitted for permanent residence.
- Yellowstone County: Same as the state supervised GRA program.
2. Residence
- GRA applicant/recipients must **be** a resident of the state and may require assistance from the county in which the person resides.
- Exception:** Migrant workers are eligible for GRA if they otherwise meet program requirements. Interstate Transient Assistance (**ITA**) is available for up to three days of food, shelter, transportation by the most appropriate means to return the point of origin or destination (whichever is least costly) and any necessary medical care.
- Yellowstone County: Applicant must have the intent to reside in the county.
- Exception: Emergency assistance to non-residents **can be** obtained through the Federal Emergency Assistance
-

Programor the state's Interstate Transient's Assistance (ITA).

3. Employability and Employment

Employable adults are eligible. GRA recipients are determined employable unless they are:

- Primary caretaker (in a single parent household) of children under six years of age;
- Children under 16 years of age;
- **Over** 16 years of age and attending high school full-time;
- Enrolled full-time in a special short-term JTPA funded or other job training program certified by the Department of Labor and Industry.

These work exemptions are similar (with few exceptions) to **AFDC**.

Unemployable adults are those persons with a medically verified disability.

Yellowstone County: All GA recipients are determined employable unless they have a medically verified disability.

4. Participation in Work Programs

Employable adults are eligible for GRA only if they:

- Register with the State Employment Service (SES); and
- Participate in any county work relief program.

Yellowstone County: Same as the state supervised GRA program.

5. Participation in State/Federal Assistance

AFDC and SSI recipients are ineligible for GRA.

Yellowstone County: Same as the state supervised GA program.

6. Other Special Conditions

In determining the **GA applicant's** household composition, exemptions exist for the following types of clients:

- Clients in substance treatment centers;
- Clients in shelters for battered women and children;
- Clients in shelters for the homeless;
- Clients in developmentally disabled group homes; and
- Clients in Personal Care/Nursing Homes.

Yellowstone County: Same as the state supervised **GRA** program.

7. Conditions for Continued Eligibility

- Duration of assistance limited to the following:
- Employable clients • four months in a 12 month period;
  - Exempt clients • six months in a 12 month period;
  - Employable clients with serious barriers • six months in a 12 month period; and
  - Unemployable - continuous as long as evidence of infirmity exists.

Monthly benefits can not exceed the monthly payment standard.

Yellowstone County: Effective 1/1/90, GA recipients will be limited to the same restrictions as the state supervised GRA program.

III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

A. Standards of Assistance

1. Need Standard

No separate need standard.

Yellowstone County: Same as the state supervised GRA program.

Needs considered: Shelter, utilities and personal necessities; food needs are accommodated by the Food Stamp program.

2. Payment Standard

Payment standard based on consolidated costs (single fixed amount).

Individual	\$209
Couple	\$281
Family of Three	\$352
Family of Four	\$424*

\*Each additional person approximately \$71.

Payment standard is similar to AFDC; slightly lower than SSI.

Yellowstone County: Payment standard based on actual costs (single variable amount or multiple variable components).

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Individual	\$191
Couple	\$257
Family of Three	\$323
Family of Four	\$390

Variations: Family size and region.

Payment standard is lower than AFDC and SSI.

B. Payment Computation

Eligibility and benefits are computed prospectively the first two months. For the remaining months, eligibility is determined prospectively and benefits retrospectively. No disregards the first month of eligibility; earned income disregards (30 + 1/3) are allowed for four consecutive months after the first month. All non-excluded income and resources are deducted from the monthly benefit standard for the household size.

Yellowstone County: Same as the state supervised **GRA** program.

C. Payment Method

Cash or vendor payments (direct payments to provider or two-party checks).

Yellowstone County: Vendor payments to providers.

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**IV. SPECIAL PROGRAM FEATURES**

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A. Medical Assistance

1. Program Description

General Relief Medical (GRM) is a uniform medical assistance program in the 12 counties with state administered **GRA**. **GRM** is administered as both an integral part of the **GRA** program and as a separate program for other "medically needy" low income persons ineligible for Medicaid.

Yellowstone County: County Medical Program (CMP) provides necessary medical assistance to county residents and is administered as an integral part of the **GA** program.

2. Eligibility Requirements

**GRA** recipients are automatically eligible for medical assistance.

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Non-GRA clients are eligible for GRM given that they meet the same requirements set for GRA recipients, except for a higher benefit level/standard as follows:

Individual	\$314
Couple	\$422
Family of Three	\$528
Family of Four	<b>\$636*</b>

\*Each additional person is approximately \$108.

GRM eligibility is determined by prospecting income (from all available resources) for 12 consecutive months beginning with the month of service. Eligibility is then determined on a monthly basis.

Yellowstone County: GA recipients and non-GA **clients** are eligible for CMP given that the following conditions are met:

- Income limit - eligibility determination based on the county medical income level (higher than GA) as set by the Board of County Commissioners;
- Asset limit - all non-exempt resources must be used to offset the cost of medical expenses;
- Categorical restrictions - limited to those persons with a serious medical and/or disabling condition.

3. Covered Services Covers the same services as Medicaid. No maximum cost limits.

Yellowstone County: Same as the state supervised GRA program.

4. Payment Method Vendor payments to providers.

Yellowstone County: Same as the state supervised GRA program.

B. Education, Training and Employment Programs

1. Program Description **Most** counties participate in work programs. Administration of work programs is conducted in the same manner as GRA.

For the 12 state administered GRA programs, the Project Work Program (PWP) is a contracted statewide employment and training program administered by the State Department of Social and Rehabilitation Services and funded entirely by the state.

Component Services:

- . Community Work Experience Program (CWEP) - clients participate in supervised worksites and participate in actual job duties;
- Individual and group job search is available dependent on county and individual's needs;
- Job training and job readiness activities are provided through classroom or JTPA on-the-job training;
- Educational activities (basic remedial);
- . Supportive services which are identified as needed by the **GRA/PWP** employment specialist are provided up to \$25 for the first month and up to \$75 for subsequent months -- day care may also be paid up to \$160 per month per child;
- . Other services such as peer counseling and substance abuse counseling are also offered.

**Yellowstone County:** The County Work Program is administered by the County Office of Human Services. Automatic referral is given for non-exempt employable GA recipients. Funding is provided through existing private and public programs.

Component services:

- Individual job search;
- Job training and job readiness activities are provided by the State Job Service and JTPA;
- Educational activities (adult basic education); and
- . Supportive services such as transportation and work-related expenses.

2. Conditions of Participation

Participation is mandatory for those GRA recipients determined employable. Duration of participation is ongoing for as long as GRA client is eligible to receive benefits.

Sanctions: Failure to comply with **PWP** program requirements results in disqualification for three months for the first non-compliance and six months for subsequent non-compliance.

Requirements: Employable GRA clients **must** participate for 10 days before they are eligible to receive benefits. Thereafter, they must participate 40 hours each week.

**Yellowstone County:** Mandatory participation, duration and sanctions are the same as the state supervised GRA program.

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Variations: GA clients exempt from the work requirement may be required to participate in some of the educational or training components.

3. Child Support Enforcement Requirements

None.

Yellowstone County: None.

V. SPECIAL POPULATIONS

A. Programs for the Homeless

Some counties have limited special programs for the homeless such as the provision of meals and shelter (generally only three to four days). GRA is provided to non-profit corporations for the provision of basic sustenance to homeless individuals.

There is no fixed address requirement; payments may be made to a shelter. However, verification is required that the client is-a resident of the state.

Yellowstone County: Assistance is available to locate a place to live and to provide GA benefits (as long as program requirements are met). A fixed address is required; payments are made directly to a landlord.

B. Programs for Refugees

No special programs or provisions for assistance to refugees other than that provided by the Federal Refugee Reimbursement Program.

Yellowstone County: Same.

VI. REUTIONSHIP TO OTHER ASSISTANCE PROGRAMS

A. **SSI**

1. Program Administration

SSI is administered by SSA.

2. Program Interactions

Potentially eligible SSI clients are referred to SSA. The state has a **contract with** the Montana Legal Services Association in which persons are referred to gain assistance **in** processing **their** SSI application. Interim assistance is recouped from the initial SSI benefit check.

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Yellowstone County: Same as the state supervised GRA program.

B. AFDC

1. Program Administration

AFDC is administered by the Department of Social and Rehabilitation Services through county offices.

2. Program Interactions

Individuals who lose AFDC eligibility for any reason may be eligible for **GRA/GRM benefits** unless the loss of AFDC is due to:

- Receipt of lump sum income;
- Overpayment;
- Fraud; or
- Failure or refusal to comply with program requirements.

Persons who live with AFDC families may be eligible for **GRA/GRM** benefits if they otherwise meet program requirements,

Yellowstone County: Same as the state supervised GRA program.

C. Food Stamps

1. Program Administration

The Food Stamp program is administered through the same structure as AFDC.

~~Yellowstone County~~ program is administered by the County Office of Human Services.

2. Program Interactions

All **GRA** recipients are encouraged to apply for food stamps. Only one application is required for any or all programs available in the state.

Yellowstone County: GA recipients are encouraged to apply for food stamps. Compliance with the Food Stamp job search requirement can also be used to satisfy the GA work program requirement.

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VII. STATE LIAISONS

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A. General State Contact

Penny **Robbe**  
Bureau Chief  
Economic Assistance Division  
P.O. Box 4210  
Helena, MT 59604  
(406) 444-4540

B. Specific **GRA**  
Contact

1. State **GRA** Contact      Terri Perrigo  
   **GRA** Specialist  
   Family Assistance Division  
   P.O. Box 4210  
   Helena, MT 59604  
   (406) 444-4540
  
2. County GA Contact      Gary Huffmaster  
   Yellowstone County Director  
   3021 Third Avenue, N.  
   Billings, MT 59101  
   (406) **248-1691**

C. Special Program  
Contacts

1. SLIAG Program              Not available.
  
2. Work Programs              Terri Perrigo  
   **GRA** Specialist  
   Family Assistance Division  
   P.O. Box 4210  
   Helena, MT 59604  
   (406) 444-4540
  
3. Medical Assistance        Terri Perrigo  
   **GRA** Specialist  
   Family Assistance Division  
   P.O. Box 4210  
   Helena, MT 59604  
   (406) 444-4540

NEBRASKA-1

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I. **GENERAL DESCRIPTION**

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A. Type of Program

**NEBRASKA** has no statewide financial assistance program. Provision of financial emergency is left to the discretion of each county, although counties can request assistance from the state to develop and administer their own General Assistance (GA) program; all 93 counties have GA programs. State law mandates that all counties provide emergency medical assistance to indigent persons. GA is fully funded at the county level. Funding is generally open-ended; available to meet the needs of all who qualify. Of the 93 counties, 52 contract with the State Department of Social Services to administer their GA program; the remaining counties administer the program through the County Boards or their designate.

Information on total expenditures and caseloads for all counties providing GA was not available.

Nebraska has one smaller assistance program, State Disability Program (SDP), which is administered by the State Department of Social Services.

Douglas County has a population of approximately 400,000 and comprises roughly 30% of the state's total population. GA in Douglas County has generally the same program eligibility requirements and higher benefit levels than most other counties. Douglas County has **chosen** to administer their GA programs through the local County Board.

B. Most Common Uses

GA is most commonly used to provide financial and medical assistance in maintaining the necessities of life to persons who are ineligible for Federal assistance programs. Emergency financial **needs** are also covered in many counties. Duration of assistance is generally short-term; although there are no formal limits for receiving benefits. GA recipients are predominately single adults, childless couples, and elderly individuals awaiting SSI determination.

Douglas County: GA provides ongoing financial and medical assistance to persons who are ineligible for Federally funded programs. **GA** recipients are predominately single adults, disabled persons who do not meet **SSI** requirements, and persons pending **SSI** determination.

NEBRASKA-2

C. Recent or Pending Changes

Effective 7/90 counties may establish and require participation in a local vocational, rehabilitation or job training program. No changes are anticipated for the next program year.

Douglas County: A recently completed review of the GA program (as required by the state) resulted in the following major changes: 1) increase in allowable home equity value from \$5,000 to 10,000; 2) increase in allowable car equity value from \$1,500 to \$1,800; 3) increase in the medical need standard to match that of the current state Medicaid standard; and 4) the addition of earned income disregards for medical (up to six months) and GA (up to two months).

D. Expenditures and Sources of Funds

State expenditures for administration of the GA program for 52 of the counties is approximately \$100,000 annually. The state estimates this expenditure to comprise 35-40% of all county activity for GA administration.

**Expenditures:** CFY 1988-89

**Douglas County**

Financial	<b>\$1,650,032</b>
<b>Medical</b>	<b>\$3,234,350</b>
Administrative	\$ 703,153
TOTAL	<b>\$5,587,535</b>

Sources of Funds: CFY 1988-89

Douglas County

	<u>State</u>	<u>Local</u>
Financial	N/A	<b>\$1,650,032</b>
Medical	N/A	<b>\$3,234,350</b>
TOTAL	N/A	<b>\$4,884,382</b>

E. Caseload

**Monthly Average:** CFY 1988-89 .

**Douglas County**

	<u>Cases</u>	<u>Recipients</u>
Financial	400	448
Medical	500	560

II. ELIGIBILITY REQUIREMENTS

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A. Eligible Unit Individuals, couples, and families with dependent children.

**Douglas County: Same.**

B. Categorical Eligibility No categorical restrictions.

**Douglas County: Same.**

C. Financial Eligibility

1. Income Eligibility

**Limits:**

**Douglas County:**

Individual	\$225
Couple	\$280
Family of Three	\$350
Each additional person	\$170

**Disregards:** Energy assistance payments, food stamps, Title XX services received, relocation assistance from FGP (except lump sum payments for homes), in-kind income, JTPA allowance paid or vendor payments for supportive services, and any educational grants/loans.

Income limits are comparable to AFDC.

**Douglas County:** Same, except for educational grants/loans, which are not disregarded.

2. Asset Limits No separate asset limits: all non-excluded assets are considered in payment computation.

**Exclusions:** Home (equity value not to exceed \$5,000); goods of moderate value in the home; one automobile (equity value not to exceed \$1,500); irrevocable burial trusts up to \$3,000 and any interest and dividends which are irrevocable by state law.

Asset limits are substantially lower than AFDC.

**Douglas County:** e . However, home equity value which may be excluded has increased as noted above (Section I.C).

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3. Relative Responsibility Spouse for spouse (unless there is a bona fide separation, legal separation or divorce); parents (natural, adoptive or step) for children under the age of 18. Refusal by a relative to provide support (when sufficient ability exists) may result in the county filing suit for recovery of any medical assistance or health related services.
- Douglas County: Same.
4. Lien and Recovery Assignments on third party liability for medical expenses and SSI lump sum payments.
- Douglas County: Same.
- D. Other Eligibility Criteria
1. Citizenship U.S. citizen or alien legally admitted for permanent residence.
- Douglas County: Same.
2. Residence No requirements other than establishing the county of legal settlement which is obligated for payment of benefits. Legal settlement is determined by county of residence of 12 months or longer or six months in any one county if applicant has been in the state 12 months or longer.
- Assistance may be granted for transients requesting assistance in reaching a particular location outside of the county or state. Transients who are passing through the county with their own transportation but are stranded because of lack of funds to continue may be assisted with fuel, oil, minor repairs and food.
- Douglas County: Same.
3. Employability and Employment Employable adults are eligible. GA recipients are determined employable unless they are:
- . Medically verified incapacitated; or
  - . Employed at least 30 hours a week.
- Douglas County: Same.
4. Participation in Work Programs Employable adults are eligible for GA only if they:
- . Register with Job Service; and
  - . Accept referral to suitable employment.

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- Douelas County: Same, with the addition that at least five applications for employment must be filed each month.
5. Participation in State/Federal Assistance      Generally, AFDC and SSI recipients are not eligible for GA benefits.  
Douelas County: Same.
6. Other Special Conditions      None.  
Douelas County: None.
7. Conditions for Continued Eligibility      No limits on the **maximum** total benefits or duration of assistance.  
Recertification generally every three months; desk reviews (income, resources and employment search) by the case worker are conducted monthly.  
Douelas County: No limits on the maximum total benefits or duration of assistance.  
Recertification required every six months.

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III. STANDARDS OF ASSISTANCE AND **PAYMENT METHODS**

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A. Standards of Assistance

1. **Need** Standard

Need standard based on consolidated costs (single fixed dollar amount).

Needs considered: Shelter costs (rent, mortgage, room and board, emergency shelter), utilities, food, emergency sundries, laundry, transportation (fuel, minor repairs, tokens, bus tickets) and clothing.

Individual	\$225
Couple	\$280
Family of Three	\$350
Family of Four	<b>\$420*</b>

\*Each additional person \$70.

Variations: Utility, rental deposits and family size allowances vary by county.

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Douelas County: Need standard based on consolidated costs (single fixed dollar amount).

Needs considered: Shelter (up to maximum amounts), **non**-food necessities, bus tickets for transportation to employment or medical facility and clothing (once every six months).

Individual	\$240
Couple	\$280
Family of Three	\$350
Family of Four	<b>\$420*</b>

\*Each additional person \$70.

Variations: Shelter (up to maximum), and family size.

2. Payment Standard

Payment standard based on unconsolidated costs (multiple fixed components).\*

Individual	\$210
Couple	\$250
Family of Three	\$290
Family of Four	\$330

\*Figures represent shelter allowance only; additional needs costs are added to this base amount as applicable.

Douelas County:

Individual	\$240
Couple	\$280
Family of Three	\$350
Family of Four	\$420

B. Payment Computation

Payment equals payment standard minus countable income net of earnings disregard (\$40) and work related transportation expenses.

Douelas County: Same, except that there is no \$40 earned income disregard.

C. Payment Method

Vendor payments (direct payments to provider or **two**-party checks).

Douelas County: Vouchers, in-kind assistance (primarily for medical care) and vendor payments (direct payments to provider or two-party checks).

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IV. SPECIAL PROGRAM FEATURES

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A. Medical Assistance

1. Program Description

There is no statewide medical assistance program for "medically needy" persons; however, counties are mandated to provide medical assistance to indigent persons who are ineligible for other medical assistance programs.

County Medical (CM) is provided to indigent persons when medical assistance is required for a life trauma situation or where a lack of medication or medical treatment would lead to inpatient care. CM is generally uniform across counties, and is administered by County Boards as part of the GA program.

**Douglas County:** Medical assistance is provided through the Douglas County Primary Health Care Network and administered as an integral part of the GA program.

2. Eligibility Requirements

GA recipients are automatically eligible for CM. Non-GA clients are eligible for CM given that the following requirements are met:

- Income limits • Net 6 mo Gross      Gross 6 mo Max

Individual	\$1,700	\$2,680
Couple	\$2,250	\$3,620
Family of Three	\$2,700	\$4,560
Family of Four	\$3,150	\$5,500
Each <b>Add'1</b> Person	\$ 450	940
- Asset limits • same as GA;
- Categorical eligibility • must be medically needy and supply relevant documentation:
  - Continued eligibility • same as GA; and
  - Employment requirements • none.

CM income/need standard is the same as Medicaid, although Medicaid does not have an income ceiling. county ceilings are the Federal poverty income guidelines. Medicaid has a higher resource limit and a number of income disregards that CM does not.

**Douglas County:** Same; however, if a person has access to health care covered by a third party they are ineligible to participate in the Primary Health Care Network.

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3. Covered Services      Covers only those medically necessary services to prevent morbidity or institutionalization.
- Limitations:    Payments to provider cannot exceed the prevailing Medicaid rate.
- Douglas County:      Covers most medically necessary services, except eye glasses and dental care.
4. Payment **Method**      Vendor payments to providers.
- Douglas County: In-kind assistance and vendor payments to providers,
- B. Education, Training and Employment Programs
1. *Program*      Until **7/90**, there are no formal work programs available to GA recipients. Employable adults must register with the state employment service and seek employment.
- Description      Douglas County: Same.
2. Conditions of Participation      Registration is generally mandatory for those GA recipients determined employable.
- Sanctions:      Failure to comply with job-seeking requirements results in up to a 90 day disqualification of GA benefits.
- Douglas County:      No work program is imposed; GA recipients are only required to make every reasonable effort to secure employment (including filing five employment applications per month).
3. Child Support Enforcement Requirements      None.
- Douglas County: None.

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**V. SPECIAL POPULATIONS**

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- A.** Programs for the Homeless      No special programs or provisions for assistance to homeless individuals. There is no fixed address requirement; payments may be made to a shelter.
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Douelas County: No special programs; homeless individuals are ineligible for GA while residing in a shelter but may be eligible for medical assistance if program requirements are met.

B. Programs for Refugees

Refugees who were eligible for or would have been eligible for RAP are eligible to have their GA/CM costs paid for 18 months after their eligibility runs out. GA payments to refugees (18-35 months after entry into the U.S.) are reimbursed by Federal funds through the Division of Public Assistance.

Douglas County: Same.

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VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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A. **SSI**

1. Program Administration

SSI is administered by SSA.

2. Program Interactions

Interim assistance may be granted to persons awaiting SSI determination, with provisions for recovery of such payments.

Douelas County: Same.

B. AFDC

1. Program Administration

AFDC is administered by the State Department of Social Services.

2. Program Interactions

Eligibility of persons who live with AFDC families is dependent **upon** the situation **of** the individual. Loss of AFDC benefits through sanctions for nbn-cooperation will deem a person ineligible for GA benefits.

Douglas County: It is common that a mother who loses AFDC eligibility due to the age of the youngest child is eligible for GA as long as the child is under age 19. An individual who is ineligible for AFDC but is living with an AFDC family may receive GA given that the reason they are ineligible for AFDC is that they are not related to the eligible unit.

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NEBRASKA - 10

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C. Food Stamps

1. Program Administration            The Food Stamp program is administered by the State Department of Social Services.

2. Program Interactions            GA applicants are encouraged to apply for food stamps. GA benefits cover food allowances only when food stamps are not available to the recipient.

Douglas County: Same.

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VII. STATE LIAISONS

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A. General State Contact            Kermit R. **McMurry**, Ph.D.  
Director  
State Department of Social Services  
301 Centennial Mall South  
P.O. Box 95026  
Lincoln, NE **68509-5026**

B. Specific GA Contact

1. State GA Contact            Mary Boschult  
Assistant Deputy Director  
State Department of Social Services  
301 Centennial Mall South  
P.O. Box 95026  
Lincoln, NE 68509-5026  
(402) 471-9197

2. County GA Contact            Sharon A. Smith  
Director  
Douglas County General Assistance  
1201 S. 42nd Street  
Omaha, NE 68105  
(402) 444-7312

C. Special Program Contacts

1. SLIAG Program            Dan Cillessen  
Administrator  
Public Assistance and Food Programs Division  
Department of Social Services  
P.O. Box 95026  
Lincoln, NE 68509-5026  
(402) 471-3121

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2. Work Programs

Dan Cillessen  
Administrator  
Public Assistance and Food Programs Division  
Department of Social Services  
P.O. Box 95026  
Lincoln, NE 68509-5026  
(402) 471-3121

3. Medical  
Assistance

State: Dan Cillessen  
Administrator  
Public Assistance **and Food Programs** Division  
Department of Social Services  
P.O. Box 95026  
Lincoln, NE 68509-5026  
(402) 471-3121

county: Sharon A. Smith  
Director  
Douglas County General Assistance  
1201 S. 42nd Street  
Omaha, NE 68105  
(402) 444-7312

NEVADA - 1

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I. GENERAL DESCRIPTION

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A. Type of Program **NEVADA has** no statewide non-federal financial assistance program. Provision of financial assistance is left to the discretion of each county; 3 of 17 counties (Clark, Elko and **Washoe**) have elected to provide their own Direct Assistance (DA) program. State law requires all counties to maintain medical assistance programs (subject to state guidelines). DA is fully funded and administered at the county level. Funding is **fund-limited**; assistance is provided until budget is exhausted. In counties with **DA programs**, administration is delegated to the County Department of Social Service.

Information on the total expenditures and caseloads for counties providing DA was not available, nor was detailed information on program variations among counties.

Nevada has three smaller assistance programs:

- 1) Emergency Assistance (EA) (available only in some counties);
- 2) An Indigent Accident Fund, administered by the Nevada Association of Counties (NACO); and
- 3) A Supplemental Fund for Assistance to Indigents, also administered by NACO.

Clark County has a population of approximately 761,000 and comprises roughly 62% of the state's total population. DA in Clark County is generally more extensive and less restrictive than in most other counties.

B. Most Common Uses DA is most commonly **used** to provide financial assistance to low income persons not eligible for AFDC and SSI. Those counties not providing DA will give emergency assistance (not to exceed 30 days); most have food banks or kitchens and will provide one **night** in a hotel or give assistance to fix a car.

**Clark County:** DA provides financial and medical assistance to meet the needs of families and persons awaiting eligibility determination for federally funded programs. Duration of assistance varies according to client need. DA recipients are predominantly single women and elderly individuals awaiting **SSI** determination.

C. Recent or Pending Changes Recent Changes: Statewide eligibility criteria have been established for the medical assistance program.

Clark County: A recent change in the DA program was the addition of assistance available to single employable adults. (Note: Effective 3/82 assistance to employable single adults and childless couples was discontinued). This change was implemented due to a lawsuit in which the **county** lost.

D. Expenditures and Sources of Funds

Expenditures: SFY 1988  
Clark County

Financial	\$ 1,000,000
Medical	\$15,000,000
Administrative	N/R
TOTAL	\$16,000,000

Sources of Funds: SFY 1988  
Clark County

	<u>State</u>	<u>Local</u>
Financial	N/A	N/R
Medical	N/A	\$23,000,000
TOTAL	N/A	N/R

E. Caseload

Monthly Average:  
Clark County: Not reported.

II. ELIGIBILITY REQUIREMENTS

A. Eligible Unit

Clark County: Individuals, couples and families with dependent children.

B. Categorical Eligibility

Clark County: Categorical restrictions.

C. Financial Eligibility

1. Income Eligibility

Clark County:  
Income Limits

Individual	\$438
Couple	\$588
Family of Three	\$738
Family of Four	\$888

Disregards: \$35 and some miscellaneous personal exclusions.

2. Asset Limits	<u>Clark County:</u>		
	<u>Asset Limits</u>		
		<u>Non-Aged or Non-Disabled</u>	<u>Aged or Disabled*</u>
	Individual	\$0	\$1,500
	Couple	\$0	\$2,250**

\*Disabled defined as persons incapacitated for at least 12 months.

\*Amount is for both parents who are disabled; reduced to only \$1,500 if only one parent is disabled.

Exclusions: Home (not to exceed \$20,000 assessed value) and one automobile.

Asset limits are lower than AFDC and SSI.

3. Relative Responsibility Clark County: Spouse for spouse; parents for children; children for parents; siblings for each other. Refusal by a relative to provide support does not generally impede assistance.

4. Lien and Recovery Clark County: Generally, no provisions for financial assistance; however, hospital bills paid by the county are **liened** upon the home. Indigent transients may be asked to sign a promissory note for travel costs.

D. Other **Eligibility** Criteria

1. Citizenship Clark County: No requirements.

2. Residence Clark County: For some covered assistance, six weeks duration in county is required. Transient and medical assistance is provided to non-Nevada residents.

3. Employability and Employment C l a r k : Employable and unemployable adults are eligible for DA benefits.

4. Participation in Work Programs Clark County: DA recipients **are** not required to participate in work programs. Employable adults are eligible for DA only if they provide evidence of diligent job search.

5. Participation in State/Federal Assistance Clark County: AFDC and SSI recipients are not eligible **for DA.**

6. Other Special Conditions Clark County: Individuals participating in a strike are ineligible for assistance (as is their immediate family).

7. Conditions for Continued Eligibility      Clark County: No limits on the total maximum benefits or duration of assistance.  
 Recertification period varies, up to 1 month.

III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

A. Standards of Assistance

1. Need Standard      Clark County: No separate need standard.

Variations: Family size and shelter costs.

2. Payment Standard      Clark County: Payment standard is partially consolidated (single fixed amount plus variable components based on actual costs), set at 45% need standard and further adjusted according living arrangement.

	Room/Bd Not Avail	Board Avail	Room/Bd a i l
Individual	\$142	\$107	\$47
Couple	\$279	\$209	\$92

Variations: Living arrangement and in-kind contributions of room and board from others.

B. Payment Computation      Clark County: Payment equals payment standard minus countable income net of work-related or vocational rehabilitation expenses.

C. Payment Method      Clark County: Cash, vendor payments and vouchers. Cash for most maintenance needs. Vouchers for persons declared incompetent, receiving aid because of lost or stolen income, bus transportation, and Salvation Army Rescue **Mission** lodging.



VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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**A. SSI**

1. Program Administration                      SSI state supplements are administered by SSA.
  
2. Program Interactions                      Clark County: DA applicants deemed unemployable are generally required to apply for SSI. DA frequently provides interim assistance to individuals awaiting SSI eligibility determination.

**B. AFDC**

1. Program Administration                      AFDC is administered by the State Department of Human Resources through local offices in 9 counties.  
  
Clark County: AFDC is administered by the County Department of Social Services through the same structure as DA.
  
2. Program Interactions                      Clark County: None.

**C. Food Stamps**

1. Program Administration                      The Food Stamp program is administered by the State Department of Human Resources through local offices in 9 counties.
  
2. Program Interactions                      Clark County: Applicants must be denied food stamps before DA assistance granted.

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VII. STATE LIAISONS

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- A. General State Contact**                      Linda A. Ryan  
Administration  
State Department of Human Resources  
Division of Welfare  
2527 N. Carson Street  
Carson City, NV 89710  
(702) 885-4128

B. Specific DA Contact

1. State DA Contact           Lorrain H. **Bagwell**  
Budget Director  
Nevada Association of Counties  
308 N. Curry Street  
Suite 205  
Carson City, NV 89710  
(702) 883-7863

2. County DA Contact       Lorrain H. **Bagwell**  
Budget Director  
Nevada Association of Counties  
308 N. Curry Street  
Suite 205  
Carson City, NV 89710  
(702) 883-7863.

C. Special Program  
Contacts

- 1. **SLIAG** Program           Not available.
- 2. Work Programs            Not available.
- 3. Medical Assistance       Not available.

I. GENERAL DESCRIPTION

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A. Type of Program NEW HAMPSHIRE has one non-federal assistance program: Direct Relief (DR). DR is mandated statewide, but fully funded and administered at the municipal level. Eligibility and payment standards are left to the discretion of each municipality. Funding is open-ended; funding is available to meet the needs of all who qualify. DR is administered by local welfare offices in the 233 municipalities.

Information on the total expenditures and caseloads for each municipality was not available, nor was detailed information on program variations among municipalities.

City of Manchester has a population of approximately 101,000 and comprises roughly 10% of the state's total population. DR in Manchester is similar to DR in the other 232 municipalities.

B. Most Common Uses DR is most commonly used to provide financial assistance for rent and food to "needy" persons who are pending receipt of or ineligible for federally funded programs. Duration of assistance varies.

**Manchester:** DR provides financial and medical assistance to low income persons and families applying for or ineligible for federal programs, looking for work, or awaiting unemployment or workers compensation. Duration of assistance varies according to need -- short-term to ongoing. DR recipients are predominantly families and unemployed adults.

C. Recent or Pending Changes **Manchester:** No recent changes; however, the city reported that the high cost of living in this area has dramatically increased the number of persons eligible for DR. As a result, priority has generally been placed to emergencies (i.e., persons in need of housing, food, utilities, etc.).

No major changes are anticipated for the current or next program year.

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NEW HAMPSHIRE - 2

D. Expenditures and Sources of Funds

Expenditures: CY 1988  
Manchester

Financial	\$ 725,546
Medical	\$ 34,745
Special Programs*	\$ 304,507
Administrative	\$ 267,350
TOTAL	\$1,332,148

\*Leased single room occupancies with staff.

Sources of Funds: CY 1988  
Manchester

	<u>State</u>	<u>Local</u>
Financial	N/A	\$1,065,167
Medical	N/A	\$ 38,038
TOTAL	N/A	\$1,103,205*

\*Excludes administration and special programs.

E. Caseload

Monthly Average: CY 1988  
Manchester

	<u>Cases,</u>	<u>Individuals</u>
Financial*	900	N/R
Medical	N/R	N/R

\*Amount was reported as total of financial and medical assistance.

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II. ELIGIBILITY REQUIREMENTS

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A. Eligible Unit

Manchester: Individuals, couples, and families with dependent children.

B. Categorical Eligibility

Manchester: No categorical restrictions.

C. Financial Eligibility

1. Income Eligibility

Manchester: No separate income limits; eligibility determined by payment computation.

2. Asset Limits

Generally, no separate asset limits; all resources are considered.

Manchester: Discretionary; however, generally any assets which are readily convertible to cash (and would reduce need) must be liquidated.

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Exclusions: One car (only if necessary for employment or medical reasons), household items, personal effects and a home (residence).

3. Relative  
Responsibility

Manchester: Spouse for spouse; parents for children (minors and adults); adult children for parents; any able-bodied related member of household. Upon refusal to provide support, assistance may be granted but a suit is filed for recovery from responsible relative.

4. Lien and Recovery

Municipalities may file liens against property, property settlement and civil judgements for assistance granted within six years. Municipalities may file suit against non-supporting legally responsible relatives. Municipalities pursue recovery from insurance settlements as a result of accident, injury or illness; interest at the rate of 6% per year may be charged. Interim assistance provided to pending SSI applicants is recovered.

Manchester: Same.

D. Other Eligibility  
Criteria

1. Citizenship

Manchester: U.S. citizen or alien legally admitted for permanent residence.

2. Residence

Manchester: No requirements. City must provide "reasonable and necessary" temporary assistance to non-residents.

3. Employability  
and Employment

Manchester: Employable adults are eligible. DR recipients are determined employable unless they are:

- . Caretakers of children under age 6;
- Caretakers of disabled adult relative; or
- . Person medically verified disabled.

Work exemptions for mothers are more lenient than **AFDC**. (**AFDC** mothers whose children are over age 3 are required to participate in employment/training programs child care and transportation reimbursements.)

4. Participation in  
Work Programs

Manchester: Employable adults are eligible for DR only if they:

- . Register with the State Employment Service;
- . Provide evidence of diligent job search; and
- . Accept referrals to suitable employment and/or work on city **workfare** program.

- 
5. Participation in State/Federal Assistance      Manchester: If potentially eligible, DR recipients are required to apply for AFDC and SSI; however, receipt of other assistance programs does not preclude DR assistance since eligibility is based on documented need.
6. Other Special Conditions      Manchester: None.
7. Conditions for Continued Eligibility      Manchester: No limit on the maximum total benefits or duration of assistance.
- Recertification period: Must requalify after each visit; usually weekly. After no contact for 30 days, the case is closed and client must reapply.
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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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- A. Standards of Assistance
1. Need Standard      Manchester: No separate need standard.
- Needs considered: Food, rent and utilities.
- Special needs considered: Special diets, excess rents, personal items, clothing and excess maintenance costs (in unusual circumstances).
- Variations: Family size, region and special circumstances.
2. Payment Standard      Manchester: Payment standard based on actual costs (single variable amount or multiple variable components).
- B. Payment Computation      Manchester: Payment equals need (usually actual cost or least expensive alternative) less available income and resources.
- C. Payment Method      Manchester: 'Vendor payments (direct payments to provider).
-

IV. SPECIAL PROGRAM FEATURES

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A. Medical Assistance

1. Program Description DR-medical is mandated statewide as an integral part of the DR program.

Manchester: DR-medical is administered by the City of Manchester Welfare Department.

2. Eligibility Requirements Manchester: DR recipients are eligible for DR-medical given they are not eligible for Medicaid.

3. Covered Services Limited medically necessary services, except for hospitalization.

Less comprehensive than Medicaid. DR-medical provides no blanket authorization; each medical assistance request is considered separately and granted on an as needed basis. DR-medical does not cover hospitalization payments.

4. Payment Method Vendor payments to providers.

B. Education, Training and Employment Programs

1. Program Description Local community work and training programs operate in many areas, with assignments in municipal government departments or non-profit service organizations. Programs generally are designed as work relief programs with limited training options. Local welfare offices administer work programs.

Manchester: Work relief program is administered by the City of Manchester Welfare Department. Able-bodied employables who cannot **find** work are referred to jobs in city agencies as a condition of eligibility.

2. Conditions of Participation Program is generally mandatory for employables, depending on availability of job 'sites. Special provisions are usually made for marginally employable persons or single parents with children in school. Hours worked generally reflect grant amount. Non-compliance results in loss of assistance.

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Manchester: Participation is mandatory for those DR recipients determined employable. Participants are not paid; rather, the hours worked equal the grant amount divided by the minimum (or prevailing) wage. In addition, provisions are made for non-English speaking clients.

Variations: Employable DR recipients are given a grace period of two weeks to find suitable employment.

Sanctions: Failure to comply results in suspension of assistance and termination of offending recipient.

3. Child Support  
Enforcement  
Requirements

Manchester: None.

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V. SPECIAL POPULATIONS

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A. Programs for the  
Homeless

Manchester: Families are maintained in homes whenever possible; however, the city does operate a homeless shelter for families.

There is no fixed address requirement; payments may be made to a shelter.

B. Programs for  
Refugees

Manchester: No special programs or provisions for assistance to refugees other than that provided by the Federal Refugee Reimbursement program.

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VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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A. **SSI**

1. Program  
Administration

ZSI state supplements are administered by SSA.

2. Program  
Interactions

Manchester: Interim assistance is frequently provided to persons awaiting SSI eligibility determination.

B. AFDC

1. Program  
Administration

AFDC is administered by the State Department of Health and Human Services.

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2. Program Interactions                      Manchester: AFDC mothers who lose eligibility (due to age of youngest child) **and high** school students who lose eligibility (due to age) are generally eligible for DR. Persons ineligible for AFDC who live with AFDC families may be eligible for DR.

Effective in 1990, the state will include families with unemployed parents in its AFDC program.

C. Food Stamps

1. Program Administration                      The Food Stamp program is administered by the State Department of Health and Human Services.

2. Program Interactions                      DR recipients who are participating in Food Stamp Work Programs are exempt from DR work programs, as long as proper documentation can verify participation.

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VII. STATE LIAISONS

---

A. General State Contact                      John B. Andrews  
Executive Director  
State Municipal Association  
Box 617  
Concord, NH 03301  
(603) 224-7447

B. Specific DR Contact

1. State DR Contact                      John B. Andrews  
Executive Director  
State Municipal Association  
Box 617  
Concord, NH 03301  
(603) 224-7447

2. Municipal DR Contact                      Susan Lafond  
Manchester City Welfare  
36 Lowell Street  
Manchester, NH 03101  
(603) 624-6486

C. Special Program Contacts

1. SLIAG Program                      Not available.

2. Work Programs                      Not available.

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3. Medical  
Assistance

Not available.

NEW JERSEY - 1

I. GENERAL DESCRIPTION

- A. Type of Program  
NEW JERSEY has two non-federal financial assistance programs: General Assistance (GA) and AFDC Non-Federal (AFDC-N). Both are uniform statewide programs with costs jointly shared by the state and locality; GA is funded 75% state, 25% municipal; APDC-N is funded 75% state, 25% county. Funding is generally open-ended; available to meet the needs of all who qualify. Administration of GA is delegated to the Department of Public Welfare through 567 municipal offices; AFDC-N is administered by the Department through 21 county welfare offices.
- B. Most Common Uses  
GA and AFDC-N are most commonly used to provide financial and medical assistance to low-income persons who are ineligible for AFDC and SSI. Duration of assistance is generally ongoing; no formal limits for receiving benefits. GA recipients are predominately single adults or couples without children; AFDC-N recipients are employable two-parent families who do not meet AFDC-U work history requirements.
- C. Recent of Pending Changes  
Within the past two years, the following changes have occurred in the **GA program**: 1) homeless individuals are eligible given that application for assistance is within 30 calendar days from date of homelessness -- previously it was 7 days; 2) three calendar months of retroactive rental, mortgage and/or utility payments may be paid in order to avoid homelessness; 3) extension of time period from three months to five months for temporary shelter assistance; 4) effective **9/1/89** a homeless person who has AIDS, is HIV positive, or is terminally ill has an unlimited duration of continued eligibility and is provided a minimal rental subsidy upon exhausting the five months assistance benefits and \$35 for personal needs.
- No major changes are anticipated for the current or next program year.
- D. Expenditures and Sources of Funds  
**Expenditures:**  
**GA: SFY 1988**
- |                |              |
|----------------|--------------|
| Financial      | \$40,834,194 |
| Medical        | \$42,033,898 |
| Administrative | \$11,889,277 |
| TOTAL          | \$94,757,369 |

NEWJEESEY-2

AFDC-N: SFY 1989

Financial	\$ 4,100,000
Medical	N/A
Administrative	\$ 2,076,223
TOTAL	\$ 6,176,369

Sources of Funds

GA: SFY 1988

	<u>State</u>	<u>County</u>
Financial	\$25,792,837	\$15,041,357
Medical	\$31,525,423	\$10,508,475
TOTAL	\$57,318,260	\$25,549,832

AFDC-N: SFY 1989

	<u>State</u>	<u>County</u>
Financial	\$ 993,000	\$3,107,000
Medical	N/A	N/A
TOTAL	\$ 993,000	\$3,107,000

E. Caseloads

Monthly Average:

GA: SFY 1988

	<u>Cases</u>	<u>Individuals</u>
Financial	19,078	19,276
Medical*	N/A	N/A

\*Financial and medical assistance are provided simultaneously under the GA program.

@DC-N: SN 1989

	<u>Cases</u>	<u>Individuals</u>
Financial	1,050	5,375
Medical	N/A	N/A

II. ELIGIBILITY REQUIREMENTS

A. Eligible Unit

GA: Individuals and childless couples.

~~AFDC-N:~~ Families with dependent children.

B. Categorical Eligibility

GA: GA benefits are limited to persons who are not recipients of other public assistance programs and have not been found ineligible due to refusal to comply with other program requirements.

NEW JERSEY - 3

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AFDC-N: AFDC-N benefits are limited to two-parent families with dependent children who do not meet AFDC-U work history requirements. (In unusual cases, individuals in a unit who are essential persons but who are not eligible for AFDC may be eligible for AFDC-N.)

C. Financial Eligibility

1. Income Eligibility

GA: No separate income limits; eligibility determined by payment computation.

Disregards: Agent Orange payments, Energy Assistance Payments, housing subsidies, contributions made by an organization or individual (who is not a responsible relative), and education loans and grants.

AFDC-N:

<u>Limits:</u>	Individual	\$200
	Couple	N/A
	Family of Three	\$524
	Family of Four	\$601

Disregards: Same as GA.

AFDC-N income limits are lower than AFDC.

2. Asset Limit

GA: No formal asset limits; all resources are considered. However, GA recipients are allowed to retain funds up to three times the monthly grant amount once they are in receipt of assistance.

Exclusions: Home (residence), one car (equity value not to exceed \$500 unless no other transportation is available or needed to retain employment or infirmity prevents use of other transportation), and life insurance policy.

Exclusions are more stringent than AFDC or SSI.

AFDC-N:

<u>Limits:</u>	Individual	N/A
	Couple	N/A
	Family of Three	\$1,000
	Family of Four	\$1,000

Exclusions: Same as GA, plus household and personal property, burial plot and bona fide funeral agreements to the extent that equity value of agreements does not exceed \$1,000 per person.

- 
3. Relative Responsibility **GA:** Persons under age 55 are responsible for parents, spouse and minor children. Persons age 55 years or older are responsible only for spouse and minor children. Refusal by a relative to provide support does not necessarily impede assistance; however, the administering agency is required to initiate appropriate court action against the responsible relative.
- AFDC-N:** Same as GA.
4. Lien and Recovery **GA:** Agency authorized to file recovery claim against estate; however, authority generally **exercised** only when assistance is granted during liquidation of resources and the client has voluntarily agreed to repay. Interim assistance to SSI applicants is recovered from SSA.
- @DC-N:** Same as GA.
- B. Other Eligibility Requirements
1. Citizenship **GA:** No requirements.
- AFDC-N** requirements.
2. Residence **GA:** Applicant must indicate intent to permanently reside in municipality. Transients (including families) who are without funds are eligible for assistance to return to their home state.
- AFDC-N:** State residency required unless non-residents intend to remain in the state; no duration requirement.
3. Employability and Employment **GA:** Employable adults are eligible. Recipients are determined employable unless they are:
- Medically certified incapable of engaging in any useful occupation by reason of physical or mental defect, disease or impairment;
  - Age 65 or older;
  - Residing in hospitals or long-term care facilities; or
  - Blind.
- AFDC-N:** Employability applies only to the principal wage earner who is determined employable unless:
- Age 65 years or older;
  - Incapacitated; or
  - A mother and caretaker of children.
-

- 
4. Participation in Work Programs      **GA:** Employable adults are eligible for GA only if they:
- Register with the Division of Employment Services;
  - Participate in work program activities; and
  - Accept referral to suitable employment or training programs.
- ~~AFDC-N:~~ **AFDC-N:** Principal wage earner **must** participate in REACH as a condition for eligibility.
5. Participation in State/Federal Assistance      **GA:** AFDC and SSI recipients are ineligible for benefits.
- AFDC-N:** Same as GA.
6. Other Special Conditions      **GA:** None.
- AFDC-N:** None.
7. Conditions for Continued Eligibility      **GA:** No limits on the duration of assistance or maximum total benefits a person can receive during period of eligibility.
- Recertification period: Every six months, except for nursing home cases which are reviewed on an annual basis.
- AFDC-N:** No limits on the duration of assistance or maximum benefits a person can receive during period of eligibility.
- Recertification period: Every six months.

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III. STANDARDS OF ASSISTANCE AND **PAYMENT** METHODS

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A. Standard of Assistance

1. Need Standard

**GA:** No separate need standard.

Needs considered: Retroactive rent and utility costs; shelter; security deposits; furniture and rental subsidies; and basic maintenance needs.

**AFDC-N:** Same as GA.

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2. Payment Standard **GA:** Payment standard based on consolidated costs (single flat dollar amount), except for Emergency Assistance benefits which are based on actual costs (single variable amount or multiple variable components).

Limits:	Individual	\$140-210
	Couple	\$193-289
	Family of Three	N/A
	Family of Four	N/A

Variations: Cost of living (by region). Unemployable adults receive higher grant amounts.

GA payment standard generally comparable to AFDC.

AFDC-N

Limits:	Individual	\$108
	Couple	N/A
	Family of Three	\$283
	Family of Four	\$325

Payment standard is less than that of AFDC.

B. Payment Computation Payment is determined by deducting net income and unearned income from the payment standard. Net income is gross income, less \$60 disregard of earned income and **1/3** of income amount remaining.

C. Payment Method Cash for basic maintenance needs; and vendor payments (direct payment to provider or two-party checks) for emergency assistance, medical, shelter and food needs.

**IV. SPECIAL PROGRAM FEATURES**

A. Medical Assistance

1. Program Description Medical assistance **is** uniform across the state and is administered as an integral part of the GA and AFDC-N programs.
2. Eligibility Requirements All GA and AFDC-N recipients are automatically eligible for medical assistance.

Non-GA or Non-AFDC-N clients who are ineligible for financial assistance due to excess income may be assisted on a monthly basis, via the GA-Medical Spend-down program which pays for excessive medical costs. Clients residing in nursing homes whose income exceeds the Medicaid-Only income standard may be eligible for assistance. Individuals eligible for the Medically Needy program who are not eligible for the New Jersey Pharmaceutical Assistance for the Aged and Disabled prescription program may be eligible to have only their prescriptions paid through the GA program and are required to spenddown on a monthly basis to the Medically Needy income standard.

3. Covered Services

**GA:** Covers same services as Medicaid; however, inpatient hospitalization costs are covered in only three of the 21 counties in the state. GA clients residing in nursing homes are not eligible for payment of inpatient hospital care even if hospitalized in one of the three counties. Does not cover physician services in a hospital setting and methadone.

**AFDC-N:** Covers same services as GA medical program, with some exceptions.

4. Payment Method

Vendor payments to providers.

B. Work Programs

1. Program  
Description

All municipalities/counties are required to establish work training, work experience or work relief programs for employable welfare recipients. Programs vary by county, with assignments in public and private non-profit organizations.

**GA:** The General Assistance Employability Program (**GAEP**) is a statewide work relief program administered jointly by the State Employment Service and 567 municipal welfare offices. GAEP is funded through the Division of Economic Assistance, or in-kind through utilization of community resources.

Component Services:

- The Community Work Experience Program (**CWEP**) provides job experience at public and private non-profit organizations. Participants are not paid; rather the hours of work assigned equal the grant amount divided by the minimum (or prevailing) wage:

NEWJERSEY-

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- Job search and job readiness activities which enhance job-seeking techniques;
- On-the-Job training and vocational training for participants who do not have recent work history or marketable job skills;
- Educational activities (**GED**, ESL, remedial); and
- Supportive services such as transportation allowance of up to \$40 a month.

**AFDC-N:** The Realizing Economic Achievement (REACH) program is a statewide employment and training program administered jointly by the State Employment Service and the 21 county welfare agencies and funded by a combination of state and county funds.

Component Services: Same as GA, with the additional supportive service of child care allowance.

2. Conditions of Participation

Participation in work programs is mandatory for those welfare recipients determined employable. Duration of participation varies by local programs and component in which the participant is enrolled. In addition, there are programs to assist non-English speaking clients.

**GA:** Failure to comply with work requirement results in a 90 day suspension period.

**@DC-N:** Failure to comply results in both parents deleted from the grant until the principal wage earner complies or the following suspension period (whichever occurs first):

- First offense • One month;
- Second offense • Three months; or
- Third offense • Six months.

3. Child Support Enforcement Requirements

**GA:** No provisions.

**AFDC-N:** provisions.

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V. SPECIAL POPULATIONS

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A. Programs for the Homeless

**GA:** Effective 9/1/89, the Department offers special programs and provisions for homeless individuals -- refer to Section I.C. There is no fixed address requirement: payments may be made to a shelter.

**AFDC-N:** Same as GA.

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- B. Programs for Refugees
- GA:** No special programs or provisions other than that provided by the Federal Refugee Reimbursement program. Refugees may be eligible for assistance given they meet program requirements.
- AFDC-N:** Same as GA.
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VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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A. **SSI**

1. Program Description
- SSI is administered by SSA.
2. Program Interactions
- GA:** All individuals who are blind, disabled or aged are required to apply. Interim assistance is provided for individuals pending SSI eligibility determination. Interim payments are recouped from SSI retroactive grant.
- AFDC-N:** a s G A .

B. **APDC**

1. Program Description
- AFDC** is administered by the State Department of Human Services through 21 county welfare offices.
2. Program Interactions
- GA:** Mothers who lose **AFDC** eligibility (due to age of youngest child) are generally eligible for benefits. Individuals who live with **AFDC** families may be eligible for benefits **provided** that they were not terminated from **AFDC** due to income/resources or incurred a penalty of ineligibility.
- AFDC-N:** a s G A .

C. **Food Stamps**

1. Program Description
- The Food Stamp program is administered through the same structure as **AFDC**.
2. Program Interactions
- GA:** All applicants are routinely provided with a Food Stamp Program referral form. GA recipients are exempted from registering with the Food Stamp Work Program.
- AFDC-N:** a s G A .
-

VII. STATE LIAISONS

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- A. General State Contact  
Marion Reitz  
Director  
Division of Economic Assistance  
**CN716**  
Trenton, NJ 08625  
(609) 588-2401
- B. Specific GA Contact
1. State GA Contact  
**JoAnne LoBue**  
Manager GA Program Unit  
Department of Human Services  
Division of Economic Assistance  
CN 716  
Trenton, NJ 08625  
(609) 588-2159
2. Municipal GA Contact  
Karen Highsmith  
Welfare Director  
Newark City Welfare Department  
415 University Avenue  
Newark, NJ 07102  
(201) 733-7664
3. AFDC-N Contact  
David **Heins**  
Assistance Director  
Department of Human Services  
Office of County/Municipal Operations  
CN716  
Trenton, NJ 08625  
(609) 588-2485
- C. Special Contacts
1. SLIAG Program  
Not applicable.
2. Work Programs  
David **Heins**  
Assistance Director  
Department of Human Services  
Office of County/Municipal Operations  
CN716  
Trenton, NJ 08625  
(609) 588-2485
-

3. Medical  
Assistance

**JoAnne LoBue**  
Manager GA Program Unit  
Department of Human Services  
Division of Economic Assistance  
CN 716  
Trenton, NJ 08625  
(609) 588-2159

**NEW MEXICO - 1**

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I. GENERAL DESCRIPTION

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A. Type of Program                      NEWMEXICO has one major non-federal assistance program: General Assistance (GA). GA is administered and funded by the state, and is uniform across the state. Funding is open-ended; assistance is provided to all who qualify. GA is administered by the Income Support Division (ISD) of the state's Human Services Department (HSD) through its offices in 34 counties across the state. The ISD also administers a non-federal cash program which is the State Supplement for Residential Care (SSRC).

B. Most Common Uses                      GA provides ongoing or short-term financial assistance to temporarily and permanently disabled persons between the ages of 18 and 65 who are not eligible for AFDC or SSI. GA is also provided to minor dependent children living with a non-related adult that do not qualify for AFDC because they do not meet the specific degree of relationship. GA recipients are predominantly disabled persons who do not meet SSI requirements.

C. Recent or Pending Changes              Within the last two years, a provision was enacted which requires that **applicants must have** been unable to engage in employment for at least 18 months in order to be approved as permanently disabled. No major changes are anticipated in the current or next program year.

D. Expenditures and Sources of Funds

**Expenditures: SFY 1989**

Financial	<b>\$1,390,819</b>
Medical	<b>N/A</b>
Administrative	\$639,230
TOTAL	<b>\$2,030,049</b>

**Sources of Funds: SFY 1989**

	<u>State</u>	<u>Local</u>	<u>Federal*</u>
Financial	<b>\$1,390,819</b>	N/A	N/R
Medical	N/A	N/A	N/A
TOTAL	<b>\$2,030,049**</b>	N/A	\$16,646

**\*FRR Funds.** These are not included in expenditure figures shown above.

\*Includes **funds for administration.**

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E. Caseload	<u>Monthly Average:</u> SFY 1989	
	<u>Cases</u>	<u>Individuals</u>
Financial	685	709
Medical	N/A	N/A

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II. ELIGIBILITY REQUIREMENTS

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- A. Eligible Unit Individuals, couples, and caretakers of unrelated children.
- B. Categorical Eligibility Assistance limited to persons in the following categories: 1) Minor children who meet all the criteria for AFDC except the relationship with the persons with whom they reside; 2) temporarily disabled adults with no minor children; and 3) permanently disabled adults with no minor children who are not receiving SSI.
- C. GA Financial Eligibility
1. Income Eligibility Limits: No income limit separate from the need **or** payment standard. Income eligibility determined **by** payment computation. Income Limits are comparable **to** **AFDC** limits.
- Exclusions: Income Tax returns are exempt from consideration.
2. Asset Limits Asset Limits: \$1,000 in cash or liquid assets for all applicants.
- Exclusions: Home, \$1,500 in the equity value of an automobile, a burial plot (for one person in the applicant group), and income-producing property (in some instances). Exclusions are generally the same as those for **AFDC**. Asset limits are comparable to those for **AFDC**.
3. Relative Responsibility Parents responsible for children. Refusal by all other relatives to provide support generally does not impede receipt of assistance. Upon refusal of a parent to provide support, GA may be provided through the unrelated child category in the GA program, provided an adult caretaker is willing to assume responsibility for that child.
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4. Lien and Recovery            No special requirements.
- D. Other Eligibility  
Criteria
1. **Citizenship**            U.S. citizens, permanent **citizens**, and lawful aliens.
2. Residence                    State residents only; no duration requirements.
3. Employability and  
Employment                    Employable adults are ineligible for GA.
4. Participation  
in Work Program                Not applicable (see above).
5. Participation in  
State/Federal  
Assistance                      **AFDC** and SSI recipients are not eligible for GA. GA recipients may, however, also participate in the Food Stamp program.
6. Other Special  
Condition                        None.
7. Conditions for  
Continued  
Eligibility                        Recertification is conducted every six months.
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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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- A. Standards of Assistance
1. Need Standard                No need standard separate from the payment standard. Standard of need is based on shelter, utilities, and basic requirements by family size.
2. Payment Standards            Payment standard is a consolidated amount based upon multiple fixed costs. The payment standard is less than the AFDC payment standard.

**Limits:**

Individual	\$156
Couple	\$210
Family-3	N/R
Family-4	<b>N/R</b>

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- B. Payment Computation      Payment is determined as payment standard less all income of the family. Recipients with earned income receive a \$90 work-related deduction.
- C. Payment Method            Cash grant (check).
- 

IV. SPECIAL PROGRAM FEATURES

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- A. Medical Assistance
1. Program Description      No special program or provision providing medical assistance to GA recipients.
2. Eligibility Requirements      Not applicable.
3. Covered Services          Not applicable.
4. Payment Method            Not applicable.
- B. Education, **Training and**  
Employment Programs
1. Program Description      GA recipients under temporary or permanently disabled categories are referred for vocational rehabilitation. Otherwise, no work program is available to GA recipients.
- 

V. SPECIAL POPULATIONS

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- A. Programs for the Homeless      No special programs or **provisions for** assistance to homeless persons.
- B. Programs for Refugees          No special program or provision for assistance to refugees other than that provided by the Federal Refugee Reimbursement program.
-

VI. RELATIONSHIP TO **OTHER ASSISTANCE PROGRAMS**

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**A. SSI**

1. Program Administration            SSI is administered by SSA.
2. Program Interaction            GA serves as a resource to permanently disabled persons who are either awaiting SSI payments, or those who have been refused SSI. The GA applicant must be determined to be permanently disabled, or must **have** been denied SSI in the preceding six months. An ongoing permanently disabled GA recipient must apply for SSI at least once every 12 months.

**B. AFDC**

1. Program Administration            AFDC is administered through roughly the same structure as GA. Eligibility requirements for the GA program are comparable to those of AFDC.
2. Program Interaction            A mother who loses AFDC eligibility due to the age of the youngest child may apply for GA. A child who loses AFDC eligibility because of age can receive GA only if the person is determined to be disabled. In addition, individuals living with AFDC families but not eligible for AFDC may receive GA.

**C. Food Stamps**

1. Program Administration    The Food **Stamps** Program is administered by HSD, through roughly the same administrative structure as GA.
2. Program Interaction            GA applicants who are determined to be needy may be encouraged to apply for the Food Stamps program. A GA recipient is exempt from participation in the food stamps work program.

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**VII. STATE LIAISONS**

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- A. General State Contact            **Kathi** Hamilton  
   **AFDC/GA/LIHEAP** Policy Director  
   Human Services Department  
   Financial Services Bureau  
   P.O. Box 2348  
   (505) 827-7254
-

B. Specific GA Program  
Contact

Daniel Rodriguez  
Management Analyst III  
Human Services Department  
P.O. Box 2348  
Santa Fe, NM 87504-2348  
(505) 827-7258

C. Special Program  
Contacts

1. **SLIAG**

Dorian Dodson  
Community Assistance Section  
(same address)

2. Work Programs

**Marise** McFadden  
Director, JOBS/E&T/Special Projects  
Human Services Department  
(same address)

3. Medical Assistance

Bruce Weyedenmeyer  
Human Services Department  
(same address)

NEW YORK - 1

I. GENERAL DESCRIPTION

A. Type of Program NEW YORK has three non-federal assistance programs: Home Relief (HR), Emergency Assistance for Adults (EAA) and Medical Assistance Program (MAP). All programs are uniform statewide and supervised by the State Department of Social Services. EAA is a state funded program similar to the federally funded AFDC-EA program. Expenditures for HR and EAA are shared equally by the state and counties. Funding is generally open-ended; available to meet the needs of all who qualify. HR and EAA are administered in each of the 58 local Social Service Districts (57 counties and New York City), through local social service departments; MAP is administered by county social service offices and the New York City office. Emergency assistance for SSI recipients is also covered under EAA.

Information below pertains only to HR unless otherwise noted.

B. Most Common Uses HR provides financial assistance to low income individuals and families not eligible for AFDC or SSI. Duration of assistance is ongoing; no formal limits for receiving benefits. HR recipients are predominantly single adults.

C. Recent or Pending Changes Recent changes in the HR program: 1) effective 01/01/88, grant increase for shelter allowance; 2) effective 10/01/89, income disregards changed to mirror those of AFDC in the Family Support Act; 3) effective 10/18/89, HR job search requirements were implemented; and 4) effective 01/01/90, grant for basic allowance increases.

No major changes are anticipated for the current or next program year.

D. Expenditures and Sources of Funds

**Expenditures (HR):** CY 1988  
**Annual**  
Financial \$ 693,042,000  
Medical\* \$ 996,141,744\*  
Special Programs \$ 4,632,000\*\*  
Administrative N/R  
TOTAL N/R

\*Extrapolated from expenditures in last quarter of 1988.  
\*\*EAA program

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Sources of Funds (HE):\* CY 1988

	<u>State</u>	<u>Local</u>	<u>Federal**</u>
Financial	\$346,521,000	\$346,521,000	\$10,508,441
Medical	N/R	N/R	\$12,173,128
TOTAL	\$346,521,000	\$346,521,000	\$22,681,569

\*In general, HR outlays are 50% state and 50% local. However, the state will pay 100% for the "state charges" such as individuals in the state for less than one year and individuals on Indian reservations.

\*\*SLIAG and FRR funds. These are not included in expenditure figures shown above.

E. Caseload

Monthly Average (HE): CY 1988

	<u>Cases</u>	<u>Individuals</u>
Financial	180,972	232,835
Medical	N/R	19,824
Special Programs	1,706	1,706

II. ELIGIBILITY REQUIREMENTS

- A. Eligible Unit                      Individuals, couples, and families with dependent children.
- B. Categorical Eligibility              No categorical restrictions.
- C. Financial Eligibility
1. Income Eligibility              No separate income limits; income cannot exceed 185% of the need standard.
- Disregards**; Income limits and disregards are the same as AFDC.
2. Asset **Limits**                      **Asset Limits**;
- |                 |         |
|-----------------|---------|
| Individual      | \$1,000 |
| Couple          | \$1,000 |
| Family of Three | \$1,000 |
| Family of Four  | \$1,000 |

Exclusions: Home (residence), one automobile (not to exceed \$1,500 equity value unless equipped for handicap), basic daily maintenance items (clothing, furniture, appliances), one burial plot per household member, one funeral agreement per household member (not to exceed \$1,500 equity value).

Asset limits are the same as AFDC, lower than SSI.

3. Relative Responsibility Spouses responsible for spouses; parent for children up to 21 years of age. Upon refusal to provide support, assistance granted and suit filed for recovery.

4. Lien and Recover<sup>9</sup> Local districts may place liens on real and personal property, assignment of cash or negotiable assets, and claims on estate after death, for past assistance granted. Recovery of overpayment is pursued by recoupment of ongoing assistance at 10% of need with undue hardship consideration.

D. Other Eligibility Criteria

1. Citizenship U.S. citizen, permanent residents, and other lawful aliens.

2. Residence Individuals found within the state are considered residents and, if otherwise eligible, may receive emergency assistance.

3. Employability and **Employment** Employable adults are eligible for HR. HR recipients are determined employable unless they are:

- Employed at least 100 hours per month, or to capacity, and receiving compensation equal to or greater than the state's minimum wage;
- Under 16 years of age;
- Between the ages of 16 and 21 and regularly attending school full-time;
- Age 65 or older (age 55 or older if no record of employment within the last five years);
- Ill or injured (30 days or less) or incapacitated (30 days or more);
- Caretaker-relative of a child under age six or caretaker-parent of a child age six or older for whom required care is not available or caretaker of a person in the same household requiring continuous care due to mental or physical impairment; or
- Woman in the sixth month of a medically verified pregnancy.

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|--|--|
| 4. Participation in Work Programs            | Employable adults are eligible for HR only if they: <ul style="list-style-type: none"><li>· Register with the Employment Service and report as directed by their local social service office;</li><li>· Participate in work program activities as directed by their local social service office; and</li><li>· Accept referral to suitable employment.</li></ul> |
| 5. Participation in State/Federal Assistance | AFDC recipients are not eligible for HR; HR recipients eligible for AFDC are transferred to that category of assistance.   |
| 6. Other Special Conditions                  | None.  |
| 7. Conditions for Continued Eligibility      | No limits on the maximum total benefits or duration of assistance.<br><br>Recertification period: Generally every six months; however, may be more frequent if in the judgement of the local social service office the case circumstances warrant increased oversight and monitoring.  |

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III. STANDARDS OF ASSISTANCE AND **PAYMENT** METHODS

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A. Standards of Assistance

- |                         |  |            |          |        |          |                 |          |                       |                 |
|-------------------------|--|------------|----------|--------|----------|-----------------|----------|-----------------------|-----------------|
| 1. <b>Need</b> Standard | No separate need standard. Need based on actual costs (single variable amount or multiple variable components).<br><br>Special needs considered: Allowances for such items as restaurant, <b>pregnancy</b> , emergency hotel and one-time replacement of clothing and/or furniture.  |            |          |        |          |                 |          |                       |                 |
| 2. Payment Standard     | Payment standard is partially consolidated (single, fixed amount <b>plus</b> variable components based on actual costs up to local agency maximums).<br><br>Typical amounts:* <table border="0" style="margin-left: 20px;"><tr><td>Individual</td><td style="text-align: right;">\$334.10</td></tr><tr><td>Couple</td><td style="text-align: right;">\$439.50</td></tr><tr><td>Family of Three</td><td style="text-align: right;">\$539.00</td></tr><tr><td>Family of <b>Four</b></td><td style="text-align: right;"><b>\$638.70</b></td></tr></table> | Individual | \$334.10 | Couple | \$439.50 | Family of Three | \$539.00 | Family of <b>Four</b> | <b>\$638.70</b> |
| Individual              | \$334.10   |            |          |        |          |                 |          |                       |                 |
| Couple                  | \$439.50   |            |          |        |          |                 |          |                       |                 |
| Family of Three         | \$539.00   |            |          |        |          |                 |          |                       |                 |
| Family of <b>Four</b>   | <b>\$638.70</b>  |            |          |        |          |                 |          |                       |                 |

\*The payment standards provided are based on New York

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City cases where heat is included in the rent and there are no special needs. These figures are generally used for comparison purposes with other states, as they are most typical. These standards will increase effective **01/01/90**.

Variations: Family size, shelter rates vary by local district, heating fuel is separate from rent and varies by local district, and special needs.

- B. Payment Computation      Payment equals payment standard less available income (after disregards and exclusions).
- C. Payment Method          Cash or vendor payments (direct payment to provider or two-party checks).
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IV. SPECIAL PROGRAM FEATURES

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**A.** Medical Assistance

1. Program Description      New York's Medical Assistance Program (MAP) is a uniform statewide program operated separately from HR. MAP is supervised by the New York Department of Social Services and administered by county social service district offices and the New York City office.

2. Eligibility Requirements      **HR** recipients are eligible for MAP given that the following requirements are met:

- Income limit • must be eligible for cash grant;
- Asset limit • maximum \$1,000;
- Categorical restrictions • must not be eligible for SSI or AFDC; and
- Employment requirements • follows work rules under the **HR** program.

Non-RR clients, between the ages of 21 and 65, are eligible for MAP if the following requirements are met:

- They neither receive nor are eligible for **HR** or **AFDC**;
- They live with their dependent children who are younger than 21; and

- Their income without deducting incurred medical
-

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expenses does not exceed the MAP income standards.

Individual	<b>\$459/month</b>
Couple	\$659
Family of Three	\$709
Family of Four	\$850

There are no limits on continued eligibility for MAP.

3. Covered Services      Covers same services as Medicaid. Some services not covered under the Medicaid program are provided, such as chiropractic.

4. Payment Method      Vendor payments to providers.

B. Education, Training and Employment Programs

1. Program Description      All counties are required to operate public work projects. The types of work vary according to local conditions, with assignments in public and private non-profit organizations.

The Comprehensive Employment Program (CEP) is a statewide employment and training program administered by the New York State Department of Social Services. Funding is shared by the state and localities (50% each). Employable HE recipients are given individual assessments which provide the basis for employability development plans. These plans provide for participation in the various CEP component programs. Component services:

- The Public Works Program (PWP) is the work experience program for HE recipients. Participants are not paid; rather the hours of work assigned equal the grant amount divided by the minimum (or prevailing) wage;
- Job Club uses peer support to enhance job-seeking techniques;
- Vocational training and job readiness counseling (both on-site and classroom);
- Educational activities (GED, Adult Basic Education and ESL);
- Supportive services such as child care, transportation, lunch (**\$2/day**), tuition, fees, book allowance, clothing allowance and a **\$30/month** stipend;

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- Other programs • 1) Training and Employment Assistance Program (TEAP) is an on-the-job training program using grant diversion for 3-6 months to encourage private and non-profit employers to hire and train HR recipients; and 2) Job Opportunity (J/O), which utilizes grant diversion for 1-2 years to encourage public and non-profit employers to hire HR recipients for long-term (24-36 months) assignments.

2. Conditions of Participation

Participation is mandatory for those HR recipients determined employable; voluntary for others. Duration of participation varies by program component. In addition, ESL is offered in districts with substantial numbers of non-English speaking clients.

Requirements: Regular attendance, completion of assignments, timeliness, and other factors relating to the particular program.

Variations: Caseworkers consider length of work history, highest level of education completed, and other relevant factors in determining the suitability of various CEP program components for each recipient.

3. Child Support Enforcement Requirements

No provisions.

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V. SPECIAL POPULATIONS

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A. Programs for the Homeless

Assistance to the homeless is a top priority. Efforts are underway to provide appropriate permanent or transitional housing to the State's homeless (both individuals and families). Temporary emergency shelter **is** provided by HR payments or referrals to public shelters when necessary.

There is no fixed address requirement; payments may be made to a shelter. Although technically not a part of the HR program, funding for public shelters **is** 50% state and 50% local.

B. Programs for Refugees

No special programs or provisions for assistance to refugees other than that provided by the Federal Refugee Reimbursement program.

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VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

A. SSI

1. Program Administration SSI, including state supplements, is administered by SSA. The **HR** administrative agency, New York Department of Social Services, acts as a liaison and maintains contracts with SSA.
2. Program Interactions **HR** applicants or recipients who are aged (65 years or older) or appear disabled enough to qualify for SSI are referred to SSA and must actively pursue and accept SSI benefits, if eligible. Interim assistance is provided for as long as the SSI decision is pending and is recovered from the initial SSI payment under terms of the State's Interim Assistance Reimbursement (IAR) agreement with SSA.

B. AFDC

1. Program Administration **AFDC** is administered by county offices of the State Department of Social Services through the same administrative structure as **HR**.
2. Program Interaction All individuals who are not categorically eligible for AFDC, but who are financially eligible for **HR** under the state's need standard are eligible for and may receive **HR**. For example, families who do not meet AFDC work history requirements are generally eligible for HR.

C. Food Stamps

1. Program Administration The Food Stamp program is administered through the same administrative structure as HR.
2. Program Interaction **When** applying for **HR** or AFDC, the applicant usually also applies for Food Stamps. **HR** and Food Stamp work programs differ in some respects. Efforts are made to coordinate the programs whenever possible, however, program differences sometimes result in cases being sanctioned from one program but not the **other**.

VII. STATE LIAISONS

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- A. General State Contact Cesar A. **Perales**  
Commissioner  
State Department of Social Services  
40 North Pearl Street  
Albany, NY 12243  
(518) 474-9475
- B. Specific **HR** Contact
1. State RR Contact Robert Sharkey  
40 North Pearl Street  
Albany, NY 12243-0001  
(518) 474-9327
2. County **HR** Contact Not applicable.
- C. Special Program Contacts
1. **SLIAG** Program Bruce **Bushart**  
Refugee Assistance/Immigration Affairs  
488 Broadway  
Albany, NY 12243  
(518) 432-2514
2. Work Programs Reinaldo Cardona  
Director  
Bureau of Employment Programs  
40 North Pearl Street  
Albany, NY 12243  
(518) 473-8744
3. Medical Assistance Alvin Conyers  
(518) 473-5311
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I. **GENERAL** DESCRIPTION

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A. Type of Program NORTH CAROLINA has no statewide non-federal assistance program. Provision is left to the discretion of each county. General Assistance (GA) is fully funded and administered at the county level. Funding is generally fund-limited; assistance is provided until the budget is exhausted. In counties with **GA programs**, administration is delegated to the County Division of Social Service, Department of Human Resources, in conjunction with the Crisis Assistance Ministry.

Information on the number of counties providing GA was not available; nor was information on total expenditures, caseloads or program variations among the counties.

Mecklenbere County has a population of approximately 466,100 and comprises roughly 11.4% of the state's total population.

B. Most **Common Uses** GA is most commonly used to provide financial assistance to totally or temporarily disabled adults. Duration of assistance is generally ongoing; no formal limits for receiving benefits. GA recipients are predominantly single adults with short-term disabilities.

Mecklenbere County: GA provides short-term/emergency financial (most commonly rent and utilities) and medical assistance to meet the needs of eligible applicants. GA recipients are predominantly families with dependent children, elderly adults pending SSI determination and disabled persons who do not meet SSI requirements.

C. Recent or **Pending Changes** Mecklenbere County: Recent changes: 1) addition of elderly individuals to **program categorical** restrictions; 2) increase in the level of assistance to disabled persons; and 3) decrease in the level of assistance to the families with dependent children category.

No major changes are anticipated for the current or next program year.

NORTH CAROLINA - 2

D. Expenditures and Sources of Funds

Expenditures: SFY 1989  
Mecklenbere County

Financial	\$370,000
Medical	\$ 90,000
Special Programs	\$ 44,000*
Administrative	N/R
TOTAL	N/R

\*Ambulance and burial expenditures.

Sources of Funds: SFY 1989  
Mecklenberg County

	<u>State</u>	<u>County</u>
Financial	W A	\$370,000
Medical	N/A	\$ 90,000
TOTAL*	W A	\$460,000

\*Excludes funds for special programs and administration.

E. Caseload

Monthly Average  
Mecklenberg County: Not reported.

II. ELIGIBILITY REQUIREMENTS

A. Eligible Unit

Mecklenbere County: Individuals, couples and families with dependent children.

B. Categorical Eligibility

Mecklenbere County: Eligibility is restricted to the following types of applicants:

- . Elderly (age 60 or older);
- . Families with minor children in the home;
- . Disabled adults with at least a 30-day incapacity; and
- . Disabled adults awaiting SSI determination.

C. Financial Eligibility

1. Income Eligibility

Mecklenberg County: No separate income limits; eligibility determined by payment computation.

Disreearsds: None. All resources are considered.

2. Asset Limit

Mecklenberg County: No separate asset limits.

3. Relative Responsibility                    Mecklenbere County: Relative support is explored as an alternative to granting assistance. Refusal by a relative to provide support does not generally impede assistance.
4. Lien and Recovery                        Mecklenbere County: No provisions.
- D. Other Eligibility Criteria
1. Citizenship                                Mecklenbere County: U.S. citizen or legally admitted alien.
2. Residence                                 Mecklenberg County: Must be a resident of **Mecklenberg** County with intent to remain in the county.
3. Employability and Employment            Mecklenbere County: No requirements (see item **II.B** above).
4. Participation in Work Programs            Recklenbere County: GA benefits are generally provided to unemployable adults. Recipients are not required to participate in work programs.
5. Participation in State/Federal Assistance    Mecklenbere County: AFDC and SSI **recipients** are eligible for GA.
6. Other Special Conditions                Recklenbere County: None.
7. Conditions for Continued Eligibility        Recklenbere County: The following are limits on the maximum total benefits and duration of assistance for GA recipients:
- Elderly - up to \$100 per year;
  - Families with minor children - up to \$100 per year; and
  - Disabled - \$200, up to six times per year.

III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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- A. Standards of Assistance
1. Need Standard            Mecklenbere County: No separate need standard.  
Needs considered: Shelter, utilities, childcare, food and medical expenses.
2. Payment Standard        Mecklenbera County: Payment standard based on actual costs (single variable amount or multiple variable component).
- B. Payment Computation     Mecklenberg County: Payment equals payment standard minus available resources (up to maximum benefits allowed).
- C. Payment Method           Mecklenbere County: Vendor payments (direct payment to provider or two-party checks).
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IV. SPECIAL PROGRAM FEATURES

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- A. Medical Assistance
1. Program Description        There is no statewide medical assistance program for indigent persons. Medical care for the indigent is available in some counties through their GA program or public hospitals.  
Mecklenbere County: Emergency medical assistance is provided through the GA program.
2. **Eligibility** Requirements     Some hospitals have special procedures which give automatic eligibility to GA recipients.  
Mecklenberg County: All GA recipients are eligible for medical assistance given that there are not sufficient resources to pay medical expenses.
3. Covered Senrices            Medical care is generally less comprehensive than Medicaid, providing only emergency room and other hospital related services for emergency needs.
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NORTH CAROLINA - 5

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4. Payment Method Mecklenbere County: Vendor payments to providers.
- B. Education, Training and Employment Programs
1. Program Description Mecklenbere County: None.
2. Conditions of Participation Mecklenbere County: Not applicable.
3. Child Support Enforcement Requirements Mecklenbere County: Not applicable.
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V. SPECIAL POPULATIONS

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- A. Programs for the Homeless Mecklenbere County: No special programs or provisions for assistance to homeless individuals.
- B. Programs for Refugees Mecklenbere County: No special programs or provisions for assistance to refugees other than that provided by the Federal Refugee Reimbursement Program.
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VI. RELATIONSHIP TO **OTHER** ASSISTANCE PROGRAMS

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A. **SSI**

1. Program Administration SSI is administered by SSA.
2. Program Interactions Mecklenbere County: Interim assistance provided to individuals awaiting SSI eligibility determination.

B. AFDC

1. Program Administration **AFDC** is administered by the Division of Social Services, Department of **Human Resources** through the same structure as GA.
2. Program Interactions Mecklenberg County: None.
-

C. Food Stamps

1. Program Administration      **The Food** Stamp program is administered through the same structure as GA.
2. Program Interactions      Mecklenbere County: GA recipients who are potentially eligible for food stamp benefits are referred to the Food Stamp program.

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VII. STATE LIAISONS

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- A. General State Contact      David T. Flaherty  
Secretary  
State Department of Human Resources  
101 Blair Drive  
Raleigh, NC 27603  
(919) 733-4534
- B. Specific GA Contact
  1. State GA Contact      Ray C. Fields  
Chief Public Assistance Section  
State Department of Human Services  
Division of Social Services  
325 N. Salisbury Street  
Raleigh, NC 27611  
(919) 733-7831
  2. County GA Contact      Al Espin  
Community Services  
Center  
500 Spratt Street  
Charlotte, NC 28206  
(704) 336-4990
- C. Special Program Contacts
  1. **SLIAG** Program      Not available.
  2. Work Programs      Not available.
  3. Medical Assistance      Not available.

NORTH DAKOTA - 1

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I. GENERAL DESCRIPTION

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A. Type of Program NORTH DAKOTA has one non-federal assistance program: General Assistance (GA). GA is a statewide program, but eligibility criteria and payment levels vary at county discretion. All 53 counties have GA programs. Expenditures are shared equally by the state and county. Funding is generally fund-limited: available until budget is exhausted. GA is administered through county Social Service Boards.

Cass County has a population of 100,000 and comprises roughly 15% of the state's total population.

B. Most Common Uses GA is most commonly used to provide financial and sometimes medical assistance to low-income persons ineligible for AFDC or SSI. Duration of financial assistance is generally short-term; medical assistance is limited to a crisis situation. GA recipients are predominately families with dependent children.

Cass County: GA provides financial and medical assistance to low-income persons ineligible for Federal programs or other community resources. Duration of financial assistance is short-term; medical assistance is limited to a crisis situation. GA recipients are predominately single men and families with dependent children.

C. Recent or Pending Changes No recent changes. No major changes are anticipated for the current or next program year.

Cass County: Same.

D. Expenditures and Sources of Funds

**Expenditures**  
**State: SFY 1989**

Financial	\$640,513*
Medical	\$ 38,668
Administrative	\$ 31,020
TOTAL	\$710,201

\*Includes cash payments, in-kind assistance, burials, institutional home care, and assistance to transients.

NORTH DAKOTA - 2

Cass County: CY 1988

	<u>Annual</u>
Financial	N/R
Medical	N/R
Administrative	N/R
TOTAL	\$94,305

Sources of Funds

State: SFY 1989

	<u>State</u>	<u>Local</u>	<u>Other*</u>
Financial	\$313,008	\$318,017	\$40,508
Medical	\$ 20,108	\$ 20,493	W A
TOTAL	\$332,110	\$337,583	\$40,508

\*Recoveries from probated client's estate for services rendered in prior years, usually for burials.

Cass County: CY 1988

Sources of funds approximately 50% state and 50% county.

E. Caseload

Monthly Averagee

State: SFY 1988

	<u>Cases</u>	<u>Individuals</u>
Financial	247	397
Medical	38	77

Cass County: CY 1988

	<u>Cases</u>	<u>Individuals</u>
Financial*	40	200
Medical	N/R	N/R

\*Amounts were reported as total for financial and medical assistance.

II. ELIGIBILITY REQUIREMENTS

A. Eligible Unit                      Individuals, couples and families with dependent children.

Cass County: Same.

B. Categorical Eligibility                      No categorical restrictions.

- C. Financial Eligibility Cass County: Same.
1. Income Eligibility No separate income limits; eligibility determined by payment computation.  
Disregards: None. All resources are considered.  
Cass County: Same.
2. Asset Limits No separate asset limits; all resources are considered in payment computation.  
Cass County: Same.
3. Relative Responsibility No provisions.  
Cass County: No provisions.
4. Lien and Recovery County or state may file suit against estates.  
Cass County: Same.
- D. Other Eligibility Criteria
1. Citizenship No requirements.  
Cass County: No requirements.
2. Residence State residents only with a minimum one year residency required.  
Cass County: Legal county residence of one year required. GA applicants with less than one year county residence and non-residents are sometimes aided in emergencies.
3. Employability and Employment No requirements.  
Nass County: o requirements.
4. Participation in Work Programs No requirements.  
Cass County: No requirements.
5. Participation in State/Federal Assistance AFDC and SSI recipients are not eligible for GA.  
Cass County: Same.
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3. Child Support Enforcement Requirements	<u>Cass County</u> : Not applicable.
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V. SPECIAL POPULATIONS

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A. Programs for the Homeless	No special programs or provisions for assistance to homeless individuals.
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Cass County: Same.

B. Programs for Refugees	No special programs or provisions for assistance to refugees other than that provided by the Federal <b>Refugee</b> Reimbursement Program.
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Cass County: Same.

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VI. **RELATIONSHIP** TO OTHER ASSISTANCE PROGRAMS

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A. **SSI**

1. Program Administration	SSI state supplements are administered by County Social Service Boards through the same structure as GA.
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2. Program Interactions	GA benefits are sometimes provided to persons awaiting SSI determination.
----------------------------	--

Cass County: Same.

B. AFDC

1. Program Administration	AFDC is administered through the same structure as GA.
------------------------------	--

2. Program Interactions	AFDC mothers who lose eligibility for AFDC due to age of youngest child are generally not eligible for GA. High school students who lose eligibility for AFDC due to age are generally not eligible for GA.
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Cass County: Same.

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NORTH DAKOTA • 7

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C. Food Stamps

1. Program Administration                      The Food Stamp program is administered through the same structure as GA.

2. Program Interactions                      GA applicants are first encouraged to apply for food stamps before GA benefits. Food Stamp recipients are registered for work through the Job Assistance program, whereas GA applicants are generally encouraged by all counties to seek employment through Job Service; there may be duplication of effort in some instances.

Cass County: Same.

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VII. STATE LIAISONS

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A. General State Contact                      Eunice Meidinger  
Human Service Program Administrator  
State Department of Human Services  
State Capitol Building  
JW • 3rd Floor  
Bismark, ND 58505

B. Specific GA Program Contacts

1. State GA Contact                      John Opp  
Administrator of Public Assistance  
State Department of Human Services  
State Capitol Building  
JW • 3rd Floor  
Bismark, ND 58505  
(701) 224-2332

2. County GA Contact                      Paul J. Coughlin  
Cass County Social Service Board  
211 S. 9th Street  
P.O. Box 3106  
 Fargo, ND 58108  
(701) 241-5750

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**C.** Special Program  
Contacts

1. **SLIAG** Program                      Not applicable.
  
2. Work Programs                      John Opp  
   Administrator of Public Assistance  
   State Department of Human Services  
   State Capitol Building  
   JW - 3rd Floor  
   Bismark, ND 58505  
   (701) 224-2332
  
3. Medical                              Betty **Strecker**  
    Assistance                          Medical Services Division  
   State Department of Human Services  
   JW - 3rd Floor  
   State Capitol Building  
   Bismark, ND 58505  
   (701) 224-2321

I. GENERAL DESCRIPTION

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A. Type of Program

OHIO has one statewide non-federal assistance program: General Assistance (GA). GA is a legally mandated statewide program; provisions and requirements are uniform, with the exception of payment standards which vary at county discretion (within a range set by the state). Program and administrative expenditures are shared by the state and county, with county share limited to 25%. Funding is open-ended; available to meet the needs of all who qualify. GA is supervised at the state level by the Department of Human Services (DHS) and administered through the 88 county welfare offices.

Ohio has one smaller assistance program, Emergency Assistance (**EA**), which provides one-time financial or medical assistance to low-income individuals and childless couples who demonstrate an emergency need. **EA** is administered by the counties.

Franklin County has a population of approximately 907,000 and comprises roughly 8.4% of the state's total population.\* GA payment standards in Franklin County are generally the same as most other counties.

B. Most Common Uses

GA is most commonly used to provide ongoing financial assistance to low income persons ineligible for Federal programs; approximately 86% of clients receiving financial **assistance** also receive **GA medical assistance**. GA recipients are predominantly single male adults.

C. Recent or Pending Changes

Recent changes: 1) effective **1/1/88** the income of natural or adoptive parents must be considered in determining eligibility and grant amounts issued for GA applicants who are between the ages 18-22 and live with parents; 2) effective **1/1/89** the payment standard increased 4%; 3) effective **6/1/89** earned income disregards were established; 4) effective **10/1/90** "job ready" applicants who are between the ages of 19-40 must participate in an education/skills training program within 90 days of receipt of GA benefits in order to remain eligible; and 5) effective **1/1/90** the payment standard increased 4%.

\*Note: Franklin County is the second most populous county in Ohio. GA in Cuyahoga County, the most populous county, is **described in the accompanying catalog supplement**.

D. Expenditures and Sources of Funds

**Expenditures:** SFY 1989

State

Financial	\$199,748,126
Medical	\$145,341,928
Administrative	\$ 41,002,789
TOTAL	\$386,092,843

Franklin County: CY 1988

Financial	\$15,068,498
Medical	\$13,604,990
Administrative	\$ 2,931,868
TOTAL	\$31,605,356

Sources of Funds: SFY 1989

State

	<u>State</u>	<u>Local</u>	<u>Federal*</u>
Financial	\$162,179,850	\$37,568,276	\$ 5,466
Medical	\$129,831,846	\$15,510,082	\$ 817
TOTAL	\$292,011,696	\$53,078,358	\$1,110,673

Excludes administration.

**\*SLIAG and FRR.**

**Franklin County:** 9 8 8

	<u>State</u>	<u>Local</u>
Financial	\$13,169,547	\$1,898,951
Medical	\$12,109,250	\$1,495,740
TOTAL	\$25,278,797	\$3,394,691

E. Caseload

**Monthly Average**

**State:** SFY 1989

	<u>Cases</u>	<u>Individuals</u>
Financial	130,640	139,519
Medical*	114,963	122,819

\*All medical recipients also receive financial assistance.

Franklin County: CY 1988

	<u>Cases</u>	<u>Individuals</u>
Financial	7,537	8,368
Medical	3,573	3,967



**D. Other Eligibility Criteria**

1. Citizenship U.S. citizens, aliens legally admitted for permanent residence and legalized aliens under the Immigration Reform and Control Act.

2. Residence GA applicants/recipients must be physically present in the state and intend to remain in the state. Benefits must be received from the county in which the individual resides. Absence from the county of residence for more than 30 days constitutes evidence of **intent** to establish residence elsewhere, unless a **written** statement has been submitted to indicate intent to return to the county.

3. Employability and Employment Employable adults are eligible. GA recipients are determined employable unless they are:

- . Under 16 years of age;
- . Between the ages 16-18 and attending high school full- or part-time;
- Age 60 or older;
- . Parent or other caretaker of a child under the age of one;
- Caretaker of an incapacitated member of the household;
- Pregnant beginning the 6th month of pregnancy, or earlier, if so exempted due to a medical verification;
- Mother or female caretaker of a child when the non-exempt male relative in the home is registered with the State Employment Service and has not refused to participate or accept employment without good cause;
- . Person currently working 30 hours a week and earning the Federal minimum hourly wage; and
- . GA recipients of a grant in the amount of \$10 or less.

Unemployable adults are those persons with a medically verified disability or incapacity.

**These work exemptions are the same as AFDC.**

4. Participation in Work Programs In counties **with work** relief programs, employable adults are eligible for GA only if they:

- . register with the State Employment Service; and
- . participate and accept appropriate employment.

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|--|---|
| 5. Participation in State/Federal Assistance | AFDC and SSI recipients are ineligible for GA; however, GA recipients may concurrently receive AFDC benefits for the month in which they become eligible for AFDC, after which they are ineligible for GA.                  |
| 6. Other Special Conditions                  | Unemployable GA applicants must be referred to social services for referral to the Ohio Rehabilitative Services Commission.   |
| 7. Conditions for Continued Eligibility      | No limits on the total maximum benefits or duration of assistance.<br><br>Recertification period varies; generally, at least every 6 months. <b>An</b> in-person interview must be conducted at least once every 12 months. |
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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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A. Standards of Assistance

- |                     |  |
|---------------------|--|
| 1. Need Standard    | Need based on actual costs (single variable amount or multiple variable components).<br><br>Needs considered: Food, clothing, housing, utilities, transportation and personal/incidental items.<br><br>Variations: <b>Family</b> size, region and shelter costs. |
| 2. Payment Standard | Payment <b>standard</b> is partially consolidated (single fixed amount plus variable components <b>based on</b> actual costs).*  |
- |                 |       |
|-----------------|-------|
| Individual      | \$148 |
| Couple          | \$194 |
| Family of Three | \$225 |
| Family of Four  | \$280 |

\*Each county sets its own payment standards, within the minimum/maximum limits provided by the state.

Variations: Shelter costs (minimum \$103 and maximum of \$121 per person), incidental allowance of \$25 for clothing and personal needs and pregnancy allowance of \$20.

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- B. Payment Computation      Payment equals payment standard less countable income net of earned income disregards (plus first \$75 and 50% of remainder), \$100 standard work-related expense, actual child care (not to exceed \$175 per child over 2 years per month or \$200 per child under 2 years per month for full-time and \$120 per child for part-time employment).
- C. Payment Method      Cash.
- 

IV. SPECIAL PROGRAM FEATURES

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- A. Medical Assistance
1. Program Description      General Assistance-Medical (GAM) is a statewide mandated program. County programs are subject to uniform standards and administered as part of the GA program.
2. Eligibility Requirements      A **GAM** eligible must meet the following program requirements:
- Receiving GA financial assistance;
  - Ineligible for Medicaid coverage; and
  - Ineligible for refugee resettlement program reimbursement.
- Unlike Medicaid, **GAM** eligibility does not require the assistance group to be either age 65 or older, disabled or blind, or eligible for ADC-related Medicaid. Also, overall countable resource limitation for Medicaid is \$1,500 for an individual and \$2,250 for a couple as compared to \$1,000 for GAM.
3. Covered Services      County welfare departments may establish the scope of services provided. Maximum scope of services is the same as Medicaid; coverage in most counties is less comprehensive than Medicaid. Counties may develop GAM programs **beyond the** scope of Medicaid coverage (services must be within county **DHS** prescribed guidelines), but must fully fund the more extensive coverage.
4. Payment Method      Vendor payments to providers.
-

B. Education, Training  
and Employment  
Programs

1. Program  
Description

Effective **1/1/90** all counties will be required to operate a work relief program; currently 42 of 88 counties have implemented an employment and training program. Programs vary in size and design, but are generally **designed** to provide public and non-profit jobs to allow employable GA recipients to work off their grants.

Job Opportunities and Basic Skills (JOBS) is the employment and training program supervised by the state and administered in the same manner as GA. Automatic referral is given to non-exempt employable GA recipients. JOBS is funded with 100% state reimbursement.

Component services:

- Community Work Experience (CWEP) • Provides experience and training to recipients who would otherwise be unable to obtain employment;
- Job Club • A structured program for enhancing individual and group job skills;
- Job readiness activities • Provided through classroom, rehabilitation centers or social services;
- Educational activities (basic remedial, GED, adult basic education, literacy, vocational skills training);
- Supportive services such as work-related expense allowance (up to **\$25**), transportation costs in excess of the \$15 within the work-related expense allowance and child care.

2. Conditions of  
Participation

Participation is mandatory for those GA recipients determined employable.

Sanctions: Failure or refusal to participate results suspension of benefits for one month for the first failure, three months for the second failure and six months for the third and subsequent non-compliances.

Limitations: Duration of participation is on-going, except for 19-26 year **olds** who are limited to the following:

- **CWEP** - three months per period of eligibility;
- Job Club - not to exceed two months calendar months; and

- Educational activities • must be completed within three years.

3. Child Support Enforcement Requirements

Actual wages **earned by** a GA recipient in an unsubsidized employment program are subject to collection by the child support enforcement agency as are any other earnings of a non-custodial parent. However, a GA recipient is not required to use the GA grant to meet child support obligations.

V. SPECIAL POPULATIONS

A. Programs for the Homeless

No special programs or provisions for assistance to homeless individuals.

B. Programs for Refugees

No programs or provisions for assistance to refugees other than that provided by the Federal Refugee Reimbursement program.

Counties submit monthly financial statements to the state which report the administrative, financial assistance and medical assistance expenditures made specifically for refugees.

VI. RELATIONSHIP TO OTHER ASSISTANCE **PROGRAMS**

A. **SSI**

1. Program Administration

SSI state supplements are administered by SSA.

2. Program Interactions

GA frequently provides interim assistance to individuals awaiting SSI eligibility determination.

B. **AFDC**

1. Program Administration

**AFDC** is supervised and administered by the State Department of Human Services through county welfare offices through the same structure as GA.

OHIO - 9

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2. Program Interactions As an individual or assistance group loses AFDC eligibility, caseworkers determine potential eligibility for GA; application/re-application process must be completed to determine eligibility and approval for GA. A person living with an AFDC family (but not included in the assistance group) **may be** eligible for GA given that program requirements are met.
- C. Food Stamps
1. Program Administration The Food Stamp program is administered through the same structure as GA.
2. Program Interactions A single application form is used for all public assistance programs. GA and Food Stamp work programs are administered by the same unit in each county. Assignment of the required number of hours of participation is based on the greater of either the Food Stamp or GA grant amount.
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VII. STATE LIAISONS

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- A. General State Contact Karol K. Rainier  
Chief  
Department of Human Services  
Bureau of Public Assistance Policy  
30 E. Broad Street  
27th Floor  
Columbus, OH 43266-0423  
(614) 466-6024
- B. Specific GA Contact
1. State GA Contact Michael **Caygill**  
Senior Policy Analyst  
Department of Human Services  
Bureau of Public Assistance Policy  
30 E. Broad Street  
27th Floor  
Columbus, OH 43266-0423  
(614) 466-6024
2. County GA Contact Annette **Mizelle**  
Franklin County Department of Human Services  
80 E. **Fulton** Street  
Columbus, OH 43215  
(614) 462-4279
-

c. Special Program  
Contacts

1. SLIAG Program

Jane Frye  
Senior Policy Analyst  
Department of Human Services  
Bureau of Public Assistance Policy  
30 E. Broad Street  
27th Floor  
Columbus, OH 43266-0423  
(614) 466-6024

2. Work Programs

Leila **Hardaway**  
Chief  
Department of Human Services  
Bureau of Work and Training  
30 E. Broad Street  
27th Floor  
Columbus, OH 43266-0423  
(614) 466-8530

3. **Medical**  
Assistance

Sheila Fuji  
Department of Human Services  
Division of Medical Assistance  
30 E. Broad Street  
31st Floor  
Columbus, OH 43266-0423

OKLAHOMA-1

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I. GENERAL DESCRIPTION

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- A. Type of Program OKLAHOMA has no non-federal assistance program. Effective 5-1-86, the General Assistance (GA) program was terminated to counteract a shortfall in state funds. Currently, clients who are ineligible for Federal assistance are referred to private agencies. The Oklahoma Department of Human Services does administer a Energy Crisis Assistance Program (ECAP) which is part of the overall Low Income Home Energy Assistance Program (**LIHEAP**).
- B. **Most** Common Uses Not applicable.
- C. Recent or Pending Changes Not applicable.
- D. Expenditures and Sources of Funds Not applicable.
- E. Caseload Not applicable.
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VII. STATE LIAISONS

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- A. General State Contact W.W. Hogue, Division Administrator  
Family Support Services Division  
State of Oklahoma Department of Human Services  
Sequoyah Memorial Office Building  
P.O. Box 25352  
Oklahoma City, Oklahoma 73125  
(405) 521-3076
- B. Specific **GA** Contact
1. State **GA** Contact Not applicable.
2. **County GA** Contact Not applicable.
- C. Special Program Contacts
1. SLIAG Program Not reported.
2. Work Programs Not reported.
3. Medical Assistance Not applicable.
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OREGON -1

I. GENERAL DESCRIPTION

A. Type of Program OREGON has one non-federal assistance program: General Assistance (GA). GA is a uniform statewide program fully funded and administered at the state level. Funding is generally fund-limited: assistance is provided until the budget is exhausted. GA is administered by the Adult and Family Services Division, Department of Human Resources, through 48 branch offices.

B. Most Common Uses GA provides short-term financial and medical assistance to applicants who are not eligible for federally funded programs. GA recipients are predominantly unemployable single adults and childless couples, and disabled persons who do not meet SSI requirements.

C. Recent or Pending Changes Recent changes: 1) effective May 1, 1989, as a condition of eligibility and/or continuation of GA, clients who are potentially eligible for SSI must cooperate with the AFS/SSI Liaison program in applying for SSI/SSB; and 2) effective July 1, 1989, inpatient hospital care is not covered by the GA program.

No major changes are anticipated for the current or next program year.

D. Expenditures and Sources of Funds

**Expenditures: SFY 1989**

Financial	\$ 4,600,000
Medical	\$10,500,000
Administrative	3,000,000
TOTAL	\$18,100,000

Sources of Funds: SFY 1989

	<u>State</u>	<u>County</u>
Financial	\$ 4,562,619	N/A
Medical	\$10,490,883	N/A
TOTAL	\$15,053,502	N/A

E. Caseload

**Monthly Average: SFY 1989**

	<u>Annual</u>	<u>Individuals</u>
Financial	3,449	3,870
Medical	3,517	3,954

II. ELIGIBILITY REQUIREMENTS

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- A. Eligible Unit                      Individuals and couples.
- B. Categorical Eligibility            Eligibility is restricted to individuals and couples who, due to a diagnosed physical or mental disability, cannot engage in any type of gainful employment for a period of 60 days or more. More specifically:
- Adults unemployable for over 60 days;
  - Couples without children, both of whom are unemployable for over 60 days or one of whom is unemployable and the other is required at home to provide essential care;
  - Persons in long-term care facilities with income more than three times the SSI standard but less than the cost of care at approved rates;
  - Single, employable women aged 50 or older who have been receiving GA continuously since August 1975 and for whom no work is available within their capacity.
- C. Financial Eligibility
1. Income Eligibility                      Income Limits:
- |            |       |
|------------|-------|
| Individual | \$251 |
| Couple     | \$331 |
- Disregards:** Law mandates that 14% of earned income is disregarded.
- Income limits are slightly lower than AFDC and substantially lower than SSI.
2. Asset Limits                              Asset Limits:
- |            |      |
|------------|------|
| Individual | \$50 |
| Couple     | \$50 |
- Exclusions:** Home, auto valued at less than \$4,500, cash value of life insurance policies with face-value less than \$1,500, and burial spaces for individual, spouse and family.
- Asset limits** are substantially lower than AFDC and SSI; exclusions are the same as SSI.
-

- 
- |  |   |
|--|---|
| 3. Relative Responsibility                   | No provisions.  |
| 4. Lien and Recovery                         | Liens on personal damage settlements (after payment of medical expenses) and on estates of deceased recipients. State also recovers interim payments to SSI applicants from SSA.  |
| <br>D. Other <b>Eligibility</b> Criteria     |   |
| 1. Citizenship                               | U.S. citizens or permanent residents.   |
| 2. Residence                                 | Applicants must live in the state, intend to remain in the state, or claim Oregon as legal residence; no duration requirement.  |
| 3. Employability and Employment              | Restricted to unemployables (see item <b>II.B</b> above).   |
| 4. Participation in Work Programs            | GA benefits are provided only to unemployable adults. Recipients are not required to participate in work programs.  |
| 5. Participation in State/Federal Assistance | AFDC and SSI recipients are ineligible for GA.  |
| 6. Other Special Conditions                  | A recipient who is able to perform work activity but has a medical condition that, if not controlled, would cause the recipient to become unemployable may continue to be eligible for GA up to 90 days from the date his/her eligibility would have been otherwise terminated. |
| 7. Conditions for Continued Eligibility      | No limits on the maximum total benefits or duration of assistance.<br><br>Recertification is required periodically, depending on medical verification of duration of unemployability, but at least every six months.  |
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**OREGON - 5**

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|---|---|
| 3. Covered Services                                   | Covers same services as Medicaid, except no inpatient hospital care and psychotherapy.<br><br>Clients are restricted to one medical provider. |
| 4. Payment <b>Method</b>                              | Vendor payments to providers.   |
| <b>B. Education, Training and Employment Programs</b> |   |
| 1. Program Description                                | None.   |
| 2. Conditions of Participation                        | Not applicable.   |
| 3. Child Support Enforcement Requirements             | Not applicable.   |
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**V. SPECIAL POPULATIONS**

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- |                              |   |
|------------------------------|---|
| A. Programs for the Homeless | No special programs or provisions for assistance to homeless individuals. There is no fixed address requirement; payments can be made to a shelter. |
| B. Programs for Refugees     | No special programs or provisions for assistance to refugees other than that provided by the Federal Refugee Reimbursement program.                 |
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**VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS**

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- |                           |   |
|---------------------------|---|
| <b>A. SSI</b>             |   |
| 1. Program Administration | SSI state supplements are administered by the State Adult and Family Services Division of the Department of Human Resources through the same administrative structure as GA.                            |
| 2. Program Interactions   | GA recipients are generally required to apply to SSI if the incapacity is severe and expected to last at least a year. GA often provides payments to SSI applicants awaiting eligibility determination. |
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- B. AFDC
1. Program Administration AFDC is administered through the same administrative structure as GA.
  2. Program Interaction AFDC applicants and recipients are not eligible to receive GA.
- C. Food Stamps
1. Program Administration Food Stamp program is administered through the same administrative structure as GA.
  2. Program Interactions GA recipients are generally encouraged to apply for Food stamps. However, they do not generally participate in the Food Stamp work programs because they are considered unemployable.
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VII. STATE LIAISONS

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- A. General State Contact Kevin W. Concannon  
Director  
State Department of Human Resources  
318 Public Service Bldg.  
Salem, OR 97310  
(503) 378-3034
- B. Specific GA Program Contacts
1. State GA Contact Michael Buckley  
Assistant Administrator  
Income Maintenance Section  
Adult and Family Services Division  
State Department of Human Resources  
100 Public Service Building  
Salem, OR 97310  
(503) 378-5906
  2. County GA Contact Not applicable.
-

C. Special Program  
Contacts

1. SLIAG Program            Not available.
2. Work Programs            Not available.
3. Medical                    Not available.  
   Assistance

PENNSYLVANIA - 1

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I. **GENERAL** DESCRIPTION

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**A. Type of Program**

PENNSYLVANIA has three major non-federal assistance programs: **General** Assistance (GA), Emergency Assistance (EA), and Medical Assistance (MA). All three programs are uniform and statewide. The programs are funded and administered at the state level; funding is open-ended; assistance is made available to **all** who qualify. GA, MA, and **EA** are all administered by the Pennsylvania Department of Public Welfare.

**B. Most Common Uses**

GA provides ongoing financial assistance to persons determined to be "chronically needy," i.e., they are under the age of 18, over age 45, or qualify as disabled. Short term assistance (**90** days in a 12 month period) is available to other qualifying persons, known as "transitionally **needy**." Recipients are predominantly single individuals.

**C. Recent or Pending Changes**

Recent changes: 1) Payment levels were increased by 5% in January 1988 and again in January 1990 to adjust for cost of living increases; 2) The GA Employment and Training Program was revised effective October 1989 to align with changes in AFDC work requirements that will occur with the implementation of the JOBS program mandated by the Family Support Act of 1988.

No major changes are anticipated for the current or next program year.

**D. Expenditures and Sources of Funds**

**Expenditures:** SFY 1989

Financial	<b>\$263,334,050</b>
Medical*	<b>\$400,804,575</b>
Administrative**	N/A
TOTAL	<b>\$664,138,625</b>

\*Medical expenditures are reported for the 1988 Federal Fiscal Year.

\*Financial and medical expenditures include **\$52,700,000** for administration.

PENNSYLVANIA - 2

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Sources of Funds: SFY 1989

	<u>State</u>	<u>Local</u>	<u>Federal*</u>
Financial	\$263,334,050	N/A	\$542,000
Medical	\$400,804,575	N/A	\$189,066
TOTAL	\$664,138,625	N/A	\$731,066

**\*SLIAC** and FEE funds. These are not included in expenditure figures shown above.

E. Caseload

Monthly Average: SFY 1989

	<u>Cases</u>	<u>Individuals</u>
Financial	126,637	156,412
Medical	83,229	94,975

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II. ELIGIBILITY REQUIREMENTS

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- A. Eligible Unit                      Individuals, couples, and families.
- B. Categorical Eligibility            Full-time college students are generally not eligible for GA.
- C. GA Financial Eligibility
1. Income Eligibility            Limits: Income Limits are 185% of the Need Standard.
- |             |         |   |         |
|-------------|---------|---|---------|
| Individuals | \$468   | • | \$552   |
| Couple      | \$751   | • | \$890   |
| Family-3    | \$984   | • | \$1,136 |
| Family-4    | \$1,225 | • | \$1,386 |

Note: Income limits vary by county and region of the state. The ranges across the regions are provided above.

Exclusions: Income received under AFDC, SSP, or SSI; income exclusions are substantially the same as those for AFDC.

GA income limits are the same as those for AFDC.

2. Asset Limits

Asset Limits:

Individuals	\$250
Couple	\$1000
Family-3	\$1000
Family-4	\$1000

Exclusions: **Equity value of home**; household furnishings; major appliances; wedding/engagement rings; family heirlooms; **farm animals**; **farm** equipments; rehabilitative equipment; and an automobile with **equity value** of \$1,500 or less.

GA asset limits are generally the same as those for AFDC (except for one person households, for whom the GA asset limit is lower than for AFDC).

3. Relative Responsibility

Spouses legally responsible for each other; parents for unemancipated children under 19 years. Refusal by legally responsible relatives living in the same household and not receiving GA to provide necessary information on resources and income affects eligibility. Responsible relative's resources and income are considered in determination of eligibility.

4. Lien and Recovery

Lien is placed on recipient's residential property. Recipient must acknowledge liability for GA payments if awaiting SSI determination. Filing unit (applicant) receiving GA while attempting to sell non-residential property must agree to repay the assistance received.

D. Other Eligibility Criteria

1. Citizenship

**U.S.** citizens and aliens admitted for permanent residence.

2. Residence

Must be living in the state voluntarily with intention of remaining; no duration requirements. Non-residents unable to return to their home state may receive transportation and a one-time check for temporary lodging and food.

3. Employability and Employment

Employable or "transitionally needy" recipients are generally defined as non-disabled adults age 45 or under. Cash assistance is available to the "transitionally needy" for 90 days out of a 12 month period. "Chronically needy," for whom assistance is ongoing, are defined as persons under age 18, over age

**PENNSYLVANIA - 4**

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- 45, or having a physical or mental disability (including participation in a drug or alcohol program).
4. Participation in Work Program All employable adults are required to participate in work or training unless they are required to be at home to care for a ill or incapacitated person in the household, or if they are providing care for a child under the age of three. Refusal to comply with work requirements results in suspension of benefits.
5. Participation in State/Federal Assistance Persons who qualify for **AFDC** or SSI cannot receive-GA. GA recipients are encouraged to apply for other benefits such as food stamps, WIC, etc.
6. Other Special Conditions Persons must agree to pursue all federal assistance programs for which they might be eligible before applying for GA assistance.
7. Conditions for Continued Eligibility **Recertification** is conducted every 12 months for the chronically needy. Transitionally needy (i.e., persons **who** are employable) can only receive assistance for 90 days out of a 12 month period.

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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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A. Standards of Assistance

1. Need Standard Need standard is consolidated amount based on shelter, utilities, household supplies, personal care items, clothing, and food.

**Limits:**

Individual	\$253 - \$313
Couple	\$406 - \$481
Family-3	\$532 - \$614
Family-4	\$662 - \$749

Note: Need standard varies by county; the range is provided above.

**Special Needs:** Some transportation; relocation expenses; equipment, tools, car repair needed for employment or training; dependent care and transportation needed for training.

GA need standard is the same as that for AFDC.

2. Payment Standard

Payment standard is a fixed consolidated payment. Clients may also receive payments for special needs.

Limits:

Individual	\$165 - \$205
Couple	\$266 - \$315
Family- 3	\$348 - \$402
Family-4	\$433 - \$490

B. Payment Computation

Payment standard less countable income; there is a maximum **\$25/month** deduction for work expenses and a maximum \$50 incentive deduction for earned income (this incentive deduction is available only for four consecutive months).

C. Payment Method

Cash (check for regular maintenance), cash payments for fulfillment of special needs, and vendor payments (for certain specified expenses).

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**IV. SPECIAL PROGRAM FEATURES**

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A. Medical Assistance  
for GA Recipients

1. Program  
Description

The Pennsylvania Medical Assistance (MA) program is state funded and uniformly administered throughout the state by the Department of Public Welfare. Provides medical coverage for all persons who meet financial and other (citizenship, residency, etc.) requirements and who do not qualify for Medicaid.

2. Eligibility  
Requirements

GA recipients are automatically eligible for MA. Persons who are eligible for GA but who choose not to receive cash assistance **can be** covered under the medical program. Medically needy coverage **is** also available for those who are not eligible for cash assistance but who meet the medically **needy** criteria. Transitionally **needy** GA recipients who lose cash assistance after 90 days can generally qualify for medically needy coverage. The eligibility criteria for MA are **generally** the same as for Medicaid.

Income and resource criteria for medically needy assistance:

	<u>Income Limit</u>	<u>Asset Limit</u>
Individual	\$2,450	\$2,400
Couple	\$2,550	\$3,200
Family-3	\$2,700	\$3,500
Family-4	\$3,250	\$3,800

Note: Income limits are for a six month period.

3. Covered Services

MA covered services for persons receiving GA cash assistance include: inpatient and outpatient hospital services; doctor services; family planning services; outpatient drug and alcohol clinics; outpatient psychiatric services; periodic screening services; dental services; podiatric services; home health services; outpatient renal dialysis services; medical supplies; birth center services; prescription drugs; X-rays and other diagnostic tests; ambulance services; hearing aids; nursing homes.

For the medically needy (including transitionally needy GA recipients who lose cash assistance), prescription drugs and dental services are excluded from the above list.

Coverage is comparable to Medicaid.

4. Payment Method

Payment is made directly to providers.

B. Education, Training and Employment Program(s)

1. Program Description

The New Directions for Employment program is a state funded employment and training program administered uniformly across the state by the Bureau of Employment and Training in the Department of Public Welfare. The program provides **CWEP** (unpaid) and work experience (paid) opportunities, and job search activities, as well as some occupational training, job readiness training, GED remediation, transportation, child care, relocation expenses, and job search related expenses. English as a second language classes also available.

2. Conditions of Participation

Employable adults required to participate in New Directions. Failure to comply leads to temporary cancellation of assistance or sanctions for three months (for second occurrence) to six months (for third occurrence). Weekly participation required in CWEP is determined by dividing grant size by minimum wage. Job search is required for eight weeks in any twelve month period. Work experience is limited to six months of paid employment. Transitionally needy persons (who receive cash assistance for nine weeks in any 12 month period) may continue to receive employment and training services regardless of the duration of cash assistance. The Office of Social Programs within the DPW also has facilities for assistance to refugees and non-English speaking clients.

C. Child Support Enforcement Requirements

None.

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V. SPECIAL POPULATIONS

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A. Programs for the Homeless

GA and MA programs, and **EA** are available to homeless persons. A fixed address is not required to participate in GA; payments can be sent to a shelter. There are four programs aimed at assisting homeless persons: the Emergency Shelter Program provides housing to persons in immediate need of shelter; the Bridge Housing Program assists homeless persons for up to a year by providing housing and case management with the goal of returning clients to an independent life; the Housing Assistance Program provides rental, utility, or security deposit payments for homeless persons in order to prevent eviction; and the Case Management Program provides assistance to individuals and families to access housing and coordinate activities towards self sufficiency.

B. Programs for Refugees

No special program or provisions for refugees other than that provided through the Federal Refugee Reimbursement program.

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VI. RELATIONSHIP TO **OTHER** ASSISTANCE PROGRAMS

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A. **SSI**

1. Program Administration                      SSI state supplements are administered by SSA.
  
2. Program Interaction                      Persons who are 65 or older, or who appear to have permanent disabilities **that may** entitle them to receive **SSI** may receive GA, but must agree to pursue SSI benefits. They must also agree to reimburse the GA benefits received during the determination of eligibility with any retroactive SSI award. GA benefits are continued until the person is awarded SSI or until he/she no longer meets GA eligibility criteria. Persons who appear to be eligible for SSI are referred to the **DPW's** Disability Advocacy Program (DAP) which assists potential SSI eligibles in applying for SSI and in the appeals process.

B. AFDC

1. Program Administration                      AFDC is administered by the DPW through roughly the same administrative structure as GA.
  
2. Program Interaction                      Persons eligible for and receiving AFDG **cannot** receive GA. Persons who become ineligible for AFDC because of a sanction cannot receive GA. Persons who become ineligible for AFDC due to the age of their youngest child are transferred to GA. Persons not eligible for AFDC but living with AFDC recipients can receive GA.

C. Food Stamps

1. Program Administration                      Food Stamps Program is administered by the DPW through the same administrative structure as GA.
  
2. Program Interaction                      Clients may apply for food stamps at the same time as they apply for GA. If found eligible for food stamps, the GA benefits are **not affected**. Persons who receive both GA and food stamps are subject to the requirements of the food stamps work program.

VII. STATE LIAISONS

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- A. General State Contact           Dennis Roman  
  (717) 257-7833
  
- B. **Specific** GA Program           Same (see above)  
    **Contacts**
  
- C. Special Program  
    Contacts
  - 1. SLIAG                           Nelson Yoder  
                                      DPW Building Complex #2  
                                      Room 230, Willow Oak Building #42  
                                      Harrisburg, PA 17105  
                                      (717) 257-7916
  
  - 2. Work Programs                 Mr. Sandy Segal  
                                      Bureau of Employment and Training  
                                      Room 428, Health and Welfare Building  
                                      P.O. Box -2675  
                                      Harrisburg, PA 17105
  
  - 3. Medical Assistance           Dennis Roman  
                                      (see above)

I. GENERAL DESCRIPTION

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- A. Type of Program
- RHODE **ISLAND** has two major non-federal assistance programs: General Public Assistance (GPA) and General Public Assistance-Medical (GPA-M). Both are uniform, statewide programs fully funded by the State. Funding for both GA and GPA-Medical is effectively open-ended; assistance is provided to all who qualify. All 39 cities and towns in Rhode Island participate in the GPA program, and the GPA standards of assistance are uniform across all localities. Cities and towns may grant in excess of the state payments, but they are only reimbursed for 100% of the state standard. The programs are supervised by the RI Department of Human Services (**DHS**), and administered by the welfare offices of the various localities.
- B. Most Common Uses
- GPA provides ongoing financial assistance to low income physically and **mentally handicapped** individuals who are not eligible for AFDC or SSI. The GPA-M program provides medical assistance to low-income persons not eligible for the Rhode **Island Medical Assistance** Program (Medicaid). Recipients in GPA and GPA-Medical are predominantly single, disabled individuals.
- C. Recent **or** Pending Changes
- Enactment **of RI** General **Law** Title 40, Chapter 6, on June 22, 1987, resulted in revisions governing the GPA program:
- Residence policy no longer requires a person to have a permanent dwelling or a fixed mailing address.
  - **The** GPA policy now allows for part-time school attendance beyond the secondary school level for both incapacitated persons and members of family units.
  - A GPA family is defined as a household with two parents with children, natural or adoptive, under the age of eighteen.
  - Families composed of children, a minor parent, and grandparents, as well as one parent families involved in a labor strike, are also potentially eligible for GA.
  - Eligibility no longer exists for non-relative caretaker or legal guardian cases.
  - **Only** one car is allowed per family unit, with value less than \$1,500. If value is greater than \$1,500, one sixty day period of eligibility may be granted.
-

- The resource limit is now \$1,000, which includes only cash and other liquid assets.
- The GPA Drug Utilization Review Programs has been implemented to prevent recipients from obtaining excessive quantities of prescribed drugs through multiple visits to physicians and pharmacies.
- Services provided by Community Mental Health professionals have been added to the medical services provided under the GPA-Medical program.

No major changes are anticipated in the current or next program year.

D. Expenditures and Sources of Funds

**Expenditures:** SFY 1989

Financial	\$ 8,794,754
Medical	\$10,498,097
Special Programs*	\$ 342,380
Administrative	\$ 963,691
T O T A L	\$20,598,922

\*Funeral and burial expenses.

Source of Funds: SFY 1989

	<u>State</u>	Local	<u>Federal*</u>
Financial	\$ 8,794,754	W A	\$197,123
Medical	\$10,498,097	W A	\$ 44,021
TOTAL	\$20,598,922	W A	\$241,144

\*FRR funds. These are not included in expenditure figures shown above.

E. Caseload

Monthly Average: SFY 1989

	<u>Cases</u>	<u>Individuals</u>
Financial	2,842	3,086
Medical	2,168	2,403

II. ELIGIBILITY REQUIREMENTS

A. Eligible Unit

Individuals, couples, two parent families with minor children; childless couples when one or both are disabled but not eligible for SSI; certain grandchildren living in grandparent/minor parent families; and one- or two-parent

families ineligible for AFDC due to the participation in a labor strike.

B. Categorical Eligibility

Eligible categories for GPA:

- Physically or mentally disabled adults determined to be unemployable but not receiving SSI.
- Aged, blind, or disabled adults pending an SSI decision.
- Iwo-parent families with children under the age of 18 living in the same household.
- Grandchildren living in certain grandparent/minor parent families.
- Families ineligible for AFDC due to participation in a labor strike.
- Pregnant women not eligible for the AFDC program.
- Secondary school students between the ages of 18. and 21 who have been determined ineligible for AFDC because they are not reasonably expected to complete high school (or an equivalent level of vocational or technical training) prior to the age of 19.

C. Financial Eligibility

1. Income Eligibility

Limits (gross income per month):

	<u>Standard A</u>	<u>Standard B</u>
Individual	\$321.07	\$197.53
Couple	\$438.85	\$328.21
Family-3	\$542.29	N/A
Family-4	\$619.07	N/A

Note : 'Standard A' applies for individuals, couples, or families who live alone in a licensed non-medical facility and are required to pay rent and board. 'Standard B' applies to a person or a couple living in the home of a parent or in the home of another person sharing expenses with that person.

Exclusions: Legal attachment of income. GPA income limits are less than AFDC limits.

2. Asset Limits

Asset Limits: \$1,000 for an individual or couple.

Exclusions: An automobile not exceeding \$ 1,500 in value; life insurance policy with a cash value of less than \$1,500; household items and effects; and income producing property other than real estate (tools of trade).

Asset limits are generally the same as AFDC.

3. Relative Responsibility Spouses are responsible for each other, parents for children under 18 (21 if the child is in school). Income (except SSI) of all legally liable relatives living in the same household is considered in determination of aid. Cases of refusal by responsible relatives to provide support are referred to the Bureau of Family Support.

4. Lien and Recovery No liens. Interim assistance for SSI applicants is recovered from SSA.

D. Other Criteria

1. Citizenship U.S. Citizens, permanent residents, and lawful aliens.

2. Residence GPA only available to residents of the particular city or town in which assistance is being requested. No duration requirements; no requirements that applicant reside in a permanent dwelling or have a fixed address.

3. Employability and Employment Employable individuals or couples **without** children are not eligible unless they are attending an educational or training program through the Vocational Rehabilitation program or Services for the Blind and Visually Impaired.

4. Participation in Work Programs Employable head of family must participate in the GPA Work Training Program. Exceptions include children under age 16 (except for minor parents, who are treated as adult recipients), children attending school, persons over age 60, and a parent caretaker with a child under age 3.

5. Participation in State/Federal Assistance Recipients of AFDC and SSI are prohibited from receiving GPA.

6. Other Special Conditions None.

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7. Conditions for Continued Eligibility      No limits to the duration or amount of **assis-**  
**tance.** Recertification required every 3 months  
for employable persons and 6 months for  
unemployable persons.
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III. STANDARDS OF ASSISTANCE AND PAYMENT **METHODS**

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A. Standards of Assistance

1. Need Standard      No need standard separate from the payment  
standard. Needs considered include housing,  
food, heat, electricity, medical needs, as well  
as special needs such as moving expenses,  
homemaker services, clothing, and basic  
furniture.

2. Payment Standard      The payment standard is a consolidated payment  
varying by family size and the availability of  
shelter.

	<u>Without Shelter</u>	<u>With Shelter</u>
Individual	\$74.15	\$45.62 (per week)
Couple	\$101.35	\$75.80 (per week)
Family-3	\$125.24	N/A (per week)
Family-4	\$142.96	N/A (per week)

Note: Persons who participate in a GPA Work Training program may receive an additional grant of up to \$30 a week for 40 hours of participation. GPA payment standard is same as AFDC.

- B. Payment Computation      For unemployables without children, payment is  
equal to the payment standard less any income.  
For families where one or both of the parents are  
employed, payment considers a weekly disregard of  
\$17.31 for full-time employment and \$8.77 for  
part-time employment.

- C. Payment Method      Cash grant issued on a weekly basis for basic  
maintenance needs; vouchers for Emergency  
Assistance to applicants pending eligibility  
determination; protective payments for food;  
heat; and utilities; and for funeral and moving  
expenses.
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**IV. SPECIAL PROGRAM FEATURES**

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**A. Medical Assistance**

1. Program Description                      General Public Assistance Medical (GPA-M) is administered by the RI Department of Human Services (DHS) through state staff located in municipal and local welfare offices. GPA-M benefits are provided to GPA cash recipients who are not eligible for the RI Medical Assistance Program (state Medicaid program), and to certain individuals and families who meet specific GPA-M requirements.
  
2. Program Eligibility                      All GPA recipients are automatically eligible for the GPA-M coverage. GPA-M may also be provided to persons with sufficient countable income to meet their maintenance requirements, but who cannot meet their reasonable and necessary medical expenses. Less restrictive eligibility requirements than for RI Medical Assistance Program (state Medicaid program).
  
3. Services Covered                      Persons eligible for GPA-M are entitled to free choice of physicians and other providers of medical services and supplies covered within the scope of services. All participants are entitled to the full scope of reasonable and necessary medical services: inpatient hospital services; outpatient care; emergency facilities; laboratory services, and x-ray facilities; and dental, optometric, podiatry, and visiting nurse services. Services covered by GPA-M are slightly less comprehensive than the state's Medicaid program.
  
4. Payment Method                      Direct vendor payment.

**B. Education, Training, and Employment Programs**

1. Program Description                      The GPA Work Training Program is administered by DHS. All the cities and towns in the State have the responsibility to provide work opportunities for employable residents who receive GPA support. All employable GPA recipients (except refugees and repatriots in the U.S. less than 12 months) are required to participate in the program. The
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RHODE ISLAND - 7

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actual number of work training hours required is determined by dividing the total GPA grant by the prevailing minimum wage. The grant of each full time recipient is also increased by \$30. The GPA work program is funded by the individual cities and towns, which are reimbursed, up to actual costs, by the state.

2. Conditions of Participation

Participation in the GPA Work Training Program is required for the principal wage earner who is a parent in a GPA family assistance unit. Participation in the program is required as long as the person or family receives assistance. Failure to participate renders the unit ineligible for assistance.

3. Child Support Enforcement Requirements

None.

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V. SPECIAL POPULATIONS

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A. Programs for the Homeless

An applicant does not have to reside in a permanent dwelling or have a fixed mailing address to qualify for GPA. To facilitate the application process of homeless persons, a sworn statement is acceptable verification of identification and residence. There are no other special provisions or programs for assistance to homeless persons.

B. Programs for Refugees

The RI Department of Human Services (DHS) administers the Refugee Assistance Program through the Office of Refugee Resettlement. GA has no special provisions for assistance to refugees.

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VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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A. SSI

1. Program Administration

SSI is administered by SSA.

2. Program Interaction Applicants or recipients of GPA who will be, or are currently 65 years of age are required to file for SSI. Persons awaiting eligibility determination for SSI may apply for temporary GPA assistance. SSA sends the initial payment of SSI to DHS, which will deduct the value of GPA assistance and send the remainder to the recipient.

B. **AFDC**

1. Program Administration AFDC is administered by the DHS through roughly the same administrative structure as GA.

2. Program Interaction AFDC mothers who lose eligibility for AFDC (due to age of youngest child) are not eligible to receive GPA unless they are unemployable. Only those secondary school students between the ages of 18 and 21 who have been determined ineligible for AFDC because they are not reasonably expected to complete high school by the age of 19 may be eligible for GPA. Individuals living with AFDC families are not prohibited from receiving GPA.

C. Food Stamps

1. Program Administration The Food Stamp program is administered by DHS, roughly the same administrative structure as GPA.

2. Program Interaction All GPA applicants are encouraged to apply for Food Stamps. Caseworkers may authorize emergency food stamps if there is need, as well as ongoing food stamps if deemed necessary.

VII. STATE LIAISONS

A. General State Contact

Thomas A. **McDonough**  
Associate Director  
RI Department of Human Services  
600 New London Avenue  
Cranston, RI 02920  
(401) 464-2371

B. Specific **GA** Contact                      Gloria N. Halligan  
Assistant Director  
RI Department of Human Services  
Aime J. **Forand** Building  
600 New London Avenue  
Cranston, RI 02920  
(401) 464-3052

C. Special Program Contacts

- 1. SLIAG    Not applicable.
- 2. Work **Programs**                                Not applicable.
- 3. Medical Assistance                            Not applicable.

SOUTH CAROLINA - 1

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I. **GENERAL** DESCRIPTION

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A. Type of Program SOUTH CAROLINA has two statewide non-federal assistance programs: General Disability Assistance (GDA) and the Medically Indigent Assistance Program (MIAP). GDA and MIAP are uniform programs fully funded at the state level. GDA is locally administered. Funding is **fund-** limited; once budget is exhausted additional funds are **generally** not available. GDA is supervised by the State Department of Social Services and administered through 46 county offices. MIAP **is** administered by the Department of Health and Human Services Finance.

Charleston County has a population of approximately 293,100 and comprises roughly 9% of the state's total population.

B. Host Common Uses GDA provides short-term financial assistance to totally or temporarily disabled persons ineligible for Federal programs. GDA recipients are predominantly single adults and disabled persons who do not meet SSI eligibility requirements.

C. Recent or Pending Changes No recent changes in the GDA program. No changes are anticipated for the current or next program year.

D. Expenditures and Sources of **Funds**

**Eures**  
**SFY 1987-1988**

Financial	\$3,000
Medical	N/A
Administrative	<b>N/R</b>
TOTAL	<b>\$3,000</b>

Charleston County: CY 1988

Financial	\$1,961
Medical	N/A
Administrative	<b>N/R</b>
TOTAL	<b>\$1,961</b>

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**SOUTH CAROLINA - 2**

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Sources of Funds

State: SFY 1987-1988

	<u>State</u>	<u>Local</u>
Financial	\$3,000	N/A
Medical	N/A	N/A
TOTAL	\$3,000	N/A

Charleston County: CY 1988

	<u>State</u>	<u>Local</u>
Financial	\$1,961	N/A
Medical	N/A	N/A
TOTAL	\$1,961	N/A

E. Caseload

Monthly Average: SFY 1987-88

State:

	<u>Cases</u>	<u>Individuals</u>
Financial	9	N/R
Medical	N/A	N/R

Charleston County: CY 1988

	<u>Cases</u>	<u>Individuals</u>
Financial	9	N/R
Medical	N/A	N/R

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**II. ELIGIBILITY REQUIREMENTS**

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- A. Eligible Unit                      Individuals and couples.
- B. Categorical Eligibility            Assistance limited to persons who are totally or temporarily disabled.
- C. Financial Eligibility
1. Income Eligibility              Income eligibility is \$54 per month per case.
- Disregards:** None. All resources are considered.
2. Asset Limit                      Asset Limits:            Individual \$0  
                        Couple        **\$0**
- Exclusions: Home (residence) and one automobile.
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SOUTH CAROLINA - 4

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- |                        |  |
|------------------------|--|
| 2. Payment Standard    | Payment standard is a single consolidated amount (fixed dollar amount).              |
|                        | Individual    \$27<br>Couple        \$27   |
|                        | Payment standard is less than AFDC and SSI.  |
| B. Payment Computation | Payment equals need standard less countable income, up to maximum payment provision. |
| C. Payment Method      | Cash.  |
- 

**IV. SPECIAL PROGRAM FEATURES**

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- |                             |   |
|-----------------------------|---|
| A. Medical Assistance       |   |
| 1. Program Description      | The Medically Indigent Assistance Program ( <b>MIAP</b> ) is a uniform statewide program fully funded at the state level. <b>MIAP</b> is administered as a separate program from GDA by the Department of Health and Human Services Finance.  |
| 2. Eligibility Requirements | GDA and non-GDA clients are eligible for MIAP given that the following requirements are met: <ul style="list-style-type: none"><li>• Income limit - 100% of the Federal poverty level;</li><li>• Asset limit - \$500 in liquid assets and \$600 in personal property, with equity value of real property not exceeding \$36,000;</li><li>• Categorical eligibility client must be totally disabled.</li></ul> Medicaid is available to parents with dependent children or pregnant women. MIAP income and resource limits are more restrictive than Medicaid. |
| 3. Covered <b>Services</b>  | Covers only inpatient hospital services; clients are eligible only for the duration of the inpatient hospital stay; Medicaid provides the full range of inpatient and outpatient health <b>care</b> services. Scope of services is less than that provided by Medicaid.   |
| 4. Payment Method           | Vendor payments to providers.   |
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**SOUTH CAROLINA - 5**

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- B. Education, Training and Employment Programs
1. Program Description                      None.
  2. Conditions of Participation              Not applicable.
  3. Child Support Enforcement Requirements      Not applicable.

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**V. SPECIAL POPULATIONS**

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- A. Programs for the Homeless                      No special programs or provisions for assistance to homeless individuals.
- B. Programs for Refugees                      No special programs or provisions for assistance to refugees other than that provided by the Federal Refugee Reimbursement Program.

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**VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS**

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- A. **SSI**
1. Program Administration                      SSI state supplements (for Residential Care Facilities only) are supervised and administered by the State Department of Social Services through local offices through the same structure as GDA.
  2. Program Interactions                      GDA recipients who have received benefits for six months are advised to apply for SSI.
- B. **AFDC**
1. Program Administration                      AFDC is supervised and administered through the same administrative structure as GDA.
  2. Program Interactions                      None.
-

**SOUTH CAROLINA - 6**

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C. Food Stamps

- |                           |  |
|---------------------------|--|
| 1. Program Administration | The Food Stamp program is administered through the same administrative structure as GDA. |
| 2. Program Interactions   | None.  |

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VII. STATE LIAISONS

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A. General State Contact

James L. Solomon, Jr.  
Commissioner  
State Department of Social Services  
P.O. Box 1520  
Columbia, SC 29202-1520  
(803) 734-5760

B. Specific GA Contact

1. State GA Contact

Gwen G. Kuhns  
Executive Assistant  
State Department of Social Services  
P.O. Box-1520  
Columbia, SC 29202-1520  
(803) 737-6022

2. County GA Contact

Lucille Oliver  
County Center  
Room 409  
Charleston, SC 29403  
(803) 792-7290

c. Special Contacts

1. **SLIAG** Program

**Bernice R. Scott**  
State Department of Social Services  
Division of Refugee and Legalized Alien Services  
P.O. Box 1520  
Columbia, SC 29202-1520  
(803) 737-5936

2. Work Programs

Mary Frances **Payton**  
State Department of Social Services  
Office of Work Support  
P.O. Box 1520  
Columbia, SC 29202-1520  
(803) 737-5916

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3. Medical  
Assistance

Sally Brown  
State Department of Social Services  
Medicaid Eligibility  
P.O. Box 1520  
Columbia, SC 29202-1520  
(803) 737-5913

**SOUTH DAKOTA - 1**

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I. GENERAL DESCRIPTION

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A. Type of Program                      SOUTH DAKOTA has one major non-federal assistance program: General Assistance (GA). GA is administered and funded at the county level and available in all 66 counties. The state established broad guidelines, but counties have considerable latitude in determining conditions of eligibility, amount of assistance, and standards. Funding is open-ended (state law requires the program must meet the needs of **all** who qualify), GA is administered **through** the county commissioner's office in most counties; in 12 counties, GA is administered by a county welfare office or welfare workers.

Minnehaha County (including Sioux Falls) has a population of approximately 120,000, and comprises approximately 17% of the state's total population. Minnehaha's GA program, Poor Relief, is administered through the county's welfare office, and generally has less restrictive eligibility criteria and higher benefit levels than most other county programs.

B. **Most Common** Uses                      Minnehaha County: Poor Relief provides basic financial and medical assistance to those who cannot otherwise obtain assistance. Assistance provided may be ongoing or emergency. Poor Relief recipients are predominantly single men, two-parent families (the state does not have AFDC-UP) and AFDC families (emergency assistance only).

C. Recent or Pending Changes                      Minnehaha County: No changes are anticipated in the GA program until July 1991. Counties are currently working to develop a standard set of state-wide welfare guidelines.

D. Expenditures and Sources of Funds                      Expenditures: CY 1988  
Minnehaha County

Financial	\$122,405
Medical	\$916,045
Administrative	\$200,000
TOTAL	<b>\$1,238,450</b>

Sources of Funds: 100% county funded.

Monthly Average: CY 1988  
Minnehaha County

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E. Caseload	<u>Cases</u>	<u>Individuals</u>
Financial*	<b>360*</b>	N/R
Medical	N/R	N/R

\*Amount was reported for total of financial and medical assistance.

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II. ELIGIBILITY REQUIREMENTS

A. Eligible Unit Minnehaha County: Individuals, couples, and families.

B. Categorical Eligibility No categorical requirements.

C. GA Financial Eligibility

1. Income Eligibility Limits:

Individual	\$498
Couple	\$668
Family-3	\$838
Family-4	\$1,008

PR income eligibility limits are comparable to those for AFDC.

Exclusions: None.

2. Asset Limits Limits:  
Minnehaha County

Individual	\$5,000
Couple	\$5,000
Family- 3	\$5,000
Family-4	\$5,000

Exclusions: A home valued up to \$30,000 is excluded from consideration.

PR asset limits are higher than those for AFDC.

3. Relative Responsibility Minnehaha County: Relatives are expected to provide assistance whenever possible. Refusal by relative to provide support (documented) does not impede receipt of assistance.

4. Lien and Recovery Minnehaha County: The county does require that the recipient permit the notation of a lien on any real or personal property for the amount of assistance provided.

D. Other **Eligibility**  
Criteria

1. Citizenship Minnehaha County: U.S. citizen, permanent resident, and lawful alien.

**2. Residence** Minnehaha County: Long-term assistance requires demonstration of residence with intent to remain in the county, based upon voter registration, school enrollment, and driver's license; there is no duration requirement. Temporary assistance is provided to persons in need regardless of actual residency for a period of up to 30 days. This includes persons who experience unexpected misfortunes during travels.

3. Employability and Employment Minnehaha County: Employable adults are eligible. PR guidelines provide for **workfare** program, **but the program is** hardly used. As the unemployment rate in the area is **2.5%**, the program requires a job search instead.

4. Participation in Work Program Minnehaha County: PR participants are required to fulfill **workfare** or job search requirements to continue receiving PR.

5. Participation in State/Federal Assistance Minnehaha County: PR recipients are required to apply for all other resources and assistance programs for which they might be eligible. Recipients who receive other assistance shall be reevaluated with the assistance as allowable income.

6. Other Special Conditions None

7. Conditions for Continued Eligibility Minnehaha County: No maximum aggregate assistance or duration **of aid**. Recertification **is** made every time the person comes into the welfare office.

III. STANDARDS OF ASSISTANCE

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A. Standards of Assistance

1. Need Standard Minnehaha County: No need standard separate from the payment standard.

2. Payment Standard Minnehaha County: Payment standard is generally discretionary. Payment is unconsolidated total based upon needs, with fixed limits for maximum payment. Payment considers needs for housing, food, transportation, and utilities.

B. Payment Computation Minnehaha County: Payment **is** the sum of **all** basic needs less allowable income.

c. Payment Method Minnehaha County: - Vouchers (vendors remit for cash payment).

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IV. SPECIAL PROGRAMS

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A. Medical Assistance

1. Program Description Minnehaha County: Poor Relief also includes medical assistance. Medical assistance is also county-funded and administered by the Minnehaha County Welfare office. Although the medical programs are currently not uniform across the state, counties are working towards establishing a single set of state guidelines for medical assistance.

2. Eligibility Requirements Minnehaha County: All PR recipients are automatically eligible for medical assistance. Persons not receiving PR financial assistance may use a spend down method which requires that the client pay medical bills until their income after these expenses meets county income guidelines for assistance. PR medical assistance is granted on the basis of need; there is no ongoing eligibility for medical assistance.

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3. Covered Services Minnehaha County: All necessary inpatient medical care is provided by medical assistance. Outpatient care is not paid for by the county unless referred by a community health center. All other items covered, such as medications, dental, glasses and auxiliary medical services.
4. Payment Method Minnehaha County: Vouchers to providers.
- B. Education, Training, and Employment Programs
1. Program Description Minnehaha County: The Turn About Program (formerly the CETA work program) is an independent program which receives direct subsidy funding from the county. The program provides a two-day orientation session which includes job readiness counseling, self-esteem therapy, and some educational activities. Turn About also provides a longer term program which provides GED preparation, remedial classes, and English as a second language classes. The County Welfare program also assists persons in job searches by supplying transportation.
2. Conditions of Participation Minnehaha County: Employable PR recipients (i.e., who are not elderly or handicapped) who are not already employed must participate in the Turn About Program. Payment of rent for following month is contingent upon completion of Turn About orientation. Persons who receive PR for one time assistance are excluded from requirement to participate. Non-English speaking clients may be supplied with a translator.
3. Child Support Enforcement Requirement None.

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V. SPECIAL POPULATIONS

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- A. Programs for the Homeless Minnehaha County: There are no special programs or provisions for the assistance of homeless persons. PR offers effective networking of agencies and community resources to assist homeless persons. A fixed address is required to receive assistance for rent and utilities, but all other PR assistance, including
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**SOUTH DAKOTA - 6**

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medical assistance, is available to persons residing in missions or shelters.

B. Programs for Refugees

Minnehaha County: No special program or provision for assistance to refugees other than that provided by the Federal Refugee Reimbursement program.

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VI. RELATIONSHIP TO **OTHER** ASSISTANCE PROGRAMS

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**A. SSI**

1. Program Administration

SSI is administered by the South Dakota Department of Social Services.

2. Program Interaction

Minnehaha County: Persons awaiting SSI eligibility determination can receive PR assistance; however, they are expected to repay county for assistance provided when and if SSI assistance is provided.

**B. AFDC**

1. Program Administration

**AFDC** is administered by the South Dakota Department of Social Services.

2. Program Interaction

Minnehaha County: PR often provides emergency assistance to **AFDC** recipients who experience special hardships. No automatic eligibility for former AFDC recipients; some who are financially eligible may receive PR.

**C. Food Stamps**

1. Program Administration

Food Stamps is administered by the South Dakota Department of Social Services.

2. Program Interaction

All **PR recipients are required to apply for food stamps.** The receipt of food stamps is considered when payment size is determined. PR provides food assistance only when applicant is unable to obtain food stamps, or when household suddenly has extra people.

VII. STATE LIAISONS

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- A. General State Contact           None.
- B. Specific GA Program           Hugh **Grogan**  
Contact                           Director, Minnehaha County Welfare  
                                    413 N. Main Avenue  
                                    Sioux Falls, S.D. 57102  
                                    (605) 335-4217
- (also Chairman, State County Welfare Directors  
                                    Association)
- C. Special Program  
   Contacts
1. SLIAG                       Not available.
2. Work Programs              Not available.
3. Medical Assistance         Not available.

TENNESSEE - 1

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I. GENERAL DESCRIPTION

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- A. Type of Program                   TENNESSEE has no statewide non-federal assistance program. General Assistance, where it exists, is usually funded and administered by the counties.
- Shelby: (including Memphis) is has a population of 809,000 and composes roughly 18% of the state population. Shelby county currently administers no General Assistance program.
- B. Host Common Uses                Not applicable.
- C. Recent or Pending Changes      Not applicable.
- D. Expenditures and Sources of Funds   Not applicable.
- E. Caseload                         Not applicable.
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VII. STATE LIAISONS

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- A. General State Contact           Ms. Bobbie Thompson  
  County Director  
  170 North Mid-Atlantic Mall  
  Memphis, TN 38103  
  (901) 529-7351
- B. Specific GA Contact
1. State GA Contact             Not applicable.
2. County GA Contact          Not applicable.
- C. Special Program Contacts
1. SLIAG Program               Not reported.
2. Work Programs               Not reported.
3. Medical Assistance          Not applicable.
-



UTAH - 1

I. GENERAL DESCRIPTION

A. Type of Program UTAH has two major non-federal assistance programs: The GA Self Sufficiency Program (GASSP) and the Emergency Work Program (EWP). Both programs are funded and administered uniformly at the state level. Funding is open-ended; funds are available to all who qualify. The programs are administered by the Office of Family Support in the Utah State Department of Human Services (DSS).

B. Most Common Uses Utah also has two minor assistance programs: State Emergency Assistance, administered by the Family Support Administration, and the Utah Medical Assistance Program administered by the State Department of Health.

GASSP and EWP provide ongoing and short-term financial and medical assistance to persons unable to work or obtain federal assistance. Assistance is provided while the participant is securing SSI or resolving the condition that led to their loss of employment. GASSP recipients are predominantly individuals, childless couples, homeless persons, and disabled persons who do not meet SSI requirements. EWP recipients are predominantly single employable adults.

C. Recent or Pending Changes Within the past two years, GASSP implemented a requirement that clients must develop a self-sufficiency plan as a condition of eligibility, and must participate in mental health, medical assistance, and employment activity to resolve the condition making them unemployed.

No major changes are anticipated in the current program year or the next year.

**Expenditures:** SFY 1989

	<u>GASSP</u>	<u>EWP</u>
Financial	\$5,047,000	\$550,000
Medical	\$6,200,000	N/R
Special Programs*	\$300,000	\$140,000
Administrative	N/R	N/R
TOTAL	\$11,547,000	\$690,000

\*Special Medical Assistance Program and employer Programs.

UTAH - 2

D. Expenditures and Sources of Funds

Source of Funds: SFY 1989  
GASSP and EWP

	<u>State</u>	<u>Local</u>	<u>Federal*</u>
Financial	\$5,597,000	N/A	\$7,600
Medical	\$6,390,000	N/A	\$10,000
Special Programs*	\$100,000	N/A	\$150,000
TOTAL	\$12,237,000	N/A	\$167,600

\*Food Stamp Employment Program and FRR. \$150,000 Employment Program funds are included in expenditure figures shown above: remaining FRR funds are not.

E. Caseload

Monthly Average: SFY 1989  
GASSP

	<u>Cases</u>	<u>Individuals</u>
Financial	1,800	N/R
Medical	2,500	N/R
Special Programs*	N/R	N/R

EWP

	<u>Cases</u>	<u>Individuals</u>
Financial	300	N/R
Medical	20	N/R
Special Programs*	620	N/R

\*Employment and training program.

II. ELIGIBILITY REQUIREMENTS

A. Eligible Unit

GASSP: Individuals and couples.

EWP: Individuals and couples who are unemployed, and two-parent families with dependent children who do not meet the work history requirement for AFDC-U.

B. Categorical Eligibility

GASSP is available for those persons who are unable to work (due to a disability) for more than 30 days.

EWP is available for employable persons who are unemployed for more than 30 days.

C. GA Financial Eligibility

1. Income Eligibility

GASSP and EWP Limits:

Individual	\$553
Couple	\$765
Family-3	\$954
Family-4	\$1,115

Exclusions: GAASP and **EWP** participants receive a \$90 earned income disregard.

GASSP and EWP income limits are the same as those for **AFDC**.

2. Asset Limits

GASSP and EWP Asset Limits:

Individual	\$1000
Couple	\$1000
Family-3	\$1000
Family-4	\$1000

Exclusions: A house as place of primary residence; an automobile with equity value less than \$1,500); clothing; furniture and basic necessities.

GASSP and EWP asset limits are the same as those for **AFDC**.

3. Relative Responsibility

Spouses living together have responsibility for each other,

4. Lien and Recovery

No provisions.

D. Other Eligibility Criteria

1. **Citizenship**

U.S. Citizens, permanent residents, and lawful aliens.

2. Residence

Applicant must have intent to reside in Utah to be eligible for GASSP; no duration requirements.

3. Employability and Employment

Employable adults may participate in the EWP program only.

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UTAH - 4

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- |  |   |
|--|---|
| 4. Participation<br>in Work Program                | GASSP* Recipients are required to follow their self-sufficiency plan and to participate in activities leading to financial independence.<br><b>EWP:</b> An adult must participate for 40 hours a week in work search and employment activity to continue to be eligible for assistance. |
| 5. Participation in<br>State/Federal<br>Assistance | AFDC and SSI recipients are not eligible for GASSP or <b>EWP</b> .  |
| 6. Other Special<br>Requirements                   | None.   |
| 7. Conditions for<br>Continued<br>Eligibility      | <b>GASSP:</b> There are no limits to the duration or total <b>amount of benefits</b> for GASSP recipients. Recertification is conducted every six months.<br><b>EWP:</b> EWP assistance is limited to six months in every 12 month period, but extensions may be granted.               |

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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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A. Standards of  
Assistance

1. Need Standard **GASSP and EWP:** Need standard is a fixed consolidated amount based upon expenses for: food; shelter; clothing; telephone; transportation; personal care; and education.

Limits:

Individual	\$299
Couple	\$414
Family-3	\$516
Family-4	<b>\$603</b>

**GASSP** and **EWP** need standard is the same as that for AFDC.

UTAH - 5

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2. Payment Standard                      Payment standard is a fixed, consolidated payment.

Limits:

	GASSP <u>(Monthly)</u>	EWP <u>(Biweekly)</u>
Individual	\$224	\$130
Couple	\$310	\$160
Family-3	W A	\$200
Family-4	<b>N/A</b>	\$230

GASSP payment standards are comparable to those for **AFDC**.

B. Payment Computation                      The payment grant is equal to the payment standard less allowable income. Allowable income is net income less all income exclusions and a \$90 monthly earned income disregard per employed person.

C. Payment Method                              Cash (check for maintenance), reimbursement (for expense), and vendor payments (for fulfillment of emergency needs).

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IV. SPECIAL PROGRAM FEATURES

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A. Medical Assistance

1. Program Description                      **The** Utah Medical Assistance Program (UMAP) provides emergency and acute care for life threatening or infectious conditions. **The** program is state-funded and administered by the Utah Department of Health as a separate program although it is also considered part of the GASSP and EWP programs.

2. Eligibility Requirements                      All GASSP and EWP recipients are automatically eligible for **UMAP**. Clients not eligible for GASSP cash assistance may receive **UMAP**; the same eligibility rules apply, although asset limit is at \$500 and \$750.

3. Covered Services                              UMAP provides care for acute, life threatening, or infectious diseases. Chronic or non life-threatening conditions are not covered. The program is much more limited in the scope of coverage as compared to Medicaid.

4. Payment Method                              Vendor payment.

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B. Education, Training  
and Employment  
Programs

1. **Program Description**

Both the GASSP and EWP embody work programs. GASSP requires participation in a work program for unemployables when it is appropriate. EWP requires 40 hours of work participation a week; assistance is contingent upon work. The programs are funded by state appropriations and the Food Stamps Employment and Training program. Both programs offer participation in the Utah Experience and Training program, individual and group job search, job training (through JTPA), and **self-esteem** workshops. In addition, the programs also offer educational activities such as GED remediation, English as a second language, and support services such as relocation assistance, medical services needed for employment, mental health services, and drug and alcohol counseling and treatment.

2. Conditions of  
Participation

Participation in some type of work program is mandatory for GASSP and **EWP** participants. Lack of compliance with GASSP work requirements results in a two month sanction. EWP cash assistance is provided biweekly after fulfillment of work requirement; payment is withheld if requirement is not completed. Former participants in EWP and GASSP earn an average of \$4.50 an hour.

3. Child Support  
Enforcement  
Requirements

None.

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**V. SPECIAL POPULATIONS**

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A. Programs for the  
Homeless

No special program or provision for **assistance** to homeless persons. A fixed mailing address is not required; persons may use any shelter as a mailing address.

B. Programs for Refugees

No program or provision for assistance to refugees other than that provided by the Federal Refugee Reimbursement Program.

VI. RELATIONSHIP TO **OTHER** ASSISTANCE PROGRAMS

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A. SSI

1. Program Administration                      SSI state supplement is administered by the SSA.
2. Program Interaction                      GASSP participants must apply for SSI as a condition of eligibility and must follow through on their application. Denials must be appealed if appropriate.

B. AFDC

1. Program Administration                      **AFDC** is administered by the Family Support Administration in the Department of Social Services through roughly the same administrative structure as GASSP.
2. Program Interaction                      Persons who lose **AFDC** eligibility due to the age of their youngest child, as well as persons who become ineligible because of their age, may be eligible for GASSP or **EWP**.

C. **Food Stamps**

1. Program Administration                      The Food Stamps Program is administered by the Family Support Administration (FSA) in the state Department of Social Services through roughly the same administrative structure as GASSP.
2. Program Interaction                      GASSP and EWP participants are involved in the Food Stamps Employment and Training Program activities, and are encouraged to apply for food stamps.

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VII. STATE LIAISONS

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- A. General State Contact                      Bill Biggs  
Department of Social Services  
P.O. Box 45500  
Salt Lake City, UT 84145-0500  
(801) 538-3972
  - B. Specific GA Program Contacts                      Same (see above)
-

C. Special Program  
Contacts

1. SLIAG

**Sherm** Roqueiero  
Department of Social Services  
P.O. Box 45500  
Salt Lake City, UT 84145-0500  
**(801)538-3972**

2. Work Program

Terry Johnson or Bill Biggs  
address (same as above)  
phone (same as above)

3. Medical  
Assistance

Robert Knudson, Director  
**UMAP**  
Utah Department of Health  
228 North 1460 West  
Salt Lake City, UT 84145-0500  
(801) 538-6416

VERMONT - 1

I. GENERAL DESCRIPTION

A. Type of Program VERMONT has one major non-federal assistance program: General Assistance (GA). GA is a uniform, statewide program, fully funded by the state. Funding is **fund-limited**; however, the State budget process includes an emergency provision which can make some funds available beyond the fixed budget. GA is administered by the State Department of Social Welfare.

B. Most Common Uses General Assistance provides emergency financial and medical assistance to low-income persons not eligible for AFDC or SSI. Recipients are predominantly families and incapacitated adults.

C. Recent or Pending Changes In the past two years the program has increased funding to meet increasing housing costs. Significant increases have occurred in housing limits in the past year.

No major changes are anticipated in the current or next program year.

D. Expenditures and Source of Funds

**Expenditures:** SFY 1989

Financial	\$2,734,247
Medical	\$226,913
Administrative	\$569,176
TOTAL	\$3,530,336

**Sources of Funds:** SFY 1989

	<u>State</u>	<u>Local</u>
Financial	\$2,734,247	N/A
Medical	\$226,913	N/A
TOTAL	\$2,961,160	N/A

Excludes administration.

E. Caseload

**Monthly Average:** SFY 1989

	<u>Cases</u>	<u>Individuals</u>
Financial	1,302*	N/R
Medical	N/R	N/R

\*Amount was reported as a total of financial and medical assistance.



VERMONT-3

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4. Lien and Recovery            Persons receiving aid do so with the understanding that if financial means (cash, prizes, awards) are available subsequent to receipt of assistance, the state can receive reimbursement. SSI recipients must sign a clause when receiving GA for reimbursing GA costs after SSI is received. SSI sends the initial check directly to the state for recovery.
- D. Other Eligibility  
Criteria
1. Citizenship                    U.S. citizens, permanent residents, and lawful aliens.
2. Residence                      State residents only; no duration requirement. Non-residents can be assisted in emergencies for amount needed for food and transport to return to home state.
3. Employability and  
Employment                      Able-bodied adults are eligible only if a) they have minor children; **b)** register with the state employment service; and c) accept employment if available.
4. Participation in  
Work Programs                    No work program. Able-bodied recipients must complete at least 20 hours of active work search a week to continue receiving assistance.
5. Participation in  
State/Federal  
Assistance                        Persons must apply and cooperate in eligibility determination for any other assistance available in order to receive GA.
6. Other Special  
Conditions                        None.
7. Continued  
Eligibility                        Emergency program only; no continued eligibility.
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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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- A. Standards of  
Assistance
1. Need Standard                No formal need standard separate from the payment standard. Needs are based on actual costs. Standard of need based upon basic maintenance (food, clothing, shelter, fuel), medical expenses (dental, medical, eye care), and burial expenses. Groceries and personal needs standards varies by family size; housing maximums vary by region.
-

VERMONT-4

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- 2. Payment Standard            Payment standard based on actual costs, with maximums for housing and food. Each case is treated as a separately, based on individual resources, relative support, and community resources.
  
  - B. Payment Computation        Payment determined based on family size, location, and income. If need for certain items exceeds the maximum allowable for those items, the maximum payment is made instead. All income is considered a resource.
  
  - C. Payment Methods            Cash (check for groceries and personal needs); vendor payments ( for rent, fuel, and utilities); vouchers (for medical, funeral, and transportation needs).
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IV. SPECIAL PROGRAM FEATURES

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- A. Medical Assistance
    - 1. Program Description        GA provides statewide emergency medical assistance as part of its program.
  
    - 2. Eligibility Requirements    All GA clients are eligible for medical assistance. All GA financial assistance eligibility limits and conditions also apply for medical assistance. Any person who has exhausted all available income and resources and has had a catastrophic emergency may have needs met under GA standards regardless of other eligibility criteria. Eligibility criteria are lower than those for Medicaid.
  
    - 3. Covered **Services**        Emergency care only: physician care, dental care, eye care, pharmacy costs. GA does not cover hospital costs (inpatient and outpatient). GA medical assistance is considerably less comprehensive than Medicaid.
  
    - 4. Payment Methods            Vendor payments.
-

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B. Education, Training,  
and Employment  
Programs

1. Program Description  
Department of Social Welfare requires work search of all able-bodied recipients who are not responsible for dependent care. **All** recipients must record at least 20 hours of job search activity per week. There is no training or education program available through the GA program.
2. Conditions of Participation  
Job search is mandatory for all persons receiving GA. Lack of participation in job search results in denial of next **GA** application for aid. Persons with disability or two or more employment barriers are exempt and can be enrolled in a modified program of registration and referral.
3. Child Support Enforcement Requirements  
Parents required to pursue child support as a potential resource. Refusal to pursue support will result in denial of assistance.

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V. SPECIAL POPULATIONS

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- A. Programs for the Homeless  
No special programs or provisions for assistance to homeless individuals. General Assistance provides temporary shelter for up to 28 days (in any six month period) during which the housing maximum does not apply.
- B. Programs for Refugees  
No special program or provision for assistance to refugees other than that provided by the **Federal** Refugee Reimbursement program.

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VI. RELATIONSHIP **WITH OTHER** PROGRAMS

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A. **SSI**

1. Program Administration  
SSI state supplements are administered by SSA.
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2. Program Interaction                      GA program has a reimbursement agreement with SSA for recovery of GA funds expended. Persons presumed eligible for SSI must apply as a condition of GA.

B. AFDC

1. Program Administration                      AFDC is administered by the DSW through roughly the same administrative structure as GA.
2. Program Interaction                      Social Workers in the Department of Social Welfare provide help for both GA and AFDC; applicants are screened according to the program they are best suited for.

C. Food Stamps

1. Program Administration                      The Food Stamp program is administered by the DSW through roughly the same administrative structure as GA.
2. Program Interaction                      GA applicants are potentially eligible for food stamps will be encouraged to apply for them.

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VII. STATE LIAISONS

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- A. General State Contact                      Neal Dodge  
Dept. of Social Welfare  
103 South Maine  
Waterbury, VT 05676  
(802) 241-2885
- B. Specific GA Contact                      Same
- C. Special Program Contacts
1. **SLIAG**                      Not available,
2. Work Programs                      Not available.
3. Medical Assistance                      Not available.

I. GENERAL DESCRIPTION

A. Type of Program  
 VIRGINIA has one statewide non-federal assistance program: General Relief (GR). GR is funded by both the county and state, and is administered at the county level. Funding is open-ended; funds are made available to meet the needs of all who apply. GR is not uniform throughout the state. **GR**, where it exists, is administered through the county social service departments.

Fairfax County (including Arlington) has a population of 715,357 and comprises roughly 12% of the state's total population. GR in Fairfax county is administered by the Fairfax County Department of Human Development.

B. Most Common Uses  
Fairfax County: GR provides financial and medical assistance to persons not eligible for federal assistance programs. Duration of assistance can be emergency (one-time payment), short-term (less than 12 months), or ongoing (with no formal limits). GR recipients are most-often disabled adults who do not meet SSI requirements.

C. Recent or Pending changes  
Fairfax County: No recent changes. No major changes anticipated in the current or the next program year.

D. Expenditures and Sources of Funds  
Expenditure: **SFY** 1988  
Fairfax County

Financial	\$2,625,303
Medical	\$336,501
Special Programs*	\$43,402
Administrative	N/R
TOTAL	\$3,061,316

Sources of Funds: **SFY** 1988

Fairfax County

	State	<u>Local</u>
Financial	N/R	N/R
Medical	N/R	N/R
<b>TOTAL**</b>	\$1,580,270	\$1,481,046

- \*1) Burial Assistance.
- 2) Assistance to Transients.
- 3) Emergency Clothing.

\*\*Includes special programs.

VIRGINIA - 2

E. Caseload

Monthly Average: SFY 1988  
Fairfax County

	<u>Cases</u>	<u>Individuals</u>
Financial	934	N/R
Medical	318	N/R

II. **ELIGIBILITY** REQUIREMENTS

A. Eligible Unit

Fairfax County: Individuals, couples, and families.

B. Categorical Eligibility

Fairfax County: Unemployed employable adults, unemployable adults, persons awaiting **SSI determination**, and unattached children.

C. GA Financial Eligibility

1. Income Eligibility

Fairfax County: No income eligibility limits separate from need and payment standard; eligibility determined by payment computation.

Exclusions: Income used for attendant care of handicapped individuals; HUD section 8 payments; third party insurance payments; in-kind payments; payments from Title XX grants and the Fuel Assistance program.

2. Asset Limits

Fairfax County  
Limits:

	<u>Amount</u>
Individuals	<b>\$1,000</b>
Couples	\$1,000
Family-3	\$1,000
Family-4	\$1,000

**Exclusions:** Home and furnishings; one vehicle; life insurance policy worth less than \$1,500; burial plots and pre-paid funeral expenses; some income producing property.

Asset limits are comparable to those of AFDC.

3. Relative Responsibility	<u>Fairfax County</u> : Spouse responsible for spouse; parents responsible for minor children. Refusal by responsible relative results in referral to Juvenile and Domestic Relations Unit,
4. Lien and Recovery	<u>Fairfax County</u> : No provisions for lien or recovery of assistance except through SSI interim assistance agreements for SSI applicants.
D. Other Eligibility Criteria	
1. Citizenship	<u>Fairfax County</u> : U.S. Citizens, permanent residents, and lawful aliens.
2. Residence	<u>Fairfax County</u> : Applicant must be a resident of locality from which they apply for GR; no duration requirements. Non-residents are provided with food and transportation assistance.
3. Employability and Employment	<u>Fairfax County</u> : Employable adults are eligible for GR.
4. Participation in Work Program	<u>Fairfax County</u> : Employable adults must register in Employment Services Program ( <b>ESP</b> ), unless 1) caretaker of a child under 6; 2) responsible for medical care of another person; 3) under age 16; 4) age 16-17 and enrolled in school full-time.
5. Participation in State/Federal Assistance	AFDC and SSI recipients are generally ineligible for GR.
6. Other Special Conditions	None.
7. Conditions for Continued Eligibility	Not reported.

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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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A. Standards of Assistance

1. Need Standard	Need standard is a consolidated fixed payment which varies by family size and region.
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Fairfax County

Limits:

Individual	\$243
Couple	\$327
Family-3	\$393
Family-4	\$457

2. Payment Standard      Fairfax County: Payment standard is equal to 100% of need standard.
- B. Payment Computation      Fairfax County: Payment is equal to payment standard less all allowable income.
- C. Payment Method      Fairfax County: Cash (check) and vendor payments.

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**IV. SPECIAL PROGRAM FEATURES**

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A. Medical Assistance

1. Program Description      Fairfax County: Medical assistance is provided to GR recipients as part of the GR program. Medical assistance is administered by the Fairfax County Department of Human Development. (Virginia also has a State and Local Hospitalization program, which is separate from GA and not described here.)
2. Eligibility Requirements      Fairfax County: All GR recipients are automatically eligible for medical assistance; persons not receiving GR financial assistance are ineligible for medical assistance.
3. Covered Services      Fairfax County: Include physician care (**except inpatient care**): laboratory costs: x-ray costs: supplementary medical services; prescription drugs; medical supplies and appliances; dental **care**; and medical transportation. (Inpatient care often available through State and Local Hospitalization program, which is not described here.) GR medical assistance **provides - less** coverage than Medicaid.
4. Payment Method      Fairfax County: Vendor payments.

B. Education, Training  
and Employment  
Programs

1. **Program**  
Description

The Employment Services Program (ESP) is a state-wide employment and training **program** jointly funded by the state and county and administered by each individual county. Program provisions vary throughout the state.

Fairfax County: ESP in Fairfax County is administered by the Fairfax County Department of Social Services. The program provides work experience, job search assistance, job training and counseling for unemployed employable adults for a period of three months. Program has access to interpreters for non-English speaking clients.

2. Conditions of  
Participation

Fairfax County: Participation in ESP is mandatory for all **employables**; non-compliance leads to suspension of grant assistance until participation.

3. Child Support  
Enforcement  
Requirements

None.

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V. SPECIAL POPULATIONS

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A. Programs for the  
Homeless

Fairfax County: No special programs or provisions for assistance to homeless individuals.

B. Programs for Refugees

Fairfax County: No special program or provision providing assistance to refugees other than that provided by the Federal Refugee Reimbursement program.

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VI. RELATIONSHIP TO **OTHER** ASSISTANCE PROGRAMS

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A. SSI

1. Program  
Administration

SSI is administered by the SSA.

2. **Program**  
Interaction

CR may be provided to persons awaiting eligibility determination for SSI. **GR** payments made are recovered after eligibility is established.

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B. APDC

1. Program Administration                      Fairfax County: AFDC is administered by the Fairfax County Department of Human Development through roughly the same administrative structure as GR.
  
2. **Program** Interaction                      Not reported.

C. Food Stamps

1. Program Administration                      Fairfax County: The Food Stamp Program is administered by the Fairfax County Department of Human Development through roughly the same administrative structure as GR.
  
2. Program Interaction                      GR clients may also receive food stamps; food stamp assistance is excluded from consideration in income limits.

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VII. STATE LIAISONS

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- A. General State **Contact**                      None.
  
- B. Specific GA Program Contacts                      **Juani Diaz**. Program Manager  
Fairfax County Department of Human Development  
10680 Main Street  
Fairfax, VA 22030  
(703) 218-2800
  
- C. Special Program Contacts

  1. SLIAG    Not available.
  2. Work Programs                                      Not available.
  3. Medical Assistance                                      Not available.

I. GENERAL DESCRIPTION

---

- A. Type of Program  
WASHINGTON has two non-federal assistance programs: General Assistance-Unemployable (GA-U), and General Assistance-Pregnancy (GA-S). Both programs are **state-funded** and administered by the Department of Social and Health Services (DSHS). The state also has a Medically Indigent **Program** administered by the DSHS Division of Medical Assistance, as well as an Alcohol Addiction Treatment and Support Act (ADATSA) program also administered by DSHS. Funding for **all** these programs is open-ended; if original appropriations are exhausted, additional funds can be requested from the state legislature.
- B. Most Common Uses  
GA-U and GA-S provide financial and medical assistance for some persons not eligible for federal assistance, who are either pregnant or incapacitated from gainful employment for at least 60 days from the date of application. Recipients are predominantly single men, single women, and disabled persons who do not meet SSI requirements.
- C. Recent or Pending Changes  
Beginning in July 1987, persons incapacitated due to alcohol or substance abuse were no longer eligible for GA-U, and a new program was created under the Alcohol Drug Addiction Treatment Support Act (ADATSA).  
  
During 1990, Washington State will implement a state-wide SSI facilitation project, designed to move eligible clients more effectively from GA-U to the **federally-funded** SSI program. This project is designed to provide federally-funded, more comprehensive benefits to the GA-U client.
- D. Expenditures and Sources of Funds  
**Expenditures:** SFY 1988
- |                |              |
|----------------|--------------|
| Financial      | \$45,654,881 |
| Medical        | \$29,019,017 |
| Administrative | \$268,196    |
| TOTAL*         | \$74,942,094 |
- \*Total includes both GA-U and **GA-S** programs.
-

Sources of Funds:

	<u>State</u>	<u>Local</u>	<u>Federal*</u>
Financial	\$45,415,033	N/A	\$239,847
Medical	\$28,966,167	N/A	\$52,850
TOTAL	\$74,381,200	N/A	\$292,697

\*FRR funds. For financial assistance, these funds **are** included in expenditure figures shown **above**.

E. Caseload

Monthly Average: SFY 1988

	<u>Cases</u>	<u>Individuals</u>
Financial	14,079*	N/R
Medical	N/R	N/R

\*Amount was reported as total of financial and medical assistance.

II. ELIGIBILITY REQUIREMENTS

A. **Eligible Unit**

Individuals, couples, and families.

B. Categorical Eligibility

General Assistance is available only to those who are either incapacitated, age 65 or older, or pregnant. Those solely incapacitated by alcohol or substances are no longer eligible for GA-U (they may be covered by the ADATSA program). Incapacity can be determined by medical **certification** or eligibility for assistance from the Division of Developmental Disabilities (DDD). Clients are required to accept available recommended treatment for their incapacity, and are required to comply with referrals to other agencies for further assistance.

C. GA Financial Eligibility

1. Income Eligibility

**Limits:** No separate income limits; eligibility determined by payment computation.

Exclusions: Payment under **Uniform Relocation** Assistance and Real Property Acquisition Policies Act of 1970; food coupon allotment under the Food Stamp Act of 1977; compensation to volunteers in ACTION program; benefits under the Women, Infants, and Children Program (WIC); food service for children under the National School Lunch Act; and energy assistance payments. Income

limits are higher than those of AFDC, but lower than those of SSI.

2. Asset **Limits**

Asset Limits are higher than those for AFDC but lower than SSI.

Individual: \$1,500  
Couple: \$2,250  
Family-3: **N/A**  
Family-4: N/A

Exclusions: Home as used as residence; household furnishings; personal clothing; personal property of "great sentimental value".

3. Relative  
Responsibility

Parents are responsible for all minor children; stepparents are responsible for stepchildren; spouses are responsible for each other. Refusal by responsible relatives cohabitating with **applicant** to provide support precludes eligibility.

4. Lien and Recovery

When the client owns real property with value in excess of the allowed maximum, GA-U **is** authorized for up to nine months, provided that the client makes an effort in "good faith" to sell the property. During the **nine**-month period DSHS holds a lien on the proceeds of the property, the amount of which is determined by the value of the sold property. Clients who are required to apply for Supplemental Security Income (SSI) must sign an Interim Assistance Reimbursement Agreement to reimburse the department for the lessee of the assistance paid or the retroactive SSI benefits received (less applicable attorney's fees).

D. Other Eligibility  
Criteria

1. Citizenship

U.S. citizens, permanent residents, and legal aliens.

2. Residence

Applicants must reside in an identifiable residence in Washington State; no duration requirements.

3. Employability and  
Employment

GA-U and GA-S are available only to persons who are pregnant or incapacitated and unable to work.

4. Participation in  
Work Program

Not applicable (see above).

- |  |   |
|--|---|
| 5. Participation in State/Federal Assistance | GA-U and GA-S clients may also receive food stamps if they meet federal Food Stamp requirements.                                |
| 6. Other Special Conditions                  | None.   |
| 7. Conditions for Continued Eligibility      | GA-U clients are reviewed for continued financial need every 6 months. Eligibility for GA-U is based on a review of incapacity. |

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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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A. Standards of Assistance

1. Need Standard                      Need standard is a consolidated, fixed amount varying only by the number of persons in the eligible unit, based on the cost of food, clothing, shelter, household maintenance. and other personal incidentals.

**Limits**

Individuals	\$557 (per month)
Couple	\$705
Family-3	\$072
Family-4	\$1026

2. Payment Standard                      Payment standard is a consolidated amount based on costs.

**Limits:**

Individual	\$314 (per month)
Couple	\$397
Family-3	\$492
Family-4	\$578

Note: **GA** payment standard is same as AFDC payment standard.

Clients eligible for the Consolidated Emergency Assistance Program (**CEAP**) receive up to 100 percent of the payment standard based on emergency need once in 12 months; clients in Nursing Homes receive \$41.62 for clothing, personal maintenance, and necessary incidentals (CPI); clients in a Congregate Care Facility

(CCF) receive \$38.84 CPI plus the CCF rate established by DSHS; certain clients may also receive restaurant meals, home delivered meals, food for a guide dog, telephone, laundry, and winterization of their homes. Other rates apply for board and room, and adult family homes. Maximum payment is \$1,153 for 10 or more clients living together with shelter costs, and \$680 for 10 or more persons living together without shelter costs.

- B. Payment Computation** Payment amount determined by deducting the client's non-exempt income and resources from the payment standard. The determination of allowable income and resources **differs from AFDC.**
- C. Payment Method** Financial payments are usually made by check. Vendor payments are made for medical services and assistance; vouchers may be issued at the client's request. Protective payees are used for clients who cannot manage their funds or who are incapacitated by alcoholism or drug addiction.

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#### IV. SPECIAL PROGRAM FEATURES

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##### A. Medical Assistance

- 1. Program Description** The General Assistance program includes a medical assistance program for GA recipients: GA-medical. The program is administered by the DSHS Division of Medical Assistance.
- 2. Eligibility Requirements** All GA recipients are eligible for medical assistance.
- 3. Covered Services** GA medical is generally as comprehensive as Medicaid; mental health services are provided only in community mental health centers and to the extent that the recipient meets client definitions and priorities defined in the Community Mental Health Act.
- 4. Payment Method** GA-medical services are paid as fee **for** service to medical providers through the use of medical coupons to authorize payments.

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WASHINGTON - 6

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B. Education, Training  
and Employment  
Program

1. Program Description                      None.

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V. SPECIAL POPULATIONS

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A. Programs for the Homeless                      Homeless individuals must meet the requirements of one of the financial assistance programs in order to receive benefits (either **AFDC**, GA-U, or Refugee Assistance). Clients must have an "identifiable residence" to qualify for GA-U.

B. Programs for Refugees                      DSHS administers the Refugee Assistance (RA) program through the Division of Refugee Assistance. This assistance is granted to those refugees who are not eligible for any other federal assistance.

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VI. RELATIONSHIP TO OTHER ASSISTANCE **PROGRAMS**

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A. SSI

1. Program Administration                      SSI is administered by the Division of Income Assistance within DSHS through roughly the same administrative structure as GA.

2. Program Interaction                      Interim assistance is allowed for clients pending a SSI eligibility decision who meet GA-U requirements. To receive GA-U, pending SSI clients must reimburse DSHS for any retroactive SSI benefits up to the amount of interim GA-U. Clients who are determined to be potentially eligible for SSI **must pursue** application and appeal in order to remain eligible for GA-U.

B. **AFDC**

1. Program Description                      **AFDC** is administered by the Division of Income Assistance within DSHS through roughly the same administrative structure as GA.

2. Program Interaction                      Eligibility for GA-U is established independently of **AFDC**, although a person eligible **for** AFDC cannot receive GA-U. GA-U recipients may live in the same household as AFDC recipients.
- C. Food Stamps
1. Program Description                      The Food Stamp program is administered by the Division of Income Assistance within DSHS through roughly the same administrative structure as GA.
2. Program Interaction                      GA clients who may meet Food Stamp criteria are encouraged to apply. GA-U clients considered incapacitated are not required to participate in the Food Stamp work programs.
- 

VII.: STATE LIAISONS

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- A. General State Contact                      **Bernice** Morehead, Director  
Division of Income Assistance  
Olympia, WA 98504  
**Mailstop** OB-31C  
(206) 753-3080
- B. Specific GA Pro&am Contact                      Barbara Hargrave, Program Manager  
(same address)  
(206) 753-3340
- C. Special Program Contacts
1. **SLIAG**                                      Not available.
2. Work Programs                              Not available.
3. Medical Assistance                      Not available.
-

WEST VIRGINIA - 1

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I. GENERAL DESCRIPTION

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- A. **Type of Program** WEST VIRGINIA has one non-federal assistance program: General Assistance Disabled Adults (**GADA**). **GADA** is a uniform statewide program fully funded and administered at the state level. Technically, there are two components of **GADA**: **GADA** financial and **GADA** medical assistance. **GADA** is administered by the Bureau of Income Maintenance, Department of Health and Human Resources, through 27 local area offices. Funding for **GADA** medical is open-ended; available to meet the needs of all who qualify.
- GADA** financial has not been funded since 1980.
- Emergency financial assistance is covered under the Emergency Assistance program (**EA**). **EA** is state and federally funded (title IV-A funds) and administered through the same structure as **GADA**.
- B. **Most Common Uses** **GADA** currently provides only short-term medical assistance to low-income disabled adults ineligible for Medicaid.
- C. **Recent or Pending Changes** No recent major changes in the **GADA** medical program. No changes are anticipated for the current or next program year.
- D. **Expenditures and Sources of Funds** Not reported.
- E. **Caseloads** Not reported.

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II. ELIGIBILITY REQUIREMENTS

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- A. **Eligible Unit** Not applicable. (Skip to Section IV).
- B. **Categorical Eligibility** Not applicable.
- C. **Financial Eligibility**
1. **Income Eligibility** Not applicable.
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WEST VIRGINIA - 2

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- |  |                 |
|--|-----------------|
| 2. Asset Limits                              | Not applicable. |
| 3. Relative Responsibility                   | Not applicable. |
| 4. Lien <b>and Recovery</b>                  | Not applicable. |
| D. Other Eligibility Criteria                |                 |
| 1. Citizenship                               | Not applicable. |
| 2. Residence                                 | Not applicable. |
| 3. Employability and Employment              | Not applicable. |
| 4. Participation in Work Programs            | Not applicable. |
| 5. Participation in State/Federal Assistance | Not applicable. |
| 6. Other Special Conditions                  | Not applicable. |
| 7. Conditions for Continued Eligibility      | Not applicable. |

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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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- |                            |                 |
|----------------------------|-----------------|
| A. Standards of Assistance |                 |
| 1. Need Standard           | Not applicable. |
| 2. Payment Standard        | Not applicable. |
| B. Payment Computation     | Not applicable. |
| C. Payment Method          | Not applicable. |
-

IV. SPECIAL PROGRAM FEATURES

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A. Medical Assistance

1. Program Description  
**GADA** medical assistance is uniform statewide and is administered as an integral part of the **GADA** program. Clients receive a medical card for medical coverage (which is identical to Medicaid) and recertification is required every six months.
2. Eligibility Requirements  
An individual is eligible for **GADA** medical given that he/she meets the following requirements:
  - Income limit • \$145;
  - Asset limit • \$1,000;
  - Categorical restrictions • adults incapacitated due to a physical or mentoi medically verified disability;
  - Employment restriction • limited to unemployable adults;
  - Continued eligibility • no restrictions.
3. Covered Services  
Covers same services as Medicaid, Special permission may be granted to **cover** those necessary prescription drugs not on the Medicaid drug list.
4. Payment Method  
Vendor payments to providers.

B. Education, Training and Employment Programs

1. Program Description  
None.
2. Conditions of Participation  
Not applicable.
3. Child Support Enforcement Requirements  
Not applicable.

V. SPECIAL POPULATIONS

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- A. **Programs** for the Homeless      As mandated by the Supreme Court of West Virginia in 1983, the state enacted a special homeless program. *There* is no fixed address requirement; payments may be made to a shelter. Funding is provided by the state and administered through the Bureau of Social Services.
- B. Programs for Refugees      No special programs or provisions for assistance to refugees other than that provided by the Federal Refugee Reimbursement Program.
- 

VI. **RELATIONSHIP** TO OTHER ASSISTANCE PROGRAMS

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- A. **SSI**
- 1. Program Administration      No state supplements.
  - 2. Program Interactions      Not applicable.
- B. **AFDC**
- 1. Program Administration      Not reported.
  - 2. Program Interaction      Not applicable.
- c. Food Stamps
- 1. **Program** Administration      Not reported.
  - 2. Program Interactions      Not applicable.
-

VII. STATE LIAISONS

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- A. General State Contact  
Phyllis Carter  
Commissioner  
State Department of Human Services  
State Capitol Complex  
Building 6, Room 617  
Charleston, WV 25305  
(304) 348-2400
- B. Specific **GADA** Program Contacts
1. State **GADA** Contact  
John A. Boles, Jr.  
Administrator  
State Department of Health and Human Services  
Income Maintenance Bureau  
State Capitol Complex  
Building 6  
Charleston, WV 25305  
(304) 348-8290
2. County **GADA** Contact  
Not applicable.
- C. Special Program Contacts
1. SLIAG  
**Cheryl** Posey  
SLIAG Coordinator  
State Department of Health and Human Resources  
Income Maintenance Bureau  
State Capitol Complex  
Building 6  
Charleston, WV 25305
2. Work Programs  
Sharon Paterno  
Administrator  
State Department of Health and Human Resources  
Work and Training Bureau  
State Capitol Complex  
Building 6  
Charleston, WV 25305

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WEST VIRGINIA - 6

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3. Medical  
Assistance

Nicholas R. **DeMarco**  
Administrator  
State Department of Health and Human Resources  
Medical Services Bureau  
State Capitol Complex  
Building 6  
Charleston, WV 25305

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I. GENERAL DESCRIPTION

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A. Type of Program

WISCONSIN has one major non-federal assistance program: General Relief (GR) of Wisconsin. GR is administered by the County Department of Health and Social Services (DHSS) in each county and funded by both county and state funds according to a predetermined formula. Although all counties have a GR program, the programs are not uniform across the state; need and dependency standards and the amount and type of assistance are determined according to county policy. Funding is **open-ended** for the counties: funding is available to meet the needs of all who qualify, but state reimbursement is fund-limited.

Wisconsin also has a program entitled "Relief to Needy Indian Persons", which is also administered by DHSS.

Milwaukee County is the most populous county in the **state** with a population of 935,757, about 20% of the state. Milwaukee County's **GR program** is administered by the General Assistance Bureau (GAB) of the Department of Health and Social Services (DHSS).

B. Most Common Uses

GR provides ongoing medical and financial assistance to eligible persons who are not eligible for any federal aid. No formal limits to the duration or amount of assistance. GR clients are predominantly single adults.

Milwaukee County: 98 percent of GA recipients in the county are single men.

C. Recent or Pending Changes

Effective January 1, 1987, only counties may administer the program. Previously, **GA was** administered by various counties, cities, and towns throughout the state.

No major changes are anticipated in the current or next program year.

D. Expenditures and Sources of Funds

Expenditures: CY 1988  
State

Financial	\$20,453,315
Medical	\$31,322,896
Administrative	N/R
TOTAL	\$51,776,205

WISCONSIN - 2

Sources of Funds: CY 1988

<u>State</u>	<u>State</u>	<u>Local</u>	<u>Federal*</u>
Financial	\$7,668,884	\$12,781,474	\$2,957
Medical	\$17,398,306	\$13,843,280	\$81,304
TOTAL	\$25,067,190	\$26,624,754	\$84,261

\*SLIAG funds. These are not included in expenditure figures shown above.

Note: Figures for total sources of funds is based on claims data and differs from the total expenditure figure reported above which is compiled from monthly reporting data.

Monthly Average: CY 1988

E. Caseload

<u>State</u>	<u>Cases</u>	<u>Individuals</u>
Financial	9,583	10,384
Medical	6,622	6,699

II. ELIGIBILITY REQUIREMENTS

- A. Eligible Unit All persons or family units.
- B. Categorical Eligibility No restrictions.
- C. GA Financial Eligibility
1. Income Eligibility **Limits:** No income limits separate from payment or need standard; eligibility determined by payment computation.
- Exclusions: State Homestead Credit; Federal Low-Income Energy Assistance; 18% (up to \$40) per month of earned income; work-related expenses.
2. Asset Limits **Asset Limits:** No formal asset limits. All assets are considered resources.
- Exclusions: Up to \$300 for cash or loan value of life insurance; up to \$1500 equity value of automobile; and home (for residential purposes).

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3. Relative Responsibility	No conditions concerning relative responsibility affecting eligibility.
4. Lien and Recovery	If the client is the owner of property (other than the one that he/she lives in) at the time of receiving GR, and afterwards becomes self-supporting, the state may sue to recover the value of GR assistance provided from that person.
D. Other Eligibility Criteria	
1. Citizenship	No limitations.
2. Residence	Person must fulfill one of the following: <ul style="list-style-type: none"><li>• Must have <b>resided</b> in the state for at least 60 days.</li><li>• Must have been born in Wisconsin.</li><li>• Must have lived in state 365 days in past.</li><li>• Must have come to WI to join close relative who has lived here for over 180 days.</li><li>• Must have come to state to accept a job.</li></ul> <p><b>Milwaukee County:</b> Due to litigation opposing duration requirements, Milwaukee County has suspended all duration requirements pending the results of the litigation. Milwaukee <b>county has</b> a permanent injunction prohibiting durational requirement.</p>
3. <b>Employability and Employment</b>	<b>Milwaukee County:</b> Employable adults are eligible to apply and receive GA if they participate in the mandatory <b>Workfare</b> work relief program.
4. Participation in Work Program	Participation in work program is mandatory if required by the county. <p><b>Milwaukee County:</b> All employable adults are required to participate in the <b>Workfare</b> work relief program, in which GA recipients work off their GA grant at the minimum wage.</p>
5. Participation in State/Federal Assistance	AFDC and SSI recipients are <b>generally not</b> eligible for <b>GR</b> unless waived due to medical emergency or unusual misfortune or hardship. Food Stamps Employment and Training program can allow GA recipients to work in GA work relief and qualify for Food Stamp assistance under some conditions. Adult <b>caretaker</b> of a child may receive GR payments if denied <b>AFDC</b> .

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|---|---|
| 6. Other Special Conditions             | None.   |
| 7. Conditions for Continued Eligibility | In some cases, recipients <b>must</b> participate in employment programs. |
- 

III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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A. Standards of Assistance

- |                     |  |
|---------------------|--|
| 1. Need Standard    | No need standard separate from the payment standard,   |
| 2. Payment Standard | Payment is partially consolidated with a variable component for housing costs. Payment standards below include maximum payments for housing costs. |

Limits:

Individual	\$175 (per month)
Couple	\$298
Family-3	\$352
Family-4	\$412

Milwaukee County

Individual	\$195
Couple	\$334
Family-3	\$395
Family-4	\$470

B. Payment Computation

Payment computation varies by county.  
~~Milwaukee County~~ equal to payment standard less all allowable income.

C. Payment **Method**

Cash prior to the expense; reimbursement for expense; vendor payments; vouchers; in-kind assistance.  
~~Milwaukee County~~: Cash grant (check).

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IV. SPECIAL PROGRAM FEATURES

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A. Medical Assistance

1. Program Description  
General Relief-Medical (GR-Medical) is administered by the Wisconsin Department of Health and Social Services. Medical assistance is provided as a part of the GR program. Although all GR recipients are eligible for medical assistance, counties have latitude in determining eligibility requirements and assistance levels. Medical assistance through GR-Medical is also available to clients not currently receiving GR cash assistance.

**Milwaukee County:** The Milwaukee County Health Care Plan is a public medical program funded and administered by the DHSS which provides medical assistance to GA recipients. The program structure is similar to that of an HMO, allowing GR recipients to receive medical services in county hospitals.

2. Eligibility Requirements  
All GR clients are eligible for medical assistance, as are some persons who are not GR-cash assistance clients. Each county has considerable latitude in the determination of criteria for medical eligibility.

**Milwaukee County:** GR recipients are automatically eligible for the program, as are medically indigent persons not receiving GR financial assistance.

3. Covered Services  
Each county may have different coverage prescriptions.

**Milwaukee County:** All inpatient and some outpatient health care.

4. Payment Method  
**Milwaukee County:** Assistance is provided free of charge at county public facilities, which are subsidized by county appropriations.

B. Education, Training and Employment Programs

1. Program Description  
Work programs, where they exist, are locally funded and administered.

Milwaukee County: Milwaukee County has one non-federal work program: Workfare. **Workfare** is a public employment and training program funded by the county and administered by DHSS.

**Workfare** provides is a mandatory employment **and** training program **in which** participants "work off" their GA grants at the minimum wage either **by** performing supervised work at an assigned site or by attending remedial or vocational school.

2. Conditions of Participation

Milwaukee County: **Workfare** is mandatory for all employable GA recipients. The amount of work is based upon the size of the monthly GA grant. The program has staff to provide assistance to non-English speaking clients. Refusal to participate may result in discontinuation of financial assistance.

3. Child Support Enforcement Requirements

None.

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V. SPECIAL POPULATIONS

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A. Programs for the Homeless

No special program or provision for assistance to homeless persons.

B. Programs for Refugees

No special program or provision for refugees other than that provided by the Federal Refugee Reimbursement program.

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VI. **RELATIONSHIP** WITH OTHER ASSISTANCE PROGRAMS

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A. SSI

1. Program Administration

SSI is administered by SSA.

2. Program Interaction

State (and each county) has an interim assistance agreement with the federal government: many counties assist GR clients in applying and appealing SSI.

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B. AFDC

1. Program Administration AFDC **is** administered by DHSS through roughly the same administrative structure as the GA program.
2. Program Interaction GA provides support to eligible AFDC mothers who lose AFDC eligibility due to age of their youngest child; to AFDC children who lose their AFDC eligibility due to their age; and to individuals not eligible for AFDC but living with families receiving AFDC.

C. Food Stamps

1. Program Administration The Food Stamps program is administered by DHSS in roughly the same administrative structure as GA.
2. Program Interaction GA applicants are urged to apply for the Food Stamp assistance. Typically, **GR work** relief can count as work under the Food Stamp employment training program.

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VII. STATE LIAISONS

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- A. General State Contact John Verberkmoes  
Department of Health and Social Services  
Division of Economic Support  
P.O. Box 7935  
Madison, WI **53707-7935**  
(608) 266-5666
- B. Specific GA Contact Not available.
- c. Special Program Contacts
1. **SLIAG** John Verberkmoes  
(same address as above)
  2. Work Programs Diane Waller  
(same address as above)
  3. Medical Assistance Diane Waller  
(same address as above)
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I. GENERAL DESCRIPTION

A. Type of Program                      WYOMING has two major non-federal assistance programs: General Assistance (GA) and the Minimum Medical Program (MMP). Both are uniform, statewide programs funded by the state. Funding is fund-limited; assistance is provided until the budget is exhausted. GA and MMP programs are administered by the Division of Public Assistance and **Social Services** (D-PASS) through 23 local field offices.

B. Most Common Uses                      GA provides short-term financial assistance to disabled and elderly individuals who cannot obtain federal assistance. Financial assistance is provided for no more than 90 days in any 12 month period. GA clients are predominantly elderly and disabled individuals.

C. Recent or Pending Changes              Within the past two years, eligibility for transient or seasonal farm workers has been limited to seven days rather than indefinitely. No **major** changes are anticipated for the current or next **program** year.

D. Expenditures and Sources of Funds

**Expenditures:** SFY 1988

Financial	\$330,340
Medical	<b>\$1,021,735</b>
Administrative	N/R
TOTAL	<b>\$1,352,075</b>

**Sources of Funds:** SFY 1988

	<u>State</u>	<u>Local</u>	<u>Federal</u>
Financial	<b>\$330,340</b>	\$0	\$41,279*
Medical	<b>\$1,021,735</b>	\$0	\$65,016*
TOTAL	<b>\$1,352,075</b>	\$0	\$244,045**

\*Reflect approved amounts in SLIAG state plans.  
**\*\*SLIAG and FRR** funding. These are not included in expenditure figures reported above.

E. Caseload

**Monthly Average:** Y 1988

	Cases	<u>Individuals</u>
Financial*	177	495
Medical	N/R	<b>N/R</b>

\*Amounts were reported as total of financial and medical **assistance**.

II. ELIGIBILITY REQUIREMENTS

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- A. Eligible Units                      Individuals, couples, and families.
- B. Categorical Eligibility            Disabled adults awaiting SSI benefits, temporarily disabled adults, and adults over the age of 60.
- C. GA Financial Eligibility
1. Income Eligibility              No income limits separate from payment or need standard; income eligibility determined by payment computation.
- Exclusions: Grants and Loans; LIHEAP. Although excluded from income assessment, these are considered when determining need.
2. Asset Limits                      Asset Limits: \$1000 per person.
- Exclusions: Home and surrounding **land**, household furnishing and belongings, burial property, and \$4,500 in equity value for a car.
- GA asset limits are generally the same as those for AFDC.
3. Relative Responsibility           Parents are responsible for children; spouse for spouse. Refusal by relative to provide support generally precludes assistance only when relative resides in the same household as applicant.
4. Lien and Recovery                No lien or recovery provisions, although state may sue responsible relatives for recovery. Temporary assistance for SSI applicants is recovered from SSA.
- D. Other Eligibility Criteria
1. Citizenship                        No requirements.
2. Residence                          Wyoming residence or intent to 'reside in state'; no duration requirement. Non-residents and transients are sometimes aided in emergencies.
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|---|--|
| 3. Employability and Employment         | Employable adults are not eligible for GA.   |
| 4. Participation in Work Programs       | Not applicable.  |
| 5. Participation in Federal Assistance  | AFDC and SSI recipients are not eligible for GA, only for GA loan.                                   |
| 6. Other Special Conditions             | None.  |
| 7. Conditions for Continued Eligibility | Assistance is limited to 90 days in every 12 month period. Recertification is conducted every month. |
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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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A. Standards of Assistance

- |                     |   |
|---------------------|---|
| 1. Need Standard    | No need standard separate from the payment standard.  |
| 2. Payment Standard | Payment standard is an unconsolidated amount consisting of several multiple fixed cost allowances, which vary by family size. |

**Limits:**

Individual	\$145 (per month)
Couple	\$235
Family 3	\$260
Family 4	\$285

**Variation:** Payment varies by family size.

Payment Standard is generally less than that for AFDC.

B. Payment Computation

Payment is equal to payment standard less all allowable income.

C. Payment Method

Cash or vendor payments.

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IQ. SPECIAL PROGRAM FEATURES

A. Medical Assistance

1. Program Description  
The **Minimum** Medical Program (**MMP**) is a uniform **state-funded** program administered statewide by the Division of Public Assistance and Social Services. **It is** administratively distinct from **the** GA program.
2. Eligibility Requirements  
**MMP** provides health care to all needy persons with gross incomes under the Federal Poverty Line. Applicants must prove lack of resources and have proof of residence, identity, resources, and income. Persons receiving AFDC, SSI, State Foster Care, Licensed Sheltered Care, Medicaid, D-PASS custody, or IQ-E Foster Care are automatically eligible. GA recipients are not automatically eligible but often meet **MMP** eligibility criteria. Citizenship is not a criteria for assistance. MKP eligibility is tied to state income and resource criteria which are lower than AFDC or SSI. **MMP** may complement Medicaid by providing services not covered by Medicaid, as well as covering low-income families not covered by Medicaid.
3. Covered Services  
**MMP** provides payment for dental services; eye care services; hearing aids; laboratory services; oxygen services; physician services; prescription services; x-ray costs; and some over-the-counter drugs. Burial services are also provided for Medicaid recipients. Services are provided only when all other resources such as community and federal programs are exhausted. Coverage is generally less comprehensive than Medicaid.
4. Payment Method  
Vendor payment.

B. Education, Training and Employment Programs

1. Program Description  
None.
2. Conditions of Participation  
Not applicable.

***APPENDIX***

***DESCRIPTIONS OF  
SIX ADDITIONAL LOCAL GA PROGRAMS***

CALIFORNIA • 1

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I. GENERAL DESCRIPTION

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A. Type of Program

CALIFORNIA has two major non-federal assistance programs: General Relief and state only AFDC-U. Although the state has mandated General Relief for each of the 58 counties, each county program has different features and provisions, within certain guidelines established by the state. The California Department of Social Services **supervises** the General Relief programs throughout the state. **AFDC-U** (state only) is administered by the California Department of Social Services through the local welfare offices. Information on the state only **AFDC-U** program can be found in the main California catalog entry.

Orange County has a population of approximately 2,219,100 people, comprising over 9 percent of the state population. The county has two major non-federal assistance programs: General Relief (**GR**) and Indigent Medical Services (**IMS**). General Relief is administered by the Orange County Social Services Agency, and is county funded; IMS is county administered, with funding provided by both the state and county. Funding for the programs is open-ended; funds are available to meet the needs of all who qualify.

B. Most Common Uses

Orange County: The General Relief Program (**GR**) **provides** ongoing (as well as short-term and emergency) financial assistance to indigent persons who **are** not eligible for federal **assistance** programs. **GR** is a loan program: most aid provided must be repaid. **GR** recipients are predominantly disabled and elderly persons not meeting SSI criteria, persons awaiting SSI **determination**, and employable persons without jobs.

C. Recent or **Pending Changes**

Orange County: The following changes were made within the last two years:

- In October 1988, the county implemented an Applicant Assistance Program which affords applicants up to three weeks to provide verifications and demonstrate their cooperation with the program. If need exists, **GR** is paid in weekly increments during this period.
-



C. GA Financial Eligibility

1. Income Eligibility

**Orange County:** No income limit separate from need or income standard; eligibility is determined by payment computation.

**Exclusions:** Gross earnings may be reduced by mandatory taxes, transportation costs, union dues, medical insurance, And child care costs. Unearned income may be reduced by the cost of medical insurance And mandatory taxes deducted from retirement, salary continuances, or workers compensation.

2. Asset Limits

**Asset Limits:**  
**Orange County**

Individual	\$1000
Couple	\$1000
Family 3	\$1000
Family 4	\$1000

**Exclusions:** Home, household furnishings, family heirlooms And wedding rings; tools and supplies necessary for employment or rehabilitation; one vehicle valued under \$1,500; And up to \$1,000 placed in a irrevocable burial trust.

3. Relative Responsibility

**Orange County:** Spouses responsible for spouses; parents for minor children. Sponsors of a sponsored Alien Are considered responsible, regardless of family relationship. Refusal to support may result in a referral of case to Orange County District Attorney. Cases of sponsored Alien cases Are referred to the special investigations unit of the County District Attorney's office.

4. Lien And Recovery

**Orange County:** In condition of CR, a lien must be taken upon workers compensation claims, private lawsuits, And real property. The County also participates in Automated Interim Assistance Reimbursement for recovery of GR provided to persons awaiting SSI who Are later granted SSI.

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D. Other Eligibility Criteria

1. Citizenship U.S. citizens, permanent residents, and legal aliens; aliens granted temporary resident status under the Immigration Reform and Control Act of 1987 may be eligible.
  
  2. Residence **Orange County:** Must be a resident of Orange county and intend to remain permanently or indefinitely. Transients in need may be given funds to fill medical prescriptions and return to their place of residence.
  
  3. Employability and Employment **Orange County:** Employable adults are eligible for CR.
  
  4. Participation in Work Programs **Orange County:** All able-bodied **GR** clients are considered employable and are required to comply with GA work **program** requirements. Exemptions from work requirements are made to CR clients with medical documentation of their unemployability, **GR** clients who are mentally disabled, persons responsible for the care of a child under the age of six, or persons caring for a household member who is mentally or physically impaired. One parent of a minor child is also exempt if the other participates in the CR work **program**.
  
  5. Participation in State/ Federal Assistance **Orange County:** Recipients of other cash **assistance** programs are not eligible for GR. Persons **receiving** food stamps, however, may also apply for GR.
  
  6. Other Special Conditions **Orange County:** None.
  
  7. Conditions **for** Continued Eligibility **Orange County:** No **limits** to duration or amount of **•** assistance; redetermination of eligibility **is** conducted every 12 months.
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III. STANDARDS OF ASSISTANCE **AND PAYMENT** METHODS

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A. Standards of Assistance

1. Need Standard

**Orange County:** The need standard is based on a set **of actual** costs for various expenditure components. Needs considered include: number of persons in the household; housing/utilities; food; personal care and household upkeep; clothing and transportation.

Individual	\$341
Couple	\$560
Family-3	\$694
<b>Family-4</b>	\$824

The need standard is the same as the **AFDC** payment **standard**, and slightly less than the SSI payment levels.

2. Payment Standard

**Orange County:** Payments are based on actual **costs**, the sum **of** multiple variable components based upon costs for housing, food, personal care, etc.

**Limits:** Maximum Benefits

Individual	\$341
Couple	\$560
Family-3	\$694
Family-4	\$824

**Maximum** benefit levels may be exceeded if the client can provide a verifiable special need(s). The payment standard is the same as the APDC payment **standard**, and slightly less than SSI benefit levels.

**Special Needs:** If circumstances require, payment standard will also consider clothing, medical prescriptions, clothing, transportation, and **trade** tools are taken into account in the grant.

B. Payment Computation

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CALIFORNIA - 6

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C. Payment Method

Orange County: Grant size is based upon the actual costs for housing/utilities, food, clothing, etc., up to the predetermined maximum total. If any component is available to the recipient free of charge, the cost of that component is deducted from the grant.

Cash, vendor payments, and assistance prior to expense.

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IV. SPECIAL PROGRAM FEATURES

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A. Medical Assistance for GA Recipients

1. Program Description

Orange County: The Indigent Medical Services (IMS) program is administered and funded by the Orange County Department of Social Services and the Orange County Health Cart Agency. IHS is separate from the CR program and serves as Orange County's version of a medically indigent program for non-Medi-Cal eligible adults.

2. Eligibility Requirements

Orange County: GR recipients are automatically eligible for IMS services. Generally, CR recipients who are eligible for Medi-Cal (Medicaid) are placed on the Medi-Cal program. Income and Asset eligibility limits are based on those for Medi-Cal eligibility. IMS recipients are eligible for six months from first incident of medical need. Persons with income higher than Medi-Cal maintenance levels must share cost of IMS services. Recipients must have medical incident to be eligible for IMS.

3. Covered Services

Orange County: IMS covers a majority of necessary medical services for routine and emergent care. Precise scope of services not reported.

4. Payment Method

Orange County: Payment is made directly to providers.

B. Education, Training, and Employment Programs

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1. Program Description

**Orange County:** There is one major GR-related work programs: the General Relief Work Program (**GRWP**). GRWP is funded and administered by the Orange County Social Services Agency as an integral part of the GR program. Program participants work at a county designated job site — the hours worked are credited against GR at the current California minimum wage. GRWP participants are also required to submit job search reports every two weeks. The program also provides counseling on work habits and personal grooming. Transportation to work site is provided by county. If participant secures a permanent job, the county will provide additional funds to obtain required clothing, tools, and supplies.

Program also has special work sites for **non-English speaking clients**.

2. Conditions of Participation

**Orange County:** All employable CR recipients are required to participate in the **GR** work program as a condition of assistance. Failure to register or comply with program requirements results in a 90 day suspension from the **GR** program. Second instance of non-compliance results in a 180 day suspension of assistance.

3. Child Support Enforcement Requirements

**Orange County:** None.

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V. SPECIAL POPULATIONS

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A. Programs for **the Homeless**

**Orange County:** Homeless clients are eligible for full **GR** assistance; there is no fixed address requirement. If affordable housing is obtained, additional funds may be provided beyond the **GR maximum** benefit to cover transitional costs.

B. Programs for Refugees

**Orange County:** No special program or provision for refugees.

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VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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**A. SSI**

1. Program **Administration**                      SSI is administered by the California Department of Human Services.

2. Program Interaction                      Orange County:      Permanently disabled persons receiving GR are referred to **SSI/SSP**. CR may be issued to persons pending eligibility determination;      **This** assistance, "interim assistance", is a federal program that allows the county to recover all **GR** issued to clients for the period that **GR** is paid. Interim assistance is recovered from the **initial** SSI payment. Persons receiving SSI are thereafter ineligible for GR.

**B. AFDC**

1. Program Administration                      **Orange County:**      **AFDC** is administered by the Orange County Social Service Agency, through roughly the same administrative structure as GR.

2. Program Interaction                      **Orange County:**      Persons **who** lose their eligibility for AFDC may apply for GR. Persons who have been sanctioned from AFDC **due** to non-cooperation are not eligible for GR. Persons living with **AFDC** families may also apply for CR.

**C. Food Stamps**

1. **Program** Administration                      **Orange County:**      The Food Stamp program is administered by the County Social Service Agency through roughly the same administrative structure u **GR**.

2. **Program** Interaction                      **Orange County:**      Persons applying **for** assistance at a DPSS office is also encouraged to apply for **Food Stamps**. The Food Stamp **Employment** and Training program is administered by the GR Work Program **staff**; Food Stamp recipients are only required to conduct a job search.

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VII. STATE LIAISONS

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- A. General State **Contact** Not available.
- B. Specific GA Program **Contact** Orange County  
**June Marcott**, Program Manager  
CR/Food Stamps  
Orange County Social Services Agency  
1055 N. **Main** Street, Suite 600  
Santa **Ana**, CA 92701  
(714) 541-7725
- C. Special Program **Contacts**
1. SLUG Program Not available.
2. Work Programs Orange County  
Wayne Warner, **Program** Manager  
Orange County General Relief Work Program  
1601 E. Orangevood, Room 132  
Anaheim, CA 92805  
(714) **937-3505**
3. **Medical** Assistance Orange County  
Linda **Monroe**, Program Manager, **Medi-Cal/IMS**  
Orange County Social Services Agency  
1055 N. **Main** Street, Suite 600  
Santa **Ana**, CA 92701  
(714) 568-7706
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I. **GENERAL** DESCRIPTION

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A. Type of Program

CALIFORNIA has two statewide non-federal assistance programs: AFDC-U (state-only AFDC) and General Relief (CR). The **state** has mandated General Relief for all 58 counties; each county program has different features and provisions, within certain guidelines established by the state. Information on AFDC-U (state only) is provided in the main California entry.

Sacramento County has two major non-federal assistance programs: General Relief (**GR**) and the Medically Indigent Services Program (**MISP**). General Relief is administered by the Sacramento County Department of Public Social Services (**DPSS**), and is county funded and county administered. MISP is administered by the County Health Department.

**Funding** for the programs is fund-limited; once budget is exhausted additional funds are generally not available.

B. Most Common Uses

The General Relief Program (CR) provides ongoing financial assistance to indigent persons who are not eligible for federal assistance programs. It also provides emergency assistance to families and individuals who are in temporary need. Recipients are predominantly adults, disabled persons not meeting SSI criteria, and unemployed persons.

C. Recent or Pending Changes

**Sacramento County:** The following changes were made within the last two years:

- The Aid-in-Kind program was implemented **3/1/89** as an alternate form of assistance for homeless individuals. Applicants are provided **assistance** in the form of shelter, 3 meals daily, **a** transportation allowance (bus tickets), **personal** items, social services and assistance locating a job and , permanent housing.

No major changes anticipated for the current year or next program year.

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- Physically or mentally disabled persons (**medically** verified);
- SSI applicants pending determination;
- Families who have received a lump sum;
- Sponsored aliens who do not have a connection to the labor force; and
- Aliens admitted under the Immigration and Control Act (IRCA) of 1986.

C. GA Financial Eligibility

1. Income Eligibility

**Sacramento County:** No separate income limit; eligibility determined by payment computation.

**Exclusions:** State/federal assistance benefits, payments received exclusively for work/training needs, one **time** loans up to \$50, and casual income.

2. Asset **Limits**

**Asset Limits:**

**Sacramento County:** No separate asset limit; all resources are considered.

**Exclusions:** Home (equity value not to exceed \$20,000); \$10 in cash and securities; one motor vehicle (equity value not to exceed \$1,500); \$250 personal; Indian's benefits from a government agency.

3. Relative Responsibility

Sacramento: None.

4. Lien and **Recovery**

**Sacramento County:** As a condition of GR, a lien **must be** taken and, **if** possible, recorded on all real property in which the **GR** client has an interest. The lien covers GR granted within 4 **years** prior to **date** of the lien, and all CR issued after the lien **has** been taken.

D. Other Eligibility Criteria

1. Citizenship

U.S. citizens, permanent residents, and lawful aliens; alien<sup>8</sup> granted temporary resident status under the **Immigration** Reform and Control Act of 1986 may be eligible.

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|---|--|
| 2. Residence  | <u>Sacramento County:</u> Must be a resident of California and intend to remain permanently or indefinitely in the county. Transients meeting CR criteria except for residence are given aid to return to their place of residence.  |
| 3. <b>Employability and</b><br>Employment               | <u>Sacramento County:</u> Employable adults are eligible for GR. All able-bodied CR clients are considered employable and are required to comply with employment requirements. Exemptions from work requirements are made to GR clients with medical documentation of their unemployability, caretaker of a child under 6 years or caretaker of an incapacitated child over 6 years (medical verification required). |
| 4. Participation in Work<br>Programs                    | <u>Sacramento County:</u> Employable adults are eligible for GR only if they: <ul style="list-style-type: none"><li>• Attend one work assignment each month;</li><li>• Complete one work assignment each month (lasting 7-8 days);</li><li>• Complete job search forms each month with 10 employers; and</li><li>• If a non-English speaking client, attend ESL classes.</li></ul>                                   |
| 5. Participation in State/<br>Federal <b>Assistance</b> | <u>Sacramento County:</u> SSI and <b>AFDC</b> recipients are generally not eligible.   |
| 6. Other Special Conditions                             | <u>Sacramento County:</u> None.  |
| 7. Conditions for <b>Continued</b><br>Eligibility       | <u>Sacramento County:</u> No limits on duration or amount of assistance; redetermination of eligibility is conducted annually.   |

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III. **STANDARDS OF ASSISTANCE AND PAYMENT METHODS**

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A. Standards of **Assistance**

- |                     |  |
|---------------------|--|
| 1. Need Standard    | <u>Sacramento County:</u> rate need standard.<br><br><b>Needs</b> considered: household composition, <b>housing/utilities</b> ; food, personal care; household upkeep; and clothing. |
| 2. Payment Standard | <u>Sacramento County:</u> Payments are consolidated: single fixed <b>amount</b> .  |
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Limits

Individual	\$281*
Couple	\$518
Family- 3	\$610
Family-4	\$772

\*Standard is \$259 for an individual who is sharing housing with another person.

Payment standard is lower than AFDC.

**B. Payment Computation**

Sacramento County: Payment equals payment standard minus countable income and resources..

**C. Payment Method**

Cash, vendor payments (emergency aid, Board and Care **cases**, clothing and special needs items) , vouchers and in-kind assistance (homeless recipients).

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IV. SPECIAL **PROGRAM** FEATURES

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**A. Medical Assistance**

1. Program Description

Sacramento County: The State Department of Health Services administers **MISP** for smaller counties; these programs are uniform across the state. In larger counties (e.g. , Sacramento) , **MISP is** developed and administered at the county level.

2. Eligibility Requirements

Sacramento County: recipients are automatically eligible for county health services **because** they have been determined to be 1) indigent, and 2) County residents, by the Sacramento County Department of Public Social **Services**. To have county residency for health care a patient **must** be present in the county with intent to **reside**.

3. Covered **Services**

Sacramento County: **Covers the same** services as **Medi-Cal, to the extent funding is** available. **More serious**, costly care requires case management approval and monitoring.

4. Payment **Method**

Sacramento County: payments to contracted county facilities.

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B. Education, Training, and  
Employment Programs

1. Program Description

Sacramento County: The Employment and Training (E&T) Program is administered by the County Department of Social Services through the GR program. E&T is locally funded by the County General Fund. Automatic referral is given to non-exempt employable GR recipients.

Component services:

- Work Program • Participants are not paid, rather they work off their GR grant at the prevailing minimum wage rate;
- Job Search;
- Educational activities (**ESL**); and
- Supportive services such as \$20 transportation allowance and initial **work-related** expenses (tools, clothing).

2. Conditions of  
Participation

Sacramento County: Participation is mandatory for those **GR** recipients determined employable.

Sanctions: Failure or refusal to participate results in suspension of benefits for 30 days.

3. Child Support Enforcement  
Requirements

Sacramento County: None.

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V. SPECIAL POPULATIONS

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A. **Programs** for the Homeless

Sacramento County: Homeless individuals are referred to the Aid-in-Kind **Program** which offers **employment, housing**, drug treatment and social services. Applicants are provided assistance in the form of a bed, 3 meals daily, \$20 **transportation** allowance (bus tickets) and personal **items**.

Assistance in this **program** is limited to 4 months. There is no fixed address requirement; payments can be **made** to a shelter.

B. **Programs** for Refugees

Sacramento County: No special program or provision for refugees, other than that provided by the Federal Refugee Reimbursement program.

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VI. RELATIONSHIP TO **OTHER** ASSISTANCE PROGRAMS

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**A. SSI**

1. Program Administration                      SSI is administered by the SSA.
2. Program Interaction                      **Sacramento County:** Permanently disabled persons receiving GR are required to apply for SSI **benefits.** GR may be issued to persons pending eligibility determination. Interim assistance is recovered from the initial SSI payment. A GR applicant who has been or will be incapacitated for 12 months or more must be referred to SSI.

**B. AFDC**

1. Program Administration                      **Sacramento County:** AFDC is administered by the county DPSS, through roughly the same administrative structure as CR.
2. Program Interaction                      **Sacramento County:** The following client types may be eligible for GR:
  - Minors who were legally married or are emancipated;
  - 18 year olds residing with their parents and who are attending high school or trade school full time, and are expecting to complete school before they are 19;
  - Disabled 18 year olds living with **needy** parent and whose disability prevents them from fulfilling **AFDC** school requirements;
  - **Families** which have exhausted their three months of State-only **AFDC-U** eligibility;
  - GR clients awaiting pregnancy verification;
  - Mothers who lose eligibility due to the age of their youngest child;
  - Sponsored alien families who are determined eligible but **cannot** receive **AFDC** because their sponsors refuse to provide support.

**C. Food Stamps**

1. Program Administration                      **Sacramento County:** The Food Stamp program is administered by the County DPSS, through roughly the same administrative structure as GR.
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2. Program Interaction

Sacramento County: Anyone applying for assistance at a DPSS office may also apply for Food Stamps. Host GR recipients also apply for Food Stamps; **however, it is** not required as a condition of receiving GR benefits.

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VII. STATE LIAISONS

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A. General State Contact

Not reported

B. Specific CA Program Contact

**Cinda** L. Smith  
GA Program Specialist  
2433 **Maconi** Avenue  
Sacramento, CA 95821-4801  
(916) 978-2127

C. Special Program Contacts

1. **SLIAC** Program

Not reported.

2. Work Programs

Sacramento County  
Lloyd Crable  
**EW** Supervisor  
General Assistance Program  
P.O. Box 487  
Sacramento, CA 95812-0487

3. Medical Assistance

Sacramento County  
Ann Witstltr  
**Medi-Cal** Program Specialist  
2433 **Marconi** Avenue  
Sacramento, CA 95821-4807

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I. GENERAL DESCRIPTION

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A. Type of Program

OHIO has two major non-federal assistance programs: General Assistance (GA) and General Assistance Medical (**GAM**). Both programs are currently county administered and state supervised; funding is shared between county and state. Eligibility criteria and assistance levels, although not uniform throughout the state, all fall within guidelines set by the state. Funding for both programs is essentially open-ended, funds are available to assist all who qualify. Both programs are supervised by the Ohio Department of Human Services and are administered by the 88 county welfare offices.

Ohio also has a **smaller emergency** assistance program entitled Adult Emergency Assistance (**AEA**).

**Athens County** (including Athena, Ohio) has a population of **57,600**, comprising 0.5 percent of the state. GA in **Athens Co&** is administered by the County Department of Human Services.

B. Most **Common Uses**

**Athens County:** GA provides ongoing and emergency financial and medical assistance to who are not eligible for a federal assistance program. **GA** recipients are predominantly single individuals, childless couples, and disabled persona who are not eligible for SSI.

C. Recent or Pending Changes

**Athens County:** Recent changes in the GA program are as follows:

- 1) **January 1989:** A **four percent increase** in the cash benefit level to adjust for coat of living;
- 2) **October, 1989:** GA recipients between the ages of 19 and 25 axe required to be in **school if** they are not a **high school graduate; High** school graduates must be in a skills training program; **persons** 26 to 40 years old **must** have or **must be** working towards a **G.E.D.**

**No major changes are expected in the next program year.**

D. Expenditures and  
Sources of Funds

**Expenditures:** See Ohio State data in catalog. Athena County information not reported.

**Sources of Funds:** See Ohio State data in catalog. Athens County information not reported.

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E. Caseload ~~Cases~~ Ohio State data in catalog. Athens County information not reported.

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II. ELIGIBILITY REQUIREMENTS

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A. Eligible Unit Athens County: Individuals, couples, and families (if not eligible for **AFDC**).

B. Categorical Eligibility Athens County: Recipients must be living independently (**not dependant** of others) in a **non-institutional housing** arrangement.

C. Financial Eligibility

1. Income Eligibility Athens County: Income eligibility limits after income disregards are es follows:

Individual: \$ 74  
Couple: \$ 92  
**Family-3:** \$118  
Family-4: \$159

**Disregards:** In-kind assistance; non-regular income less then \$30 per month; bone fide loans, grants, and scholarships; relocation expenses; child support paid by recipient; complementary assistance payments from a public/private agency; Vista stipend, JTPA, HUD subsidy; earned income tax credit; retroactive SSI.

Income limits for families era comparable to **AFDC** limits.

2. Asset Limits

**Asset Limits**

Athens County: \$1,000 in liquid assets.

Exclueione: **property** which produces net income; **personal residential** property; assets needed to retain **employment**; • seets **that cannot be liquidated** quickly for purposes of emergency relief.

3. Relative  
Responsibility

Athens County: Spouses **are** reeponeible for **each** other: perents • re **responsible** for children. Refusal to provide support impedes receipt of assistance.

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4. Lien and Recovery      Athens County: County may recover interim payments to SSI applicants from SSA, and file for recovery of overpayments greater than \$35 when due to the recipient's failure to disclose or report resources,
- D. Other Criteria
1. Citizenship      Athens County: Citizens, permanent residents, and legal aliens are eligible.
2. Residence      Athens County: Recipient must intend to reside in county; no duration requirement.
3. Employability and Employment      Athens County: Able adults are eligible for GA; employables include all adults under 60 years who are not ill, incapacitated, or caring for a child or an incapacitated family member.
4. Participation in Work Program      Athens County: Participation in the Job Opportunities and Basic Skills (JOBS) program is mandatory except for the following disabilities: Incapacity, illness, need to care for another person on a continuous basis, institutionalization, residence in a nursing home. Individuals who are working in paid employment of thirty hours per week are not required to participate in the JOBS program.
5. Participation in State/Federal Assistance      Athens County: Persons receiving or eligible for other cash assistance (AFDC or SSI) programs are ineligible for GA.
6. Other Special Conditions.      Athens County: Persons 19 to 25 years old must be in school or a skills training program. Recipients between the ages of 26 and 40 **must** be working towards a G.E.D. in order to be eligible for GA.
7. Continued Eligibility      Athens County: There **is** no **maximum** duration of eligibility or maximum total benefits that a recipient may receive.

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III. STANDARDS OF ASSISTANCE AND PAYMENT METHODS

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A. Standards of Assistance

1. Need Standard      Athens County: The need standard is partially consolidated amount, a single fixed amount plus a
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variable component based on actual costs. **The** standard considers actual housing costs and utilities

Individual	\$440
Couple	\$606
Family-3	\$739
Family-4	\$914

2. Payment Standard

**Athens County:** The payment standard is a partially consolidated amount varying by family size and actual cost of shelter, up to the maximums prescribed below.

Limits:

Individual	\$148
Couple	\$194
Family-3	\$225
Family-4	\$280

The GA payment standard is generally lower than AFDC.

B. Payment Computation

**Athens County:** Grant amount is equal to the maximum payment less all countable income. "Countable income" is the **gross** income less exempt income, \$75 per month work expense disregard, child care paid (up to a **maximum**), and \$100 and 50% disregard.

C. Payment Xcthod

**Athens County:** Cash (for maintenance assistance); vouchers or vendor payments (for emergency assistance and special purchases or training). **The GA** work allowance is provided prior to the expense.

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**IV. SPECIAL PROGRAM FEATURES**

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A. **Medical Assistance for GA**  
Recipients

1. Program Dsscrfption

**Athens County:** General Assistance Xedfcal (**GAM**) is s county program which provides hospital and physician **benefits for low-income** persons not eligible for Medicaid. **GAM** is although state supervised, is administered as a part of the GA program by the Athens County Department of Human Services.

2. Eligibility  
Requirements

**Athens County:** Adult GA recipients are automatically eligible. Others may be eligible **for GAM** if they meet income and asset criteria for the Adult Emergency Assistance program.

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3. Covered Services

Athens County: **GAM covers** inpatient and outpatient hospital care; physician, dental and vision care; prescriptions, counseling, physical therapy; and laboratory, x-ray, and medical supplies.

CAM is same as Medicaid in the scope of services covered, **except** that certain designated services by state Medicaid are not covered by Athens County CAM; the limits and payment rates for **GAM** services are the same as **for** Medicaid.

4. Payment Methods

Athens County: Vendor payments.

**B.** Education, Training and Employment Programs

1. Program Description

Athens County: JOBS (Job Opportunities and Basic Skills) is a work program administered by the Athens County Department of **Human** Services and funded by the state. The program is not available **or** uniform throughout the state, although the state has made it mandatory in all GA programs by 1991. Eligible GA recipients (see Section II for eligibility information) are automatically referred to the JOBS program.

Clients are placed in a combination of work, training, and counseling activities with the aim of **self-sufficiency**. The program includes: CWEP job **opportunities**; job search activities through the Job Club; ~~training~~ programs at local technical and vocational schools and the university. Also provided are job readiness counseling through social service agencies in the county, and educational services, particularly Adult **Basic** Education. Participants are offered supportive **services**, including transportation, **work-related** expenses, and child **care**.

2. Conditions of Participation

Athens County: All GA **recipients** are required to participate in the JOBS program, unless they are exempt due to reasons specified in Section II. First instance of non-compliance is a one month sanction **from** GA, the second is a three months sanction, and the third instance results in a six month suspension from the GA program. Clients who anticipate returning to work from a temporary **layoff** are **not** expected to participate in the work program, nor are persons already working more than 20 hours per week, as well those who can validate physical incapacity. Non-English speaking clients are **exempt** from participation if a **severe** communication

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problem exists. Former participants of the JOBS program have been found to earn an average of \$5 per hour.

3. Child Support Enforcement Requirements      Athens County: None.

4. Special Feature(s)      **Extended CWEP -- Special Program in Athens County**

In addition to the **CWEP program**, the Extended CWEP program is available to CWEP sponsors and participants. This program allows sponsors (CWEP sites) to purchase extra labor not otherwise available to them through the CWEP, and simultaneously allow CWEP participants (GA recipients) to increase their income and not reduce their public assistance benefits, E-CWEP is a supplemental public assistance benefit -- not wages; as a result there are no adverse affects on total **assistance**, only participation in food stamps is adversely affected.

The **E-CWEP** sponsor must sign a special contract with the DHS **committing** to a minimum of three months participation in which hours of service are purchased in advance for specific workers (CWEP participants), for a predetermined price.

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V. SPECIAL POPULATIONS

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- A. Programs for the Homeless      Athens County: Homeless persons may, in addition to GA, may receive emergency assistance for temporary or **permanent** housing. **There is** no fixed address **requirement**, and the GA grant can be sent to a shelter or agency.
- B. Programs for Refugees      Athens County: **There** are no special programs or **provisions** for **refugees other** than that provided by state or federal refugee programs.
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VI. RELATIONSHIP TO **OTHER ASSISTANCE PROGRAMS**

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**A. SSI**

1. Program **Administration** SSI state supplements are administered by the SSA.

2. Program Interaction Athens County: GA provides payments to SSI applicants **awaiting** eligibility determination. The GA program recovers GA payments (from SSA) for recipients certified **eligible** for SSI. GA clients who appear to be eligible for SSI must apply and must sign an Interim assistance agreement. Counties are required to assist the client with the SSI application process (or contract an outside agency to do so) and can recover costs of such assistance along with the recovered interim assistance.

**B. AFDC**

1. Program Administration AFDC is administered by the DHS through roughly the same administrative structure as GA.

2. Program Interaction Athens County: **AFDC** mothers who lose eligibility for AFDC (due to age of youngest child) and high school students over the **age of 17** who lose eligibility for GA (due to age) may be **eligible** for GA. Other individuals living with **AFDC** recipients but not eligible for AFDC themselves may also be eligible for GA.

**C. Food Stamps**

1. Program **Administration** **The** Food Stamps program is administered by the DHS and counties **through** roughly the same administrative structure as GA.

2. **Program Interaction** Athens County: GA applicants and recipients are encouraged to apply for Food Stamps -- most GA clients qualify for Food Stamps **except for** those **who** live in room and board **facilities**. Participation in **WR** program fulfills the work requirements necessary to participate **in** the Food Stamp Program.

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VII. STATE LIAISONS

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- A. General State **Contact**      **See** Ohio Catalog Entry
- B. County CA Contact      **Athens County**  
Robert Gallagher  
Athens County Department of Human Services  
184 N. Lancaster St.  
Athens, OH 45701  
(614) 592-4477
- C. Special Program  
Contacts
1. SLIAG      See Ohio Catalog Entry
2. Work Programs      Robert Gallagher  
(see above)
3. Medical **Assistance**      Robert Gallagher  
(see above)
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I. **GENERAL** DESCRIPTION

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A. Type of Program

OHIO has two major non-federal assistance programs: General Assistance (GA) and General Assistance Medical (**GAM**). Both programs are currently county administered and state supervised; funding is shared between county and state. Eligibility criteria and assistance levels, although not uniform throughout the state, all fall within guidelines set by the state. Funding for both programs is essentially open-ended, funds are available to assist **all** who qualify. Both programs are supervised by the Ohio Department of Human Services and are administered **by the** 88 county welfare offices.

Ohio also has a smaller emergency assistance program: Adult Emergency **Assistance (AEA)**;

Belmont County has a population of approximately 78,000, comprising **7%** of the state population. GA in Belmont County is administered by the Belmont County Department of Human Services.

B. **Most** Common Uses

GA provides ongoing and emergency financial assistance to persons who are not eligible for federal assistance programs. GA recipients are predominantly single individuals and disabled persons not eligible for SSI.

C. Recent or Pending Changes

Belmont County: Recent changes in the GA program are as follows:

- 1) **January** 1989: A four percent increase in the cash benefit level to adjust for cost of living;
- 2) Educational grants and scholarships from any source for undergraduate and graduate college expenses are exempt from consideration as income or resources;
- 3) The income of natural or adoptive parents shall be taken into **account** in determining financial eligibility and grant amount for persons aged 18 to 22 who are residing with their parents; and
- 4) **Persons** between the ages of 19 and 40 must be enrolled in an acceptable education/skills training program; exceptions are made if person is found not to be job **ready or is** medically exempt.

No major changes are expected in the next program year.

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D. Expenditures and Sources of Funds

Expenditures: CY 1988  
Belmont County

Financial	\$1,967,847
Medical	\$979,860
Administration	\$415,344
TOTAL	\$3,363,051

Sources of Funds: Not Reported.

E. Caseload

Monthly Average: CY 1989  
Belmont County

	<u>Cases</u>	<u>Recipients</u>
Financial	1,098	1,373
Medical	495	1,151

**II. ELIGIBILITY REQUIREMENTS**

- A. Eligible Unit                      Individuals, coupler, and families (if not eligible for **AFDC**).
- B. Categorical Eligibility            **GA** recipients must be living independently (not dependant on others for shelter or food), and must reside in a non-institutional housing arrangement.
- C. Financial Eligibility
1. Income **Eligibility**            Income eligibility limits after considering income disregards are as follows:
- |                  |              |
|------------------|--------------|
| Individual:      | \$ 74        |
| Couple:          | <b>\$ 92</b> |
| Family-3:        | \$118        |
| <b>Family-4:</b> | \$159        |
- Disregards:** In-kind assistance; non-regular income less than \$30 per month; bona fide loans, grants, and **scholarships**; relocation **expenses**; child support paid by recipient; complementary payments from public/private **agency**; VISTA stipend, JTPA, HUD subsidy; earned income **tax** credit; retroactive SSI.
- Income limits are less than the state AFDC benefit standard.

2. Asset Limits                    ~~Asset~~ **Limits: \$1,000** in liquid assets.'
- Exclusions: Home; one motor vehicle with value up to \$1,500; basic household furnishing, appliances; bona fide loans; educational grants and loans.
3. **Relative**  
Responsibility                    Spouses are responsible for each other; parents are responsible for minor children, as well as for children between 18 and 22 who reside in the same household.
4. Lien and Recovery                Not Reported.
- D. Other Criteria
1. Citizenship                      Citizens, permanent residents, and lawfully admitted aliens.
2. Residence                        Recipient must reside and intend **to** remain in county; no duration **requirement**.
3. Employability                    Employable adults are eligible for GA, but must participate in a work or training program; employables include all adults under 60 years who are not ill, incapacitated, or caring for a child or ill/incapacitated family member. These employability requirements are comparable to those for **AFDC**.
4. Participation in  
Work Program                      Employable recipients are required to participate in a Belmont County work and training program.
5. Participation **in**  
State/Federal  
**Assistance**                        Persons receiving or eligible for other cash assistance (**AFDC** or **SSI**) **programs** are ineligible for GA.
6. **Other** Special  
Conditions.                        Persons **19 to 25 years** old must be in school or a skills training **program**. **Recipients** between the ages of **26** and 40 must participate in an education/training program to be eligible for GA.
7. Continued **Eligibility**            There **is** no maximum duration of eligibility or maximum total benefits that a recipient can receive.
- Recertification** with a completed application is conducted every six months in a personal interview with **GA** client.
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III. STANDARDS OF ASSISTANCE AND **PAYMENT** METHODS

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A. Standards of Assistance

1. Need Standard Belmont County: Need standard **is** consolidated, a single fixed amount. The standard considers **actual** housing costs and utilities.

Individual	\$440
Couple	\$606
Family-3	\$739
Family-4	\$914

2. Payment Standard Belmont County: Payment standard **is** a partially **consolidated amount** varying by family size and actual cost of shelter, up to the maximums prescribed below.

**Limits:**

Individual	\$ 74
Couple	\$ 92
Family-3	\$118
Family-4	\$159

GA payment standard **is** lower than AFDC.

B. Payment Computation

Belmont County: Grant amount **is** equal to the maximum payment less all countable **income**. "Countable income" **is** the gross income less exempt income, a \$75 per month work expense disregard, child care paid (up to a **maximum**), special allowances for pregnancy and other special needs, and a \$100 and 50% disregard.

C. Payment **Method**

Belmont County: Cash (for maintenance assistance); vouchers or vendor payments (for emergency assistance). GA **work** allowance **is** provided prior to the expense.

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IV. SPECIAL PROGRAM FEATURES

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A. Medical Assistance for GA Recipients

1. Program Description

**Belmont County:** The General Assistance Medical Plan (GAMP) is a county program which provides hospital, physician, and necessary medical benefits for low-income persons not eligible for Medicaid. GAMP is county funded and, although state supervised, is administered as a part of the GA program by the Belmont County Department of Human Services.

2. Eligibility Requirements

**Belmont County:** Adult GA recipients are automatically eligible for GAMP. Non-GA participants are generally not eligible for GAMP.

3. Covered Services

**Belmont County:** GAMP covers inpatient and outpatient hospital care; inpatient psychiatric services; physician, dental and vision care; prescriptions, counseling, physical therapy; and laboratory, x-ray, and medical supplies. Dental and eye exams are limited to one per year. Inpatient services are limited to ten days per spell of illness, inpatient psychiatric services are limited to four days. Physician services are limited to four visits per month (per recipient), and services, such as podiatric, chiropractic, and psychology services are limited to one per month.

GAMP is same as Medicaid in its availability of freestanding clinic services, laboratory and x-ray services, and prescription services. GAMP is otherwise more restrictive than Medicaid.

4. Payment Methods

**Belmont County:** payment to providers.

B. Education, Training and Employment Programs

1. Program Description

**Belmont County:**

JOBS (Job Opportunities and Basic Skills) is a work program administered by the Belmont County Department of Human Services and funded by the state. The program is not available or uniform throughout the state, although the state has mandated that it will be mandatory in all GA programs by 1991. Eligible GA recipients (see Section II for eligibility information) are automatically referred to the JOBS program.

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Clients are placed in a combination of work, training, and counseling activities with the aim of self-sufficiency. The program includes CWEP job provisions with over 70 stationary worksites and 4 rotating mobile crew units; job search activities through the Job Club, training programs at the Belmont Technical College and the Belmont Career Center. Also provided are job readiness counseling through social service agencies in the county, and educational services, particularly Adult Basic Education. Participants are offered supportive services, including transportation, work-related expenses, and child care.

**2. Conditions of Participation**

**Belmont County:** Participants are required to participate in the JOBS program, unless they are exempt due to reasons specified in Section II. The first instance of non-compliance results in a temporary sanction from GA, until a compliance agreement is signed: the second instance results in a three month sanction, and third occurrence results in a six month sanction from the GA program. Clients who anticipate returning to work from a temporary layoff are not expected to participate in the work programs, nor are persons already working more than 20 hours per week, and those who can validate physical incapacity. Non-English speaking clients may be provided with interpreters, although this situation has not yet arisen. Former participants of the JOBS program have been found to earn an average of between \$4.50 to \$6.00 per hour.

**3. Child Support Enforcement**

**Belmont County:** Wages equaling or in excess of \$6,000 can be considered for a court child support order. Income under \$6,000 may also be considered for child support at the discretion of the court.

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**V. SPECIAL POPULATIONS**

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**A. Programs for the Homeless**

**Belmont County:** Homeless persons may, in addition to regular GA payments, may receive emergency assistance through the Adult Emergency Program for temporary or permanent housing. There is no fixed address requirement, and the GA grant can be sent to a shelter or agency.

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- B. Programs for Refugees Belmont County: There are no special programs or provisions for refugees other than that provided by other state **programs** or the Federal Refugee Reimbursement Program.
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VI. RELATIONSHIP TO OTHER ASSISTANCE **PROGRAMS**

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A. **SSI**

1. Program Administration SSI in Ohio is administered by the SSA.
2. Program Interaction GA provides payments to SSI applicants awaiting eligibility determination. The GA program recovers GA payments (from SSA) for recipients certified eligible for SSI. GA clients who appear to be eligible for SSI must apply and **must** sign an interim assistance agreement. Counties are required to assist the client with the **SSI** application process (or contract an outside agency to do so) and can recover costs of such assistance along with the recovered interim assistance.

B. **AFDC**

1. Program Administration AFDC is administered by the Belmont County DHS through roughly the same administrative structure as GA.
2. Program Interaction Belmont County: AFDC mothers who lose eligibility for **AFDC** (due to age of youngest child or lack of work history requirements) and high school students over the age of 17 who lose eligibility for GA (due to age) may be eligible for **GA**. Individuals acting as an unrelated caretaker of a child may receive GA assistance for the needy child.

C. Food **Stamps**

1. Program Administration The Food Stamps program is administered by the DHS and counties through roughly the same administrative **structure** as GA.
  2. Program Interaction GA applicants and recipients apply for Food Stamps on the same application as GA -- most GA clients qualify
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I. **GENERAL** DESCRIPTION

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A. Type of Program

OHIO has one statewide non-federal assistance program: General Assistance (GA). GA is a legally mandated statewide program; assistance provisions and requirements are uniform, with the exception of payment standards which are at county discretion (within a range set by the state). Each county also determines the scope of medical benefits offered. Program and administrative expenditures are shared by the state and county, with the county share limited to 25%. Funding is open-ended; available to meet the needs of all who qualify. GA is **supervised** at the state level by the Department of Human Services (DHS) and administered through the 88 county offices.

Ohio has one smaller assistance program, Emergency Assistance (**EA**), which provides one-time financial or medical assistance to low-income individuals and childless couples who demonstrate an emergency need. EA is administered by the counties.

Cuyahoga County has a population of approximately 907,000 and comprises roughly 8.4% of the state's total population. \* GA payment standards in Cuyahoga County are generally the same as most other Ohio counties.

B. **Most** Common Uses

GA is most commonly used to provide ongoing financial assistance to low income persons ineligible for Federal programs; approximately 86% of clients receiving financial assistance also receive **GA medical** assistance. GA recipients are predominantly single adults.

C. Recent or Pending Changes

Cuyahoga County following changes have recently been adopted: 1) effective **1/1/88** the income of natural or adoptive parents must be considered in determining eligibility and grant amounts issued for GA applicants who are between the ages 18-22 and who live with parents; 2) effective **1/1/89** the payment standard increased 4%; 3) effective **6/1/89** earned income disregards were established; and 4) effective **1/1/90** the payment standard increased 4%.

The following changes anticipated for next program year: effective **10/1/90**, "**job ready**" applicants who are between the **ages of 19-40 are quired** to participate in an education/skills training program within 90 days of receipt of GA benefits in order to remain eligible.

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\*Note : Cuyahoga County is the most populous county in Ohio. GA in Franklin County, the second most populous county, is described in the main catalog.

All changes were made or are being implemented as a **result of** changes in state law as mandated by substitute House Bill 231, House Bill 231, House Bill 171, and amended substitute House Bills 111 and 257.

D. Expenditures and Sources of Funds

**Expenditures:** SFY 1989  
State

Financial	\$199,748,126
Medical	\$145,341,928
Administrative	\$ 41,002,789
TOTAL	\$386,092,843

**Cuyahoga County:** 8 9

Financial	\$76,251,331
Medical	\$58,193,752
Administrative	N/R
TOTAL	N/R

\*Administrative costs for all programs in Cuyahoga Department of Human **Services** cost \$45,377,751. Dlaggregated GA administrative costs not available.

**Sources of Funds:** 9 8 9

<u>State</u>	<u>State</u>	<u>Local</u>	<u>Federal*</u>
Financial	\$162,179,850	\$37,568,276	\$ 5.466
Medical	\$129,831,846	\$15,510,082	\$ 817.7
TOTAL	\$292,011,696	\$53,078,358	\$1,110,673

Excludes administration.

**\*SLIAC and FRR.**

**Cuyahoga County:** 9 8 9

	<u>State</u>	<u>Local</u>
Financial	\$57,188,498	\$19,062,832
Medical	\$43,645,314	\$14,548,438
TOTAL	NR	NR

E. Caseload

**Monthly Average**  
**State: SFY 1989**

	<u>Cases</u>	<u>Individuals</u>
Financial	130,640	N/R
Medical*	114,963	N/R

Cuyahoga County: December 1989

	<u>Cases</u>	<u>Individuals</u>
Financial	N/R	N/R
Medical	N/R	N/R

II. ELIGIBILITY REQUIREMENTS

- A.** Eligible Unit                      Individuals, couples and families with dependent children.
- B.** Categorical Eligibility              No categorical restrictions.
- C.** Financial Eligibility
1. Income Eligibility              Cuyahoga County: No separate income limits: eligibility determined by payment computation.
- ~~Disregard~~ assistance payments; irregular income (not to exceed \$30 per recipient in any quarter); earnings of a child under age 16; in-kind income; educational loans/scholarships; child support payments; bona fide loans; and relocation assistance benefits.
2. Asset Limit                      Cuyahoga County:  
    Asset Limits:
- |                       |         |
|-----------------------|---------|
| <b>Individual</b>     | \$1,000 |
| Couple                | \$1,000 |
| Family of Three       | \$1,000 |
| <b>Family of Four</b> | \$1,000 |
- Exclusions: Home (residence) ; one automobile (equity value not to exceed \$1,500 except for handicap special equipment); household items and miscellaneous personal items.
- Asset** limits are the same as **AFDC** and lower than SSI; **exclusions** are the same as **AFDC** with the exception of funeral arrangements and burial plots allowable under **AFDC**.
3. Relative Responsibility              Cuyahoga County: responsible for spouse; parents **responsible** for dependent children who are unmarried and under **the age** of 18, and for children who are between **the** ages of 18-22 living at home or full-time students not living at home. All income and resources of a

responsible relative are considered in determining eligibility, regardless if support is actually provided. Refusal of a support generally impedes assistance.

4. Lien and Recovery No provisions.

D. Other Eligibility  
**Criteria**

1. Citizenship Cuyahona County: U.S. citizens, permanent residents, and aliens legalized under the Immigration Reform and Control Act.

2. Residence Cuyahona County: GA applicants/recipients must be physically present in the state and intend to remain in the state. Benefits must be received from the county in which the individual resides. Absence from the county of residence for more than 30 days constitutes evidence of intent to establish residence elsewhere, unless a written statement has been submitted to indicate intent to return to the county.

3. **Employability**  
and **Employment**

Cuyahona County: GA recipients are determined employable **unless** they are:

- Under 16 years of age;
- Between the ages 16-18 and attending high school full- or part-time;
- Age 60 or older;
- Parent or other caretaker of a child under the age of one;
- Caretaker of an incapacitated member of the household;
- Pregnant beginning the 6th month of pregnancy, or earlier, if so exempted due to a medical verification;
- Mother or female caretaker of a child when the non-exempt male relative in the home is registered with the State **Employment** Service and has not **refused** to participate or accept **employment** without good cause;
- Person currently working 30 hours a week and earning the Federal **minimum** hourly wage; and
- GA recipients of a **grant** in the amount of \$10 or **less**.

Unemployable adults are those persons with a medically verified disability or incapacity.

These work exemptions **are the same** as **AFDC**.

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|--|---|
| 4. Participation in Work Programs            | <p><u>Cuyahoga County</u>: In counties with work relief programs, employable <b>adults</b> are eligible <b>for</b> GA only if they:</p> <ul style="list-style-type: none"> <li>• register with the State Employment Service; and</li> <li>a participate and accept appropriate employment.</li> </ul> |
| 5. Participation in State/Federal Assistance | <p><u>Cuyahoga County</u>: AFDC and SSI recipients are ineligible for GA; however, GA recipients may concurrently receive AFDC benefits for the month in which they become eligible for <b>AFDC</b>, after which they are ineligible for GA.</p>  |
| 6. Other Special Conditions                  | <p><u>Cuyahoga County</u>: Unemployable GA applicants must be referred to social services for referral to the Ohio Rehabilitative Services Commission.</p>  |
| 7. Conditions for Continued Eligibility      | <p><u>Cuyahoga County</u>: No limits on the total maximum benefits or duration of assistance.</p> <p>Recertification period varies; generally, at least every 6 months. An in-person interview must be conducted at least once every 12 <b>months</b>.</p>  |

III. STANDARDS OF **ASSISTANCE** AND PAYMENT **METHODS**

- |                            |  |            |       |        |       |                        |       |                |       |
|----------------------------|--|------------|-------|--------|-------|------------------------|-------|----------------|-------|
| A. Standards of Assistance |  |            |       |        |       |                        |       |                |       |
| 1. Need Standard           | <p><u>Cuyahoga County</u>: Need based on actual costs (single variable amount or <b>multiple</b> variable components).</p> <p>Needs considered: Food, clothing, housing, utilities, transportation and personal/incidental items.</p> <p><b>Variations: Family size, region and shelter costs.</b></p>   |            |       |        |       |                        |       |                |       |
| 2. Payment Standard        | <p><u>Cuyahoga County</u>: Payment standard is partially consolidated (<b>single</b> fixed amount plus variable components based on actual costs).*</p> <p><b>*Each county sets its own payment standards, within the minimum/maximum limits provided by the state.</b></p> <table border="0" style="margin-left: 40px;"> <tr> <td>Individual</td> <td>\$148</td> </tr> <tr> <td>Couple</td> <td>\$194</td> </tr> <tr> <td><b>Family</b> of Three</td> <td>\$225</td> </tr> <tr> <td>Family of Four</td> <td>\$280</td> </tr> </table> | Individual | \$148 | Couple | \$194 | <b>Family</b> of Three | \$225 | Family of Four | \$280 |
| Individual                 | \$148  |            |       |        |       |                        |       |                |       |
| Couple                     | \$194  |            |       |        |       |                        |       |                |       |
| <b>Family</b> of Three     | \$225  |            |       |        |       |                        |       |                |       |
| Family of Four             | \$280  |            |       |        |       |                        |       |                |       |

Variations: Shelter costs (minimum \$103 and maximum of \$146 per person), incidental allowance of \$25 for clothing and personal needs, pregnancy allowance of \$20, and CWEP job allowance of \$25.

B. Payment Computation

Cuyahoga County: Payment equals payment standard less countable income net of earned income disregards (plus first \$75 and 50% of remainder), \$100 standard work-related expense, actual child care (not to exceed \$175 per child over 2 years per month or \$200 per child under 2 years per month for full-time and \$120 per child for part-time employment).

Cuyahoga County: Payment equals payment standard minus countable income net of earned income disregards (plus first \$75 and 50% of remainder), and \$75 work expense allowance.

C. Payment Method

Cash.

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**IV. SPECIAL PROGRAM FEATURES**

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A. Medical Assistance

1. Program Description

General Assistance-Medical (**GAM**) is a statewide mandated program. County programs are subject to uniform standards and administered as part of the GA program.

2. Eligibility Requirements

A **GAM** eligible **must meet** the following program requirements:

- Receiving GA financial assistance;
- Ineligible for **Medicaid** coverage; and
- **Ineligible** for refugee resettlement program **reimbursement**.

Unlike **Medicaid**, **GAM** eligibility does not require the assistance group to be either age 65 or older, disabled or blind, or eligible for AN-related Medicaid. Also, overall countable resource limitation for Medicaid is **\$1,500 for an** individual and \$2,250 for a couple as compared to \$1,000 for **GAM**.

3. Covered Services

County welfare departments may establish the scope of services provided. **Maximum** scope of services is the same as **Medicaid**; coverage in most counties is less comprehensive than Medicaid. Counties may develop **GAM** programs beyond the scope of Medicaid coverage (services

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must be within county DHS prescribed guidelines), but must fully fund the more extensive coverage.

Cuyahoga County: Covers **same** services as Medicaid, however, payment **is** only 90% of the Medicaid fee schedule.

4. Payment **Method**

Vendor payments to providers.

**B.** Education, Training and Employment Programs

1. Program Description

Effective **1/1/90** all counties will be required to operate a work relief **program**; currently 42 of 88 counties have implemented an employment and training program. Progrw vary in size and design, but are generally designed to provide public and non-profit jobs to allow employable GA recipients to work off their grants.

Cuyahoga County Job Opportunities and Basic Skills (**JOBS**) is **the** employment and training program supervised by the state and administered in the same manner as GA. Automatic referral is given to non-exempt employable GA recipients. **JOBS** is funded with 100% state reimbursement.

Component services:

- Comity Work Experience (CWEP) • Provides experience and training to recipients who would otherwise be unable to obtain employment;
- Job Club - A structured program for enhancing individual and group job skills;
- Job readiness activities • Provided through classroom, rehabilitation centers or social services;
- Educational activities (basic remedial, GED, adult **basic** education, literacy, vocational skills training);
- Supportive **services** such as work-related expense allowance (up to **\$25**), **transportation** costs in excess of the \$15 within the work-related expense allowance and child care.

2. Conditions of **Participation**

Cuyahoga County participation is mandatory for those GA recipients datermined employable.

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Sanctions: Failure or refusal to participate results in suspension of benefits for one month for the first failure, three months for the second failure and six months for the third and subsequent non-compliances.

Limitations: Duration of participation is on-going, except for 19-26 year olds who are limited to the following:

- **CWEP** - three months per period of eligibility;
- Job Club • not to exceed two months calendar months; and
- Educational activities • must be completed within three years.

3. Child Support Enforcement Requirements

~~Cuyahoga County~~ **Cowatus** earned by a GA recipient in an unsubsidized employment program are subject to collection by the child support enforcement agency as are any other earnings of a non-custodial parent. However, a GA recipient is not required to use the GA grant to meet child support obligations.

V. SPECIAL POPULATIONS

A. Programs for the Homeless

No special programs or provisions for assistance to homeless individuals.

~~Cuyahoga County~~ **Stuffy** has been designated in a special intake unit for homeless individuals. Workers have developed contacts in the community and are aware of housing possibilities. All **other GA program** requirements and procedures are the same for eligible homeless **persons**. There is no fixed address requirement. **Payments** may be made to a shelter.

B. Programs for Refugee8

~~Cuyahoga County~~ **County** who is receiving GA benefits has potential eligibility for the Alien Emergency **Medical Assistance (AEMA)** program. All other refugee8 who are non-GA client8 **may** be eligible for GA given that **they meet program requirements**.

**Counties submit** monthly **financial statements** to the state which report the administrative, financial **assistance** and medical **assistance** expenditures made specifically for **refugees**.

VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS

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**A. SSI**

1. Program Administration                      SSI state supplements are administered by SSA.

2. Program Interactions                      **Cuyahoga County:** GA frequently provides interim assistance to individuals awaiting SSI eligibility determination: recipients are required to sign an interim assistance agreement before receiving assistance.

**B. AFDC**

1. Program Administration                      **AFDC** is supervised and administered by the State Department of Human Services through county offices.

2. Program Interactions                      **Cuyahoga County:** As an individual or assistance group loses **AFDC** eligibility, caseworkers determine potential eligibility for GA; application/re-application process must be completed to determine eligibility and approval for **GA**. A person living with an AFDC family (but not included in the assistance group) may be eligible for GA given that program requirements are met.

**c. Food Stamps**

1. Program Administration                      The Food Stamp program is administered through the same structure as **GA**.

2. Program Interaction8                      **Cuyahoga County:** application form is used for all public assistance programs. GA and Food Stamp work programs are administered by the same unit in each county. Assignment of the required number of hours of participation is based on the greater of either the Food Stamp or GA grant amount.

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VII. STATE LIAISONS

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A. **General State**  
Contact

Karol K. Rainier  
Chief  
Department of Human Services  
Bureau of Public Assistance Policy  
30 E. Broad Street  
27th Floor  
Columbus, OH 43266-0423  
(614) **466-6024**

B. Specific GA Contact

1. State GA Contact

Michael **Caygill**  
Senior Policy Analyst  
Department of Human Services  
Bureau of Public Assistance Policy  
30 E. Broad Street  
27th Floor  
Columbus, OH 43266-0423  
(614) **466-6024**

2. **County GA Contact**

Gwendolyn **Hille**  
Cuyahoga County Department of Human Services  
220 St. **Clair** Avenue, N.W.  
Cleveland, OH 44113  
(216) **987-7092**

C. Special Program  
Contacts

1. **SLIAG Program**

Jane **Frye**  
Senior Policy Analyst  
Department of Human **Services**  
Bureau of Public **Assistance** Policy  
30 E. Broad Street  
27th Floor  
Columbus, OH 43266-0423  
(614) 466-6024

2. Work **Programs**

**Leila Hardaway**  
Chief  
Department of Human **Services**  
Bureau of Work and Training  
30 E. Broad Street  
27th **Floor**  
**Columbus, OH 43266-0423**  
(614) **466-8530**

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3. Medical  
**Assistance**

Sheila Fuji  
Department of Human Services  
Division of Medical Assistance  
30 E. Broad Street  
31st **Floor**  
Columbus, OH 43266-0423

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I. GENERAL DESCRIPTION

A. Type of Program

VIRGINIA has no statewide non-federal assistance program. GA, where it exists, is jointly funded and administered by the county and state. Provisions are left to the discretion of each county; the number of counties in the state with a GA program is unreported. Funding is generally fund-limited; assistance is provided until the budget is exhausted.

Henrico County (including Richmond) has a population of 199,900 and roughly composes 3% of the state's total population. GA in Henrico County is jointly administered by the Henrico County Department of Social Services and the Virginia Department of Social Services. Funding is shared between the county (37.5%) and the state (62.5%). Applications are processed at the local agencies. Funding is fund-limited: funds are not available after the budget is exhausted.

Medical Assistance is available in Henrico County through the State and Local Hospitalization (SLH) Program: this is jointly administered and by the Virginia Department of Medical Assistance Services and the Virginia Department of Social Services.

B. Most Common Uses

Henrico County: GA provides ongoing, short-term, and emergency financial assistance to persons not eligible for any federal or state assistance. GA recipients are predominantly single individuals. Short-term and emergency shelter assistance is available only to parents who have children residing with them.

C. Recent or Pending Change<sup>8</sup>

Henrico County: changes have occurred in the past year. No major changes have been approved or are scheduled to be implemented in the next program year.

D. Expenditures and Sources of Funds

**Expenditures: SFY 89**

**Henrico County**

Financial	\$107,849
Medical	N/A
Administrative	N/R
Special Programs*	\$ 7,766
TOTAL	\$115,615

\*\* Special Rent and Burial Assistance.

Sources of Funds: SFY 1989

Henrico County

	<u>State</u>	<u>Local**</u>
Financial	\$72,259	\$13,356
Medical	N/A	N/A
TOTAL	\$72,259	\$03,356

\*\* Includes administration.

Note: Amount above includes \$19,181 recovered from the Federal Refugee Reimbursement Program.

E. Caseload

Monthly Average: SFY 1989

Henrico County

	<u>Cases</u>	<u>Individuals</u>
Financial	70	73
Medical	N/A	N/A
Special Programs*	3	9

\*\* Special Rent and Burial Assistance,

11. ELIGIBILITY REQUIREMENTS

A. Eligible Unit

Henrico County: Individuals, couples, and families (for short-term, emergency assistance only). Adults caretakers of unrelated children are also eligible.

B. Categorical Eligibility

Henrico County: Program is open to: unemployable individuals whose capacity for employment is substantially affected by physical or mental disability; unattached children who do not qualify for ADC (AFDC) because their relationship with caretaker cannot be established; parents with children needing rent or housing payment for a short-term or emergency basis; indigent clients for whom burial assistance is required.

C. GA Financial Eligibility

1. Income Eligibility

Henrico County

Limits: No separate income limits; income eligibility determined by payment computation.

**Disregards:** Wages from Title VI of Rehabilitation Act, 1973; HUD Section 8 payments: public (federal, state) funded housing supplement payments; medical vendor payments; third party insurance payments; reimbursements for medical bills paid; WIC payments; payments from the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1973; Payments from the Older American@ Act of 1965; Title XX payments; income designated for others not in assistance unit; payments from Agent Orange settlement: and payments from fuel assistance.

2. Asset Limits

**Asset Limits:**

Individual \$1000  
Couple \$1000  
Unit of 3 \$1000  
Unit of 4 \$1000

Exclusions: Home, personal effects, one motor vehicle, cash surrender value of life insurance if face value is less than \$1,500; real estate in litigation, income producing **farming** and business equipment, income **producing** real property with applicant's share less than \$5,000; burial plots; prepaid funeral expenses up to \$900; relocation expenses; and Agent Orange payments.

3. Relative Responsibility

**Henrico County:** Parents are legally responsible for unattached children. Refusal to provide **support** results in a non-support petition **filed** in **local** court by caretaker or local **agency**.

4. Lien **and** Recovery

**Henrico County:** GA interim assistance provided to persons eligible for SSI are recovered from SSI **payments**.

D. Other Eligibility

**Criteria**

1. Citizenship

**Henrico County:** U.S. citizens, permanent residents, and legal aliens.

2. Residence

**Henrico County:** State residents with fixed **residence**; no duration requirements,

3. Employability and **Employment**

**Henrico County: Employable** individuals are not eligible, unless they are attached to a categorically eligible individual (caretaker or ● pouae).

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- 
- |  |  |
|--|--|
| 4. Participation in Work Program             | <u>Henrico County:</u> All non-exempt individuals in an assistance unit must participate in the Employment Services Program ( <b>ESP</b> ).  |
| 5. Participation in State/Federal Assistance | <u>Henrico County:</u> Participants of AFDC and SSI are generally ineligible for GA, but GA recipients may receive Food Stamps or Medicaid.  |
| 6. Other Special Conditions                  | <u>Henrico County:</u> None.   |
| 7. Conditions for Continued Eligibility      | <u>Henrico County:</u> There are no duration limits or recertification periods for ongoing GA recipients. Short-term emergency shelter assistance can be granted only twice in a six month period. |

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III. STANDARDS OF ASSISTANCE AND **PAYMENT** METHODS

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A. Standards of Assistance

- |                     |  |
|---------------------|--|
| 1. Need Standard    | <u>Henrico County:</u> No formal need standard separate from the payment standard.   |
| 2. Payment Standard | <u>Henrico County:</u> Payment standard is a partially consolidated figure consisting of a single fixed amount plus variable components based on actual costs. |

Individual	\$148
Couple	\$218
Unit of 3	\$274
Unit of 4	\$328

Payment standard **is** slightly less than the **AFDC** payment standard. The maximum monthly benefit payment for CR is \$370 (for an assistance unit of four).

B. Payment Computation

Henrico County: Grant **amount is** the payment standard adjusted for shelter **needs less** all countable income.

C. Payment **Method**

Henrico County: Cash and vendor payments (for short-term emergency rent or shelter payments).

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IV. SPECIAL PROGRAM FEATURES

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A. *Medical Assistance for CA Recipients*

1. Program Description

The State and Local Hospitalization (**SLH**) Program is administered as a separate program from GA, and is administered uniformly throughout the state by the Virginia Department of **Medical Assistance Services** and the Virginia Department of Social Services.

2. Eligibility Requirements

Eligibility for **SLH** is determined based on the federal poverty level, and an asset limit of \$2000 for one person (\$3000 for two persons). There are no categorical restrictions; Medicaid, SSI, or AFDC recipients are not eligible for **SLH** (as they are covered by a comparable medical program). Client must be a U . S. citizen or legal alien, and must be a bona fide resident of the city or county where the application is made. **SLH** recipient is eligible for 60 days following the first date of **service** or application. **SLH** eligibility requirements are generally more lenient than those for Medicaid.

3. Covered Services

**SLH** covers all inpatient and outpatient hospitalization services, ambulatory surgical services, and Health Department Clinic visits. **SLH** provides a narrower scope of coverage than **Medicaid**: **SLH** does not cover prescriptions, **doctor's** visits, and some other Medicaid services.

4. Payment Method

Vendor **payment** to providers.

B. Education, Training, and Employment Program(s)

1. Program Description

**The Employment Services Program (ESP)** is a employment and training program administered by the **Henrico** Department of Social Services. The program is jointly funded by the county (10%) and state (**90%**), and is available throughout the state, administered by the local welfare agencies.

ESP provides a number of services to participants, including: **CWEP (Community Work Experience Program)**, individual job **search** (four **weeks** required every six months), vocational training, and remedial education. **CWEP** participants are required to work **off** their GA

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grant at the federal minimum wage rate. Participants are provided services based on their job readiness, training, and education level.

2. Conditions of Participation

Participation in ESP is mandatory for all unemployed non-exempt individuals in a GA assistance unit. Refusal or non-compliance renders the entire assistance unit ineligible for GA. GA recipients must continue to participate in ESP for as long as they receive GA benefits. Participants are required to establish 16 job contacts in a four week period two times a year, and maintain a 'C' average if they are participating in an education or training program. Participants in the work program are required to participate for up to 20 hours per week. Employed former ESP participants have been found to earn an average of \$4.75 per hour.

**V. SPECIAL POPULATIONS**

A. Programs for the Homeless

**Henrico County:** No special non-federal program or provision for assistance to homeless persons.

B. Programs for Refugees

**Henrico County:** No program or provision assisting refugees other than that provided by the Federal Refugee Reimbursement program.

**VI. RELATIONSHIP TO OTHER ASSISTANCE PROGRAMS**

A. SSI

1. Program Administration

SSI in Virginia is administered by the SSA

2. Program Interaction

**Henrico County:** SSI applicants may receive GA until SSI determination is complete. If approved, GA payments are reimbursed from the initial SSI payment.

B. AFDC

1. Program Administration

**AFDC in Henrico County** is administered by the Department of **Social** Services, through roughly the same administrative structure as GA.

2. Program Interaction                    Henrico County: AFDC recipients are ineligible for GA.

C. Food Stamps

1. Program Administration            The Food Stamp Program in **Henrico** County is administered by the County Department of **Social Services**, through roughly the same administrative structure as GA.

2. Program Interaction                Henrico County: Applicants are encouraged to apply for the Food **Stamp** program in all instances where they appear eligible. The Henrico County agency does not yet have a Food **Stamp** work program.

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**VII. STATE LIAISONS**

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- A. General State Contact              Constance O. Hall, Chief  
Bureau of Economic and Medical Assistance  
Virginia Department of Human Services  
8007 Discovery Drive  
Richmond, VA 23229  
(804) 662-9046
- B. Specific GA Program Contact        Carolyn Sturgill  
Welfare Financial Services Program Specialist  
(same address as above)  
(804) 662-9046
- C. County GA Program Contact        Mark **R.** Winne  
Henrico **Social** Services  
Box 27032  
8600 Dixon Powers Drive  
Richmond, VA 23273  
(804) **672-4020**  
(804) **672-4005**
-